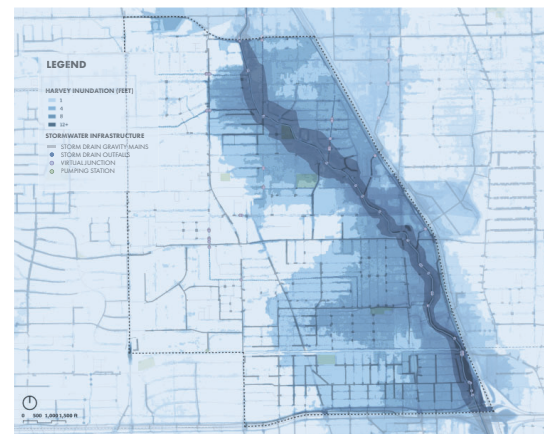
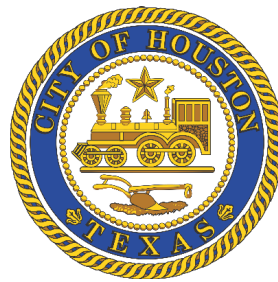


# INDEPENDENCE HEIGHTS NEIGHBORHOOD RESILIENCE PLAN



MAY 2023



# PREAMBLE

The challenges of resilience in Houston are as unique as the city itself. Houston is a metropolis, composed of eighty-eight (88) diverse Super Neighborhoods—each with its own identifiable character and historical significance. Although the effects of climate-related disasters are widespread in Houston, neighborhoods recover better and rebuild faster when there is a plan in place to help focus efforts and guide decision making.

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# STATEMENT FROM THE MAYOR

The City of Houston has experienced seven federally declared disasters in the last seven years. Flooding from Hurricane Harvey, a historic freeze in 2021 and other recent catastrophic weather events had a devastating impact on our infrastructure, homes and our families. When the floodwaters cleared, what emerged was the strength and perseverance of the people who supported each other even when they had little to give. It is those same people who have guided our efforts to ensure greater resilience for the future. Even as we worked together to return to normalcy, we knew that recovery was a short-term goal. We knew these devastating events would not be the last. We knew we needed to learn from those experiences and have a plan in place to protect vulnerable neighborhoods and make them resilient for the future.

So, in 2022 we launched the Neighborhood Resilience Plan initiative in three pilot neighborhoods. This program provides community-driven strategies and policies to support neighborhood recovery from weather related disasters and vulnerability against multiple hazards - from hurricanes to extreme heat waves, and chronic stresses such as poor air quality, and flooding. The plans not only address risk reduction, but they also include strategies for improving infrastructure, empowering community

leaders and bolstering economic development to bring all communities to a greater level of resilience. These three neighborhoods are just a start.

Each plan is tailored to address needs identified by each community, but these initial efforts will establish an adaptable planning framework for the future. In these pages you will find a blueprint to guide neighborhoods across the city about how to overcome existing barriers to resiliency.

Join me, our partnering agencies, community leaders and residents to take a closer look at the needs expressed in this plan. Lend your support as we move forward to put this plan into action. We cannot control the weather, but we can rediscover the collective fortitude and the generosity of spirit that we forged in the aftermath of the storm. Let's not wait for another crisis to strengthen our neighborhoods and create a more resilient Houston. We will use this plan to make this community better starting today.

- Mayor Sylvester Turner



# EXECUTIVE SUMMARY

Mayor Turner's *Resilient Houston* plan, published February 2020, is a direct response to the devastation and catastrophic flooding caused when one trillion gallons of rain fell on Houston during Hurricane Harvey. The plan defines 62 actions across 18 goals to enhance Houston's resilience against acute shocks and chronic stresses, and adaptation to a changing climate and energy reality.

The *Independence Heights Neighborhood Resilience Plan* implements a key target of *Resilient Houston*, to develop 50 neighborhood plans by 2030, and is the first of its kind in Houston. It serves the purpose of providing a strategic action plan to achieve *Resilient Houston's* goals and targets at the neighborhood scale. It provides a community-based vision of neighborhood resilience, and makes recommendations for people-based and place-based strategies and actions to improve neighborhood resilience now and into the future.

Independence Heights is one of the first three neighborhoods selected by the Mayor for a Neighborhood Resilience Plan, as a pilot project in a program led by the Houston Planning and Development Department.

The shared purpose of *Resilient Houston* and the *Independence Heights Neighborhood Resilience Plan* is to reduce the impacts of shocks and stresses, and to improve preparation for—and the fastest and best recovery from—adverse events. Houstonians are consistently reminded of the urgent need for transformative change and for these changes to be built on long-term holistic, equitable, and inclusive strategies and actions, particularly in historically disadvantaged communities like Independence Heights.

**“Enshrining equity and equitable outcomes in all policies and programs is an essential step toward addressing root causes of inequity, including historical disinvestment and disproportionate negative impacts for communities of color and our most vulnerable residents”**

*(Resilient Houston, page 130)*

The *Independence Heights Neighborhood Resilience Plan* takes direction from *Resilient Houston* by

incorporating climate adaptation and risk reduction, infrastructure modernization, housing stability and security, environmental protection, social empowerment, and economic development into place-based strategies for the community. The plan provides a vision for doing things in neighborhoods that have not historically been done to create the safety and stability the community needs to face the challenges and uncertainties of today. The plan is a tool to direct neighborhood-based investments into practical and tangible projects to reduce flooding, manage heat, and address physical and social vulnerabilities to climate and other hazards. Simultaneously, the plan works to improve the overall quality of life and economic opportunities in the community.

The Independence Heights Super Neighborhood 13 is a historical community that consists of the historical

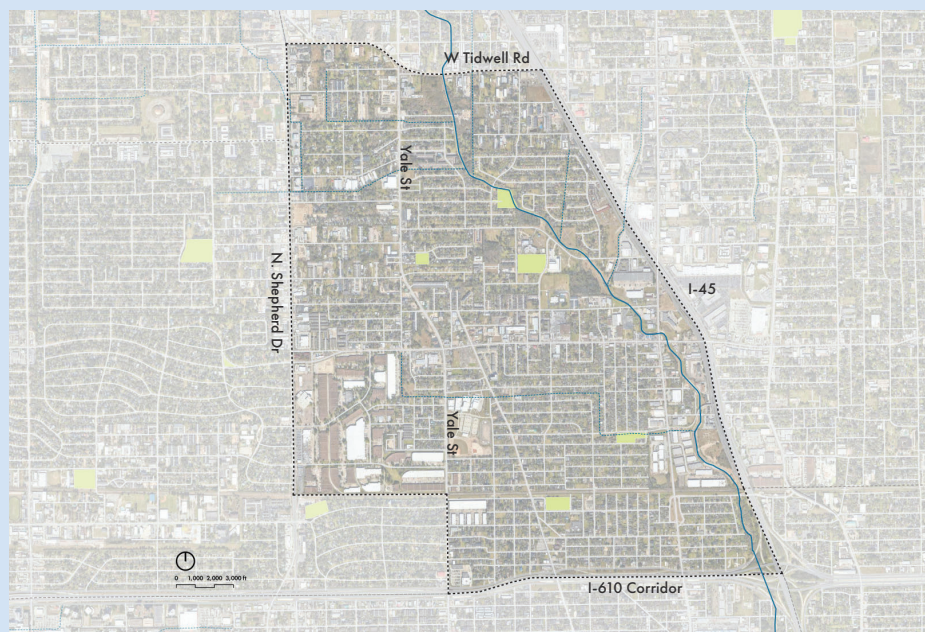


Figure 2: Super Neighborhood 13



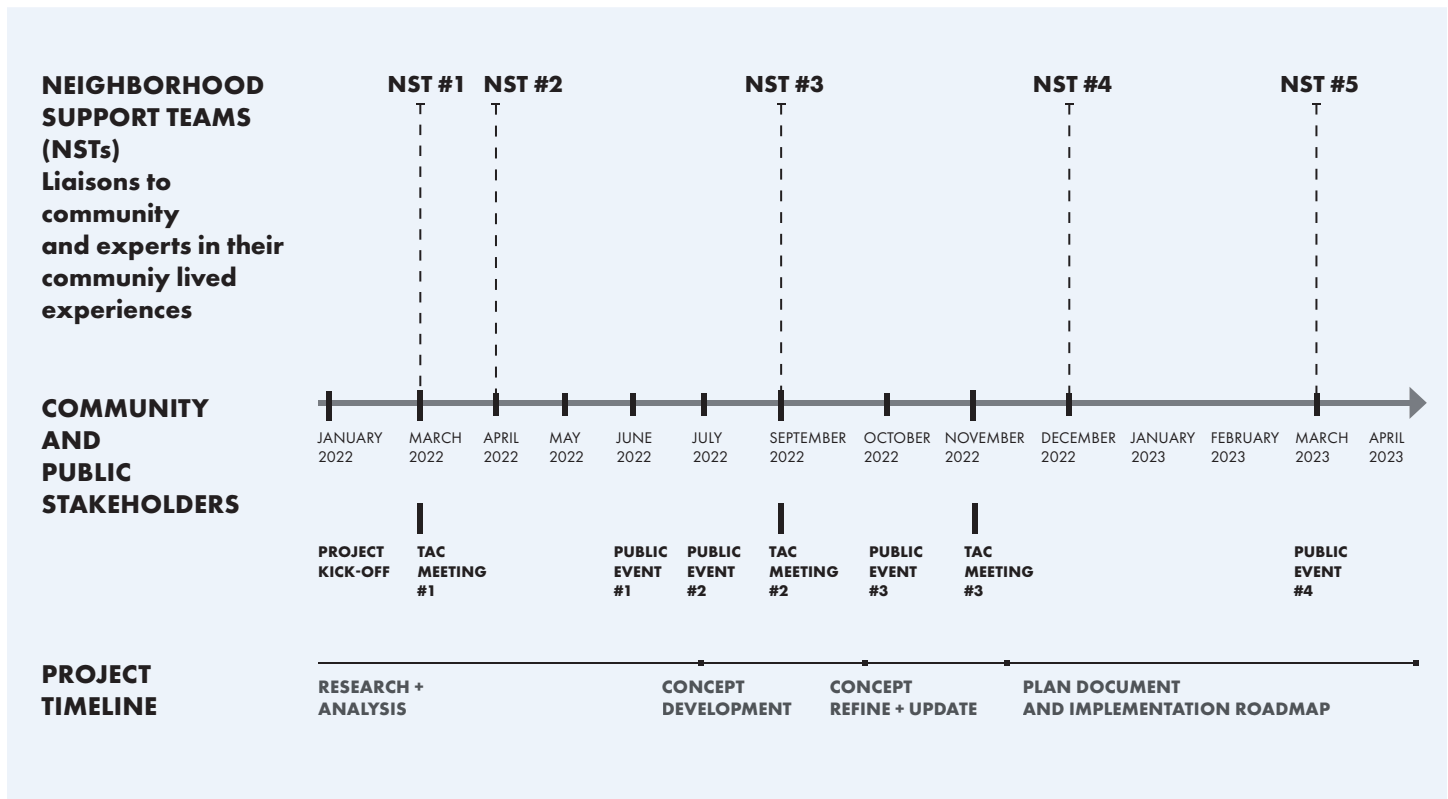


Figure 3: project timeline

sector of Independence Heights and the post-WWII community of Yale-Victoria, located north of Loop 610 and west of I-45. The super neighborhood boundaries include I-45 (east), Tidwell Rd. (north), N. Shepherd Dr. to the railroad track (eastward) to Yale St. (west), I-610 (south). Located in City Council District H, the Independence Heights neighborhood has been selected to receive one of three of the first City of Houston Resilience Plans due to the severity of flood damage from Hurricane Harvey, vulnerability to climate related hazards, watershed location, the presence of active and supportive civic organizations and other demographics.

Over the course of 15 months, the planning team has been in active dialogue with the Independence Heights community as part of the formulation of the *Independence Heights Neighborhood Resilience Plan*. The team took direction from the community through traditional public meetings and surveys, focused one-on-one conversations with community leaders, and working sessions with the Neighborhood Support Team (NST) and proactive residents. The wants and needs heard in these meetings provide the basis of the plan's development and resulting recommendations. The community's vision and goals have been vetted and coordinated with City

staff through several Technical Advisory Committee (TAC) meetings intended to examine the plan's feasibility, identify lead departments and agencies, and identify potential funds to implement projects.

Through conversations with the community, several neighborhood priorities have been identified that define the community's vision for their neighborhood:

- **Build on Independence Heights' rich history**, strong community leadership and already developed local capacity to continue its path to resilience;
- **Strengthen the 'can do' culture** that facilitates the community in its efforts to realize its vision and address its needs

# EXECUTIVE SUMMARY

most efficiently and effectively;

- **Understand the relationships between disasters and gentrification**, and mitigate the negative impacts of gentrification
- **Fully recover from Hurricane Harvey**, particularly in terms of housing rehabilitation;
- **Update neighborhood infrastructure** to reduce local flood risks;
- **Floodproof housing** to reduce the impacts of future floods;
- **Weatherize housing** to enhance energy efficiency and to reduce the impact of extreme temperatures;
- **Catalyze economic development** and support workforce development;
- **Increase sustainable mobility** and reduce traffic violence through creating complete and healthy streets, especially around Crosstimbers, Yale and N. Main St., and the historic district;
- **Mitigate the effects of heat** by increasing the tree canopy and building bus shelters, considering ways to reduce solar gain, and increasing greening projects generally, when possible including local food production; and
- **Address the flooding issues** around Little White Oak Bayou and the expansion of I-45 in a community-involved, integrated, and equitable way.

**The community's vision for resilience in their neighborhood and the foundational goals and targets of the *Resilient Houston* parent plan provide the basis for the strategies and actions recommended in this plan.**

## Guiding Principles and Projects

They inform the people- and place-based project-based investments across the

neighborhood to continue the momentum created during the resilience planning process. The recommended projects are organized into three implementation stages:

- **Short-term** for immediate implementation, like public art, conservation efforts or home energy audits;
- **Near-term** or projects that require some coordination and planning but that can be realized within the next few years, like complete sidewalks, tree planting and home weatherization; and
- **Long-term** projects that take substantial amounts of time to coordinate, fund, and construct, such as the reduction of flood risk around Little White Oak Bayou and the integration of the expansion of I-45 there.

In the **short-term**, the community will be more aware of risks and opportunities for improving safety at home while celebrating the history and spirit of Independence Heights through public art activities and other convenings that encourage preparedness and aid recovery. In the **near-term**, the community will begin improving homes and businesses as well as the shared public spaces such as streets and bayous, further reducing risks while bringing community members together and supporting its development. In the **long-term**, substantial changes in flood risk reduction and improvements in mitigating the urban heat island effect, will significantly alter the physical reality and associated risks of living in

Independence Heights.



# GUIDING PRINCIPLES

LIVING IN A CONNECTED COMMUNITY  
SAFE AT HOME  
SAFE IN THE NEIGHBORHOOD

## SHORT-TERM

**QUICK WINS** link community needs, funding opportunities, energy with City or not-for-profit and philanthropy

**EXECUTE NOW**...or really soon.

Cultural Assets

Streetscape Improvements

## NEAR-TERM

**PLACED-BASED INTERVENTIONS** realize multiple concepts, and have multiple benefits

**COLLABORATE** across City agencies + place in Capital Improvements Plan

DESIGN + ENGINEER PROJECT with community input

EXECUTE (3-5 years)

Model Resilient Homes

Resilience Hub Facility + Service Network

Crosstimbers, Yale and N. Main Corridor Enhancements

Green Stormwater Infrastructure

## LONG-TERM

**PLACED-BASED INTERVENTIONS** to catalyze transformation across multiple stakeholder groups

**IDENTIFY** project leader + supporting actors

VISION DOCUMENT to use to secure State, Federal + private and/or philanthropic funding

DESIGN + ENGINEER project components after (partial) funding is secured, and get input from the community

EXECUTE in phases

Expand Capacity of Little White Oak Bayou + I-45 Integration





# **PLANNING PROCESS:**

**WHAT IS A RESILIENT  
NEIGHBORHOOD?**

**WHAT IS A NEIGHBORHOOD  
RESILIENCE PLAN?**

**WHAT IS A RESILIENT NEIGHBORHOOD  
PLANNING PROCESS?**

**HOW TO USE THIS PLAN**

# WHAT IS A RESILIENT NEIGHBORHOOD?

The City of Houston has experienced 18 major weather events including flooding, heat, cold, and drought since 2000, along with a major global pandemic, lives have been lost and billions-trillions of dollars lost in damage. Houston's [Climate Impact Assessment](#) projects that weather events will continue along this trajectory, or that they will continue to intensify in terms of both frequency and magnitude<sup>2</sup>, and specifically for Houston these projections mean more severe droughts, sea level rise, more intense coastal flooding and increased intensity of storms. So it is imperative that the community works consistently toward reducing the impact of future events.

## What is Resilience?

"Resilience is the capacity of a system, be it an individual, a forest, a city or an economy, to deal with change and continue to develop. It is about how humans and nature can use shocks and disturbances like a financial crisis or climate change to spur renewal and innovative thinking."<sup>6</sup>

"Enhanced resilience allows better anticipation of disasters and better planning to reduce disaster losses — rather than waiting for an event to occur and paying for it afterward."<sup>7</sup>

## Goals from Resilient Houston

PREPARED & THRIVING HOUSTONIANS	
GOAL 1	We will support Houstonians to be prepared for an uncertain future.
GOAL 2	We will expand access to wealth-building and employment opportunities.
GOAL 3	We will improve safety and well-being for all Houstonians.
SAFE & EQUITABLE NEIGHBORHOODS	
GOAL 4	We will ensure that all neighborhoods have equitably resourced plans.
GOAL 5	We will invest in arts and culture to strengthen community resilience.
GOAL 6	We will ensure all neighborhoods are healthy, safe, and climate ready.
GOAL 7	We will build up, not out, to promote smart growth as Houston's population increases.
HEALTHY & CONNECTED BAYOUS	
GOAL 8	We will live safely with water.
GOAL 9	We will embrace the role of our bayous as Houston's front yard.
ACCESSIBLE & ADAPTIVE CITY	
GOAL 10	We will demonstrate leadership on climate change through action.
GOAL 11	We will modernize Houston's infrastructure to address the challenges of the future.
GOAL 12	We will advance equity and inclusion for all.
GOAL 13	We will transform city government to operationalize resilience and build trust.
INNOVATIVE & INTEGRATED REGION	
GOAL 14	We will continue to invest in the region's diverse economy
GOAL 15	We will increase regional transportation choice.
GOAL 16	We will manage our land and water resources from prairie to bay
GOAL 17	We will enhance regional emergency preparedness and response.
GOAL 18	We will leverage existing and new investments and partnerships.

Figure 4: The goals of the *Resilient Houston* plan.

In terms of climate, the neighborhood is experiencing a general warming trend and changing precipitation patterns. The City's [Climate Impact Assessment](#) published in August 2020 summarizes Houston's changing climate, finding that the City has already experienced:

- Increases in the average temperature of all seasons;
- Lengthening of summer, with summer beginning earlier and ending later;
- Increases in energy demand for cooling buildings for the spring, summer, and fall seasons;
- Increases in the number of hot days per year (defined here as maximum temperature above 100°F) and the number of warm nights per year (defined here as minimum temperature above 80°F);
- Increases in the temperature of the hottest days experienced each year;
- Longer multi-day heatwaves;
- Little change in total annual precipitation but a decrease in summer precipitation and increase in fall precipitation; and
- Greater variability in day-to-day

precipitation that includes both slight increases in number of dry days and increasing risk of drought due to soil moisture decreases resulting from higher temperatures, as well as increases in the precipitation falling during extreme precipitation events such as the wettest three-day period each year"<sup>3</sup>

In addition to weather events, stresses and shocks can include other types of events such as public health pandemics, economic changes such as rising energy prices, sudden spikes in housing demand, and others. Each event adds to the nature and scope of what a resilience planning effort must consider.

Given the increased likelihood of extreme weather events, and the compounding effects of repeat or multiple events on a community, as well as underlying stresses, it is imperative that tangible action be taken now to reduce the impact of events, and optimize the recovery from them. This plan is a key step in taking action to mitigate the impacts of climate change and other extreme events on the community.

**"Temperatures** in Texas have risen almost 1.5 degrees Fahrenheit since the beginning of the 20th Century. **Historically unprecedented warming** is projected during this century, with associated increases in extreme heat events"

"Although projected changes in annual precipitation are uncertain, increases in **extreme precipitation events** are projected. Higher temperatures will increase soil moisture loss during dry spells, increasing the intensity of naturally occurring **droughts**"

"Future changes in the number of landfalling **hurricanes** in Texas are difficult to project. As the climate warms, hurricane rainfall rates, storm surge height due to sea level rise, and the intensity of the strongest hurricanes are all projects to increase."<sup>4</sup>

# WHAT IS A NEIGHBORHOOD RESILIENCE PLAN?

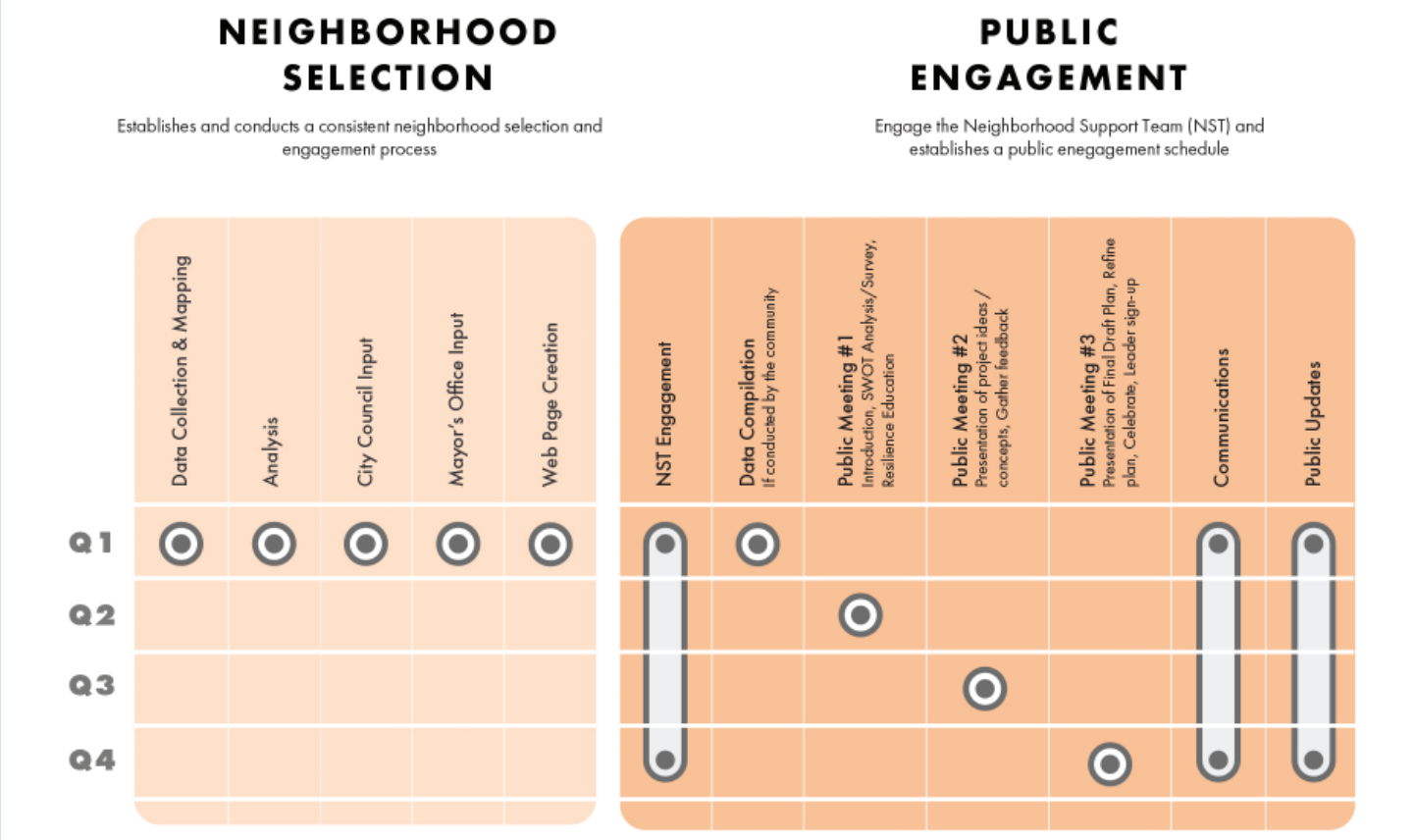


Figure 5: Diagram showing how the replicability framework supports the neighborhood resilience planning process.

A *Independence Heights Neighborhood Resilience Plan* is a strategic action plan for government, community leaders and innovators looking to address core resilience issues facing a community. It has the flexibility to align both to Resilient Houston’s goals and targets while also aligning to the unique physical characteristics and community priorities of the Independence Heights neighborhood. The plan helps to guide the community, its leaders, and its elected representatives toward decisions that reduce and mitigate neighborhood vulnerabilities, and it provides the essential foundation for forming partnerships with local government, philanthropy, community-based organizations,

and other institutions and organizations.

The plan contains Community Engagement (see page 40) and Vulnerability Assessment findings (see page 20) that inform and shape the community’s vision for resilience. Encapsulating the community’s resilience vision, the guiding principles describe the high-level actions that lay the foundation for neighborhood resilience. The guiding principles of the plan appear broad and widely applicable across the City of Houston but are also localized to create concrete action today. Projects and programs make the guiding principles tangible and actionable through

specific recommendations for people-specific and place-based initiatives designed to achieve resilience in the Independence Heights neighborhood. To ensure that the community’s vision and ambitions laid out in this plan are realized, ambitious performance targets, implementation timelines, and feasible funding strategies are embedded in the projects and expanded on in the plan’s appendices.

A unique feature of the plan is the *Replicability Framework*, or a model and method to create similar neighborhood resilience action plans in other Houston



## TECHICAL ADVISORY COMMITTEE

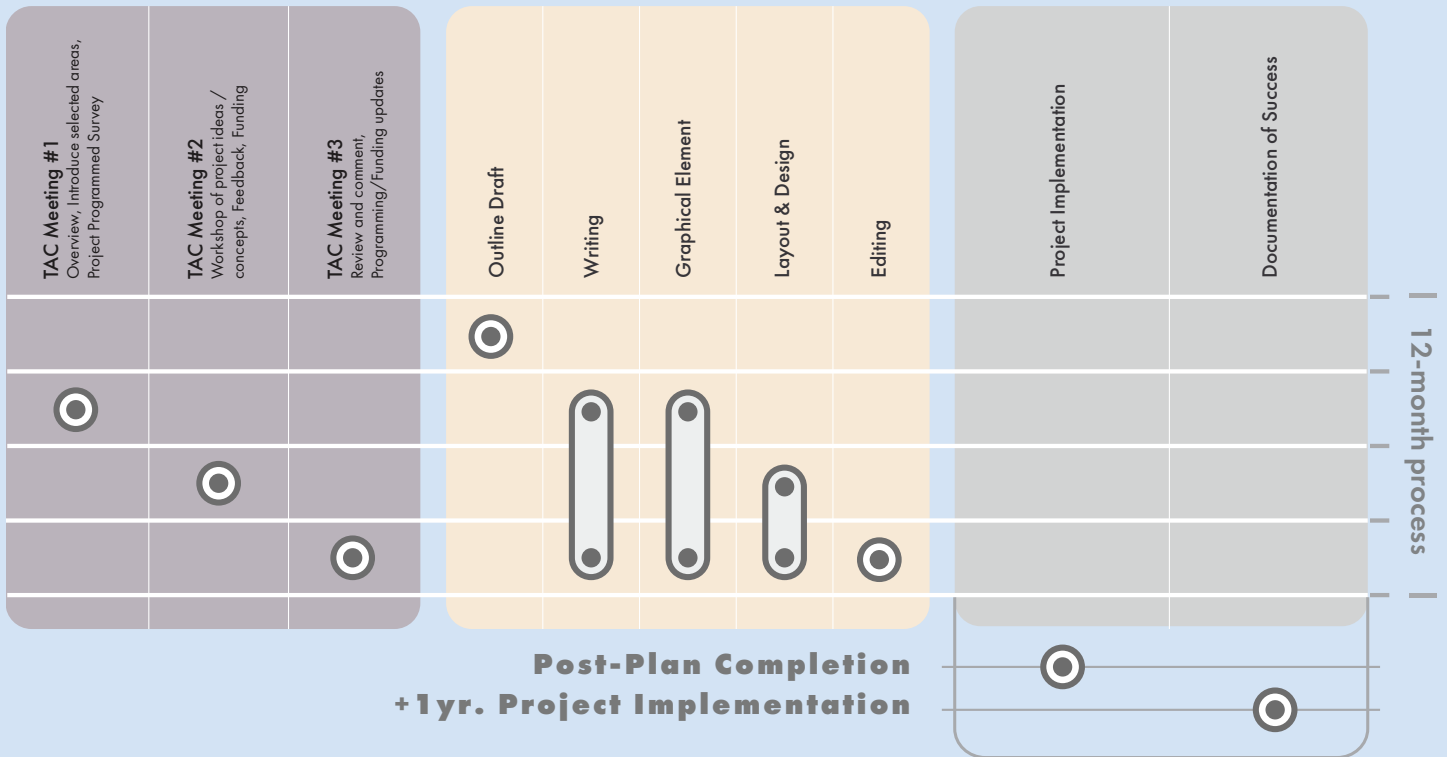
Provides guidance and feedback on recommended actions and plans and advises on feasibility and funding

## PLAN PRODUCTION

Provides packages of implementable projects alongside, recommended funding sources, order of actions, policy implications and program leadership/support-team assumptions

## IMPLEMENTATION REPORTING

Provides monitoring and evaluation guidelines in alignment with Resilient Houston M&E workflows



neighborhoods. To replicate the neighborhood resilience action planning process, the framework describes five distinct phases: neighborhood selection, community engagement, technical advisory committee, document production, and implementation and reporting. Each of these phases is detailed so that the key aspects of the resilience planning process are captured and can be used as a guide for creating individual neighborhood plans for each of Houston's neighborhoods. The intent of providing this framework is to enable the City and community to undertake planning projects at its own initiative, as well as allow for this

plan to be amended and updated without necessarily requiring outside consultation services.

The plan is designed to:

- enable the community to take ownership of their neighborhood by supporting the community to seek grants and private partnerships;
- support community advocacy in local government decision making processes; and
- make sure the community is equipped with the best knowledge, skills, and resources available surrounding resilience practices.

The *Independence Heights Neighborhood Resilience Plan* recommends action items that describe how to prepare homes and buildings to withstand flooding, heat, and power outages through innovative building technology, harnessing nature to cool and insulate, and implementing other best building practices, while also addressing outstanding repairs from previous disasters. The plan organizes infrastructure and other major public investments across agencies and jurisdictions.

# WHAT IS A RESILIENT NEIGHBORHOOD PLANNING PROCESS?

The *Independence Heights Neighborhood Resilience Plan* is linked to the substantial work already developed in *Resilient Houston*, the *Houston Climate Action Plan*, *Livable Centers*, as well as the work through the CDRC and the many community housing and public health programs, plus the various Harvey Recovery projects.

With thoughtful outreach, in collaboration with local community leaders and organizations, this plan identifies compound risks and vulnerabilities, and it then offers multi-benefit strategies to address identified risks and vulnerabilities through placed-based projects. These include climate adaptation and flood risk reduction projects, as well as infrastructure modernization, housing stability and security, healthy clean environment, social empowerment, economic development, and heat mitigation. It also provides people-based strategies that address historic and prevailing inequities, the plan collectively builds on capacity to advance neighborhood priorities, attract, and guide investment, and encourage equitable growth and

redevelopment. This effort seeks to transfer agency to neighborhood advocates and community members to steward resilience efforts at the local level, while considering initiatives and impacts at the City and regional levels.

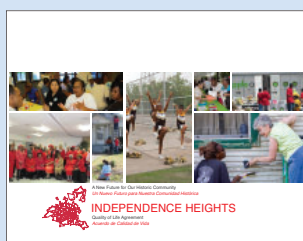
## Nested Scales

The neighborhood planning process is organized in terms of ‘nested scales’, or various planning efforts occurring at different scales but in relation to one another.<sup>8</sup> In the City of Houston, for instance, the bayous are one of the linking elements between the different scales—the regional, city, neighborhood, and individual—within regional management of the White Oak Bayou watershed, Harris County bayou improvement planning, White Oak Bayou neighborhood specific plans and individual parcel owner water management projects.

## Resilient Houston Shocks and Stresses

Building on the priority shocks and stressors identified in Resilient

Houston, the neighborhood resilience action planning effort assesses stressors expected to affect the City of Houston at large as well as vulnerability amplifiers specific to each neighborhood. In Independence Heights such overarching amplifiers include flood, housing, energy, public health, with specific amplifiers including socio-economic factors that lead to reduced housing quality, food and energy, as well as adjacencies to highways and industry to public health and environmental health concerns (see *Vulnerability Assessment*, page 30). Recognizing that citywide stressors and shocks are experienced differently across the neighborhoods, the plan acknowledges the disparities in the ways Houstonians experience climate events and provides a pathway for the Independence Heights neighborhood to highlight the opportunities and challenges that are of highest priority to the community.



Independence Heights Quality of Life Agreement, 2010



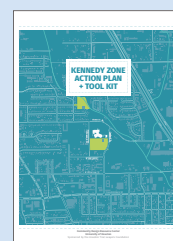
Independence Heights - Northline Livable Centers Study, 2012



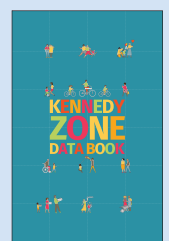
Resilient Houston, 2020



Houston Climate Action Plan, 2020



Kennedy Zone Action Plan + Toolkit, 2020



Kennedy Zone Data Book, 2020

Figure 6: The basis of planning for Independence Heights Neighborhood Resilience Plan

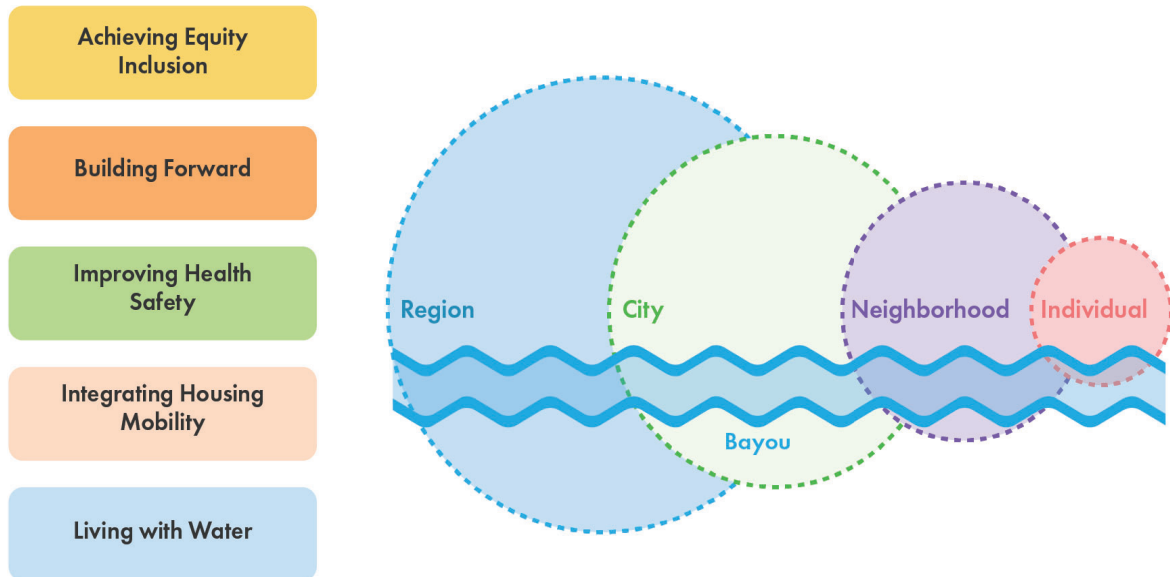


Figure 7: The Nest Scales diagram in the Resilient Houston plan document visualizes how the city is connected the bayous at different geographic scales.

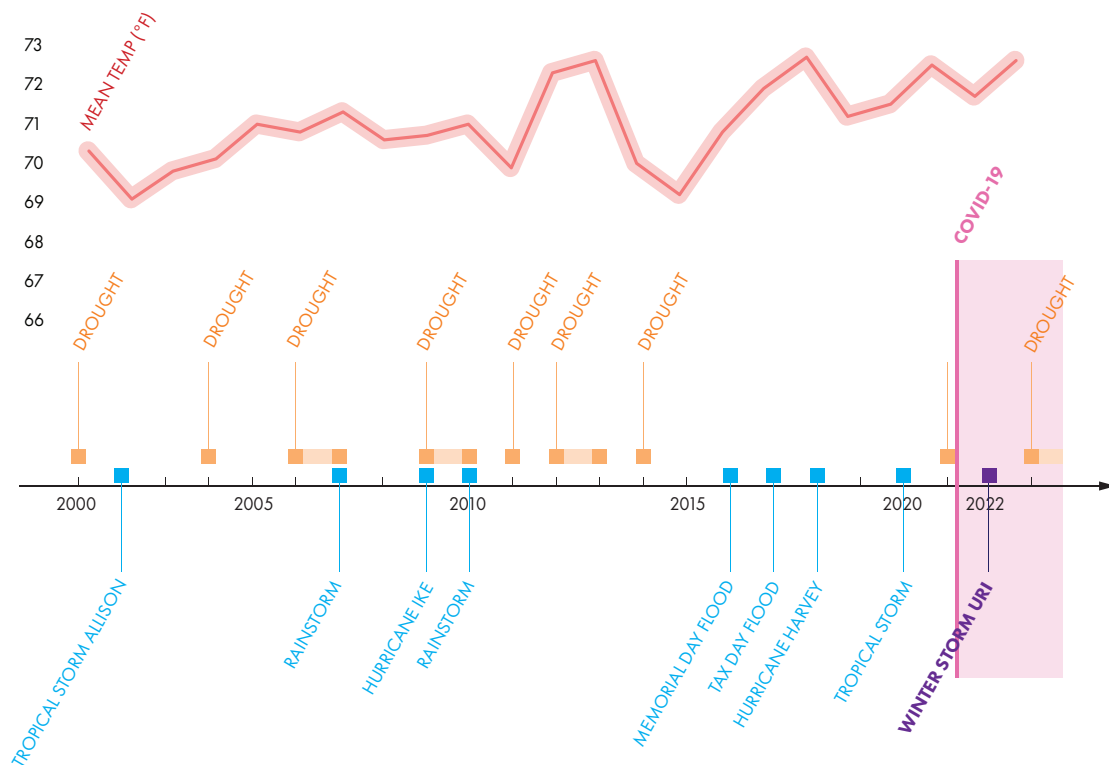


Figure 8: City of Houston's timeline of stresses + shocks between 2000 and today.

# HOW TO USE THIS PLAN

The plan guides and supports decision-making around local investments in physical infrastructure, programs, and policies, which means it can be used to promote the interests of different stakeholder groups. The *Independence Heights Neighborhood Resilience Plan* provides the foundation for forming collaborative partnerships with local government, philanthropy, community-based organizations, and other institutions and organizations. The plan sets a clear vision that the community can organize around and creates a constructive interface through which various stakeholders can collaborate with the local community toward shared goals. It does so by defining projects and programs and is a tool for the community to guide decision-making, identify stakeholder roles and responsibilities, and forge the partnerships, relationships, and networks essential to realizing the ambitious resilience actions and activities in this plan. Community members should refer to the plan document to focus community-based resilience efforts and initiatives, and to understand which stakeholders to reach out to about which topics and when, and as a reference for community need and consensus-informed solutions.

## **Community Members + Organizations**

For community-based plan users, the

neighborhood resilience action plan helps to engage various stakeholders productively and systematically, including local government, nonprofits, and other private interest groups. The plan provides a clear statement of what is needed to realize neighborhood resilience in Independence Heights. Having a clear statement of what is still needed in a City-led plan makes it clear to grant administrators and private partners how they can help the neighborhood. The plan also identifies roles and responsibilities that sets the foundation for coordination amongst resilience efforts as well as transparency and accountability at implementation. It also allows groups, organizations, and institutions to work relatively independently by following the plan's strategies and actions yet ensures a shared understanding of the vision and goals, and accountability as to the who, what, when, and how.

## **How to be a Community Advocate**

Use this plan to attain procedural justice, or as a tool to advocate for community interests and priorities. Advocacy that is grounded in an agreed-on plan document such as this one, carries weight in conversations with local government and other private partners. The plan

can guide decision making at Super Neighborhoods meetings, city council meetings, and other local government committees. It also serves as a means of constructively holding the community, community partners, and local government accountable

**The United States Department of Justice defines procedural justice in terms of four principles: “1) being fair in processes, 2) being transparent in actions, 3) providing opportunity for voice, and 4) being impartial in decision making”<sup>9</sup>**

for their part in realizing this plan, by identifying project leads, timelines, and metrics for success.

The plan is designed to support community-identified priorities and therefore is intended to be used by community-based organizations and community leaders to support their advocacy efforts. Advocacy efforts might include requesting funds allocations from developing partnerships with local donors, state and federal government, developing

programs, or increasing service levels from City Departments and Agencies, or prioritizing physical infrastructure investments made by Harris County Flood Control and other governmental agencies. In these, and other advocacy efforts, the plan serves as the basis for implementing broader change, provides assurances to organizations granting funding to CBOs such as local nonprofits, and other community-driven initiatives.

### **How to be a Community Partner**

Partners outside the community and local government often have aligned interests, as resilience ensures property values remain stable and businesses remain active, improves the environment and ecology, builds equity, and in some cases can serve as an economic stimulus tool. In cases where business interests and resilience plan actions and projects align, there is an existing shared interest that can be leveraged to ensure timely implementation of the neighborhood resilience action plan.

Community partners should refer to the *Independence Heights Neighborhood Resilience Plan* as a cohesive community-driven vision of resilience for the neighborhood. The Guiding Principles lay out

strategies and actions, along with key stakeholders and their responsibilities. Stakeholders, particularly private partners, can review to understand where additional support may be needed to realize the neighborhood's vision. Additionally, partners can review the projects and the implementation steps to find shared interests to pursue. The funding, metrics, and timelines support finding ways to optimize private interests with broader neighborhood resilience principles.









# **VULNERABILITY ASSESSMENT**

## **VULNERABILITY ASSESSMENT**

- Flood vulnerability
- Housing
- Stormwater infrastructure
- Community services
- Clean neighborhoods
- Heat vulnerability
- Public health
- Chronic social stresses

## **VULNERABILITY FINDINGS**

# VULNERABILITY ASSESSMENT

The vulnerability assessment findings provide the basis for plan recommendations, in combination with the community engagement findings. The vulnerability assessment findings are derived from:

- spatial analysis of flooding and extreme heat impacts on community assets and people
- conversations with the community on the impacts of and recovery from Hurricane Harvey; and
- considering the compounding effects exacerbating chronic social stresses.

The community-identified priorities, including flooding, housing, neighborhood cleanliness, and neighborhood capacity, provide the context for analyzing the Independence Heights community's vulnerabilities. The findings largely align with the community's priorities, as discussed in the Community Engagement Findings section, with the exception of heat vulnerability.

Heat vulnerability, and the general impacts of heat, are underestimated. The risks associated with high temperatures and prolonged heat exposure are not as commonly known and the effects not as immediately evident as

other risks that are clearly visible and vividly experienced, such flooding or the condition of homes in the neighborhood. However, the City of Houston and HARC partnered with NOAA in 2020 to address heat, publishing resources via the H3AT program hosted by HARC.

For assessing flood vulnerability, the FEMA National Flood Hazard Layer (NFHL) was used, which shows 1% annual chance of floodplain inundation in the neighborhood. The spatial analysis is property-based and determines their relative level of vulnerability and risk (i.e., high, medium, low) to flooding based on multiple criteria which include:

- location of a parcel and a structure,
- flood likelihood,
- floodplain regulations at the time of construction and property use or criticality.

In the following sections, "highly vulnerable" assets are those that are classified as having 'high combined vulnerability and risk' to floodplain inundation as mapped by FEMA.



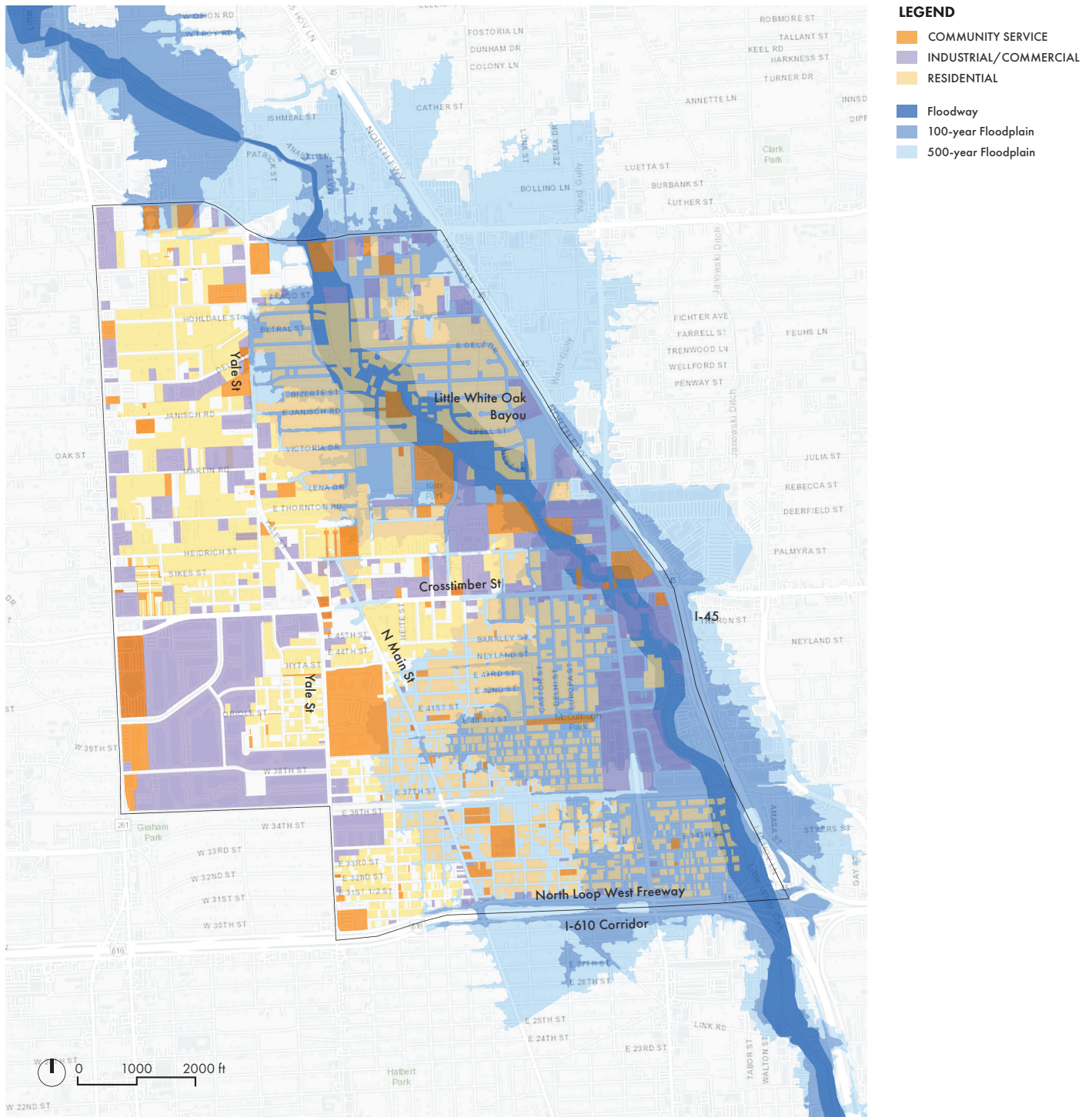


Figure 9: Neighborhood Vulnerabilities

# VULNERABILITY ASSESSMENT

## Neighborhood Vulnerabilities Summary

The vulnerability indicators consider three factors: the overall flood vulnerability of homes and businesses in the neighborhood, the individual components of flood vulnerability related to homes in the neighborhood, and the social vulnerabilities of residents living in the neighborhood.

At the neighborhood level, Independence Heights is highly vulnerable to and at risk of floodplain inundation. Approximately sixty-three (63) percent of residential properties, thirty-seven (37) percent of City- and County-owned property, fifty (50) percent of commercial, forty-three (43) percent of industrial, and fifty-four (54) percent of community services properties have a high vulnerability to greater than 0.2% annual chance of flooding (which exceeds the current standard of care for new development and civil infrastructure).

The spatial analysis for determining relative levels of vulnerability takes into account location of parcels and structures, property use, and floodplain building requirements in place when the property was built. Despite there being properties at higher risk of flooding than others, this should not overshadow the fact that virtually all of Houston is at risk of flooding.

Of the 4,119 residential properties, there are close to 2,588 (or 62.83%) properties with high vulnerability to flooding. In addition, of the 1,290 or so residential parcels identified as "vacant", 863 are exposed to flooding (these parcels may or may not have a structure on them). Social vulnerability indicators, based on the 2020 American Community Survey 5-year Census, identify approximately 12.4 percent of residents without access to a vehicle. Median

### INDEPENDENCE HEIGHTS PROPERTIES HIGHLY VULNERABLE + AT RISK OF FLOODPLAIN INUNDATION:

**11** (37%) Government-owned properties + Utilities

**2588** (63%) Residential

**42** (54%) Community Services

**1091** (68%) Undeveloped Land

**82** (43%) Industrial Commercial

**68** (50%) Industrial Commercial

### Residential properties vulnerable to floodplain inundation

**57%** Multi-family

**50%** Assisted Living Facility

**63%** Single-family

household income in the neighborhood is around \$36,638 and about 38% of households pay more than 30% of their income for housing and may have difficulty affording other necessities.

Census-based indicators of social vulnerability						
Social Vulnerability Indicators	Census Tract 5306	Census Tract 5305.02	Census Tract 5305.01	Census Tract 5304	Census Tract 5303	Average
No Vehicle Access	27.4%	7.8%	3.5%	4.5%	18.8%	12.40%
Median Household Income	\$41,696	\$37,232	\$25,727	\$43,243	\$35,294	\$36,638
Housing Cost-Burdened	37.6%	34.3%	44.4%	36.1%	35.9%	37.66%
Individuals without any Health Insurance	23.38%	25.72%	25.26%	35.15%	20.17%	25.94%
Social Vulnerability Index (SVI; 2020) <sup>[5]</sup>	0.96	0.99	0.96	0.91	0.92	-
SVI - Socioeconomic Status	0.89	0.80	0.91	0.90	0.82	-
SVI - Household Characteristics	0.64	0.99	0.89	0.71	0.83	-
SVI - Racial and Ethnic Minority Status	0.76	0.86	0.96	0.95	0.86	-
SVI - Housing and Transportation	1.00	0.98	0.88	0.87	0.91	-

Figure 10: Statistics describing the resilience challenges in the Independence Heights neighborhood.



# VULNERABILITY FINDINGS

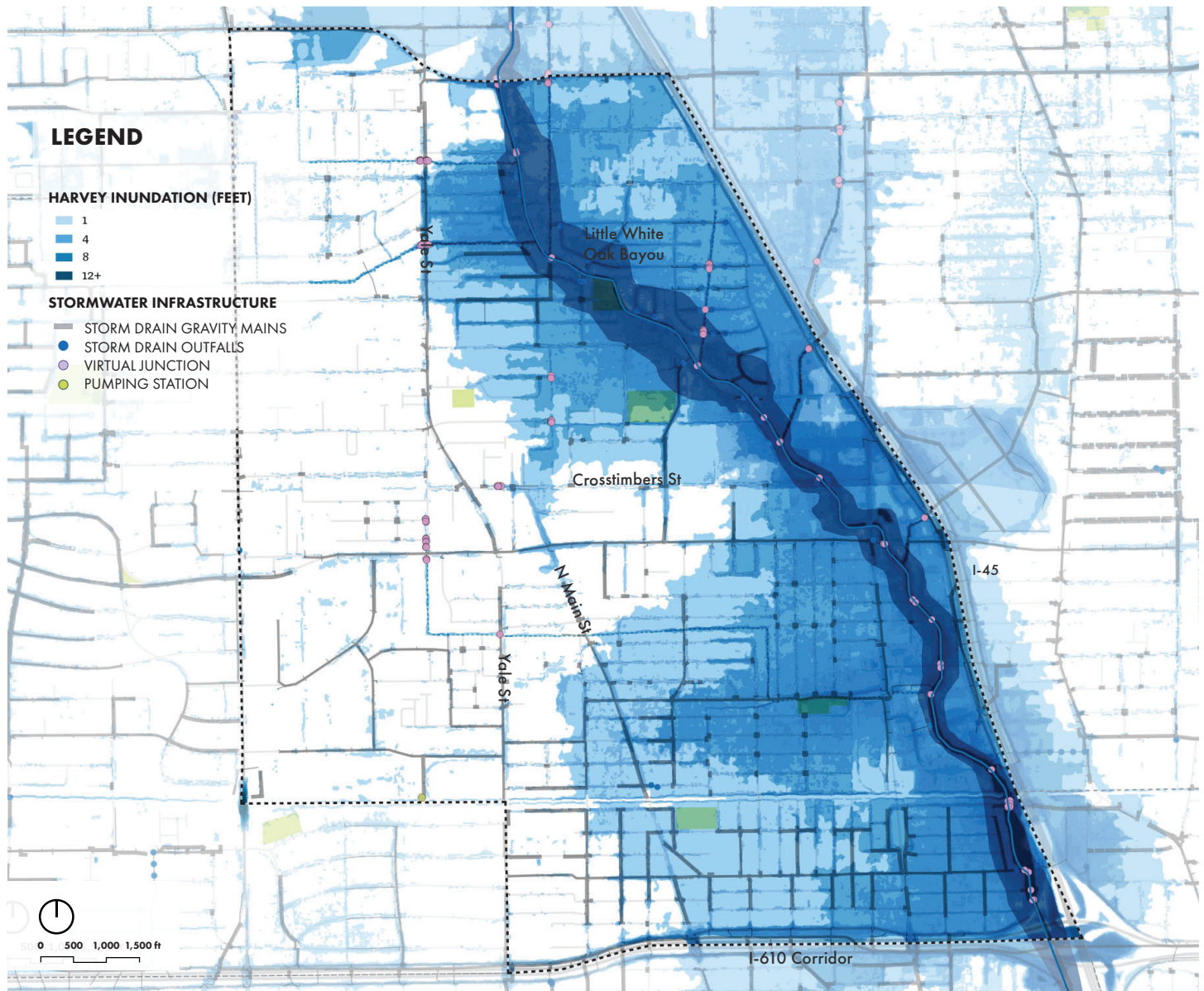


Figure 12: Hurricane Harvey Inundation + Recovery Services.

Flooding is caused by various events in the neighborhood: bayou flooding, extreme rain events, tropical storms, and hurricanes. The physical characteristics of the neighborhood in terms of geography and climate include low lying land that is experiencing subsidence, proximity to Little White Oak Bayou and location that is downstream in the regional watershed. Independence Heights faces high flood risk given that much of the neighborhood is low lying adjacent to major waterways running

through the neighborhood. Significant flood impacts were seen from Hurricane Harvey flooding. Extreme rain events, from weather systems, tropical depressions, and hurricanes can lead to both neighborhood flooding as well as bayou flooding.

The physical characteristics of the neighborhood contribute to vulnerabilities. Houston neighborhoods that developed before the 1990s are more susceptible to flooding from rainfall because the

National Flood Insurance Act of 1968 did not lead to floodplain mapping in Houston until the late 1980s. After the adoption of flood maps in the 1990s, more stringent drainage design requirements and floodplain permitting requirements were implemented. As a result of decades of development prior to today's standards:

- buildings, roads, and other infrastructure, including the neighborhood drainage system,

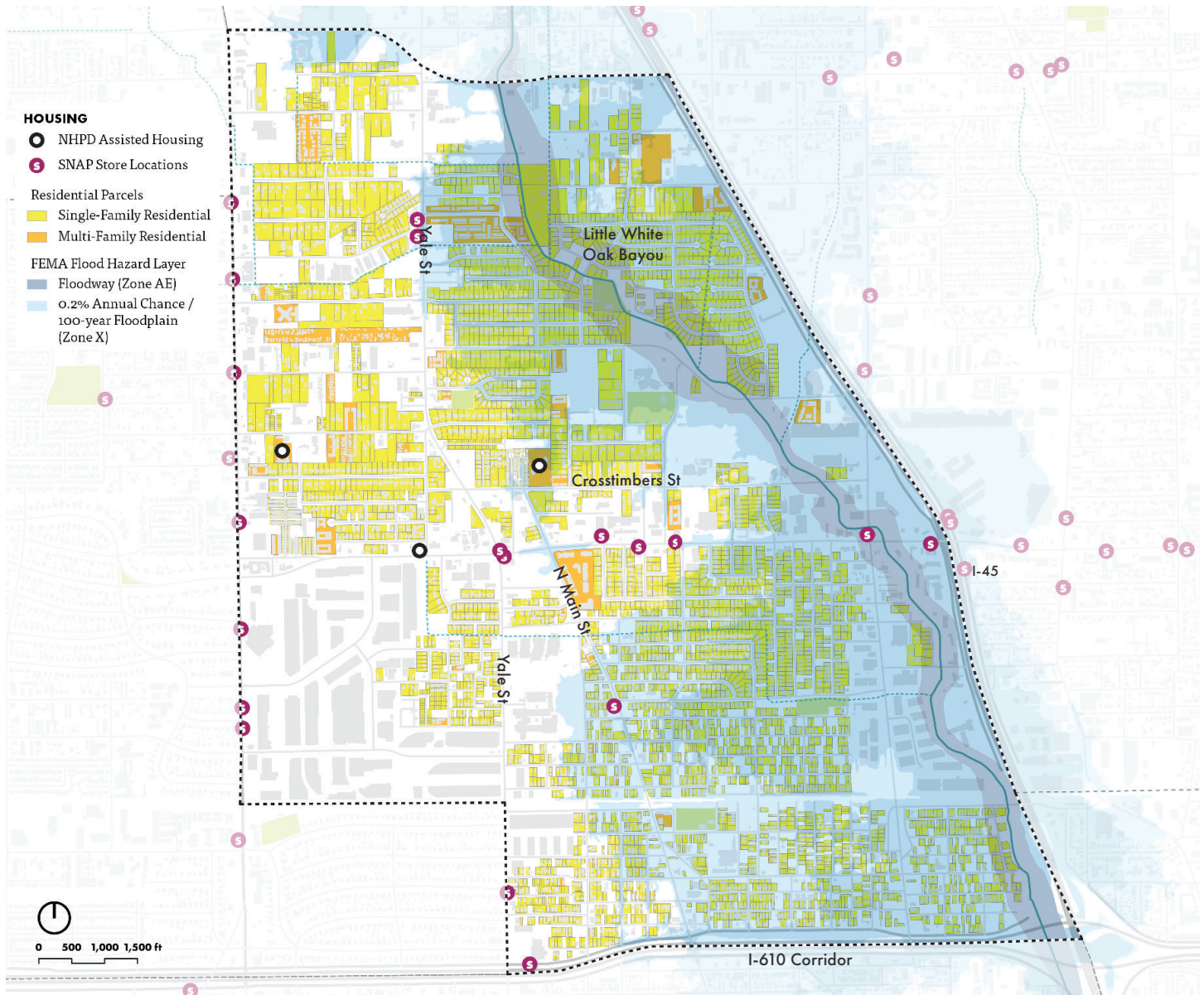


Figure 13: Housing typology and relationship to the floodplain.

were built to substantially lower drainage standards than would be required today.

- homes, schools, and other critical neighborhood services have been built in the floodplain and the floodway.

Given the development pattern in the neighborhood, buildings within the 100-year and possibly 500-year flood plain are highly susceptible to flood events, and the local drainage system capacity is highly susceptible to rain events that cause neighborhood and

street flooding.

Development patterns have also resulted in a limited tree canopy, as development has tended toward pavement or turf grass for open areas. The tendency to clear properties of trees, shrubs, and other vegetation as part of a development has reduced the ability of vegetation to slow water flow and increase water absorption. The high rate of impervious surfaces creates an effect called sheet

flow, where water moves quickly across the impervious surface, and further contributes to the amount of stormwater runoff. It also contributes to increased water speed and volume during flooding events. Impervious surfaces such as concrete, asphalt, and building roofs are the major contributors to creating sheet flow. The low amount of undeveloped land shown in this figure indicates where stormwater runoff may be higher than with undeveloped land.



# VULNERABILITY FINDINGS

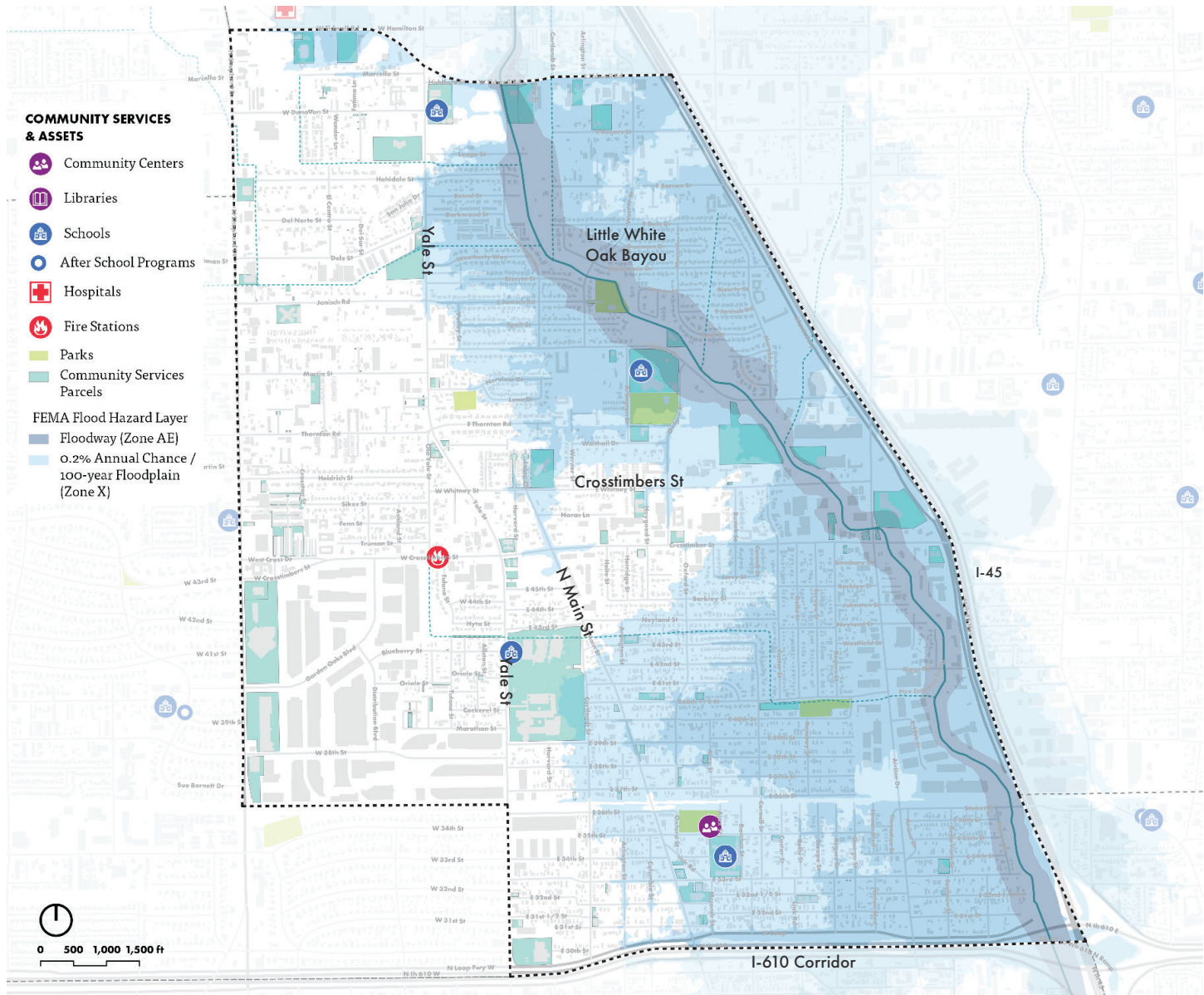


Figure 14: City facilities and relationship to the floodplain.

## Housing

Approximately sixty-three (63) percent of residential properties in Independence Heights are classified as highly vulnerable to flooding. Highly vulnerable residential properties include twenty-four (24) multifamily developments and two assisted-living properties with the remaining properties being single-family homes. A driving factor of high vulnerability is that about three quarters of the homes in the neighborhood were constructed before federal regulations came into place

limiting the construction of homes and other structures in the floodplain. Today federal regulations minimally require homes built or rebuilt on land in the floodplain are elevated to remove the structures from the floodplain.

Houston's Floodplain Management Office minimum standards now require all new structures be at least two feet above the 500-year (0.2%) flood plain. (See the Floodplain Management Office for other

requirements.)

Housing vulnerability is exacerbated by a housing stock that is deteriorating due to slow recovery from previous disasters. Nearly seventy-five (75) percent, or an estimated five thousand, homes in Independence Heights sustained damage during Hurricane Harvey. Many of the structures are outside of the current FEMA floodplain, which does not account for the compound flooding seen during

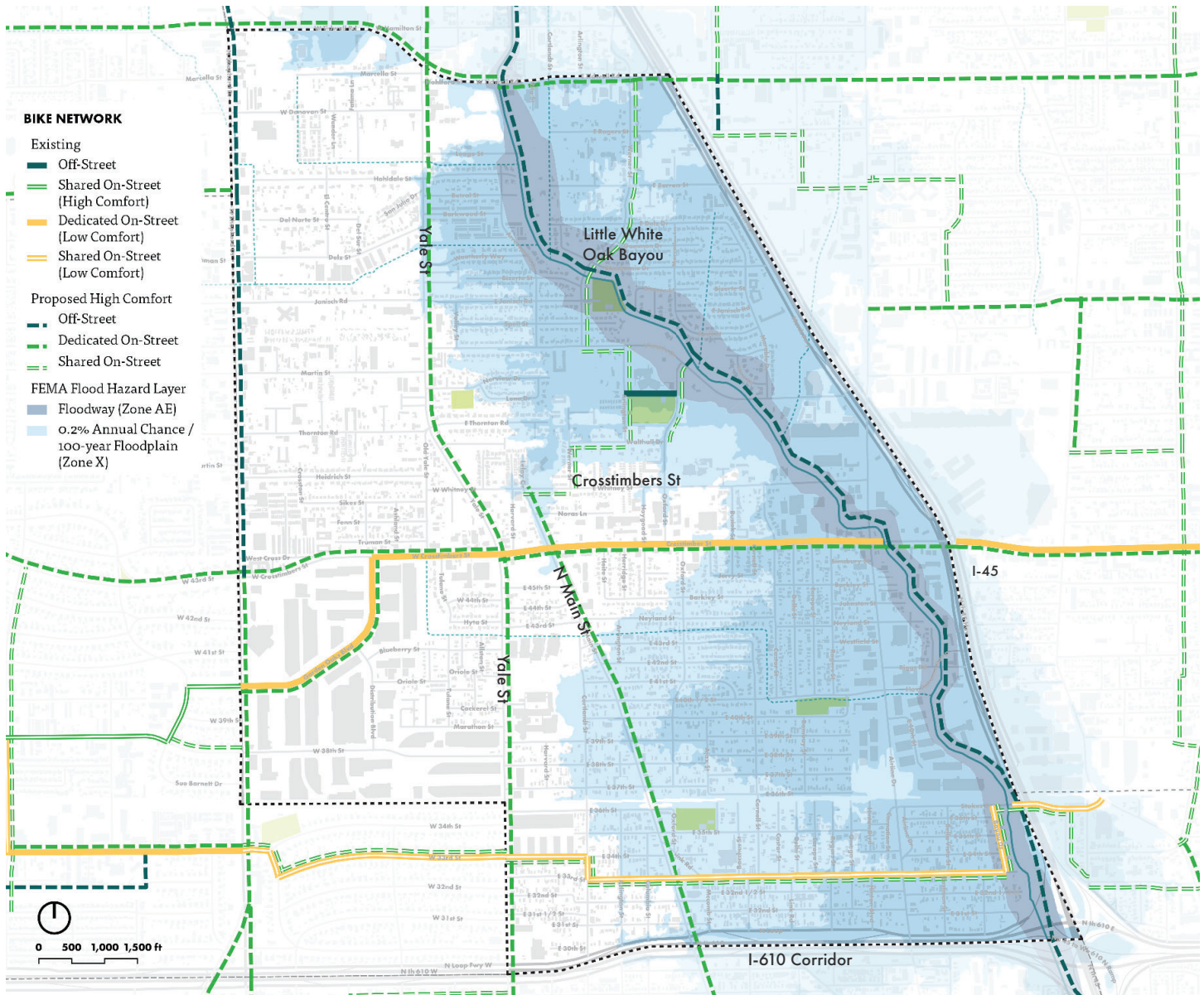


Figure 15: Public transportation routes + services and relationship to the floodplain.

Hurricane Harvey. Community members report many barriers to accessing recovery funds, including insurance requirements and a heavy paperwork burden that can require property titles and heirship rights. Property owners are often under- or uninsured, and do not have sufficient personal funds to cover the high costs of home repair. The result is that many homes have not been repaired and the funds dedicated to their repair have remained unclaimed.

### Stormwater Infrastructure

The streets and local drainage systems were designed and installed prior to the adoption of more stringent drainage design requirements of the late 1990s. Relative to current design standards and the likelihood of extreme rainfall events occurring, the local drainage systems are undersized and street flooding is likely. Furthermore, community members expressed frustration that many storm drains can be clogged by debris. One

solution is for community members or local organizations to can participate in the Adopt-A-Drain program. Participants volunteer to remove leaves and debris at least four times a year at each location.

### Community Services

- Two (2) Houston ISD properties, twenty-four (24) church properties, and a community center in Independence Heights are highly vulnerable to floodplain inundation.



# VULNERABILITY FINDINGS

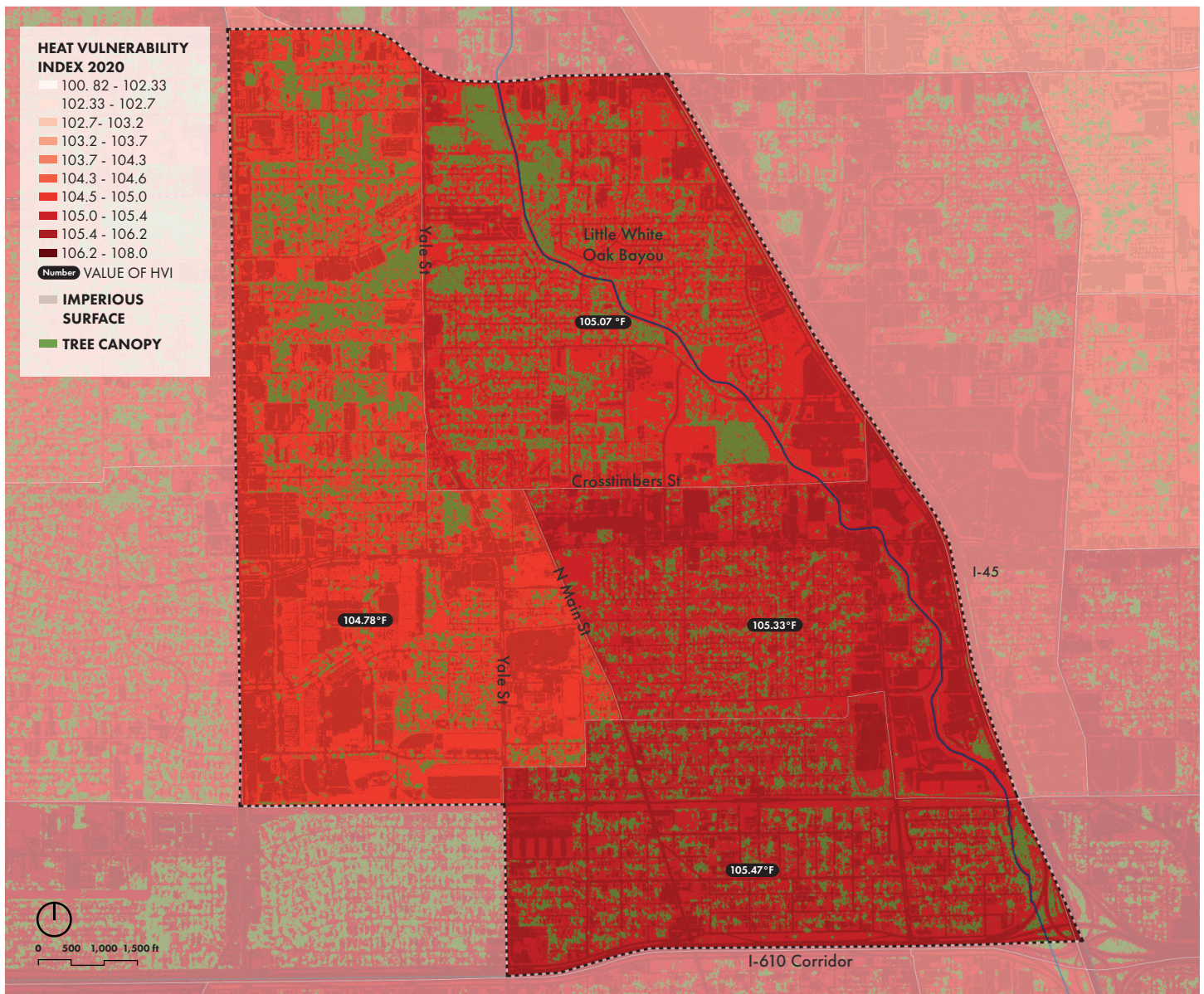


Figure 16: Correlation between percent tree canopy and percent impervious surface as an urban heat island estimation.

- Allen Elementary School - 306 Crosstimbers St, Houston, TX 77022
- Burrus Elementary School - 701 E 33rd St, Houston, TX 77022
- Independence Heights Community Center, located at 603 E 35th St, Houston, TX 77022.

Like housing, most community service facilities have been constructed before current floodpaoin management requirements were in place. In addition, some community

facilities are not weatherized to the extent necessary for the types of extreme heat and cold recently experienced, or do not have backup power supplies that would allow them to operate during a power outage.

With limited public transportation options, community members commented on street layout as hindering evacuation away from floodwaters advancing through their neighborhood.

## Heat Vulnerability

When natural land cover is replaced by buildings and other impervious surfaces that absorb and retain more heat, it causes dense urbanized areas to become hotter than surrounding rural areas when left unmitigated. The phenomenon that developed areas tend to be hotter than undeveloped areas is an effect known as Urban Heat Island.



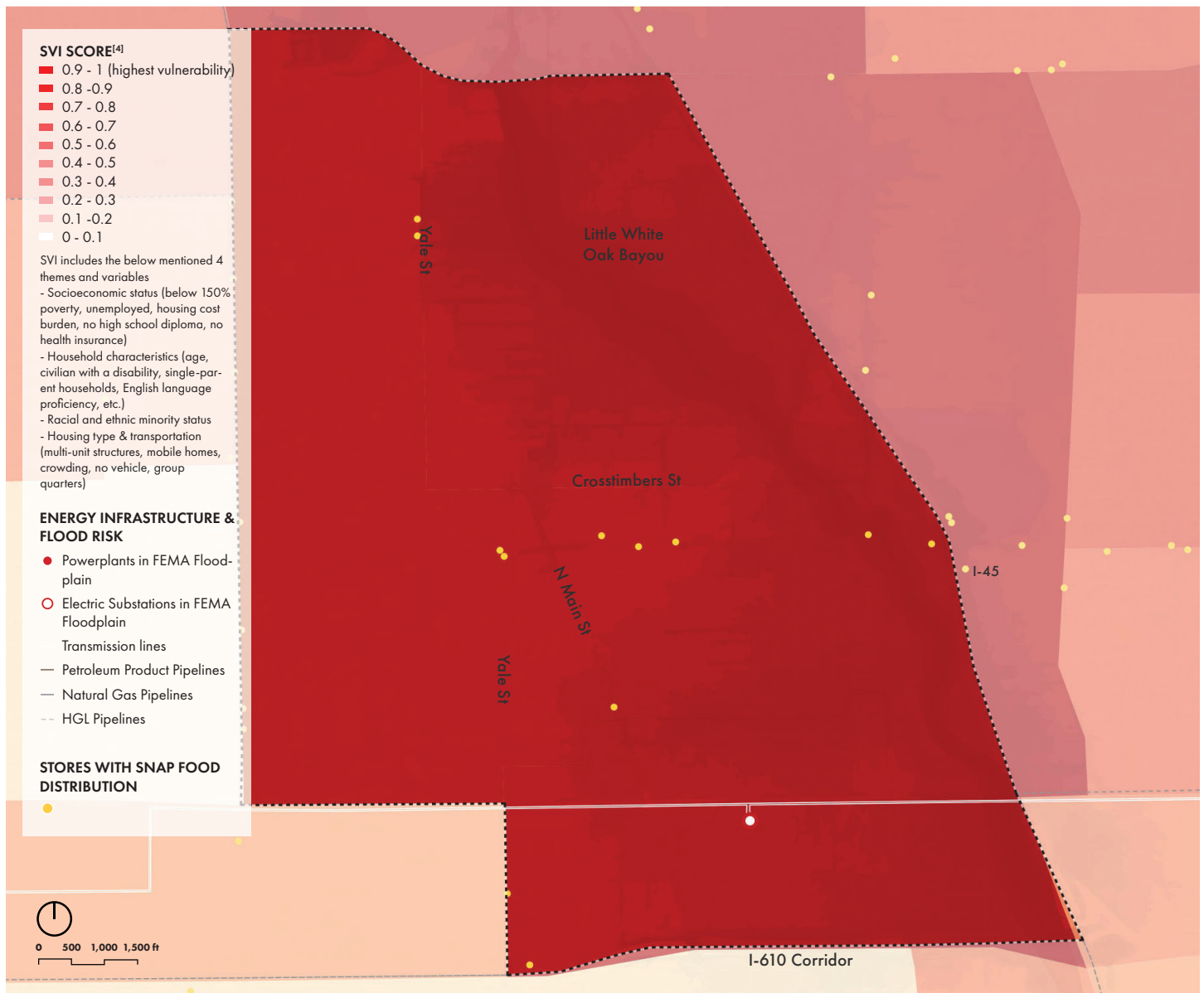


Figure 17: Social vulnerability index as an estimation of socio-economic stress.

Though Houston is no stranger to hot weather, urban heat is a growing risk in a warming climate. Acute heat events are the deadliest weather-related risk and unusually hot days also impact public health, education, and quality of life. The Harris County Extreme Heat Vulnerability Assessment takes into account a number of environmental and social factors and determines the neighborhood as highly vulnerable based on a combination of factors. With less than five (5) percent tree canopy, the neighborhood has some

of the highest average heat index (a measure of temperature and humidity). The assessment shows high percentages of heat vulnerable populations, including outdoor workers, non-english speaking households, and individuals living with chronic medical conditions that make them more susceptible to heat-related illnesses (such as, diabetes, asthma, heart disease).

## Public Health

Residential properties in the neighborhood are bounded by Interstate 45 (I-45) to the east and Interstate 610 (I-610) to the south, with light industrial and manufacturing uses in the areas adjacent to I-45. The proximity to two heavily trafficked roads brings particulate pollutants from vehicle exhaust and tires, as well as nitrogen oxides, carbon monoxide, and ozone. Studies show "exposure to traffic-related pollution is linked to asthma and other

# VULNERABILITY FINDINGS

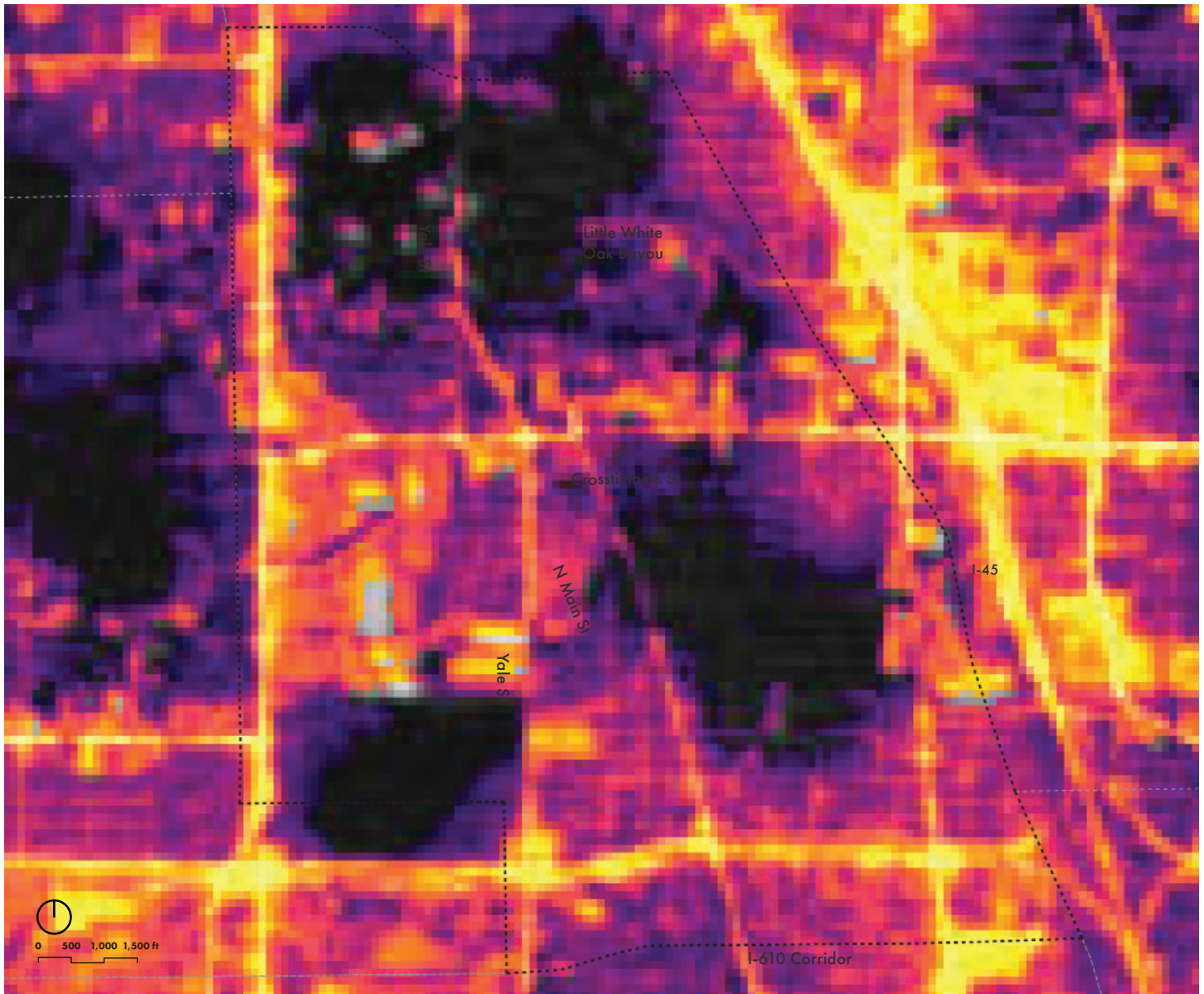


Figure 18: Before Winter Storm Uri power outages as visible from NASA satellites

respiratory symptoms, development of childhood asthma, and cardiovascular disease and death.” (Source: <https://www.transportation.gov/mission/health/proximity-major-roadways>). The road activity emits pollutants into the air, as well as water and soil. The extent to which these pollutants affect residents is unknown, however studies conducted in similar areas show higher rates of asthma and other respiratory health issues.

Homes that have not recovered from Harvey pose high health risks to the potential of mold infestation, leaking roofs, and lack of climate controls or heat and air conditions. Additionally, energy insecurity poses health risks for those inhabiting homes not just for those reliant on medical devices, but because it increases exposure to heat and cold.

## Chronic Social Stresses

Historic disinvestment and systemic inequalities have resulted in chronic stresses such as food and energy insecurity. In addition to historic underinvestment, a limited recovery of core services assets damaged during Hurricane Harvey—such as the library and the community center—have further exacerbated the day-to-day challenges



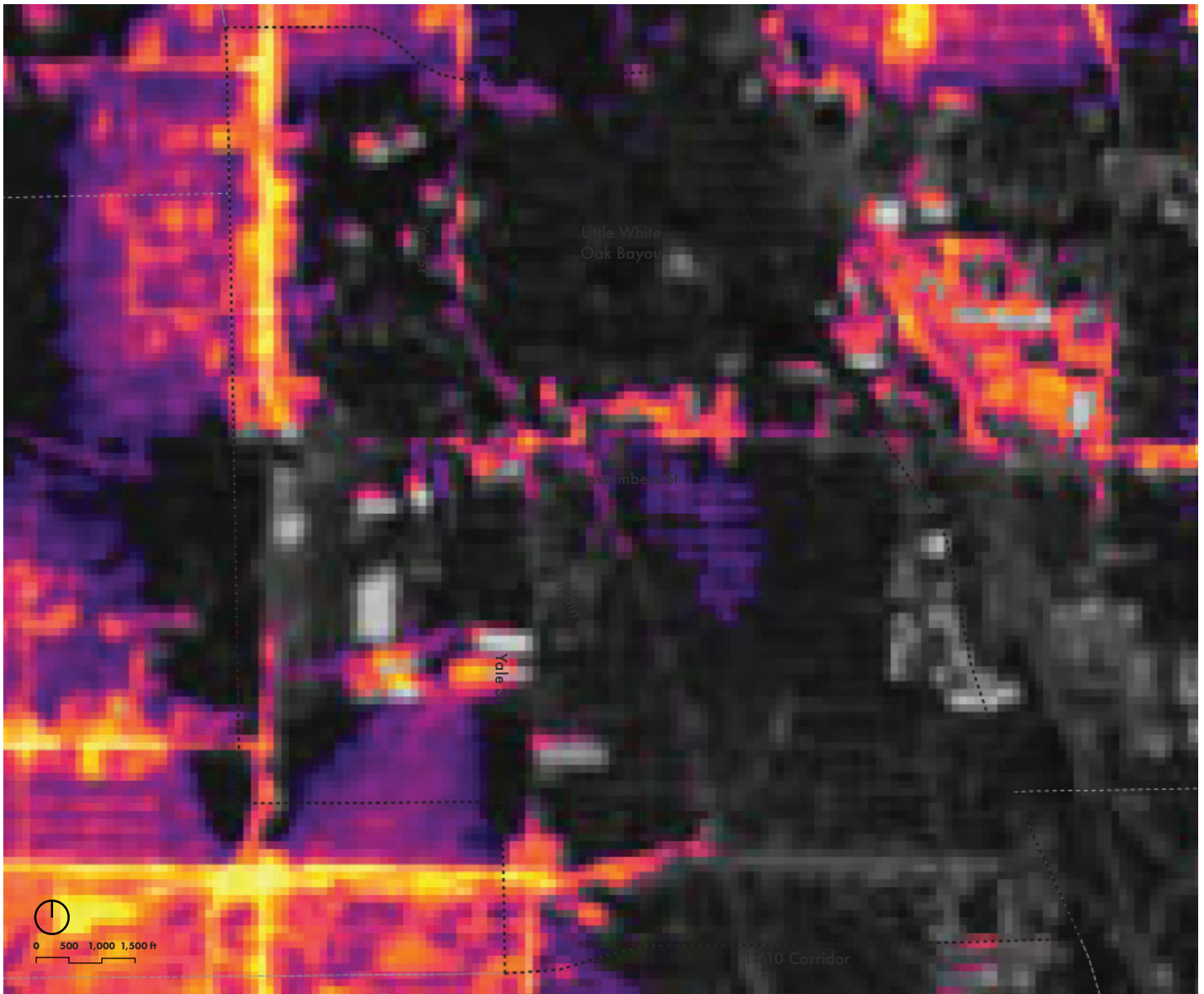


Figure 19: After Winter Storm Uri power outages as visible from NASA satellites.

of living in the neighborhood. Community members have built strong organizations in response to the local need, and the neighborhood is recognized as an active Super Neighborhood.

The plan's strategies and actions are based on the community-based vulnerabilities identified in the community engagement findings, and further articulated and validated by the vulnerability assessment.

# VULNERABILITY FINDINGS

## Environmental Justice

The previous sections described a variety of the resilience challenges in the neighborhood, from flood vulnerability to chronic social stresses. These vulnerabilities vary across the country, region, and city, leaving some locations with fewer challenges than others. The case of the Independence Heights neighborhood, it is clear that the neighborhood as whole faces greater challenges than other neighborhoods in the City, as well as across the State of Texas as well as the wider United States. Factors the neighborhood experiences at a higher levels include:

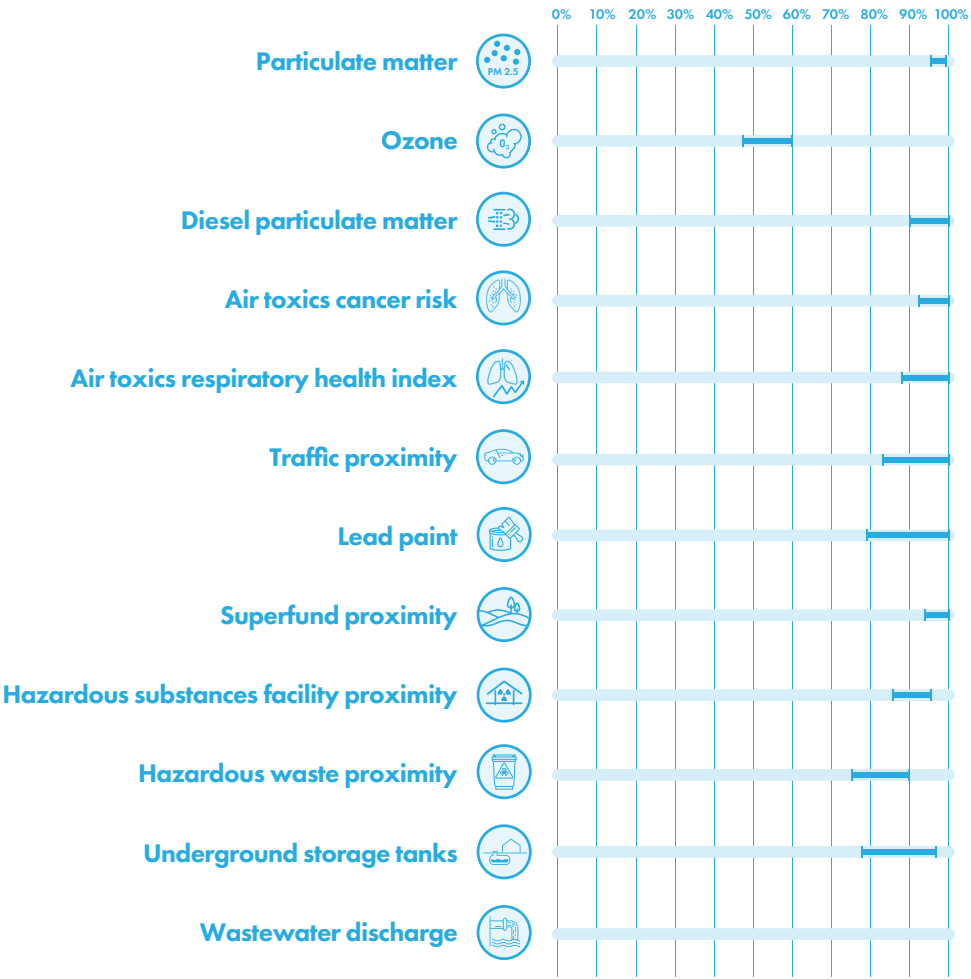


Figure 20: Environmental Justice Indicators for Independence Heights











# VISION

## A RESILIENT INDEPENDENCE HEIGHTS

## ENGAGEMENT SUMMARY

## GUIDING PRINCIPLES

### **Living in a Connected Community**

The history of self-reliance and the strong sense of community became evident in Independence Heights' response to recent disasters: this neighborhood is among the most socially resilient.

### **Safe at Home**

Resilience begins with a secure and healthy home—a home prepared to withstand the impacts of extreme weather events, natural disasters, and other hazards.

### **Safe in the Neighborhood**

Good infrastructure contributes to reduced risk from flooding and other extreme events, and from stresses such as increased heat and traffic violence, while providing benefits to the residents.

# A RESILIENT INDEPENDENCE HEIGHTS

## The community's resilience vision for the neighborhood:

- Build on Independence Heights' rich history, strong community leadership and already developed local capacity to continue its path to resilience and a culturally sustainable future;
- Strengthen the 'can do' culture that facilitates the community in its efforts to realize its vision and address its needs most efficiently and effectively;
- Understand the relationships between disasters and gentrification, and mitigate the negative impacts of gentrification;
- Fully recover from Hurricane Harvey, particularly in terms of housing rehabilitation;
- Update neighborhood infrastructure to reduce local flood risks;
- Floodproof housing to reduce the impacts of future floods;
- Weatherize housing to enhance energy efficiency and to reduce the impact of extreme temperatures;
- Catalyze economic development and support workforce development;
- Increase sustainable mobility and reduce traffic violence through creating complete and healthy streets, especially around Crosstimbers, Yale and N. Main St., and the historic district;
- Mitigate the effects of heat by increasing the tree canopy, considering ways to reduce solar gain, and increasing greening projects generally, when possible including local food production; and
- Address the flooding issues around Little White Oak Bayou and the expansion of I-45 in a community-involved, integrated, and equitable way.

Independence Heights is a historic neighborhood located in Houston, Texas. The community was founded in 1908 by African American families seeking to escape the segregation and discrimination of downtown Houston. Despite facing significant challenges related to equity and environmental disasters, Independence Heights has demonstrated remarkable resilience over the years.

Throughout much of its history, Independence Heights struggled to receive equitable access to resources and services from the City of Houston. As

a predominantly African American community, the neighborhood was not granted municipal services like water and sewer until the 1950s, and only after a prolonged legal battle. Even today, the neighborhood faces disparities in access to quality education, healthcare, and affordable housing.

The community has also faced environmental disasters, including the devastating floods caused by Hurricane Harvey in 2017. The storm caused widespread damage and forced many residents to evacuate

their homes. However, the local community and its leaders responded with remarkable resilience and determination, working together to rebuild and recover.

In the wake of the storm, community members came together to help those in need, providing shelter, food, and other essential resources. Local organizations and leaders played a critical role in coordinating relief efforts and advocating for the needs of the community. In addition to their response to Hurricane Harvey, the community and its leaders continue to



This plan builds on the existing efforts and this strong capacity in the neighborhood. For this community, working toward resilience means preparation for the types of events projected to occur. Major events like public health pandemics, flooding events, prolonged heat waves, and other minor events are projected to occur as the result of our changing climate. Preparation may reduce neighborhood risks and make events less impactful on the community and help to optimize emergency response and recovery. It helps community members be safer from climate risk in their homes by addressing outstanding building damage from previous flooding, elevating homes out of the floodplain, and reducing energy costs increased by extreme temperatures and other compounding factors. It helps the neighborhood to update and enhance stormwater and drainage



# A RESILIENT INDEPENDENCE HEIGHTS

infrastructure to address street flooding, to add shade trees and pedestrian and bicycle facilities to support community members' health and safety. It also invests in building connections between community members to help each other in times of need. These activities encourage community leaders to continue to work closely with local government to improve their communities and make neighborhood investments go further.

Despite the challenges they face, the people of Independence Heights have shown a remarkable capacity for resilience and perseverance. By working together and advocating for their needs, they continue to build a brighter future for themselves and their community. The *Independence Heights Neighborhood Resilience Plan* is a key organizing tool in preparing for the community's future. The plan serves as a model and method for future neighborhood planning efforts that can be replicated at the community level, either independent of the City or in partnership with the City.<sup>1</sup>

The community's resilience vision for the neighborhood:

- Build on Independence Heights' rich history, strong community leadership and already developed local capacity to continue its path to resilience and a culturally sustainable future;
- Strengthen the 'can do' culture that facilitates the community in its efforts

to realize its vision and address its needs most efficiently and effectively;

- Understand the relationships between disasters and gentrification, and mitigate the negative impacts of gentrification;
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- Mitigate the effects of heat by increasing the tree canopy, considering ways to reduce solar gain, and increasing greening projects generally, when possible including local food production; and
- Address the flooding issues around Little White Oak Bayou and the expansion of I-45 in a

community-involved, integrated, and equitable way.

The Independence Heights community's priorities have been consistent across several recent planning efforts. There have been drainage improvements identified for the western portion of the Little White Oak Bayou corridor, as well as proposals to remove homes from the floodway in this same area. These are reflected in part by the City's and Harris County Flood Control's Capital Improvements Plan that has funded two bayou projects along Little White Oak Bayou, three drainage improvement projects on the stormwater drainage system in the neighborhood, and two additional stormwater drainage system improvement projects to the southwest of the neighborhood. There are also planned thoroughfare improvements along Airline Drive, as well as the potential for improvements as part of the proposed I-45 expansion. All of these efforts are evidence of strong community leadership and advocacy efforts across local, state and federal agencies. Efforts that will further strengthen community leadership and advocacy include proposals to expand economic development along the Crosstimbers, Yale and N. Main streets corridors, and intersection of Crosstimbers and North Main Street.

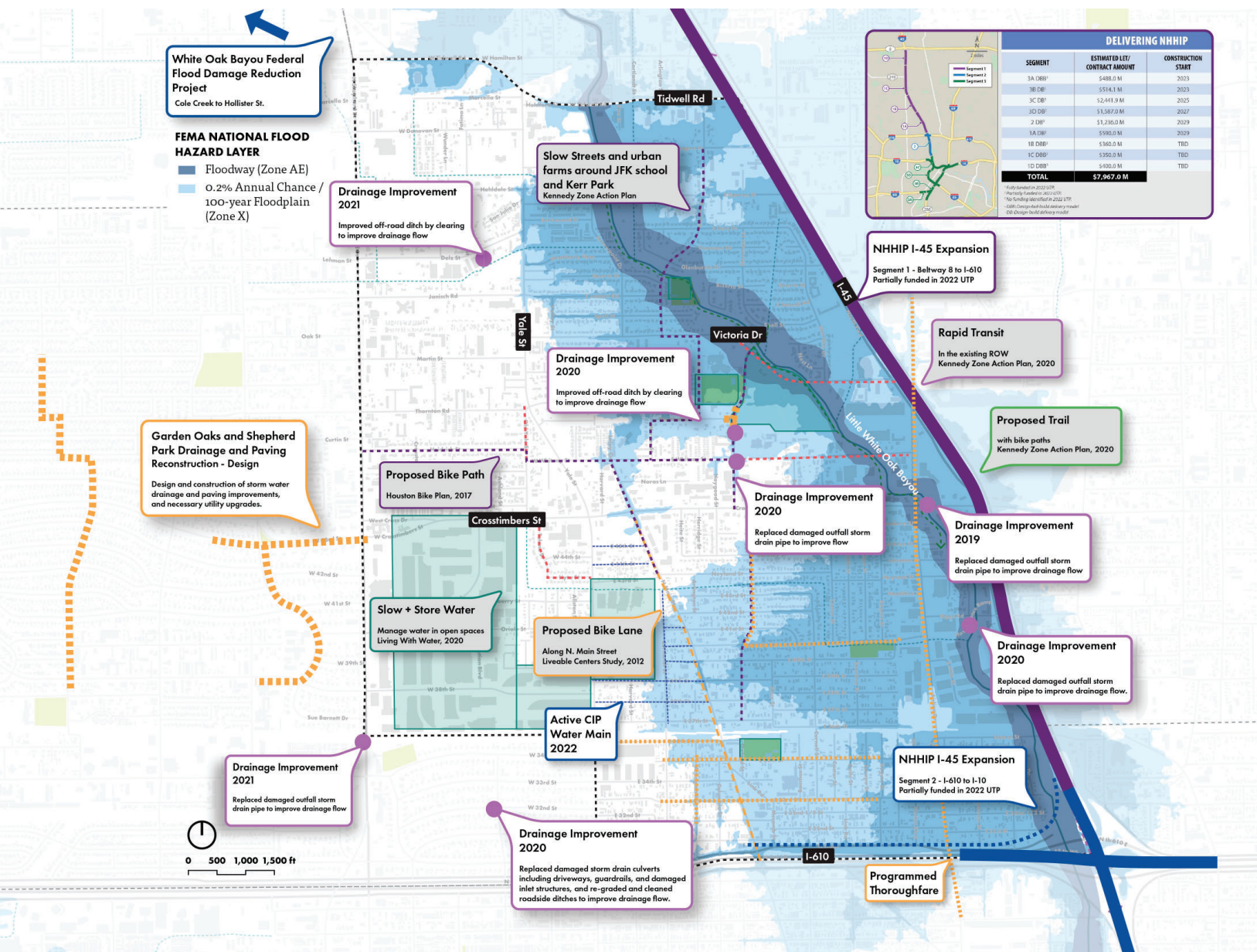


Figure 22: Past and ongoing Independence Heights' capital improvement projects

## LEGEND

### CURRENT CAPITAL IMPROVEMENT PROJECTS

#### LEADING AGENCY

- PARKS
- BAYOU GREEN WAY
- PROPOSED CONSERVATION EASEMENTS
- PROPOSED AREAS FOR DEPAVING

#### PREVIOUS PLANS

- PARKS
- BAYOU GREEN WAY
- PROPOSED CONSERVATION EASEMENTS
- PROPOSED AREAS FOR DEPAVING

# COMMUNITY ENGAGEMENT PROCESS

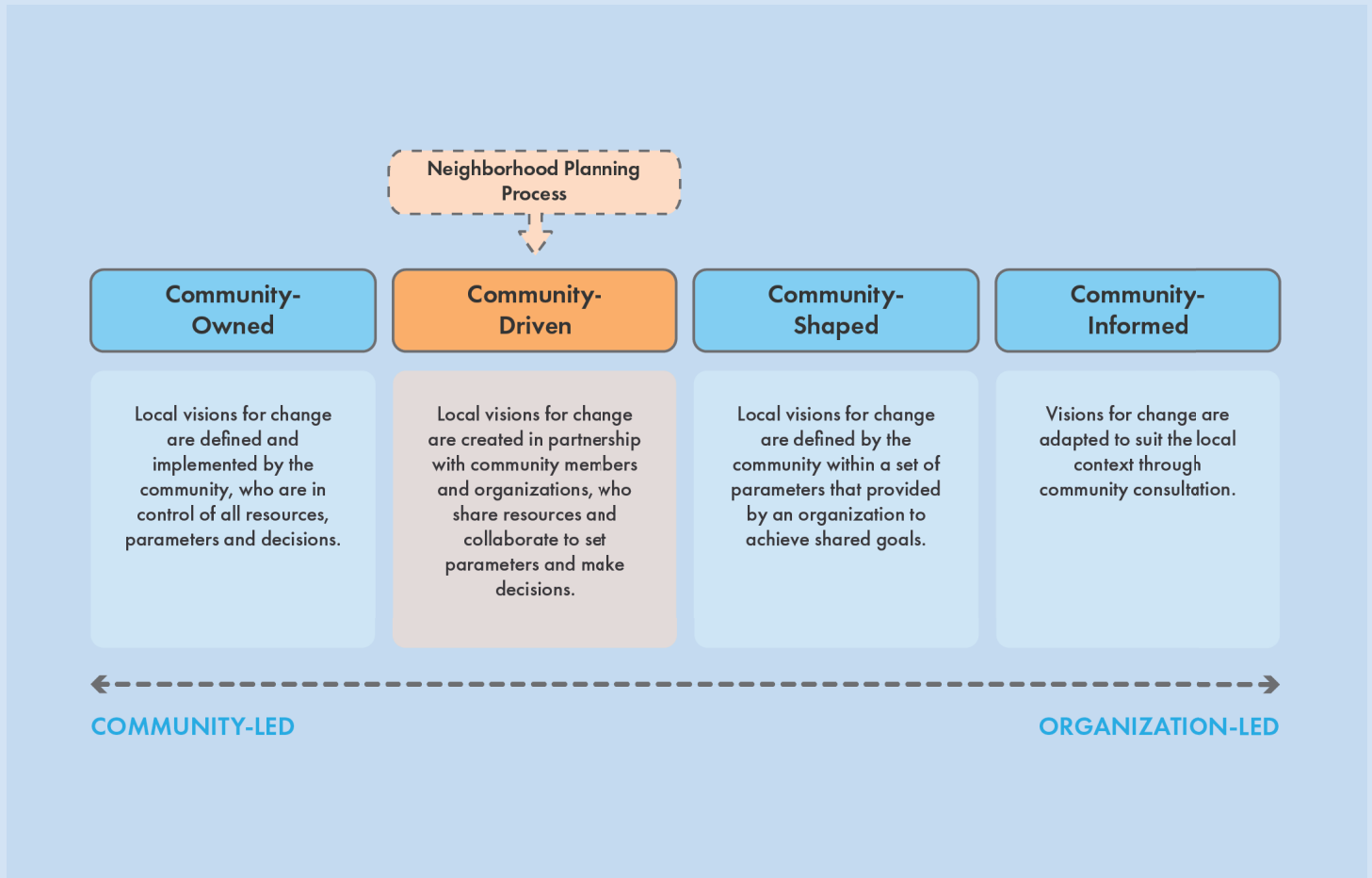


Figure 23: Community Participation Spectrum

Source: Attygalle, L. "Understanding Community-Led Approaches to Community Change." (2020) from Tamarack Institute: <https://www.tamarackcommunity.ca/hubfs/Resources/Publications/2020%20PAPER%20%7C%20Understanding%20Community-Led%20Approaches.pdf>

The planning process is founded in the principles of environmental justice, which 'demands the right of community members to participate as equal partners at every level of decision making, including needs assessment, planning, implementation, enforcement, and evaluation' (<https://www.ejnet.org/ej/principles.pdf>). Engagement strategies and participation opportunities have been designed to be equitable so that all community member and stakeholder voices are intentionally sought, listened

to, affirmed, and incorporated in the development of the neighborhood action plan.

Community engagement took place between March 2022 to April 2023. Guided by a NST made up of nine community members, based on their willingness to serve, representation of broad community interests, and experience with community-level projects, members served as

ambassadors to their community and encouraged community participation in the planning process through their networks. Members participated in four NSTs meetings with the planning team, three public meetings (which included Spanish translation), four interactive planning workshops, two surveys, and countless one-on-one conversations with community members on an ongoing basis.

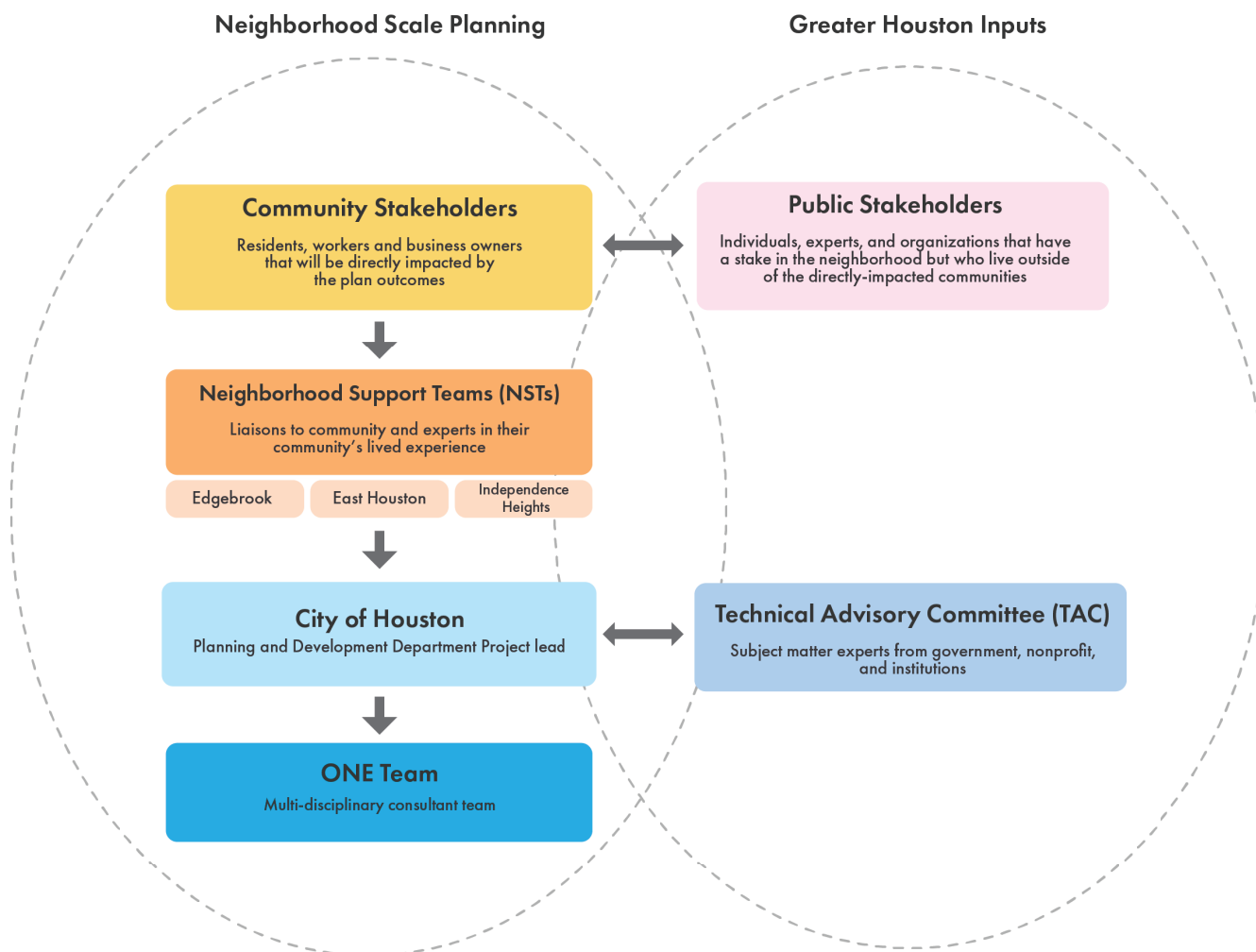


Figure 24: Neighborhood Resilience Planning Process

In total, the engagement process has informed thousands of people in Independence Heights about the planning process. The planning team reached out to the community through flyer distribution via social media, postings in community centers and businesses, Councilmember newsletters, online and in-person surveys on Let's Talk Houston, and presentations at various community meetings and events,

including two Super Neighborhood 13 meetings, parents night at Burrus Elementary School, and National Night Out at the CERT command center. Ultimately, an estimated 500 people took at least one of the following actions: filled out one of two online surveys, provided project feedback on physical project boards, or attended a virtual or in-person workshop or presentation.



# COMMUNITY ENGAGEMENT PROCESS



Figure 25: Public art on utility boxes in the Independence Heights Neighborhood.

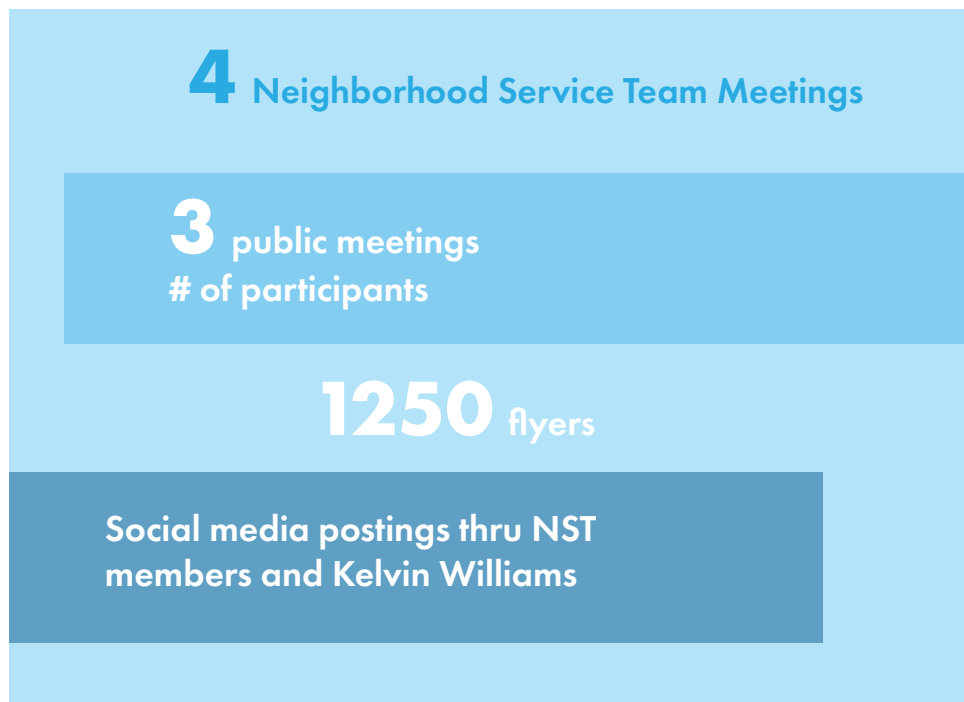


Figure 26: Key community engagement statistics measuring the extent of the community outreach.

DATE	EVENT	DESCRIPTION AND PURPOSE	NO. OF SIGN-INS	OUTCOMES
2022 MAR.	30-MAR NST Meeting		7	
2022 APR.	30-APR NST Meeting			
2022 MAY	19-MAY Interactive Workshop		2	
2022 JUN.	2-JUN NST Meeting		7	
	Dates Distributed Outreach	Raise awareness of event and increase participation in feedback	N/A	300 Flyers were distributed in neighborhood
	25-JUN Public Meeting	Project Kick Off + Feedback Existing Conditions	40	
2022 JUL.	23-JUL Public Meeting	Project Kick Off + Feedback Existing Conditions	15-20	
2022 SEP.	14-SEP Interactive Workshop	Raise awareness of event and increase participation in feedback	30	
	15-SEP NST Meeting	Present Projects and Collect Feedback on the Projects	6	
	20-SEP Interactive Workshop		15	
	29-SEP NST Meeting	Present Projects and Collect Feedback on the Projects	15	Feedback and direction on projects and approach for Public Meeting 2
	Dates Distributed Outreach	Raise awareness of event and increase participation in feedback	N/A	500 Flyers were distributed in neighborhood
2022 OCT.	4-OCT Interactive Workshop		40	
	18-OCT Interactive Workshop			
	24-OCT Public Meeting	Present Projects and Collect Feedback on the Projects	50	1000 Flyers were distributed in neighborhood
2023 JAN.	1-DEC TO 18-JAN Outreach	Raise awareness of event and increase participation in feedback	N/A	
2023 FEB.	1-FEB Interactive Workshop	Present Draft Plan and Collect Feedback on the Plan		
2023 MAR.	TBD Interactive Workshop	Present Draft Plan and Collect Feedback on the Plan		
	25-MAR Public Meeting	Present Draft Plan and Collect Feedback on the Plan		

Figure 27: Timeline of Community Engagement Activities

# COMMUNITY ENGAGEMENT

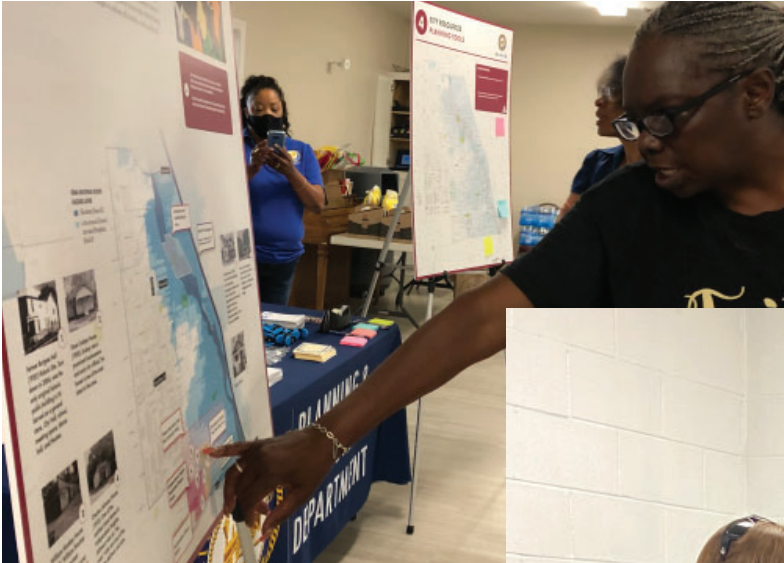


Figure 29: A community member was sharing her idea based on the maps created by ONE Team



Figure 28: Public Meeting on March 18 where the ONE Team discusses the neighborhood resilience plan with the public.



Figure 30: Public Meeting Sign-in on March 18, 2023



Figure 31: Boards on Public Meeting pointing out the risks that Independence Heights is facing and what is at risk.



Figure 32: Planning staff was presenting the Independence Heights neighborhood resilience plan to community members at an

**WINTER STORM URI NEEDS ASSESSMENT**

I live off south Post Oak and South Main near the 10th (Kreolme).

1. HOW DID WINTER STORM URI IMPACT YOU AND YOUR FAMILY?  
THREE to FOUR DAYS without ELECTRICITY

2. HOW DID YOU ADDRESS THE CHALLENGES OR IMPACTS YOU EXPERIENCED FROM WINTER STORM URI?  
Invested in GENERATORS To BACK-UP outages OF LIGHTS

\* Did you receive any type of assistance to help you recover from Winter Storm Uri?  
If so, what kind?  
No

3. DO YOU STILL HAVE OUTSTANDING NEEDS FROM THE IMPACTS OF WINTER STORM URI THAT NEED TO BE ADDRESSED? IF SO, WHAT?  
TEXAS HAS A POSSIBLE ELECT. GRID PROB.

4. ARE THERE OUTSTANDING NEEDS IN YOUR NEIGHBORHOOD OR COMMUNITY THAT STILL NEED TO BE ADDRESSED FROM WINTER STORM URI? IF SO, WHAT TYPES?  
I AM SURE THERE ARE NEEDS AROUND HOUSTON

5. WHAT WOULD HAVE HELPED YOU BETTER PREPARE FOR WINTER STORM URI OR A SIMILAR DISASTER? I HAVE A NUMBER OF CORRECTIONS I MADE TO BE BETTER PROTECTED

If you would like to provide more feedback or learn more about the grant process regarding Winter Storm Uri, please visit:  
<https://www.letstalkhouston.org/uri-needs-assessment>

For more information  
<https://www.letstalkhouston.org/uri-needs-assessment>



Figure 33: Public

Figure 34: A questionnaire being a part of Let's Talk Houston, the Planning and Development Department's new on-line engagement platform for the public to participate in decisions and provide ideas and feedback on plans and projects underway



# COMMUNITY ENGAGEMENT



Figure 35: Railway running through Independence Heights in the south of the community and its adjacent landscape



Figure 36: A existing sidewalk and the adjacent drainage system embedded in the green space



Figure 37: An new residential building under construction with elevated base.



Figure 38: The channelized segment of Little Whiteoak Bayou running through Independence Heights Community



Figure 39: A residential building featuring historic architecture in the community

Figure 40: Shopping cart and other trash dumped in the bioswale, which might impair the stormwater drainage.





# COMMUNITY PRIORITIES

With a community-driven neighborhood resilience action plan the strategies and actions are optimized to best address the community's resilience needs and goals and to support community advocacy and funding efforts most effectively. The community's priorities captured from the engagement process include:

- **Housing Security** – There is a desire to both fully repair housing from previous disasters and reduce future flood risk to homes, make sure that legacy families can stay in the community, and mitigate the negative impacts from housing gentrification;
- **Cultural Assets Conservation** – The rich history of Independence Heights and its community should provide the building blocks for a sustainable future ;
- **Flood Risk + Infrastructure Improvements** – Flood risk was a concern, especially because of its impacts on the ability of the legacy community to continue to live in the neighborhood. The community desires substantial infrastructure improvements to address this risk;
- **Safer and Cooler Streets** – Independence Heights streets are vital for this community's social and cultural fabric. Streets should be safer and cooler, especially along N. Main St and Yale. Crossttimbers' connectivity should be improved;
- **Food Access** – Develop a local farm to table strategy that includes community gardens, a farmer's market, and the replacement of fruit bearing trees lost to Harvey;
- **Capacity Building** – From an

understanding that the Independent Heights community have, by necessity, developed themselves into leaders in resilience, there need to be continued investments in the communication of risks and needs, as well as in the ability to successfully advocate in local government and bring resources to the neighborhood;

- **Economic Development** – The community expressed a desire for better and more employment opportunities, as well as more vibrant commercial retail (Live Local Buy Local) and economic activity.

Community priorities inform the neighborhood resilience action plan. At each stage of the planning process, the NST and wider community has had an opportunity to review, comment, and direct the development of the plan.

The continued support of community-based initiatives and growing the capacity of the community to implement the projects and programs they envision needs support from outside the community. The City, non-profit, philanthropic, and other non-governmental entities are essential supports to the community. This type of co-ownership of underlying resilience strategies is not just about empowerment, it's about making sure that the neighborhood is successful in achieving resilience beyond this planning process.



Figure 41: Trash is blocking waterway.



Figure 42: Tropical storm Imelda home after pulling out soiled carpet and furniture. This home is requested to be elevated by a community member.



Figure 43: Winter Storm Uri Response.



Figure 44: Churches serve as hubs for resource supplies by distributing goods to the community.





Figure 45: Community leaders meet with local partners to finalize a restoration plan for residents who flooded.

# GUIDING PRINCIPLES

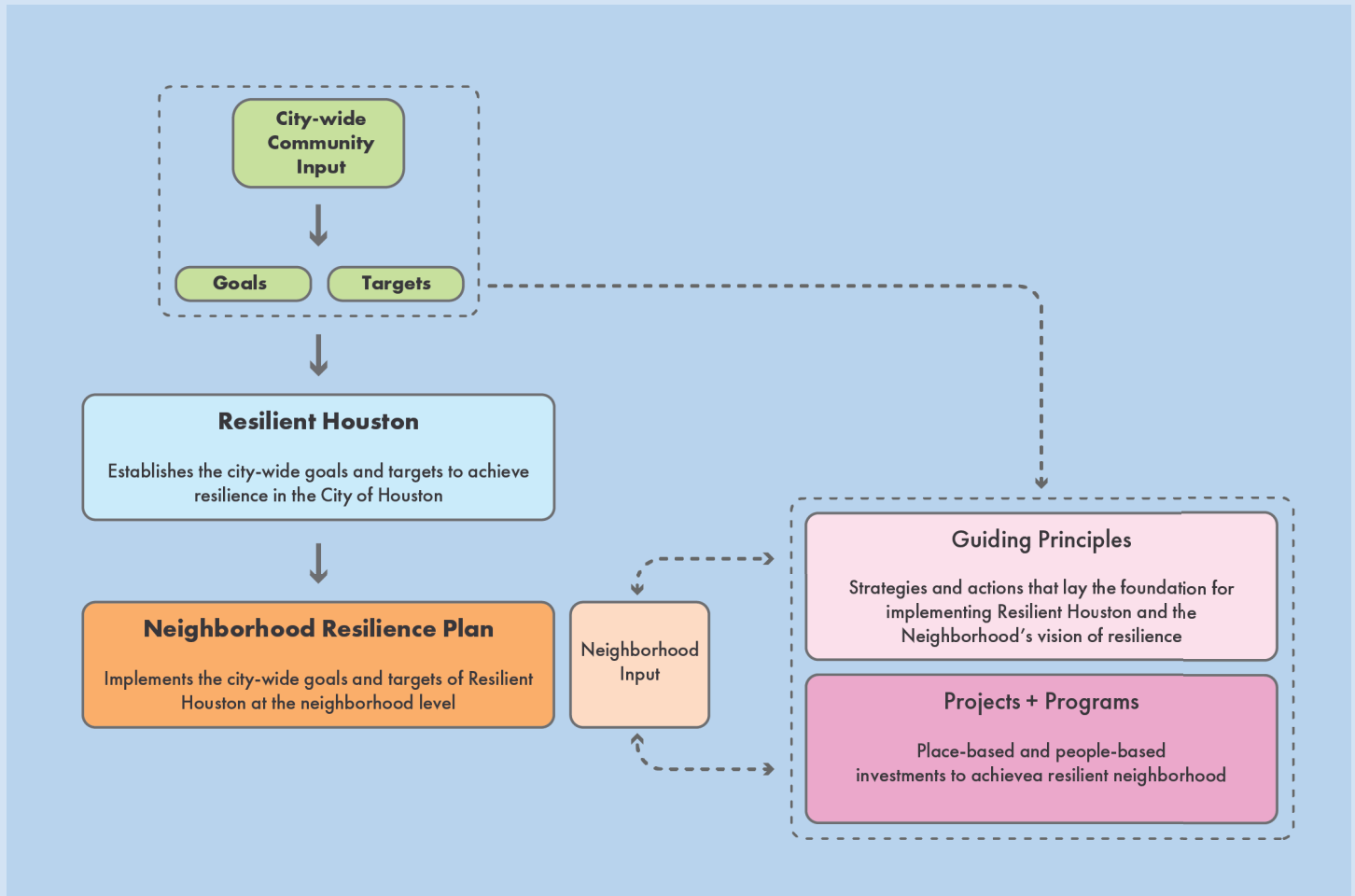


Figure 46: Relationship Between the Resilient Houston + Neighborhood Resilience Planning Processes.

Guiding principles define the goals and objectives of the neighborhood resilience plan, and help orient and focus individual stakeholders actions toward resilience. They are aligned with the directives of *Resilient Houston*, and articulate the community's unique vision for resilience in their neighborhood. By laying the foundation and creating an enabling environment, the guiding principles help formulate the goals and targets of *Resilient Houston* at the neighborhood scale and describe the high-level actions that support the implementation of the projects. The principles integrate the community's priorities

in three clear themes that focus resilience planning on three scales: the individual household, the neighborhood, and critical social infrastructure. The three themes ensure that the implementation of *Resilient Houston* in Independence Heights best fits the needs, goals, and aspirations of the neighborhood.







# LIVING IN A CONNECTED COMMUNITY

**The history of self-reliance and the strong sense of community became evident in Independence Heights' response to recent disasters: this neighborhood is among the most socially resilient**

People form the basis of a resilient neighborhood. When disaster strikes, the ability to call on a neighbor for help can be critical for survival. Neighbors that know each other look out for each other, for instance by helping those less mobile or those with less resources. After a disaster, people who know each other, and who know of each other, can help with cleanup, find an energy source to charge a phone or power a medical device, and assist with the recovery process. These aspects of a community are also known as adaptive capacity, or the ability for a community to respond to and recover from stresses and shocks.

More importantly though, is the role people play in preparing for a disaster, or more generally, making their neighborhood stronger because they are better poised to withstand and recover from stresses and shocks. In the neighborhood resilience action planning process, strengthening the neighborhood starts with understanding the neighborhood's vulnerabilities. In conversations within the community, it becomes clearer how these vulnerabilities are related. For instance, how debris and solid waste are related to backed up drainage which reduces personal and household safety, what the challenges and barriers are to avoid debris and solid waste buildup in our drains, how to prioritize potential actions both at home and in the neighborhood.

Sharing elements of community conversations with other stakeholders, like City Staff, elected representatives, and project partners can strengthen the collective capacity to achieve resilience. A community that understands and can communicate its vulnerabilities can more effectively advocate for actions and influence decisions of elected representatives and City officials. The community is also better positioned to secure resources on both the individual- and

organizational-levels and from a variety of sources including city, state, or federal programs, grant opportunities, philanthropic giving, and collaborative partnerships.

A community cannot be alone in building resilience. There are several ways to connect: preparedness, advocacy, and the sharing of resources. Preparing means knowing your vulnerabilities, advocacy means effectively using the democratic process to affect the kind of change you would like to see, and the sharing of resources means distributing knowledge, skills, and things like food and water through your social network. A community can also increase their resilience by learning from other communities' resilience successes. The community should be able to connect with the City and other agencies to access the resources available for the homeowners trying to weatherize or rehab their property, to make sure that infrastructure investments are done so that they maximize benefits, achieve multiple benefits, and align with the communities' needs and priorities.

The neighborhood resilience action planning process has five critical elements to build a connected community and increase its capacity for resilience:

- **Advance community access** to existing resources, such as recovery funds and grants, housing programs for energy assistance or A/C unity, health and food programs, and educational resources for creating household emergency plans.
- **Advance community's understanding of personal vulnerabilities** and options for vulnerability reduction and to learn how to advocate for the types of changes desired, for instance through

public art, resiliency training, health assessments, and home energy audits.

- **Advance neighborhood-wide community advocacy efforts** by continuing the Complete Communities University trainings, supporting the Super Neighborhood activities, and providing additional training and coaching successfully advocating for investments in both local government and philanthropic settings.
- **Advance community-wide collaboration** to ensure all neighborhood residents have the skills, knowledge, and resources to best withstand extreme weather events through the demonstration of weatherization and floodproofing of homes and businesses, resiliency training, and public art programs.
- **Expand and optimize a network of neighborhood-based skills, information, and resources** related to resilience and resilience-building, using the designation of resilience hubs, continued advancement of digital notification systems and centralization of resilience information, initiatives, and programs.

The above can only be achieved through collaboration with government agencies, non-profits, philanthropy, schools and academic institutions. In order to make this possible, it is equally important to think about how the physical spaces in the neighborhood—where people meet each other naturally and where people visit anyway on their daily routines—can become the 'social infrastructure' that strengthens the community and that connects people to one another, to information, and to essential resources.

## Neighborhood Resilience Postcards

Postcards have been created as an ongoing community outreach tool showcasing key resilience tools for the City of Houston, how each tool works to mitigate resilience challenges, as well as possible uses of the tool at a neighborhood scale. The cards are available in Spanish and can be easily shared in print or digital formats."

### Detention Ponds as Nature

**Detention Capacity of Floodplain**

**Risks**

Detention ponds are a common place to manage flood waters. Traditionally, they are designed as depressions in a turf grass lawn that may also have a storm drain connecting it to the broader stormwater drainage network. When not flooded—or the majority of the time—these are large unused areas dispersed across the city. Alternatively, these ponds can be planted as native wetlands that support a vibrant array of local birds, insects and other wildlife. Turning detention ponds into nature spots provides ready access to nature experiences for educational purposes, and overall improved well-being and quality of life for area residents.

### Connected Sidewalks

**Streetscape Enhancements**

**Risks**

Mobility is essential to everyday life. Whether going to or from a job, grabbing essential items like groceries or medications, or visiting loved ones, there is street infrastructure enabling this mobility. Street infrastructure that provides multi-modal options, or the ability to walk, ride a bike, use a wheelchair, or other means beyond vehicles allows for enhanced mobility. Mobility improves economic opportunity, and individual health and well-being. In terms of street infrastructure, this means having a complete sidewalk network with ADA compliant curbs, providing protected bike lanes and pedestrian crossings, providing connections to bus stops and light rail stations, and making sure routes are adequately distanced. The fundamental first step toward sustainable mobility is providing a complete sidewalk network, with ADA compliant curbs, and protected pedestrian crossings.

**Co-benefits**

### Food Hub

**Adaptive Capacity**

**Risks**

Food hubs are a means of improving food quality, food access, and local economy in a neighborhood. A food hub distributes critical resources in the neighborhood, such as food, water, and other nutrients. They also support the development of social infrastructure as visitors meet one another, friends and acquaintances cross paths, and people generally get to know one another. Oftentimes a food hub fills the role of a community center given the amount of people that visit them. Types of food hubs include farmers markets, indoor food halls or food courts, outdoor food courts like food truck parks, and retail districts.

**Co-benefits**

### Community Center

**Adaptive Capacity**

**Risks**

Community centers are as diverse in the role they play in their community, as in the type of space you can find them in. You might find a community center at your local coffee shop, church, recreation center, library, apartment building, and many more. Community centers find themselves in such a wide variety of spaces because they are, at core, the spaces that the community gathers, crosses paths, and gets to know one another. While community centers are found in many places, they also play many roles. They can be civic spaces, or spaces for HOAs, civic clubs, and other neighborhood level organizations to meet and make decisions. They can be educational centers that provide recreational learning, job training, computer access, and other information-based resources. They can also be distribution centers, sharing resources like food, water, medicine and medical care, energy, AC units, and other items. Whatever the location and type, a community center makes the community stronger through the building of social infrastructure and improving the critical resources available in the community.

**Co-benefits**

Figures 47-50: Images of Resilience Postcards created to help raise awareness of resilience topics and potential tools for mitigating vulnerability.



# SAFE AT HOME

**Resilience begins with a secure and healthy home—a home prepared to withstand the impacts of extreme weather events, natural disasters, and other hazards**

Home safety is not just about reducing the risk of flood or increasing energy efficiency, it also involves improving personal health and safety at home before an event takes place. Personal health preparation might mean going for regular walks to improve mobility, or making healthy food a priority to stave off the onset of diabetes. Personal safety is about having a plan in place—a 72-hour plan, a go bag—for such events as power outages. For example, personal safety was compromised during Winter Storm Uri as unprepared homeowners looked to creative solutions to try and stay warm. Some inadvertently exposed themselves to toxic levels of carbon monoxide or started unsafe indoor fires that spread to the house itself.

Preparing for recovery is also an important component of home safety. Finding the right insurance and backing up essential documents—birth certificate, property title, car title, identification, social security card—can help speed the recovery process. After an event takes place, post-flood impacts can include mold infestation that can have detrimental effects on respiratory health, and negatively impact other existing health issues. Homeowners planning for floods can opt for mold resistance materials such as concrete and brick and create a plan to run fans, dehumidifiers, and air filters post flood.

Whatever the household resilience plan is, when a household is not healthy before an event, the challenges of recovery are significantly amplified. When homes do not fully recover, the financial and health security of the members of the household is reduced and may not recover for generations.

Being safe at home requires actions on many levels. Several of those are land-use

related, such as removing homes from the floodplain and finding alternative and affordable housing for residents. Others concern improvements to the homes themselves. Flood risk can be reduced by elevating a home, putting electrical equipment at a higher location, or using flood proof materials. Increased heat and cold snaps can be mitigated by weatherizing homes (such as adding storm windows, shading devices, and insulation), which also helps to reduce energy bills (and load on the grid, a frequent cause of blackouts). Residential yards also play a role for resilience by helping with drainage, using plantings that can reduce the impacts of heat, or even by utilizing yards for growing food and composting as a heat source as part of a wider neighborhood network of growers and composters.

When thinking about improvements to the housing stock, however, it is important to realize that in Independence Heights, there are homes that have not yet recovered from recent disasters such as Hurricane Harvey. The backlog shows how difficult housing resilience and weatherization is, particularly when families lack the resources or ‘know how’ to do the repairs. Many homeowners, especially in marginalized communities such as Independence Heights, do not have access to the resources needed to do the necessary recovery or make upgrades. Renters can be at the mercy of landlords who may be reluctant to make the investments in their property that would improve resilience. Therefore, part of what needs to be done to speed up recovery and build resilience is informational: help owners and tenants get access to

information that points them to funding for repairs, A/C units and other equipment, energy bill assistance, and other forms of assistance.

Recovery, repair, and preparation requires understanding the necessary changes to make, navigating municipal requirements, and implementing those changes. Like most challenges, there are also opportunities. The need for rehabilitation repairs and weatherization upgrades introduces opportunities for engagement of local businesses, workforce development, and ‘sweat equity’ in lieu of direct cash payments.

Independence Heights needs new housing to replenish the housing stock that is beyond repair or in flood prone areas, so that legacy community members can stay in the neighborhood, to revitalize the community by increasing local businesses and amenities, to keep up with housing demand, and to improve the overall quality of the housing stock. When planning new housing, it is critical to build on properties that are not flood prone and add housing (including affordable multi-family housing) at locations where it can strengthen the existing land use development pattern and support neighborhood schools and businesses, by, for example, building housing in safe walking distance of reliable public transit. It is equally critical to consider equitable access to housing for low- to moderate income (LMI) community members, and to address homelessness (which is often a result from disasters and its after-effects).

## one Energy Efficient Storm Windows + Doors

### Energy Security

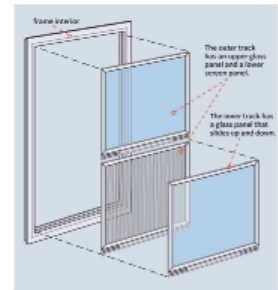


Risks



Co-benefits

Working to make sure the air conditioning and heat you put into your house stays in your house, instead of leaking out of the house, or what's known as sealing the building envelope, has a dramatic effect on energy bills. If you need to get less air conditioning and heating into your house, your energy bill for those uses will see a significant reduction. Often the largest leaks in your house are around openings, or windows and doors. Updating and improving the seal around windows and doors can produce significant energy savings, as well as improving the windows and doors themselves. Replacements can add UV films, triple pane glass, and better seals that reduce heat gain, as well as energy transfer, so it stays cool inside when you need it to be cool, and warm when you need it to be warm. More affordable solutions also include storm windows and storm doors that are attached to the outside of the existing window or door, and create an air pocket that acts like extra insulation.



## one Home Elevation

### Model Adaptive Homes



Risks



Co-benefits

Preparing your home and household for floods is not just backing up critical documents, having a 72 hour plan, or filling up the freezer. It means preparing the structure and systems of your home for flood, which is best accomplished by elevating the systems and structure safely above projected inundation elevation or higher. Existing homes can be placed on piers or pillars that prop up the home. If elevated eight (8) feet or higher above grade, the space created under the home can be used as on-site parking and covered patio area. This would increase the usable space for many properties in flood prone residential areas by almost double for many homes. Additionally, elevating air conditioning units, heat and cooling pumps, circuit breakers, water heater, and other features can ensure that they are removed from harm's way, which can help speed the recovery process (if you are able to move air using fans, AC or heating during or immediately after inundation).



Figures 51-53: Images of Resilience Postcards created to help raise awareness of resilience topics and potential tools for mitigating vulnerability.

## one Faster + Better Recovery

### Model Adaptive Homes



Risks



Co-benefits

Before a disaster occurs is the time to plan for disaster recovery. In Houston, we know flooding and high winds from hurricanes will happen, and we can plan for that. Recovery planning improves post-disaster response and optimizes the recovery by defining pathways to recovery, not just for the City but also for community members. Defining pathways for resource allocation (clear process for getting the recovery funds to remediate for mold, etc). Recovery from flooding largely means rebuilding and rehabilitating homes and businesses from inundation, which of course is costly. So, a recovery plan that defines pathways to recovery funds is critical. Part of navigating a recovery pathway means not just knowing the steps and processes, but also having the documentation needed to access these funds—such as property title work, birth certificates, and social security cards—and having access to professional guidance from government staff, insurance adjusters, and contractors. When defining these pathways and support agents, we should learn from past disasters' administrative barriers so that we can work on solutions to better navigate the barriers, or otherwise remove barriers.



# SAFE AT HOME

**Resilience begins with a secure and healthy home—a home prepared to withstand the impacts of extreme weather events, natural disasters, and other hazards**

## Energy Security

Winter Storm Uri's blackouts and boil water alerts shows that energy security is a critical component of a resilient home. Blackouts can have serious health impacts because medical devices and support systems may no longer provide essential service. The related energy price increases are extremely burdensome to the Independence Heights community. Additionally, when blackouts occur, critical infrastructure can be impacted, leading to such things as boil water notices or going without heat during extreme cold. Without a backup energy supply at home to boil water or run a heater people may have no other choice but to drink unsafe water and brave the cold. Recognizing that our changing climate means there will likely be more winter storms like Winter Storm Uri, as well as heat waves that place increasing stress on the centralized power grid, steps should be taken to prepare for outages and alleviate dependency on centralized power sources. The increased pressure on the power grid also results in higher energy bills, which creates additional financial burdens to residents. For example, during a heatwave when community members cannot afford air conditioning, there is a documented increase in emergency room visits.<sup>18</sup>

Houston, the energy capital of the world, has set itself the goal to provide its citizens with reliable, increasingly renewable energy.<sup>19</sup> At the neighborhood level, many energy security measures can be made at home and at work. It is important that public utility providers increase resiliency of their infrastructure through diversification, which is largely achieved through breaking the highly centralized power grid into smaller chunks. Meaning, small or localized energy supplies, such as district-scale solar arrays, achieves

energy diversification, such as portable batteries and solar panels. One well known strategy, which also helps with decarbonization, are local solar grids that provide neighborhood scale energy supplies. Local energy production can provide extra income to property owners who sell excess energy back to the local energy company.

**“The City will work with partners, such as CenterPoint Energy, to grow existing weatherization education efforts and implement weatherization programs, prioritizing low- to moderate-income households and neighborhoods with repeated flooding damage.”**

*(Resilient Houston, page 50)*



## one Preparing a Rental Home

### Model Adaptive Homes

As a renter, there are many things you can do to make your rental home more resilient. Temporary low-impact solutions that leave no trace and can move with you to your next home include window mounted air conditioning units, door and window seals and films, and a mobile backup battery. Other solutions that are permanent and will require working with your landlord. Showing the landlord how the solutions will improve and protect their investment, and linking them to tax credits or other funding sources, can provide a win-win for the owner and resident. These solutions can include energy efficient appliances, water efficient fixtures, planting trees along the southern building exposure, or installing rooftop solar.



## one Microgrids

### Energy Security

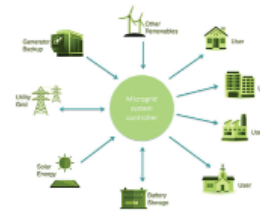
District-scale energy is expected to play a pivotal role in the transition to renewable energy. Renewable energy sources, specifically wind, solar, and compost-based methane capture, can be implemented at smaller scales than traditional coal and gas energy supplies that require large-scale and centralized infrastructure. The smaller scale afforded by renewable sources allows individuals to choose their energy source(s), diversify their energy supply, or add a backup supply with minimal impact to their existing home. However, the upfront cost of solar arrays, wind turbines, compost-based methane capture, or backup batteries can be a barrier to an individual. Alternatively, paying into a district-scale system helps remove the access barrier for individuals, providing neighborhood scale renewable and backup energy supplies. These district scale energy supplies, or microgrids, can be a parking lot covered with solar panels, or a field with a few wind turbines. They reduce the carbon footprint of a neighborhood, but they also diversify the energy supply. Energy diversification decreases outages, because a downed tree in another neighborhood will not affect the district-scale system in the way a city-wide system is impacted.



Risks



Co-benefits



Figures 54-56 Images of Resilience Postcards created to help raise awareness of resilience topics and potential tools for mitigating vulnerability.

## one Energy Efficient Buildings

### Model Adaptive Homes

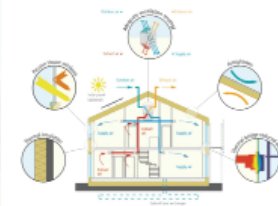
There are many approaches to energy efficient building design. The passive solar method is highly efficient because it does not rely on mechanical and electrical systems to heat and cool. Instead it harnesses naturally occurring energy to heat and cool. This is foundationally accomplished through the orientation of a building toward the sun, or southern exposure, and away from the sun, or northern exposure helps to absorb the sun's warmth when you want it the most, and deflect that same energy when you don't. To collect energy designers place absorbing materials, such as concrete and brick along the southern exposure and distribute it through the building. To reject heat energy in the summer, shading is implemented via roof design, louvers, and trees that activate to the summer sun. Additionally, the building's floor plan is designed to create heat sinks and cool sinks, that the operation of intentionally placed interior and exterior windows and doors, allows the inhabitant to trap or release heat energy as desired.



Risks



Co-benefits



# SAFE IN THE NEIGHBORHOOD

**Good infrastructure contributes to reduced risk from flooding and other extreme events, and from stresses such as increased heat and traffic violence, while providing benefits to the residents.**

The extreme weather events of the last decade, which have become more intense due to the changing climate, have laid bare the gaps in some infrastructure along with the poor siting of critical infrastructure, such as power stations, water treatment facilities, and emergency response facilities. Being safe in the neighborhood starts with a shared understanding of current and future vulnerabilities.

Recent events have generated a lot of data about these vulnerabilities, however, data accessibility limits, especially for the community, makes the understanding of the neighborhood's vulnerabilities difficult. Better data management and communication lies at the heart of a safe neighborhood.

One frequent complaint about the neighborhood concerns trash. Solid waste dumping clogs up drains and makes people feel unsafe. A baseline set of actions for any neighborhood should include addressing the waste problem and rallying the community around this topic.

A safe neighborhood is a collective effort. It requires strategic land and development management on the one hand, and robust multi-functional infrastructure on the other. Infrastructure investments need to consider community needs and priorities, be designed for multiple benefits, and combine both 'gray' and nature-based solutions.

During the neighborhood resilience action planning process, it was discovered that all too often the community was not aware of infrastructure being constructed or planned, and how these infrastructure improvements are reducing their risks. Such a lack of awareness undermines trust in government and makes it

difficult to receive input from the residents.

When infrastructure work is being planned in the neighborhood, multi-benefit solutions should be prioritized. Drainage work to reduce flooding with street and sidewalk upgrades, traffic calming, bus shelters to improve mobility and tree planting to reduce heat impacts (and support traffic calming) can be combined. This minimizes the disturbance for the community, makes the improvements more visible, and likely saves costs.

One type of infrastructure that is increasingly used worldwide is green infrastructure. Green infrastructure, also called nature-based solutions, is cheaper<sup>21</sup>, increases biodiversity and overall ecological health, and is often more flexible. While such solutions might be difficult to implement in Houston, given the current practices and the nature of its weather events, it is important to continue to make progress with them because of their long-term benefits. These benefits include workforce development. While significantly cheaper to construct, green infrastructure requires more intensive maintenance, and can thus provide green jobs.

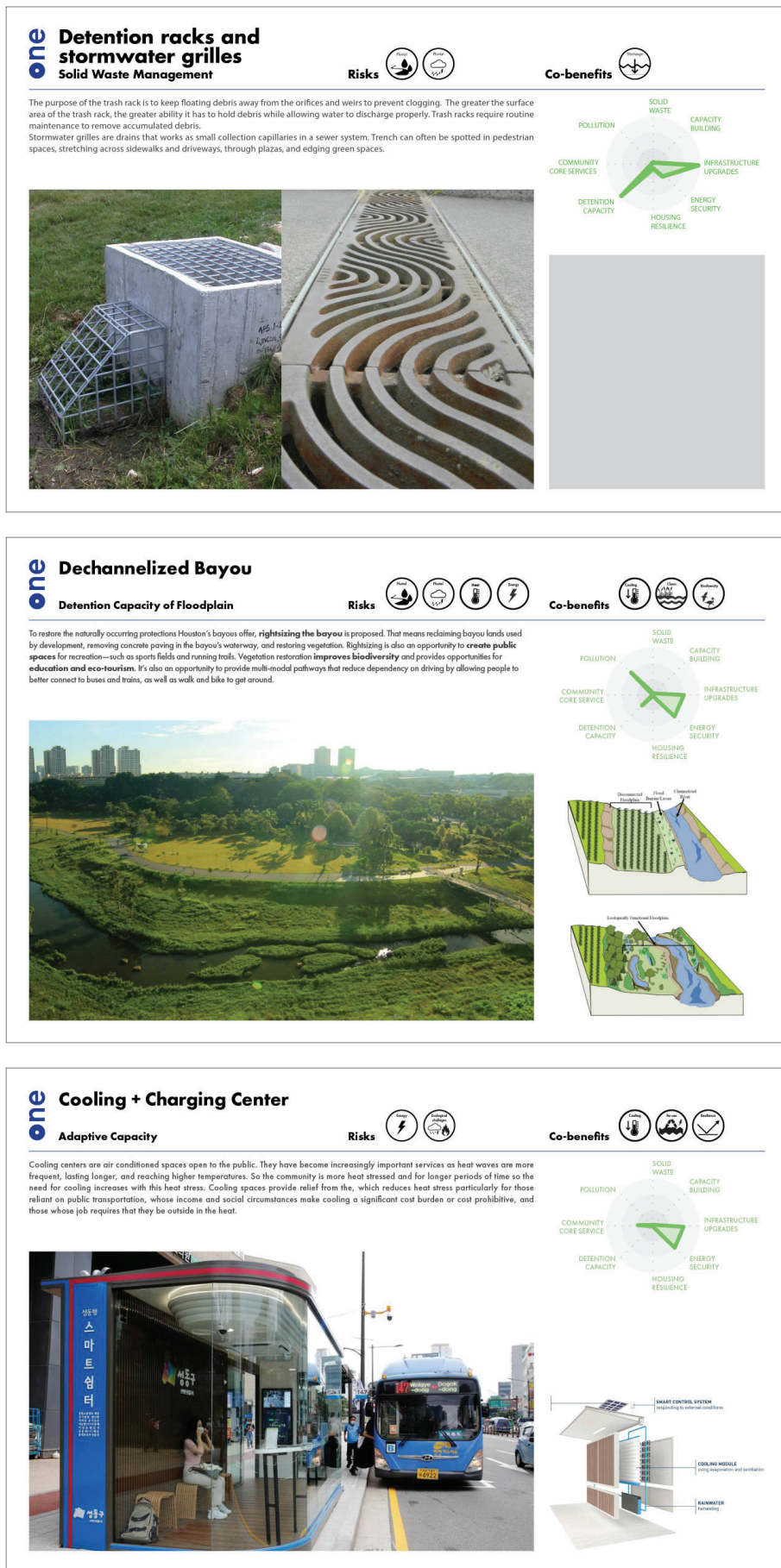
To achieve well-planned, multi-functional, and green solutions, the City and County collaboration and innovation is essential. Both entities must continue to work toward alignment with their capital planning, and internally between their various departments each contributing to implementation of projects. To improve success and reduce overall costs, designing projects and creating implementation plans that optimize

inter-agency and interdepartmental coordination and integration is necessary. Pilot projects allow for institutional creativity and learning that propels local government to create leading-edge solutions. All while working together with the local community, especially for a long-term transformative project such as that for Little White Oak Bayou—a project that, when designed well, can provide many benefits for the community, from health to recreation and education, and likely at a fraction of the upfront and ongoing maintenance costs of traditional 'gray' infrastructure.

Managing water and heat extremes cannot only be addressed in the public right-of-way. On private property, green infrastructure can help with drainage and reduce the impacts of extreme heat, while creating more biodiversity. Turf grass lawns have little environmental benefit, require a lot of water and are extremely high maintenance. Instead, residential landscapes can reduce water and maintenance by removing turf grass and planting with native trees, shrubs, and perennials. Outreach and education for homeowners on how to make the necessary changes on their property will be necessary to change the way people see and use it.

**“The City will work collaboratively across local agencies and with private-sector and community partners to support community-driven planning processes for neighborhoods that have faced flood related disinvestment, allowing them to control their own destiny and improve their neighborhoods without the risk of displacement”**  
*(Resilient Houston, page 108)*

Figures 57-59: Images of Resilience Postcards created to help raise awareness of resilience topics and potential tools for mitigating vulnerability.



### Dechannelized Bayou

**Detention Capacity of Floodplain**

**Risks**

**Co-benefits**

### Cooling + Charging Center

**Adaptive Capacity**

**Risks**

**Co-benefits**







# **PROJECTS**

## **OVERVIEW**

## **EVALUATION CRITERIA MATRIX**

### **1. CULTURAL ASSETS**

### **2. MODEL RESILIENT HOMES**

### **3. RESILIENCE HUB FACILITY**

### **+ SERVICE NETWORK**

### **4. STREETScape IMPROVEMENTS**

### **5. CROSSTIMBERS, YALE AND N. MAIN CORRIDOR ENHANCEMENTS**

### **6. GREEN STORMWATER INFRASTRUCTURE**

### **7. EXPAND CAPACITY OF LITTLE WHITE OAK BAYOU + I-45 INTEGRATION**

# OVERVIEW

Projects create visible change in the neighborhood. They are primarily proposed as physical interventions in the neighborhood, such as completing the sidewalk network to support walkable neighborhoods, but they also include people-based interventions, or programmatic activities, such as supporting initiatives to increase public art to improve neighborhood awareness of resilience challenges. Addressing both physical and social aspects of resilience provides for a more holistic and comprehensive approach to improving resilience.

**“[A]pply a neighborhood planning approach to adapt to climate change, with place-based interventions to ensure that all Houstonians live in neighborhoods that are healthy, safe, and climate ready”**

*(Resilient Houston, page 79)*

## RESILIENT HOUSTON GOALS AND TARGETS

### PREPARED & THRIVING HOUSTONIANS

<b>GOAL 1</b>	We will support Houstonians to be prepared for an uncertain future.	<b>TARGET 1</b>	Provide at least 500,000 Houstonians with preparedness training by 2025.
<b>GOAL 2</b>	We will expand access to wealth-building and employment opportunities.	<b>TARGET 2</b>	Offer 20,000 Hire Houston Youth Summer Jobs in 2020.
<b>GOAL 3</b>	We will improve safety and well-being for all Houstonians.	<b>TARGET 3</b>	Ensure zero traffic-related fatalities and serious injuries on Houston streets by 2030.

### SAFE & EQUITABLE NEIGHBORHOODS

<b>GOAL 4</b>	We will ensure that all neighborhoods have equitably resourced plans.	<b>TARGET 4</b>	Develop 50 neighborhood plans by 2030.
<b>GOAL 5</b>	We will invest in arts and culture to strengthen community resilience.	<b>TARGET 5</b>	Invest \$5 million in local artists to create resilience awareness projects across the city by 2025.
<b>GOAL 6</b>	We will ensure all neighborhoods are healthy, safe, and climate ready.	<b>TARGET 6</b>	Plant 4.6 million new native trees by 2030.
<b>GOAL 7</b>	We will build up, not out, to promote smart growth as Houston’s population increases.	<b>TARGET 7</b>	Build at least 375,000 new homes across every income level by 2050 to welcome new residents to the city of Houston.

### HEALTHY & CONNECTED BAYOUS

<b>GOAL 8</b>	We will live safely with water.	<b>TARGET 8</b>	Remove all habitable structures from the floodway by 2030.
<b>GOAL 9</b>	We will embrace the role of our bayous as Houston’s front yard.	<b>TARGET 9</b>	Construct at least 500 miles of trails and bike lanes by 2025.

### ACCESSIBLE & ADAPTIVE CITY

<b>GOAL 10</b>	We will demonstrate leadership on climate change through action.	<b>TARGET 10</b>	Achieve carbon neutrality by 2050 in accordance with the Paris Agreement.
<b>GOAL 11</b>	We will modernize Houston’s infrastructure to address the challenges of the future.	<b>TARGET 11</b>	Complete 100 new green stormwater infrastructure projects by 2025.
<b>GOAL 12</b>	We will advance equity and inclusion for all.	<b>TARGET 12</b>	Eliminate geographic disparities in life expectancy by 2050.
<b>GOAL 13</b>	We will transform city government to operationalize resilience and build trust.	<b>TARGET 13</b>	Appoint Department Resilience Officers in every City of Houston Department in 2020.

### INNOVATIVE & INTEGRATED REGION

<b>GOAL 14</b>	We will continue to invest in the region’s diverse economy	<b>TARGET 14</b>	Attract or incubate 50 Energy 2.0 companies in Greater Houston by 2025.
<b>GOAL 15</b>	We will increase regional transportation choice.	<b>TARGET 15</b>	Provide 100% of Houstonians access to high-frequency public transportation choices within a half-mile by 2050.
<b>GOAL 16</b>	We will manage our land and water resources from prairie to bay	<b>TARGET 16</b>	Conserve 24% of undeveloped regional lands as natural spaces by 2040.
<b>GOAL 17</b>	We will enhance regional emergency preparedness and response.	<b>TARGET 17</b>	Ensure that 100% of Houstonians and visitors have access to accurate, real-time emergency alerting by 2030.
<b>GOAL 18</b>	We will leverage existing and new investments and partnerships.	<b>TARGET 18</b>	Invest \$50 billion in major recovery, mitigation, and modernization projects that increase resilience by 2040.

Figure 60: Resilient Houston Goals and Targets



## NEIGHBORHOOD RESILIENCE PLAN PROJECTS

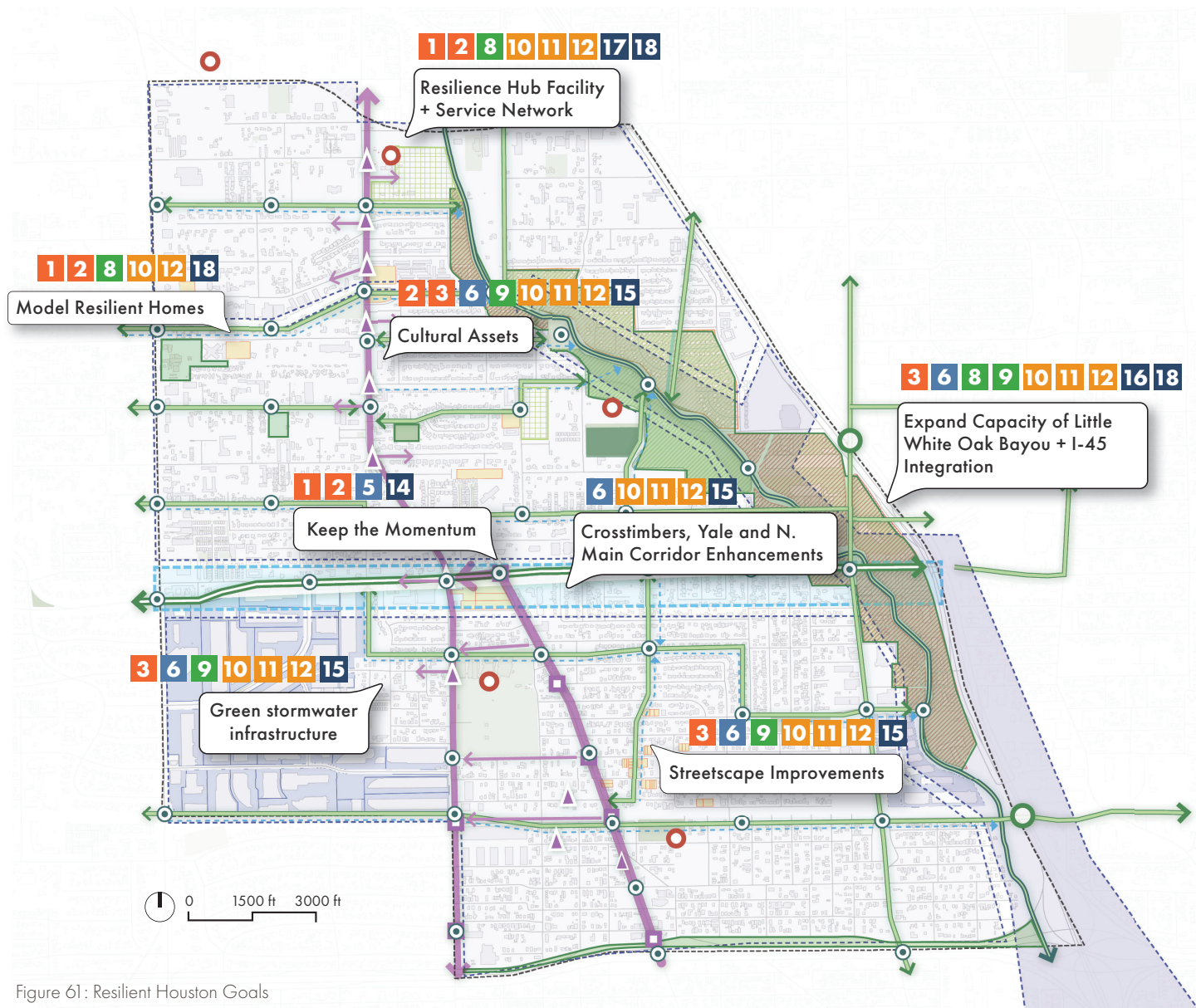


Figure 61: Resilient Houston Goals

### LEGEND

#### KEEP THE MOMENTUM + RESILIENCE HUB FACILITY + SERVICE NETWORK

- RESILIENCE HUBS CANDIDATES
- RESILIENCE SPOTS CANDIDATES

#### MODEL ADAPTIVE HOMES + GREEN STORMWATER INFRASTRUCTURE

- PROPOSED RELOCATION OF STRUCTURES FROM FLOODPLAIN / EASEMENT AREA
- POTENTIAL IN-FILL DEVELOPMENT AREAS

#### 2000 TREES ON CROSSTIMBERS

- CROSSTIMBERS, YALE AND N. MAIN ST.

#### STREETSCAPE IMPROVEMENTS + GREEN STORMWATER INFRASTRUCTURE

- PROPOSED MULTI-MODAL TRANSIT - PRIMARY
- PROPOSED MULTI-MODAL TRANSIT - SECONDARY
- PROPOSED GREENWAY
- PROPOSED DRAINAGE IMPROVEMENT
- PROPOSED AREAS FOR DEPAVING

#### CULTURAL ASSETS

- PROPOSED STREET SIGN TOPPERS
- PROPOSED PLAQUES
- ➔ PROPOSED EXTENDED HISTORIC CORRIDOR

#### EXPAND CAPACITY OF LITTLE WHITE OAK BAYOU + I-45 INTEGRATION

- RECOMMENDED FUTURE PROJECT: IMPROVE NEIGHBORHOOD DRAINAGE AND STREET SCAPE
- PARKS
- BAYOU GREEN WAY
- PROPOSED CONSERVATION EASEMENTS

# OVERVIEW

Multiple projects have been identified by taking input from the community and building upon existing planning efforts, such as the *Climate Impact Assessment* and *Climate Action Plan*. These projects are categorized based on the city's current capabilities, including department budgets and staffing, as well as the city's capital improvement planning. Future perspectives and resilience challenges of the neighborhood are also considered to ensure the long-term relevance of the neighborhood plan.

This view to the future is largely one where public- private partnerships are formed around executing the aspirational goals of the plan that may require staffing, funds, or expertise not currently available. Aspirational projects are those that are known to significantly reduce the risk on the community's resilience, such as costly riparian expansion and rehabilitation, or innovative albeit proven urban design practices that reduce stormwater runoff and improve human health, but that we do not have all the implementation steps in place to guarantee implementation today. These projects are feasible, but will require that the city and community continue working toward developing implementation pathways particularly for funding and ongoing maintenance.

Implementation of this plan's projects will occur on varying schedules and timelines

relative to the project complexity and how the project is funded and staffed. Each city committed project should start now (some have started already). Aspirational projects will start later and require that the city and the community will work toward developing the partnerships that can help realize them. For each of the projects, necessary and recommended steps to realize resilience are defined, city leads and critical non-governmental partners are identified, anticipated project timeline are laid out, funding pathways proposed, and metrics for success described.

Work on the implementation of city-committed projects should begin at plan adoption or earlier, and those aspirational projects needing non-governmental partners should begin working on forging relationships and agreements.

**Cultural Assets** is about preserving and conserving the history and culture of the neighborhood. These efforts are focused on protecting the physical fabric of the neighborhood primarily from the stresses and shocks of flooding and redevelopment. The buildings and building pattern that define the neighborhood in the early twentieth century and continues to today is a key part of

this preservation effort, but as much is the effort to raise the community's awareness of and appreciation for these assets so they become the next group of neighborhood advocates for Independence Heights' unique culture, and carry on into their daily activities inspired to support neighborhood resilience.

## **Model Adaptive Homes**

addresses the lack of community-based knowledge and lack of resources for building housing resilience by creating pilot projects to rehabilitate and weatherize homes, and remove them from the floodplain. The "Model Resilient Homes" project serves as an example of what is possible to implement on the typical home in Independence Heights, and provides practical tools and guides for homeowners and renters to pursue their own resilient home improvements.

## **Resilience Hub Facility + Service Network**

builds on the city's Resilience Hubs project to extend the facilities and service network that support unique preparation, response and recovery from stresses and shocks in the specific neighborhood they serve. Community-based facilities, such as churches, schools and library facilities, heighten the level of service and resources in a

community. The associated programs that take place at such facilities strengthen community relationships and form distribution networks that work to make sure community members are informed in advance of an event, and as prepared as possible for the effects of stresses and shocks.

### **Streetscape Improvements**

through improved delivery and communication of projects that address aging infrastructure through the implementation of leading-edge stormwater infrastructure practices, mobility improvements, and reduced exposure to heat in a coordinated manner.

### **Crosstimbers, Yale and N. Main St. Corridor Enhancements**

looks primarily to increase the neighborhood tree canopy, particularly along N. Main St, but also in other areas such as Yale Street and around Booker T. Washington and other schools. The vision for N. Main to become the neighborhood boulevard by planting trees in the right-of-way. Increasing the urban tree canopy improves traffic safety, provides a cool corridor for safe multimodal transportation, and reduces stormwater runoff.

### **Green Stormwater Infrastructure**

can be effective in cooling and cleaning the air, providing shade, helping reduce nuisance flooding while improving the appearance of a block or the neighborhood. Expanding the use of green infrastructure—such as trees, bioswales, bioretention planters, rain gardens and other features on private property— can be facilitated if development permitting rules are modified to incentivize their installation.

### **Expand Capacity of Little White Oak Bayou + I-45 Integration**

is critical flood infrastructure that can also be an amenity to the neighborhood. Building on plans for the Bayou and I-45, the project proposes an integrated and community-driven approach to expanding and enhancing Little White Oak Bayou to help reduce neighborhood flood risk, enhance sustainable mobility and recreational opportunities, improve environmental health, and mitigate heat effects through urban forestry. The city's Memorandum of Agreement with the Texas Department of Transportation (TxDOT) overseeing the I-45 enhancements will be upheld through the work with the city-level and neighborhood-level work on the bayou expansion.

These projects are first and foremost championed by the Independence Heights NST and the broader community. They are also supported by the City of Houston Planning and Development Department, additional city departments and elected representatives, and other nongovernmental partners.



# EVALUATION CRITERIA MATRIX

## EVALUATION CRITERIA

**1.** Does the project have neighborhood support? Does it respond to the neighborhood's needs?

**2.** Which vulnerabilities does the project respond to?

**3.** What is the efficacy of the project in terms of resilience?

**4.** Are there clear implementation pathways?

**5.** Does the project have the ability to strengthen other processes?

**6.** Does the project align with the Resilient Houston Plan and EJ criterion?

CULTURAL ASSETS	MODEL RESILIENT HOMES	RESILIENCE HUB FACILITY + SERVICE NETWORK
Yes	Yes	Yes
Equity	Equity, housing, flooding, energy poverty, public health, heat	Equity, recovery
Increases adaptive capacity	High, when scaled successfully	Increases adaptive capacity
Requires new partnerships	Yes	Yes, through MORS
Yes, will strengthen adaptive capacity	Linked to economic development and flood control	Yes
Yes, in RH	Yes, in RH	Yes, in RH
Yes, supports EJ	Yes, supports EJ	

STREETSCAPE IMPROVEMENTS	CROSSTIMBERS, YALE AND N. MAIN CORRIDOR ENHANCEMENTS	GREEN STORMWATER INFRASTRUCTURE	EXPAND CAPACITY OF LITTLE WHITE OAK BAYOU + I-45 INTEGRATION
Yes	Yes	Unknown	Yes
Heat, traffic safety, flooding	Heat, traffic safety, pollution	Heat, flooding, pollution	Heat, flooding, pollution
High, when scaled successfully	High	Medium, needs uptake	High
Yes	Yes	Requires community uptake and partnerships	Yes, long term
Yes	Yes, economic development	Yes, pilot for uptake in ROW	Yes, will fundamentally strengthen overall resilience
Yes, in RH	Yes, in RH	Yes, in RH	Yes, in RH
Yes, supports EJ	Yes, supports EJ	Yes, supports EJ	Yes, supports EJ



# CULTURAL ASSETS









# CULTURAL ASSETS

Building resilience is a continuous process, in which this neighborhood resilience plan is an important step. During the neighborhood resilience planning process, the community's trust in local government and involvement has increased, and clear steps forward toward neighborhood improvement have been identified. In some communities, that has brought quick results. The mini-murals in that neighborhood represent the community-level energy and spirit. Independence Heights, with its active and capable community, and its rich and celebrated history, is ripe to produce the same or similar results, mainly focused around its physical and social cultural assets. The completion of the formal planning process should not mean the end to the broader neighborhood planning process that brings the community together around resilience topics and grows its adaptive capacity. In the next years, neighborhood-led planning processes should continue, such that additional improvements to the neighborhood can be realized in the short term, the community conversations refined, and efforts broadened to collaborate with new partners.



To preserve and strengthen the cultural assets of Independence Heights, the following four actions are proposed:

**"The City will work with partners to collaboratively develop and implement an education and advocacy campaign to build Houstonians' awareness about the risks that are exacerbated by climate change and the impact they have on their health, the economy, and the built environment "**

*(Resilient Houston, page 50)*

## CONSERVE NEIGHBORHOOD'S HISTORIC CULTURAL AND ARCHITECTURAL SIGNIFICANCE

Establish one or more Conservation Districts to mitigate negative development impacts on neighborhood cultural assets, particularly a portion of North Main Street between I-610 and the rail road tracks.

<b>Benefits</b>	Equity, adaptive capacity
<b>Timeline</b>	Short-term (1-2 years) 
<b>Category</b>	 Neighborhood Character

## EXPAND AND ENHANCE NEIGHBORHOOD RESILIENCE ACTIVITIES

Establish programs and activities to build adaptive capacity, specifically oriented toward strengthening civic organizations and creating community leaders, by sustaining community-based dialogue around resilience



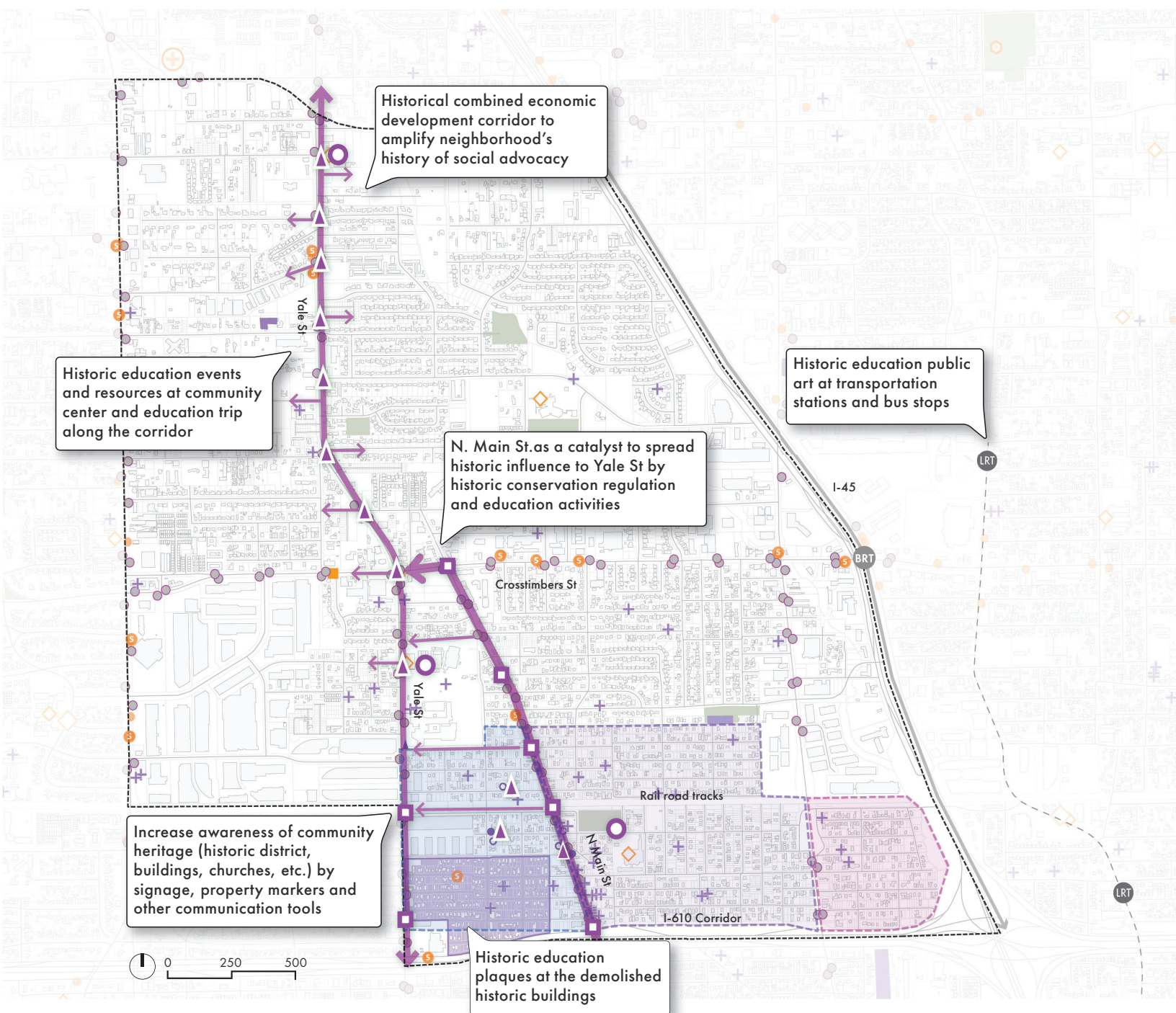
<b>Benefits</b>	Equity; adaptive capacity; public health
<b>Timeline</b>	Short-term (1-2 years) 
<b>Category</b>	 Neighborhood Character

Figure 63: Location of Cultural Assets



#### LEGEND

##### HISTORIC PRESERVATION

- NATIONAL REGISTER HISTORIC PRESERVATION DISTRICT
- WEST INDEPENDENCE HEIGHTS CONSERVATION DISTRICT
- CENTRAL INDEPENDENCE HEIGHTS CONSERVATION DISTRICT
- EAST INDEPENDENCE HEIGHTS CONSERVATION DISTRICT
- CHURCHES
- HISTORICAL MARKERS
- EXISTING HISTORIC BUILDINGS
- DEMOLISHED HISTORIC BUILDINGS
- CEMETERIES

##### PROPOSED EXTENDED HISTORIC CORRIDOR

- PROPOSED STREET SIGN TOPPERS
- PROPOSED PLAQUES
- PROPOSED COMMUNITY HUBS
- PROPOSED BUS STOP WITH HISTORIC EDUCATION BOARDS

##### TRANSPORTATION STATION

- BUS STOPS
- LRT STATIONS
- BRT STATIONS

##### COMMUNITY ASSETS

- SCHOOLS
- COMMUNITY CENTERS
- STORES WITH SNAP FOOD DISTRIBUTION
- STORES
- HOSPITALS
- FIRE STATIONS
- PARKS



# CULTURAL ASSETS

## ACTIONS

### Increase cultural and historic public art

Art, particularly public art, can represent the zeitgeist of a community and serve as a compelling and engaging communication tool. For Independence Heights, the unique neighborhood history can continue to be represented and shared using public art as a vehicle for messaging. Such vehicles include murals, intersection paintings, sculpture in the right-of-way, posters at bus shelters, banners along roadways, and many more. The artwork captures the spirit or mood of the community, but also conveys the importance or significance of the neighborhood's history to generate awareness and interest in protecting it from stresses and shocks, including of course redevelopment pressures.







Figure 64: Potential community art: sculptures  
source: Hank Willis Thomas/Instagram



Figure 65: Potential community art: crosswalk art  
source: John Burgess/The Press Democrat

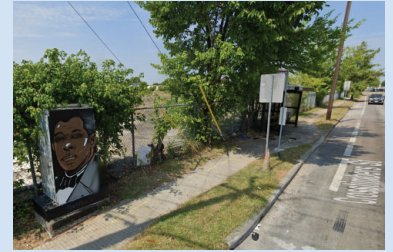
### INCREASE CULTURAL AND HISTORIC PUBLIC ART

Engage public agencies and local artists to install public art to raise risk awareness around community history, cultural, architecture at risk due to climate change and other stresses and shocks, such as street signage, property markers, 'explore-on-your-own' web tours, art at bus shelters, mini murals, murals, sculptures, crosswalk art or other types of art.

<b>Benefits</b>	Equity; adaptive capacity; public health
<b>Timeline</b>	Short-term (1-2 years) 
<b>Category</b>	 Neighborhood Character
<b>Resilience Houston Targets</b>	 GOAL 2  GOAL 5

### Conserve neighborhood's historic culture and architectural significance

Also part of building neighborhood resilience is protecting cultural assets like buildings and building patterns that serve as both artifacts to the way previous generations lived, but that continue to inform and shape both the way current residents live in the neighborhood and the way the community organizes the activities that make their neighborhood a community. This means providing



1



2

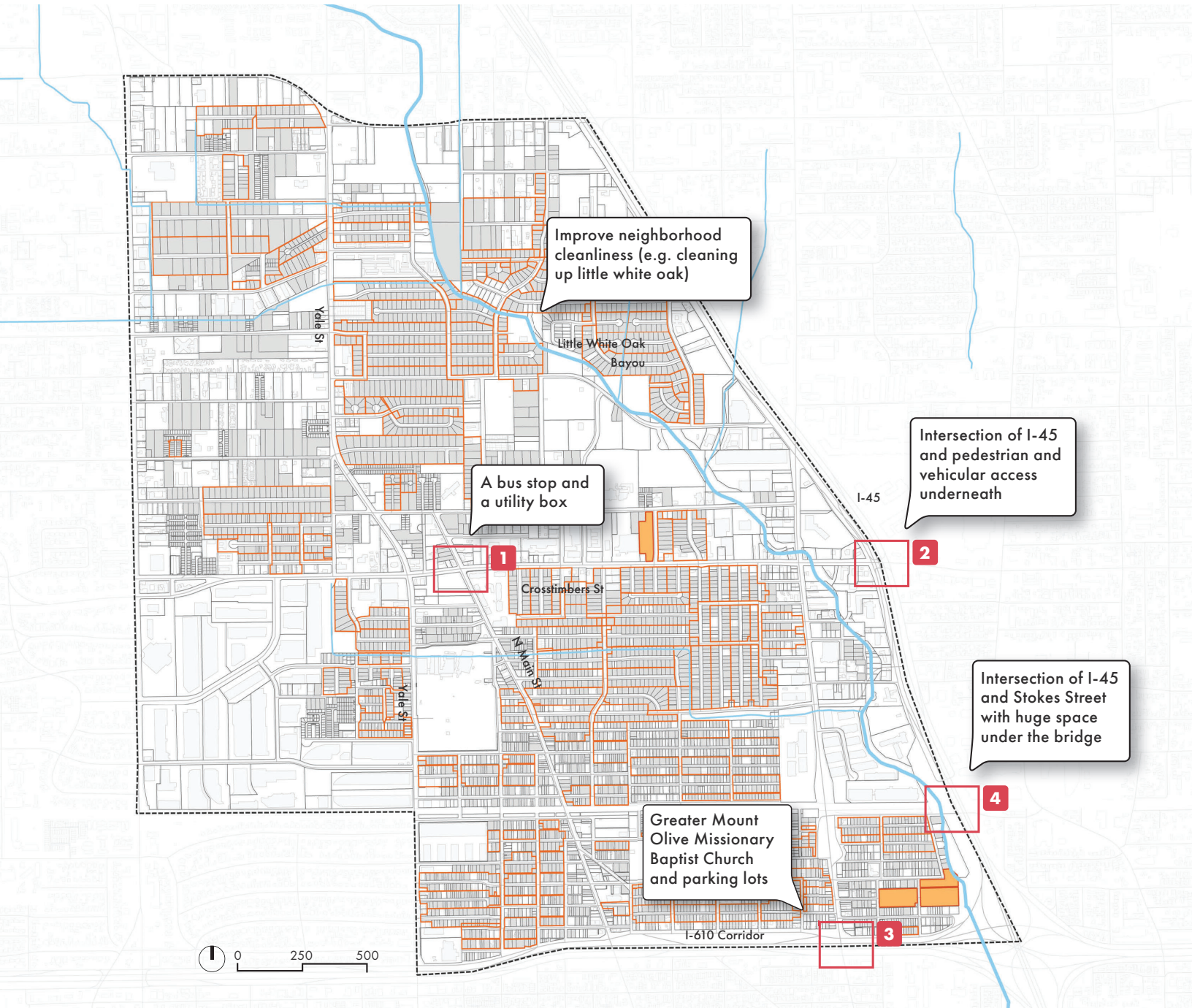


3



4

Figure 66: Minimum Lot Size and Minimum Building Line ordinances



- LEGEND**
- EXISTING MINIMUM LOT SIZE
  - ELIGIBLE MINIMUM LOT SIZE
  - SINGLE FAMILY RESIDENTIAL PARCELS
  - PARCELS



# CULTURAL ASSETS

## ACTIONS

additional protections to designated historic buildings, buildings that are not identified as historically significant but that nevertheless make up the distinctive building pattern that block-by-block defines the neighborhood, and the key places in these areas that serve as landmarks today and in the past. Protecting this historical culture and architecture goes further than the preservation and conservation of buildings and building pattern, it means making these assets more resilient. This may mean providing additional protections from flood and high winds, as well as working to preserve the safety day-to-day livability for residents that confront stresses and shocks in these historic structures and neighborhoods.

### Conserve neighborhood character

The neighborhood also has a well-defined character that roots back to its early settlement around the late 19th and early 20th century. This cultural definition is at risk of being lost as a result of stresses (like development pressures) and shocks, namely flooding events, that damage buildings, displace current long-time residents and lead to new projects that result in 'greenwashing' (misleading people into believing that the action has a positive environmental impact while in reality the impacts are more mixed). Protecting this culture is not simply about protecting the physical assets that are its representatives, and making sure current residents can recover and don't get lost in red tape, but also about raising awareness in the community that

the neighborhood culture is at risk. Through that, additional community-level support and buy-in can be generated to do things such as helping long-time, multi-generational Independence Heights residents stay in their homes, whether they are facing displacement due to flooding, condemnation, redevelopment, or other forces. Another key challenge is to connect newer residents to this cultural legacy.



### Expand and enhance neighborhood resilience activities

In addition to the expansion of public art, a broader effort to improve social resilience funded in strong social connections allows communities to prepare for, withstand and emerge stronger from shocks like extreme weather events. That is enabled by creating a connected community, in a robust network of community organizations, public spaces and facilities. To enhance social resilience, the establishment of programs and activities that sustain community-based dialogue and build capacity around resilience is recommended. A community resilience conference at the end of 2023 is a good way to demonstrate progress, celebrate partnerships, and bring new partners into the conversation.

The process of preparing for such a conference will ensure the work on resilience continues, and



### CONSERVE NEIGHBORHOOD CHARACTER

Create Minimum Lot Size and Minimum Building Line ordinances to preserve neighborhood character

<b>Benefits</b>	Equity, adaptive capacity
<b>Timeline</b>	Short-term (1-2 years) 
<b>Category</b>	 Cultural Assets

### CONTINUE TO IMPROVE NEIGHBORHOOD CLEANLINESS

Advance neighborhood-wide collaboration around eliminating littering, illegal dumping, landscape maintenance, including tree trimming and median maintenance, to ensure the cleanest neighborhood possible

<b>Benefits</b>	Equity, public health, flood risk
<b>Timeline</b>	Short-term (1-2 years) 
<b>Category</b>	 Neighborhood Character

### Resilience Houston Targets





ensure knowledge, programs, and initiatives advance measurably toward resilience goals and targets. Additional participatory activities can include workshops, the development of a certificate in resilience, home energy audits, a resilience tradeshow, etc. Events of this kind keep the conversation going, raise awareness of the risks and resources to mitigate the risks.

### **Continue to improve neighborhood cleanliness**

Part of improving the streetscape involves its maintenance, and the community has been vocal about the need for improvements in cleanliness. Not only does street cleanliness affect the overall look and feel of a neighborhood, it can have negative impacts on the stormwater drainage system, ecological health, and public health. This project aims to eliminate littering and illegal dumping, and provide regular tree trimming through neighborhood-led initiative and collaborations with City services. Of particular urgency are the areas around Little White Oak Bayou, with its issues of garbage and homelessness.





# CULTURAL ASSETS

## ACTIONS

### INCREASE CULTURAL AND HISTORIC PUBLIC ART

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<p><b>1</b> Work with City, County, and regional departments along with various programs to install public art on city property and/or work with private partner to design and implement innovative and artful signage</p> <p><b>2</b> Seek funding to support projects</p> <p><b>3</b> Work with public and/or private property owners by identifying desired locations and art projects, following City process requirements, raising required funding, installing and celebrating the final installation;</p> <p><b>4</b> Create educational programs, materials, and other activities to share history and cultural of neighborhood proudly</p>	<b>MOCA, PD</b>		Up Art Studio, CM Cisneros, PD, METRO, Independence Heights Super Neighborhood 13	NEA, LISC, Bloomberg Philanthropy	# of art pieces installed in neighborhood

### CONTINUE TO IMPROVE NEIGHBORHOOD CLEANLINESS

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<p><b>1</b> Semi-annually conduct a community-led neighborhood-wide assessment to determine cleanup needs</p> <p><b>2</b> Coordinate with City staff to capitalize on existing City programs (e.g. Adopt-a-Drain, Adopt-an-Esplanade, Adopt-a-Block, Adopt-a-Container)</p> <p><b>3</b> Organize neighborhood cleanups and beautification events</p> <p><b>4</b> Create an outreach campaign that includes how to report illegal dumping to 311, that distributes 'Trash Facts' within the community on disposal options</p>	<b>HPARD HPW SWM</b>		KEEP HOUSTON BEAUTIFUL	SWMD, ILLEGAL DUMPING PENALTY FEES, PHILANTHROPY	Lower frequency of 311 complaints

## CONSERVE HISTORIC CULTURAL AND ARCHITECTURAL SIGNIFICANCE

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<ol style="list-style-type: none"> <li>1 Establish a Conservation District pilot area(s)</li> <li>2 Work with the Planning Department to identify boundaries and criteria</li> <li>3 Submit to city council for establishment of an ordinance</li> </ol>	PD		Independence Heights Super Neighborhood 13, civic clubs, residents	COH General Fund	# of properties protected from infill development

## CONSERVE NEIGHBORHOOD CHARACTER

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<ol style="list-style-type: none"> <li>1 Increase Minimum Lot Size and Minimum Building Line ordinances</li> <li>2 Work with the Planning Department to identify boundaries and file applications</li> <li>3 Submit applications to PD</li> </ol>	PD		Independence Heights Super Neighborhood 13, civic clubs, home owners	COH GENERAL FUND	# of properties protected from infill development

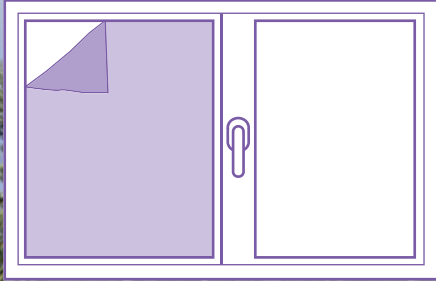
## EXPAND AND ENHANCE NEIGHBORHOOD RESILIENCE ACTIVITIES

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<ol style="list-style-type: none"> <li>1 Work with various partners to establish yearround programs, activities, and a regular resilience fair, conference or educational sessions</li> <li>2 Work with community on providing information to them, whether online, in seminars and classes, or other formats</li> <li>3 Periodically review and update programs and activities</li> </ol>	DON		<p>MORS, OEM, PD, SN Alliance, ULI, CERT</p> <p>HARC, United Way, Red Cross, Salvation Army, and AARP</p>	OEM, OED	# of individuals + businesses reached



# MODEL RESILIENT HOMES

Solar Window Film



Increased Tree Canopy/  
Ground Shading

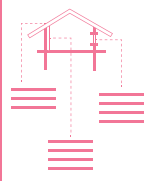
Refletive Roof



Energy-saving heat pump

Community Library

handbook  
**HOW TO  
MAKE A  
WEATHER  
RESILIENT  
HOUSE**

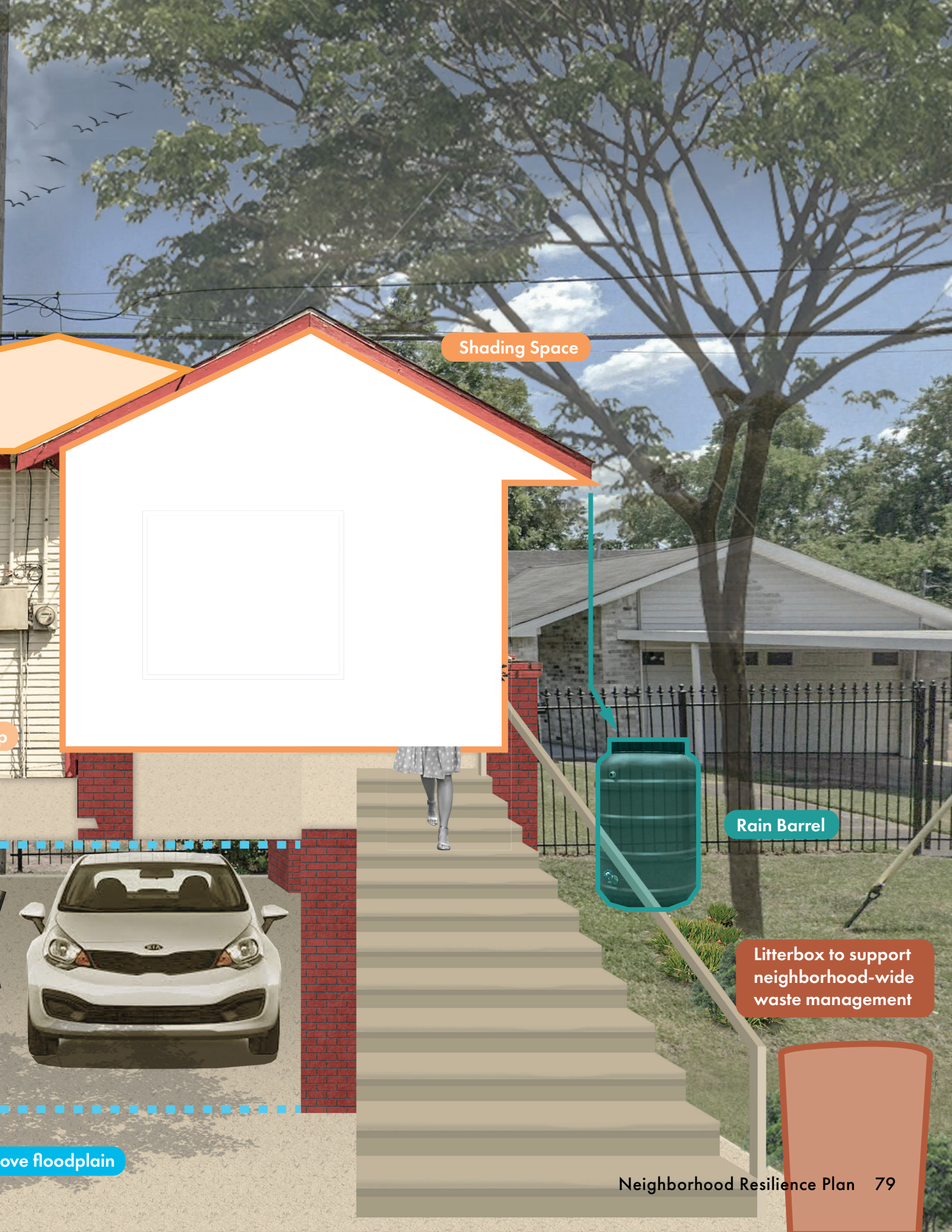


Rain Garden



Elevated Building ab





Shading Space

Rain Barrel

Litterbox to support  
neighborhood-wide  
waste management

ove floodplain



# MODEL RESILIENT HOMES

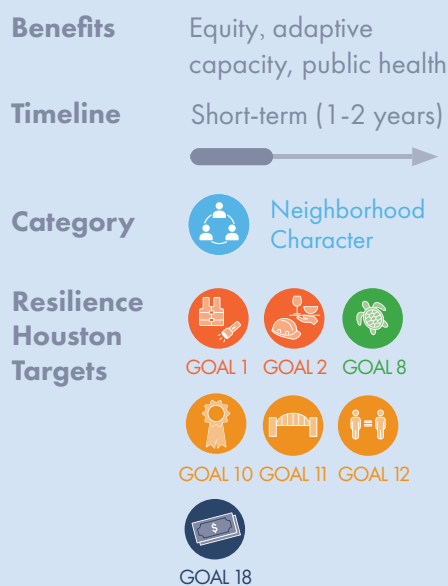
Housing resilience is a key factor in any neighborhood, and in Independence Heights it is an essential factor. A backlog of housing repairs lingers in the recovery from Hurricane Harvey, which has left many displaced or living in unsafe housing. The neighborhood has a database of more than 280 homes, with some 80 in direct need of repair or rebuilding. Many homes are located in the floodway, leaving those tasked with the protection of residents' health and safety no choice but to recommend that the properties be bought-out and vacated to ensure the health and safety of neighborhood residents, with the availability of replacement housing a critical issue. Other homes that are located in the floodplain or are otherwise at risk of flood will need to be elevated and have critical equipment relocated.

There is ample opportunity to address the housing inadequacies not just through upgrades and repairs to existing structures, but to develop new housing for long-time residents in the neighborhood. Vacant lots, abandoned or underutilized sites are ripe for affordable redevelopment. This redevelopment activity should be subject to standards, guidelines, and restrictions that balance new development with the historic culture and building pattern, displacement, site remediation needs, and risk of flood and heat, and make sure it has no negative impacts. Development regulations and associated impact fees can be an effective tool for achieving this and more if designed and implemented correctly.

Not all homes will be flooded in the

## REHAB & WEATHERIZE HOMES STILL AFFECTED

Establish programs and activities to define pathways to funding, services, and other resources and create courses and materials that disseminate best practices and pathways to floodplain removal, weatherization, rehabilitation, and rebuilding of homes to both implement and showcase and demonstrate optimized pathways for homeowners and business owners to safe guard their individual assets



next century, but all homes will face the stresses and shocks surrounding heat, cold, wind and rain. That means all homes should be weatherized to make it easier to cool and heat, save energy, and reduce the burden of energy bills. Many of the actions to do this reside with individual

## ESTABLISH AND MAINTAIN BUILDING PREPARATION AND RECOVERY BEST PRACTICES

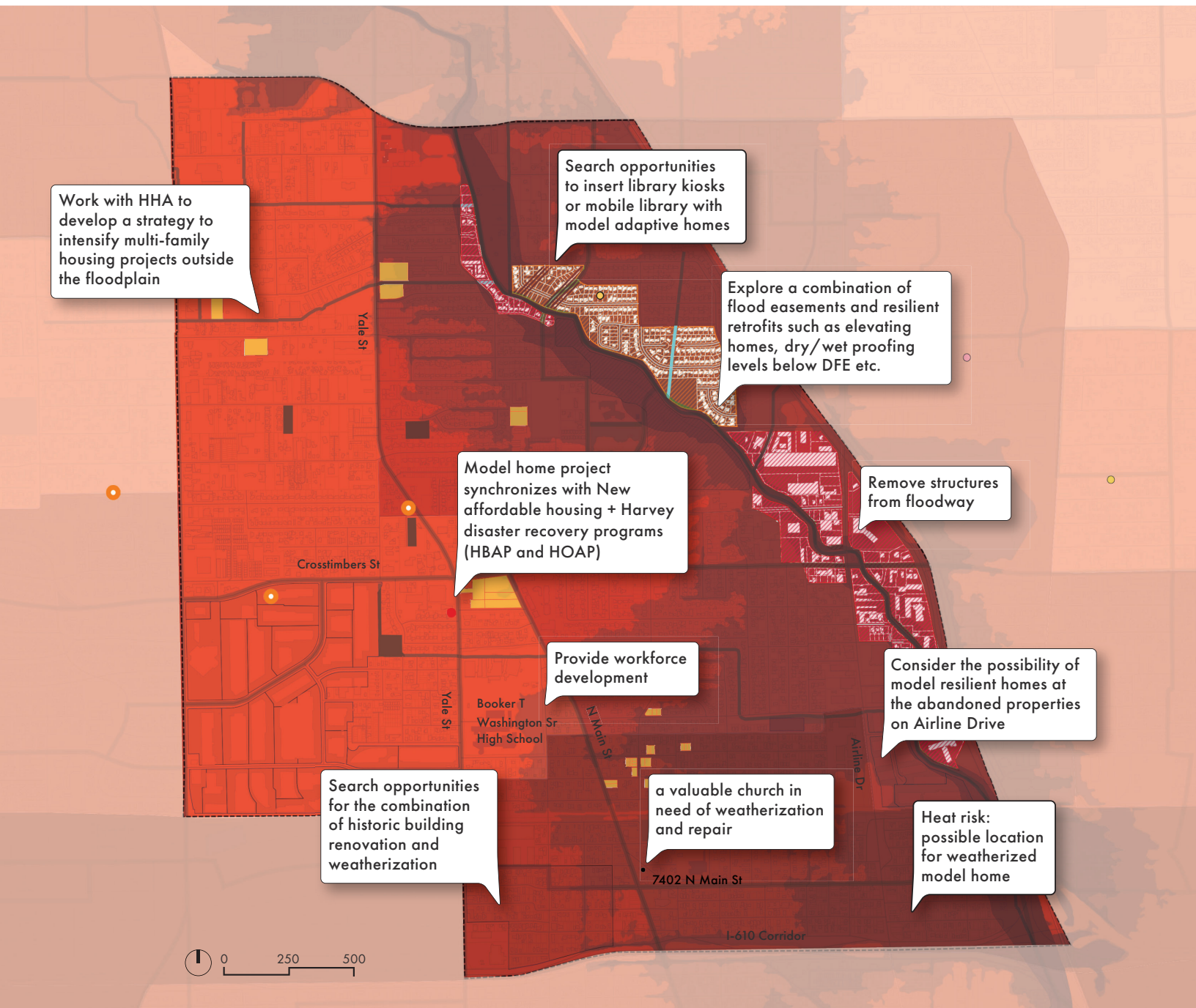
Build on Living with Water findings report to create floodplain removal, weatherization, and rehabilitation best practices for Independence Heights to showcase and demonstrate best practices to existing and new community members for the weatherization of homes and businesses



homeowners, such as installing solar, home backup batteries, heating and cooling pumps, adding insulation, replacing low efficiency windows, doors, and plumbing fixtures, and conducting home energy audits. It is clear, though, that many homeowners are not aware of what they should



Figure 68: Housing Resilience



## LEGEND

### HOUSING RESILIENCE

- PROPOSED BUYOUT / EASEMENT AREA
- RETROFITS FOR RESILIENT STRUCTURES
- POTENTIAL IN-FILL DEVELOPMENT AREAS
- NHPD ASSISTED HOUSING
- AFFORDABLE HOUSING
- HARVEY DISASTER RECOVERY (DR-17)**
- HOMEBUYER ASSISTANCE PROGRAM (HBAP) COMPLETED PROJECTS (MARCH 2022)
- HOMEOWNER ASSISTANCE PROGRAM (HOAP) COMPLETED PROJECTS (MARCH 2022)

### FEMA FLOOD HAZARD LAYER

- FLOODWAY (ZONE AE)
- 1% ANNUAL CHANCE/ 100 YEAR FLOODPLAIN( ZONE A, AE, AO)
- 0.2% ANNUAL CHANCE/ 500 YEAR FLOODPLAIN( ZONE X)

### HISTORICAL PRESERVATION

- NATIONAL REGISTER HISTORIC PRESERVATION DISTRICT

### HEAT VULNERABILITY INDEX 2020

- 100.82 - 102.33
- 102.33 - 102.7
- 102.7 - 103.2
- 103.2 - 103.7
- 103.7 - 104.3
- 104.3 - 104.6
- 104.6 - 105.0
- 105.0 - 105.4
- 105.4 - 106.2
- 106.2 - 108.0

# MODEL RESILIENT HOMES

## ACTIONS

do, how they should do it, and how to access resources needed to make the needed changes. Homeowners would benefit from being shown what is possible, to set higher aspirations and expectations for their home, and from there the community—that has consistently shown their ability to independently implement the changes they want to see—may embark on a variety of DIY projects.

Research shows that homeowners in marginalized communities have far greater difficulty in improving housing resilience and accessing resources than in wealthier communities. To achieve equitable outcomes in building housing resilience, the “Model Resilient Homes” project proposes the rehabilitation, weatherization, and removal from the floodway of demonstration homes in the Independence Heights neighborhood.

The project will serve three roles:

- identify and make define clear pathways to contribute to a fuller recovery from Hurricane Harvey and protect and improve existing homes in the neighborhood;
- demonstrate how improvements can be done for other residents by giving out how-to manuals and provide instructional workshops on such topics as technical approaches to window replacements, how to work with contractors, or how to do it yourself, to reduce red tape, and how to access funding required to make up the gap in household resources; and
- encourage opportunities for local contractors and workforce

development.

### **Rehabilitate and Weatherize Homes Still Affected by storm damage**

Rehabilitation and weatherization should include outstanding home repairs for Hurricane Harvey and other damage from storms, as well as a program to make sure that the most vulnerable residents have adequate air conditioning and heating, backup energy supplies, and other features to improve their health and safety at home. The proposal is to provide a series of updates that both rehabilitate, weatherize, and remove the home from the floodplain for existing residents that will continue living in their homes. The eligibility criteria and selection process for the “Model Resilient Homes” project will be informed by the community.

The roll-out of the “Model Resilient Homes” program is an opportunity to support workforce development by offering neighborhood residents training to elevate, weatherize and rehabilitate homes, and potentially the work of creating educational programs to support promotion of, or to implement, home rehabilitation and weatherization.

A successful project and associated programs, which will be developed together with the Houston Housing Department, local utilities and contractors, as well as not-for-profits like HARC, will spur investment into the neighborhood’s housing resilience by providing clear pathways for

community members to improve their housing resilience.

### **Establish building preparation and recovery best practices**

The homes that are updated as part of the “Model Resilient Homes” project will become part of a community education program, including designated home tours and hands-on demonstrations during the rehabilitation process. Following completion, the homes will serve as examples for others to follow. These will be part of a broader rebuilding program including trainings at local community events and will include education materials explaining how to apply a series of techniques to other structures. Providing an example of rehabilitation, weatherization, floodplain removal in the neighborhood ensures that techniques used are applicable to the local building stock, and that residents have ready access to professionally vetted examples of how to approach work on their own homes. By including improvements in the yard, such as green infrastructure, rainwater harvesting and urban farming, wider benefits can be demonstrated.



Figure 69: A home elevation pilot project to demonstrate how improvements can be done

# MODEL RESILIENT HOMES

## ACTIONS

### REHAB & WEATHERIZE HOMES STILL AFFECTED

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<ol style="list-style-type: none"> <li>1 Find funding source(s)</li> <li>2 Work with Houston Land Bank and other property owners to find sites</li> <li>3 Establish selection criteria + find willing property owners</li> <li>4 Design and plan weatherization of home or business</li> <li>5 Weatherize home or business</li> <li>6 Conduct associated educational activities, whether online, in seminars and classes, or other formats</li> <li>7 Periodically review and update practices, programs and activities</li> </ol>	HCD		HARC, Private Developer/ Corporation	TBD	# of assets prepared and/or recovered

### ESTABLISH BUILDING PREPARATION AND RECOVERY BEST PRACTICES

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<ol style="list-style-type: none"> <li>1 Work with various partners to establish year-round programs and activities</li> <li>2 Work with community on providing information to them, whether online, in seminars and classes, or other formats</li> <li>3 Periodically review and update programs and activities</li> </ol>	HCD		HPW/Green Resource Center, Parks and Recreation Green Space, GSD	DOE, US-HUD, IRS, US-EPA, HCD, TDHCA, TX-PACE, CenterPoint Energy, FEMA, Private Developers, Philanthropy, CDBG, Justice 40, Texas Housing	# of assets prepared and/or recovered



# RESILIENCE HUB FACILITY + SERVICE NETWORK



Solar Panels

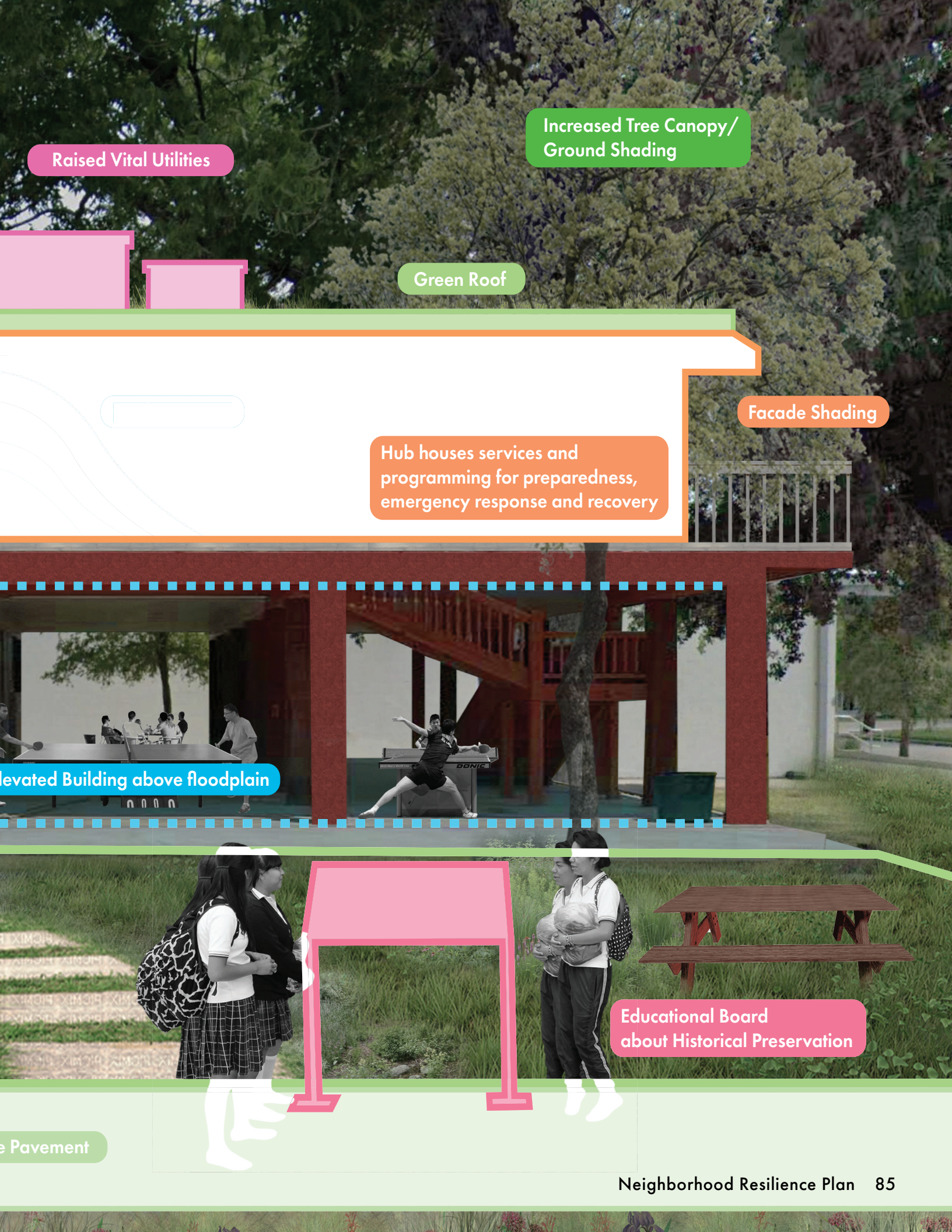
Cooling Pavement

Rain Barrel

Rain Garden

Permeable





Raised Vital Utilities

Increased Tree Canopy/  
Ground Shading

Green Roof

Facade Shading

Hub houses services and  
programming for preparedness,  
emergency response and recovery

Elevated Building above floodplain

Educational Board  
about Historical Preservation

Paved Pavement



# RESILIENCE HUB FACILITY + SERVICE NETWORK

A goal of Resilient Houston is to provide a city-wide network of Resilience Hubs, or public spaces dedicated to preparing for and recovering from extreme weather events. A Resilience Hub works to reduce sensitivities and exposures to extreme heat and cold, flooding and drought, blackouts, and food security, and other vulnerabilities. Currently, a Resilient Hub Master Plan is being developed by the Mayor's Office of Resilience and Sustainability. Embedded in this effort is the identification of Resilience Spots, or secondary facilities, and Spokes, or safe routes to information and resources. Secondary Spots may provide one or two protections, such as a standalone cooling center or recharging location, as opposed to the Hub that is intended as a kind of one-stop-shop. Spots are also not emergency operations centers, instead they provide only pre- and post-disaster services. The relationships between each of these facilities creates the network serving the neighborhood, in which, like a mesh network, the different parts strengthen each other.

**"Create safe places of refuge in communities that also build neighborhood resilience between disruptions and disasters"**  
(*Resilient Houston*, page 81)

## ESTABLISH NEIGHBORHOOD RESILIENCE HUB FACILITY NETWORK

Establish a resilience hub network to support community resilience preparedness and to plan for and assist with recovery following events, specifically through the establishment of a community center facility designated as a Resilience Hub. Such hubs would centrally house services and programming for preparedness, emergency response, and recovery in the neighborhood, and can include existing community facilities such as Booker T Washington High School

<b>Benefits</b>	Equity, adaptive capacity, public health
<b>Timeline</b>	Near-term (3-5 years) 
<b>Category</b>	 Safe in the Neighborhood
<b>Resilience Houston Targets</b>	 GOAL 1  GOAL 2  GOAL 8  GOAL 10  GOAL 11  GOAL 12  GOAL 18

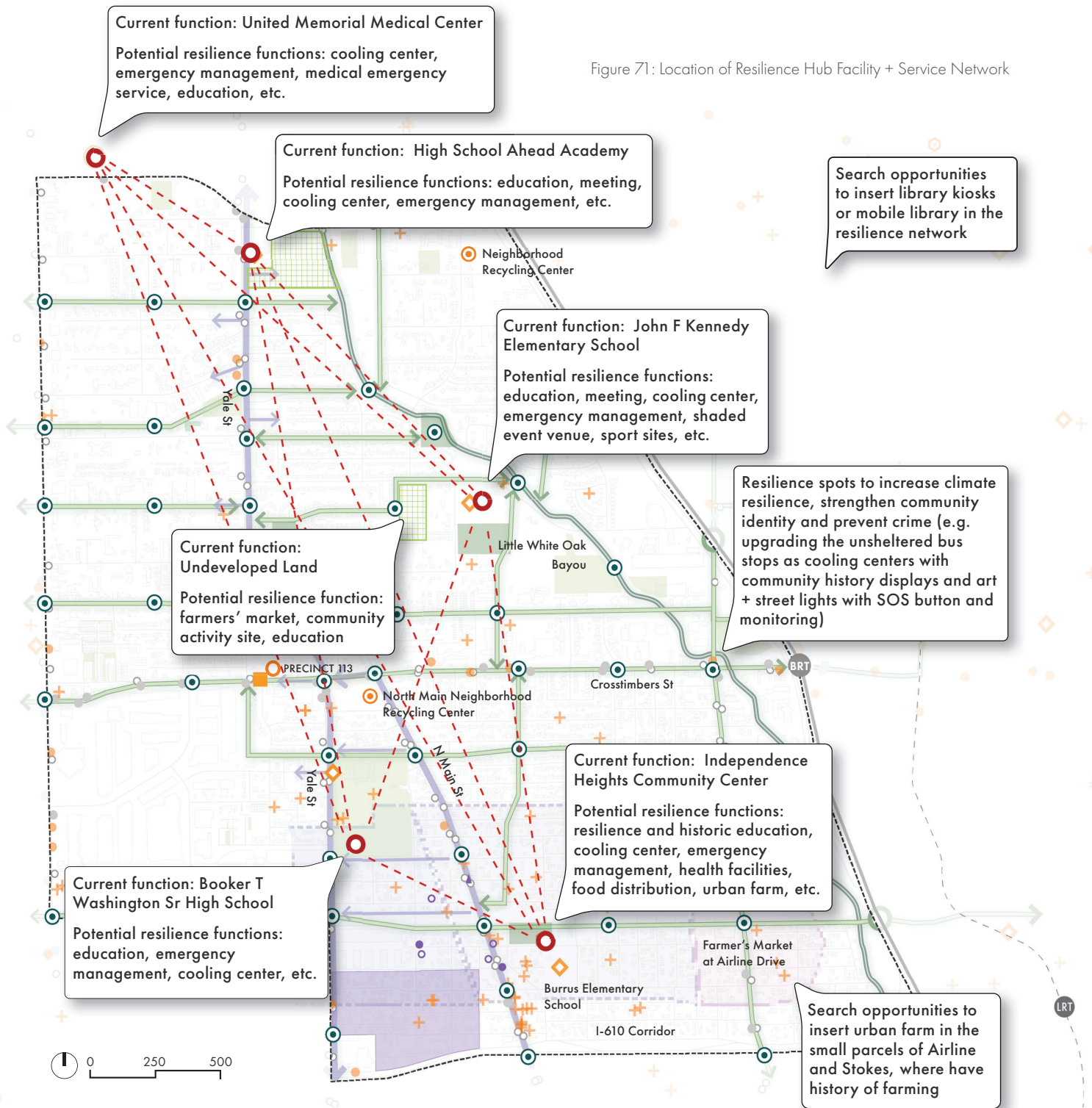
## ESTABLISH NEIGHBORHOOD RESILIENCE PROGRAMS AND SERVICES NETWORK

Establish a resilience hub programs and services network to help build community's adaptive capacity, specifically to improve resilience preparedness and to plan for and assist with recovery following events. Such a services network would provide support services and programming for preparedness, emergency response, and recovery; to include the promotion of services to assist seniors with combating extreme cold, extreme heat, and increased medical needs; programs and education to assist income eligible customers reduce energy costs, and can include existing community programs and services such as those provided by Booker T Washington High School or library kiosks at the Community Center

<b>Benefits</b>	Equity, adaptive capacity, public health
<b>Timeline</b>	Short-term (1-2 years) 
<b>Category</b>	 Safe in the Neighborhood
<b>Resilience Houston Targets</b>	 GOAL 1  GOAL 2  GOAL 10  GOAL 11  GOAL 12  GOAL 17  GOAL 18



Figure 71: Location of Resilience Hub Facility + Service Network



# RESILIENCE HUB FACILITY + SERVICE NETWORK

## ACTIONS

### Establish facility network

Currently, there is a lack of city-owned facilities that can be readily designated as a resilience hub. The established community centers or facilities may be able to provide the dedicated space and services the Resilience Hubs are intended to, but additional coordination with the community center and the Resilience Hub master planning effort is necessary to determine. Examples of potential hubs are the Independence Heights Community Center on E. 35th St (in itself in need of an upgrade), Harris County Precinct One Community Emergency Response Team (C.E.R.T.) Center (where a number of emergency operations already reside) or the Community Recycling Center at Whitney and N. Main (which already offers educational activities). The city is currently studying the building and property assets in the neighborhood in an effort to identify a dedicated building to support neighborhood resilience.

As the city continues to conduct that assessment as part of the Mayor's Office of Resilience and Sustainability master plan, there remains a need for physical space in the neighborhood. Other facilities that can be designated as secondary resilience facilities, also referred to as 'resilience spots', include faith-based centers, civic clubs, and local businesses. Of particular interest to the community in Independent Heights is the establishment and formalization of a local farmer's market on Airline Drive,

that would support local food access and can become a meeting place that strengthens the social resilience in the neighborhood.

Privately-owned facilities can fulfill the need now for dedicated space in the neighborhood. Once a city-owned facility is designated, the interim privately-owned facilities may opt to continue serving a function in the resilience facility network.

The resilience hub as a facility will provide essential services such as city and volunteer emergency response teams, emergency management, rescue boats, medical care, food and water, and other essential resources services necessary before and after events. Outside of emergency response and recovery periods, the facilities will be used to aid preparedness.

### Establish services network

The Resilience Hub is not just a physical space, it can provide neighborhood-specific educational and training programming, resource distribution before and after events, and other passive services such as heating and cooling centers, charging centers. During normal conditions these community facilities can also provide critical community services in the neighborhood to complement and enhance the core resilience services, such as library services, computing,

literacy projects, continuing education and job training, and as a community event spaces, meeting spaces for community organizations, or as a venue for a regular farmer's market.

Expanded services can also be brought into the neighborhood to meet today's service needs in line with the goals of building adaptive capacity, generally improving overall neighborhood resilience through education and resource distribution, economic development by providing business development resources for local entrepreneurs and classes on starting or operating successful businesses, and civic engagement and community agency by providing leadership training for community members.

**"Neighborhood Resilience Hubs are physical spaces, hosted within trusted spaces in neighborhoods, that facilitate social, climate, and economic resilience along with disaster preparedness"**

*(Resilient Houston, page 81)*

## ESTABLISH NEIGHBORHOOD RESILIENCE HUB FACILITY NETWORK

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
1 Follow guidelines established by MORS for both public- and privately-owned facilities to create new facilities and designate existing facilities	<b>MORS</b>		HPD, PK HPL, HPARD, HFD, Habitat for Humanity, CBOs, CDCs	US-EPA, MORS, Houston Library, State and Federal funds, et al	Percentage of neighborhood within a defined service boundary (e.g. 1000 feet)

## ESTABLISH NEIGHBORHOOD RESILIENCE PROGRAMS AND SERVICES NETWORK

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
1 Follow guidelines established by MORS for essential services	MORS		OEM, HPL, Habitat for Humanity, Parks, MSC, HHD, Faith-based organizations, Area Schools, Area Fire Station, Council Member Office	TBD	Quantifiable risk reduction (e.g. fewer heat strokes, fewer cases of diabetes, fewer homes without AC, etc)
2 Work with neighborhood leaders to create neighborhood specific programs and services					



Elementary school

# STREETSCAPE IMPROVEMENTS

Safer m

Roosevelt Elementary scho

Neighborhood  
Stormwater Network

Address  
drainag  
and rep

Bus Stop as Crime  
Prevention & Climate  
Resilience Spot



Third Coast Clay

Water Retention

Children Today Child  
Development Centre

Book  
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Burrus Elementary school  
Little Houstonians Child Care

N. main St  
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gh

Safer road  
to school

Waste management  
(trash cleaning)

Ditch Cleanup Along  
the Railway



# STREETSCAPE IMPROVEMENTS

The neighborhood's street network was built to provide vehicle access to the residences and businesses in the area. There is a need to complete the sidewalk network intended for both pedestrian and bicyclist mobility. Most of the existing sidewalks were built prior to the passing of ADA requirements and so many curbs and other features do not meet today's ADA standards. The City has maintained the street infrastructure and made updates to its original design and layout where possible, but a comprehensive update to key portions of the streetscape has traditionally been the responsibility of the property owners. Investment in bicycle facilities, planting trees, and other streetscape improvements that move away from the vehicle-centric design, can beautify the community, provide alternative transportation and reduce exposure to the heat island effect.

**"[S]hift the focus to people-centric neighborhoods and away from car-centric ones"**  
(Resilient Houston, page 121)

## CONTINUE TO IMPROVE NEIGHBORHOOD STREET AND SIDEWALK NETWORK

Complete sidewalk network and provide panel improvements, install ADA compliant curbs, repair inlets and potholes to provide multi-modal mobility options and improve drainage, inspired by the Living with Water report findings, to complete pedestrian and bike connections to schools and parks, allow heightened pedestrian mobility options for seniors and children, and support the protection of the Conservation District and identified cultural assets.

<b>Benefits</b>	Equity, public health, road safety
<b>Timeline</b>	Short-term (1-2 years) 
<b>Category</b>	 Safe in the Neighborhood
<b>Resilience Houston Targets</b>	 GOAL 3  GOAL 9  GOAL 10  GOAL 11  GOAL 12  GOAL 15

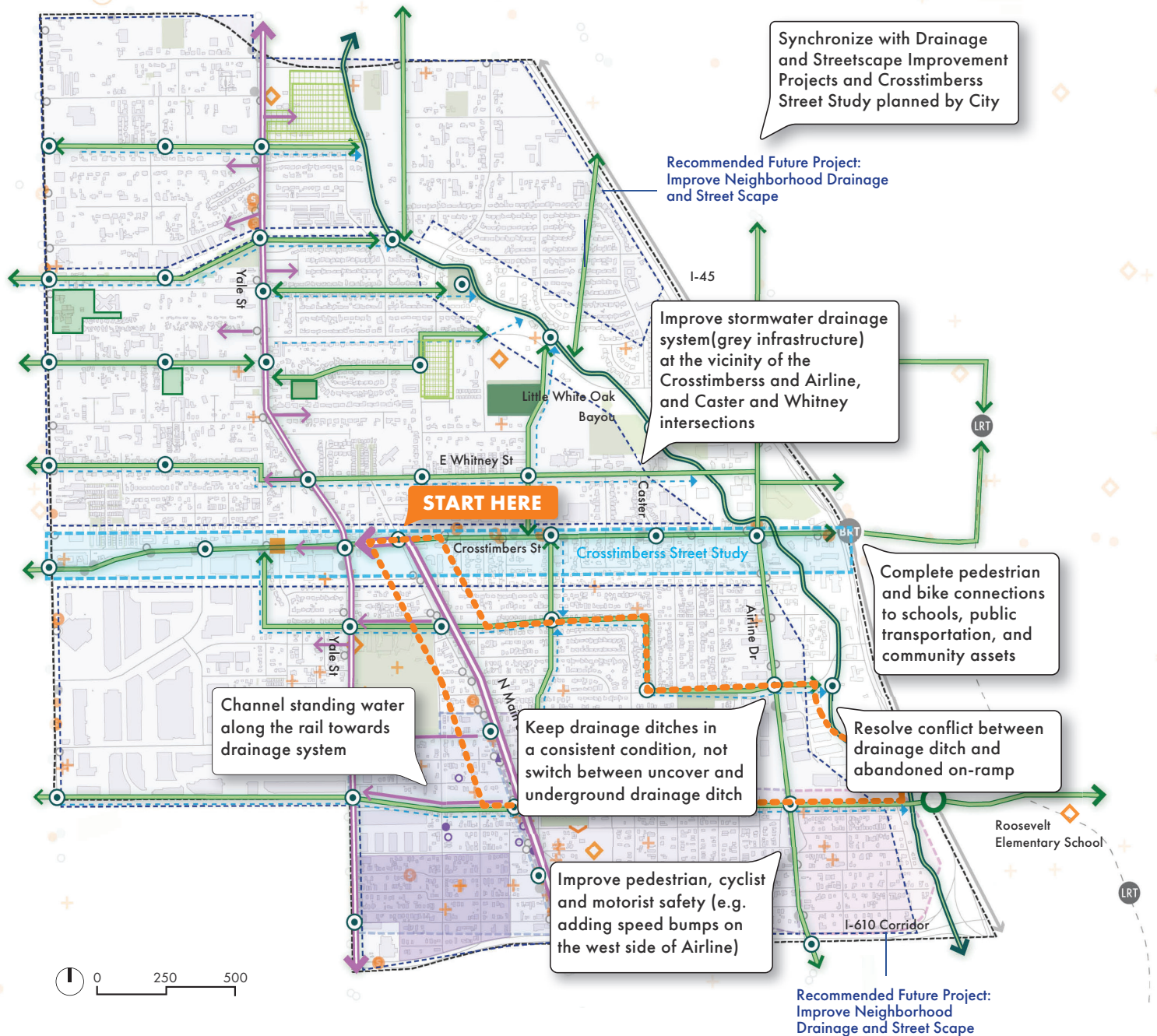
## CONTINUE TO IMPROVE STORMWATER DRAINAGE SYSTEM

Address aging infrastructure, by executing upgrades of all drainage system components to reduce nuisance flooding, increase stormwater capacity, improve stormwater drainage system, and support the protection of the Conservation District and identified cultural assets, specifically at North Main Street, Crosstimbers and Airline intersection, along 39th Street, Yale Drive and Crosstimbers, and along the railroad on both sides

<b>Benefits</b>	Equity, flood risk reduction, public health, microclimate regulation, ecological health
<b>Timeline</b>	Near-term (3-5 years) 
<b>Category</b>	 Safe in the Neighborhood
<b>Resilience Houston Targets</b>	 GOAL 3  GOAL 6  GOAL 9  GOAL 10  GOAL 11  GOAL 12  GOAL 15



Figure 73: Streetscape Improvement Locations



# STREETSCAPE IMPROVEMENTS

## ACTIONS

### **Improve neighborhood street and sidewalk network**

A general effort to improve the sidewalk conditions and sidewalk network is needed to allow for safe multi-modal transportation options. This effort should include complete gaps between sidewalks, or making sure that sidewalks do not abruptly end, provide panel improvements and replacements, curb replacements and improvements, install ADA compliant curbs particularly along key pedestrian routes to transit and retail services, repair inlets to improve drainage, repair cracks and potholes. This work should be focused along Crosstimbers Street, Yale Street, and North Main Street.

### **Continue to improve stormwater drainage system**

The neighborhood's stormwater infrastructure would benefit from remodel. The costs for updating the system are not just prohibitively expensive, the construction itself would take years and have a negative impact on the livability for current residents. Nevertheless, it remains a shared goal to update what can be updated, when it can be updated, so that the system reaches higher performance standards and as a result reduces the flood risk in the neighborhood.

### **Continue to expand tree canopy and green corridor network**

As part of a coordinated effort to improve the performance, safety and

appearance of the neighborhood's streets, street trees are a key component. A type of green infrastructure, trees beautify the neighborhood, reduce nuisance flooding, slow stormwater runoff, improve air and water quality, provide cooling through vegetative shading and evapotranspiration, increase biodiversity, as well as provide recreational opportunities, and traffic calming. Given all of these benefits, streets that have a continuous tree canopy and other middle- and under-story plantings are considered green corridors, and typically quickly become preferred pedestrian routes. The more robust and comprehensive the pedestrian network, particularly one that is shaded from sun exposure, the safer it is for people to walk to the bus, work, to see friends, or go to church.



## CONTINUE TO IMPROVE NEIGHBORHOOD STREET AND SIDEWALK NETWORK

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<b>1</b> Conduct neighborhood-wide assessment of existing sidewalks, bike lanes, intersections, stormdrains, and other features to identify network gaps and areas for improvement  <b>2</b> Conduct community preference survey on the expansion and improvement of mobility network and drainage system  <b>3</b> Coordinate HGAC and private partner-led improvements	<b>HPW</b>		PD, HISD, Safe Routes to School, TXDOT	SWAT, City council members budget CIP	Higher walkscore

## CONTINUE TO IMPROVE STORMWATER DRAINAGE SYSTEM

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<b>1</b> Conduct neighborhood-wide assessment to determine necessary drainage system improvements  <b>2</b> Work with HPW and private partners to design and implement improvements  <b>3</b> Incorporate into CIP plan and/or create partnerships  <b>4</b> Assess drainage system performance every 5-10 years	<b>HPW</b>		PRIVATE DEVELOPER/ CORPORATION	COH GENERAL FUND, STORMWATER UTILITY FEES	# of improvement projects constructed and or programmed, funding secured



# CROSSTIMBERS, N. MAIN AND YALE ST. CORRIDORS ENHANCEMENTS









# CROSTIMBERS, N. MAIN AND YALE ST. CORRIDORS ENHANCEMENTS

The main corridors or arteries in Independence Heights are unsafe and, increasingly, hot. Improvements would allow them to better facilitate the important roles they play in the neighborhood; Crosstimbers as a transportation and commercial corridor, Yale and N. Main from a cultural, social and connectivity perspective.

Crosstimbers Street is a primary commercial and transportation corridor that is centrally located running east-west through the neighborhood. Fronting onto the corridor is a variety of commercial businesses including restaurants, a hotel, a barber college, and furniture store. The corridor is a key artery in the neighborhood connecting the community to the city-wide light rail system or METRORail at East Crosstimbers and Fulton Streets with Northline Transit Center nearby. Yale and N. Main also have bus line running through them. However, the streets suffer from aging street infrastructure, a vehicle-centric design making it polluted and unsafe for other modal types, low-density commercial residential building pattern, and limited neighborhood services.

The roads frequently experience nuisance flooding, or standing water along the shoulder and other areas due to heavy rains. The lack of provisions for multimodal mobility is demonstrated through disconnected sidewalks (especially difficult to navigate for elderly

## EXPAND TREE CANOPY AND CREATE GREEN CORRIDOR NETWORK

Plant trees to increase beautification, reduce heat stress and improve energy security through microclimate regulation, reduce air pollution, increase water infiltration, and reduce and run-off, particularly along Crosstimbers Street and Yale Street, and to expand green corridor network along neighborhood streets and strengthen connection to the City’s bayou greenway network, specifically Little White Oak Bayou

**Benefits**

Equity, flood risk reduction, public health, microclimate regulation, ecological health

**Timeline**

Near-term (3-5 years)

**Category**

Safe in the Neighborhood

**Resilience Houston Targets**

GOAL 6

GOAL 10

GOAL 11

GOAL 12

GOAL 15

## SUPPORT NEW COMMERCIAL BUILDING ACTIVITY

Review and update applicable City platting and permitting requirements to incentivize and encourage mixed-use infill development on vacant and under utilized lots to enhance local services and job opportunities in the neighborhood, particularly along the Yale Street and Crosstimbers Street commercial corridors

**Benefits**

Equity, Adaptive capacity, Public health

**Timeline**

Near-term (3-5 years)

**Category**

Safe in the Neighborhood

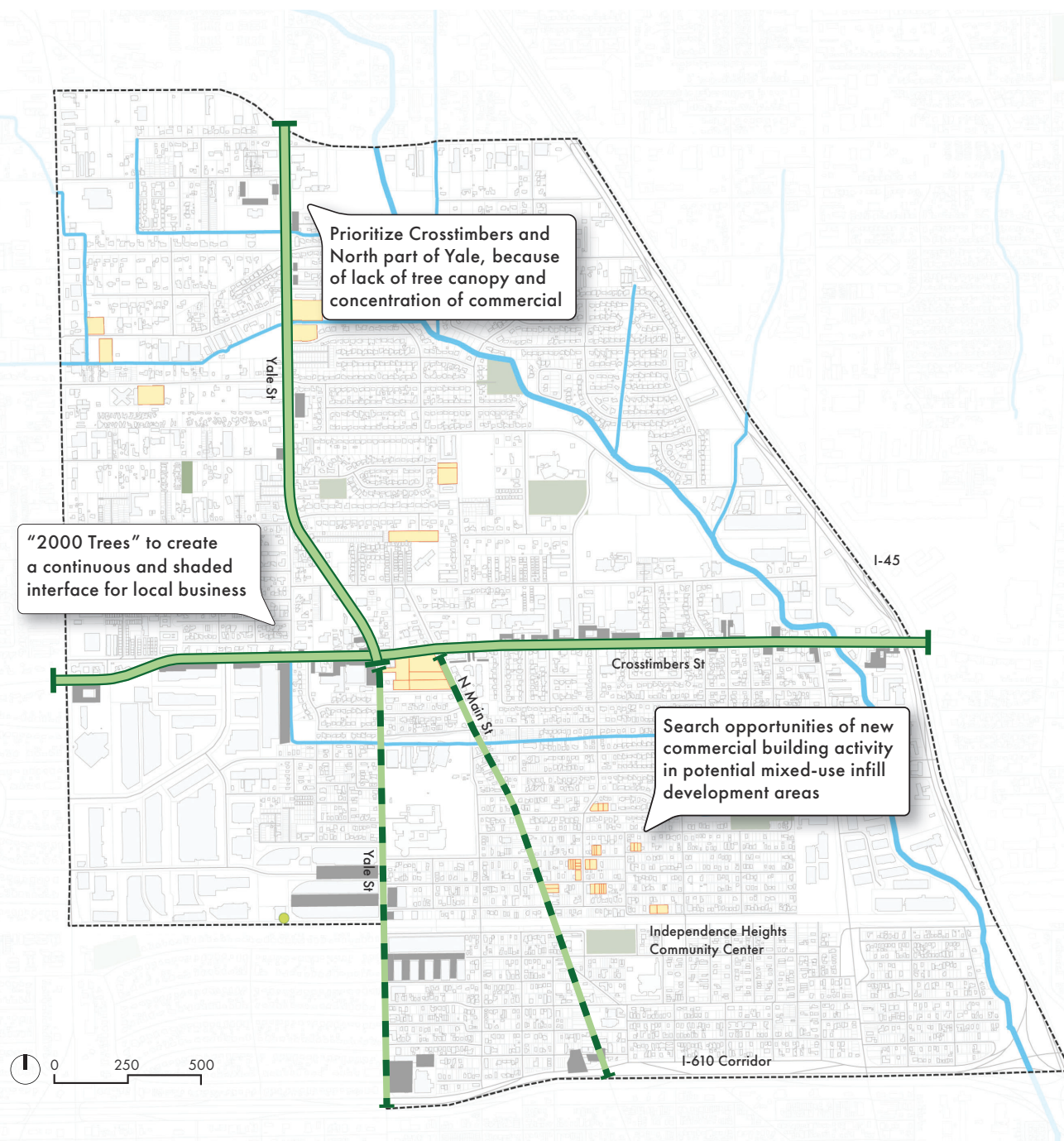
**Resilience Houston Targets**

GOAL 14

**“[A]ccessible sidewalks and pathways will make traveling Houston’s built environment safe, comfortable, and enjoyable for all Houstonians”**  
*(Resilient Houston, page 63)*



Figure 75: Location of Crosstimbers, N. Main and Yale St. Corridors Enhancements



Street	Proposed Street Trees	Proposed trees in the existing median	Trees added in parking lot
Crosstimbers St.	726	218	157
North part of Yale St.	488	115	28
South part of Yale St.	394	68	131
Main St.	404	0	16
Sum	<b>2012</b>	401	332

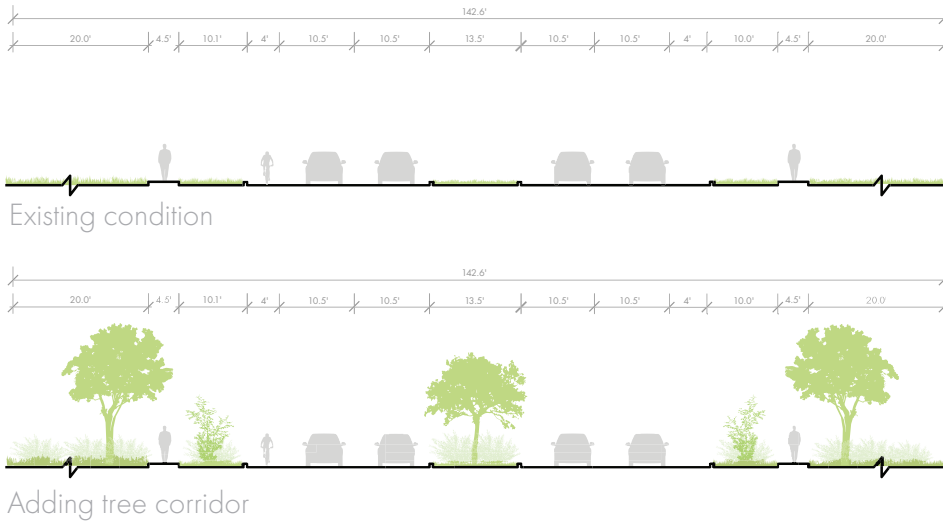
#### LEGEND

- POTENTIAL IN-FILL DEVELOPMENT AREAS
- PARKING LOT ADJACENT TO PROPOSED STREETS

# CROSTIMBERS, N. MAIN AND YALE ST. CORRIDORS ENHANCEMENTS

## ACTIONS

Figure 76: Crosstimmer Street Sections



and users of electric wheelchairs), and minimal furnishings in terms of street lighting, furniture, trash receptacles, vegetation and other urban design features. The Independence Heights Neighborhood is also considered a heat sink in terms of the high rate of asphalt for roads and surface parking, pavement for sidewalks and other landscape features, building rooftops, and low frequency of trees and shrubs. The high rate of impermeable surface—from roads, parking lots, sidewalks, and rooftops—results in a high rate of heat absorption and heat retention. This is compounded by the low rate of vegetation that would provide natural shade preventing heat absorption as well as heat consumption for evapotranspiration. The corridor would benefit from an economic development plan to support local businesses and create community activity in this area that supports the businesses. All combined, while Crosstimbers, Yale and N. Main are in need of improvements, they have great potential

to become key service and amenities corridors for the community.

### Expand tree canopy and create green corridor network

During Winter Storm Uri many fruit trees in the neighborhood died. Bringing back these trees and expanding the tree canopy in the neighborhood measurably contributes to mitigating the urban heat island effect by providing shade and increasing vegetative cooling. Trees do not absorb and retain heat at the rates of concrete and asphalt, trees are generally effective shadders, and they also consume (heat) energy in order to carry out their primary activity: evapotranspiration. Other benefits of expanding the tree canopy include reduction of air pollution, improved water infiltration and water quality, reduction of stormwater runoff, and generally beautification. Specifically, some ways to expand

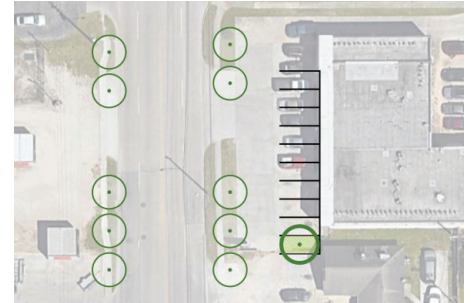


Figure 77: An example of taking 10% parking space at commercial area

the tree canopy in the neighborhood include the proposed planting of 2,000 trees along Crosstimbers Street, Yale Street and N. Main Street. The greening of these arterial roads provides a multi-benefit solution. Trees provide shade along this key arterial road in an area with limited tree canopy or other forms of



Figure 78: Expand City-proposed bike lanes into multi-modal greenways with continuous shade. Since trees help calm traffic, planting trees allows community members to more safely use sidewalks to access local retail and transportation services, particularly when temperatures are high. Since trees provide a cooling effect, placing them along key mobility corridors like Crosstimbers, Yale and



N. Main Streets makes accessing services and public transportation safer for residents. This could be further enhanced by new bus stops that help shade and cool. Trees also have numerous social benefits including slowing traffic, which supports pedestrian and bicyclist activity, increases property values and reduces cooling costs benefiting the property owner, improves mental health and well-being, and improving the look and feel of the neighborhood, giving more reasons to be proud of the neighborhood you live in.

Initial sketches to explore the expansion of the tree canopy and tree placement feasibility have been studied to show that the amount of public right-of-way is limited because of the narrow shoulders of Crosstimbers Street, Yale Street, and North Main Street. Segments A and B (the entire portion of Crosstimbers Street and northern portion of Yale Street) are prioritized due to its proximity to neighborhood-serving commercial retailers, bus stops, and residential areas. Segments C and D (southern portion of Yale Street as well as the entire portion of North Main Street) benefits from tree planting primarily for cooling, pollution and traffic calming, but since it is surrounded by residential properties, the private property trees provide some benefit to the streets. All proposed segments would nevertheless benefit.

To plant the proposed trees, some

reconfiguration of the existing street layout may be necessary, including the widening of shoulders and introducing a turning lane would allow for more robust trees and improved sidewalks. Such a street reconfiguration positively contributes to the traffic calming that the trees themselves bring. When developing further plans, bus stops in the shade and other mobility measures should be included. In order to plant the right trees that will provide a sustainable canopy, an assessment should be done to evaluate species relevant to Houston's changing climate, groundwater, growing times, expected maintenance, and the available planting areas (taking, for instance, into account underground infrastructure).

### **Support new commercial building activity**

Independence Heights was primarily developed in two waves. The first wave was worker's bungalows mixed with small corner stores. Later on, the neighborhood experienced redevelopment, particularly along Yale Street where sites were developed according to a low-density building pattern characterized by large single-story commercial retail buildings (ranging from approximately 20,000-100,000 square feet of tenant space) wrapped by ample street-facing surface parking.

To diversify the business activity and support local businesses, better site planning and urban design standards

and requirements are recommended.[5] For Independence Heights, this means protecting neighborhood retail and thinking innovatively about how to adaptively reuse big box retail stores such as the vacant Sears building on Yale Street. A tried and tested approach to achieving this is adjusting the site planning requirements, such as the building setback from the street such that the building is in closest proximity to the street, uses the building to screen the parking lot and provides the possibility of walk-up retail and office spaces for pedestrians and bicyclists. Requiring a zero lot line along identified corridors—Crosstimbers, Yale and North Main—will help ensure that commercial uses front onto the pedestrian sidewalks.

The large amounts of parking and roadways on private land should be included in the planning. By bringing businesses and institutions into the project and giving them the tools to improve their lots by adding trees and improving the safety and ease of the circulation, they will contribute to the overall success of the neighborhood and will individually benefit from increased economic activities on their properties. Vacant or underused sites could become temporary community (food) gardens. If diversification of the commercial uses occurs, along both Crosstimbers and Yale Streets, and the site planning shifts to support pedestrian, bicyclist and wheelchair mobility as a reliable and convenient transportation option, the physical conditions for development of the local economy would be in place.

# CROSTIMBERS, N. MAIN AND YALE ST. CORRIDORS ENHANCEMENTS

## ACTIONS

### EXPAND TREE CANOPY AND CREATE GREEN CORRIDOR NETWORK

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<b>1</b> Conduct feasibility study to determine optimal planting plan for increasing tree canopy in tandem with optimal street design <b>2</b> Conduct community preference survey on the expansion of the tree canopy and street design options <b>3</b> Coordinate community-led tree planting <b>4</b> Work with private partner to implement street design improvements	<b>PD</b>	Independence Heights Super Neighborhood 13	<b>HPW</b> , Trees for Houston, Houston Wilderness, METRO, Private Developer/ Corporation	PD, COH General Fund, Stormwater Utility Fee	Percent increase in neighborhood tree canopy; linear feet of shading provided along pedestrian corridors; # of bus stops and shelters shaded

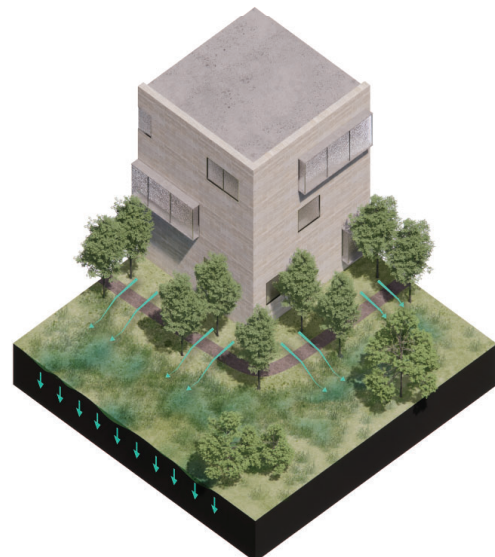
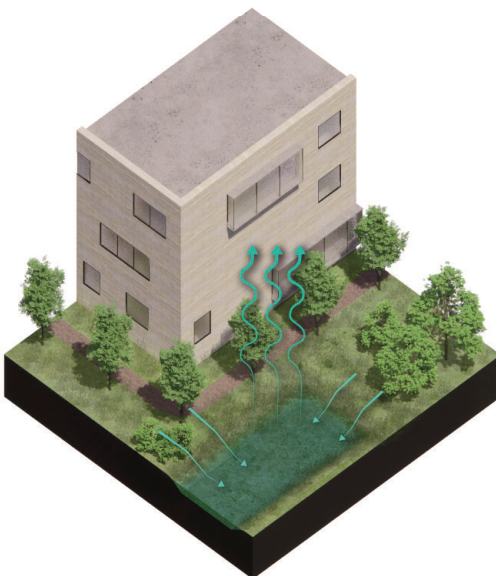
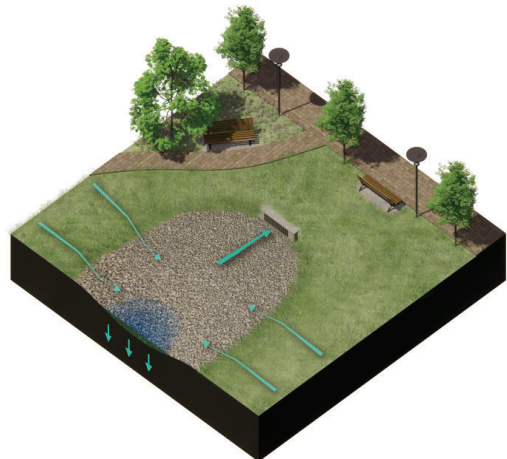
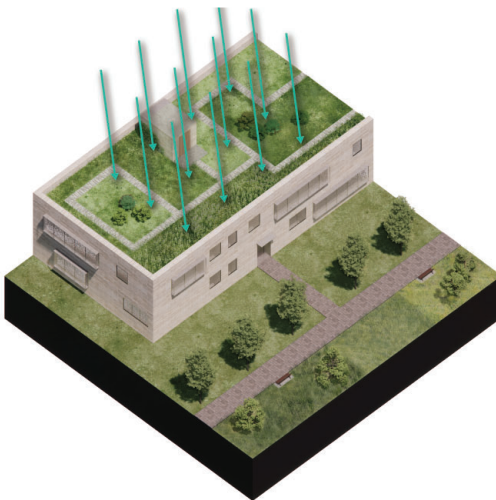
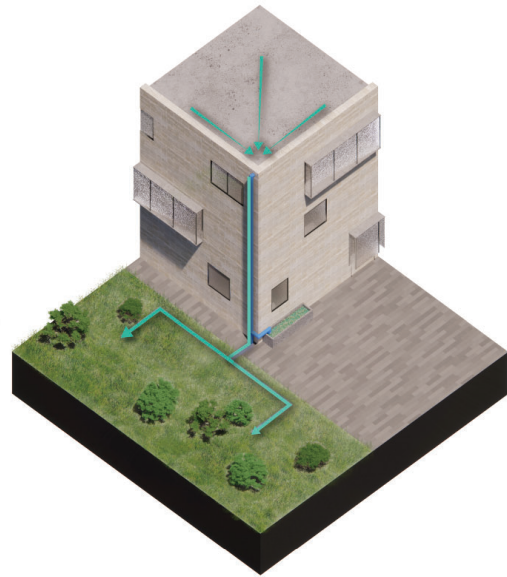
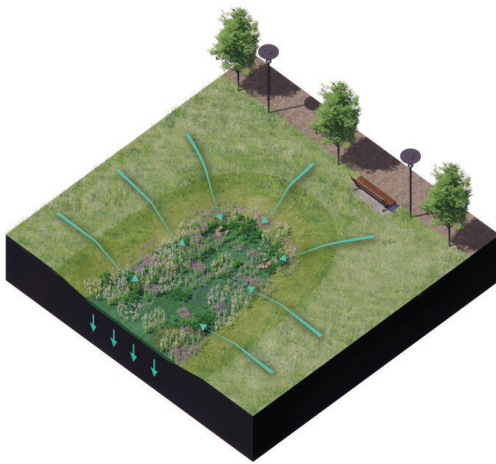
### SUPPORT NEW COMMERCIAL BUILDING ACTIVITY

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<b>1</b> Conduct neighborhood-wide market assessment to determine which type of commercial activity can be best sustained and at which locations, and use this to identify market goals <b>2</b> Assess locations current platting and permitting requirements for whether commercial use and building pattern is permitted <b>3</b> Revise platting and permitting requirements to align with market goals	<b>OED</b>	Independence Heights Super Neighborhood 13	Private Developer/ Corporation	TBD	# of commercial building permits pulled; # of commercial (non-residential) plat

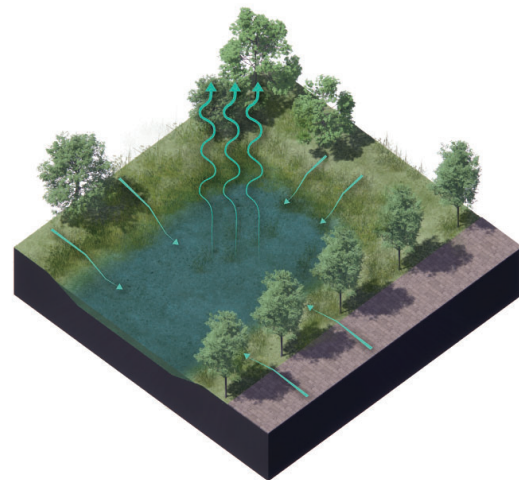
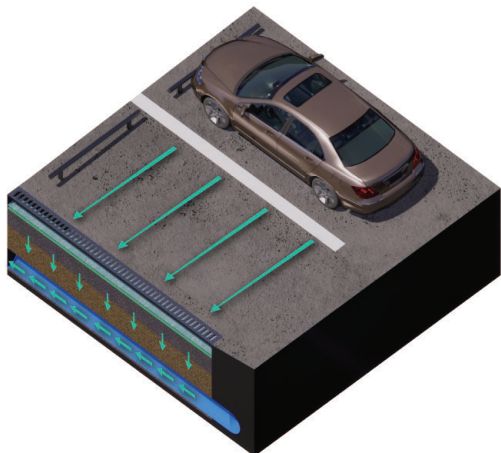
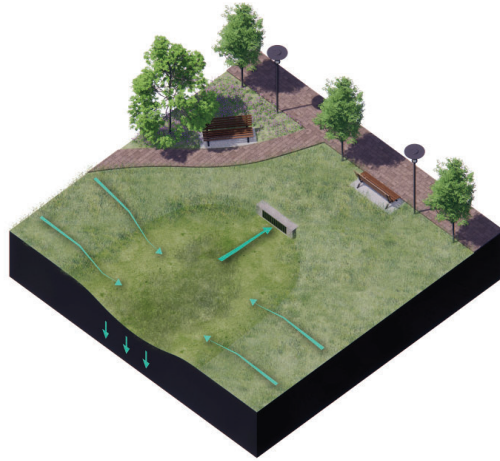
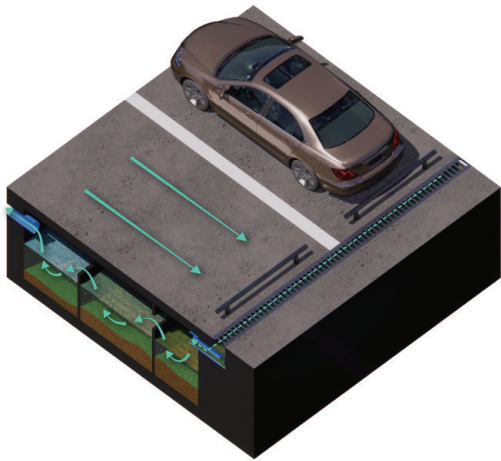
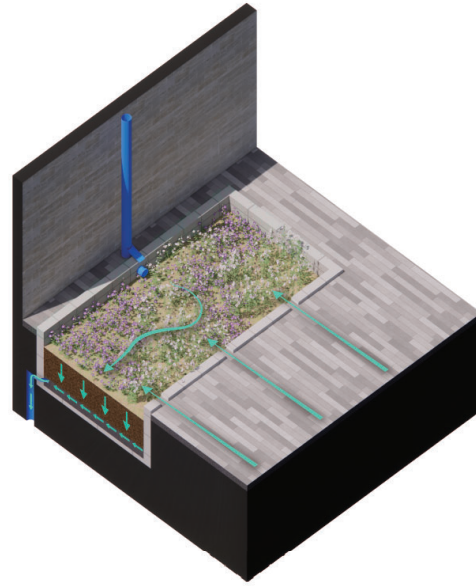
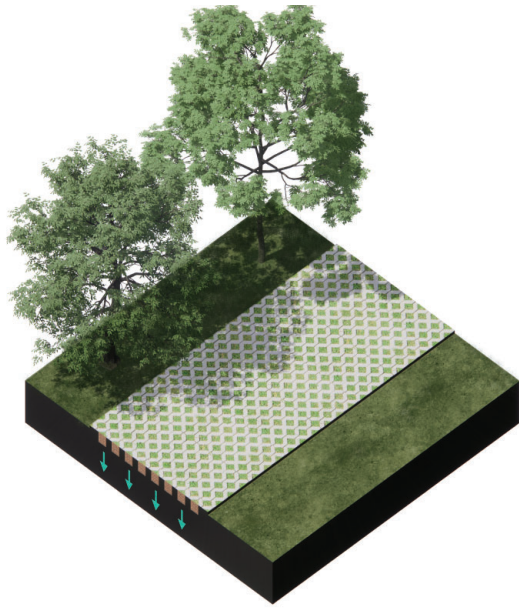




# GREEN STORMWATER INFRASTRUCTURE







# GREEN STORMWATER INFRASTRUCTURE

Green Stormwater Infrastructure (GSI) has many advantages. It can beautify the neighborhood, reduce nuisance flooding, slow stormwater runoff, improve air and water quality, provide cooling through vegetative shading and evapotranspiration, increase biodiversity, as well as provide recreational opportunities, and traffic calming.

It is also considered more cost effective to construct, easier to adapt to changing conditions (which helps in the era of a rapidly changing climate) and provides green local jobs for maintenance. In Houston, however, GSI is difficult to implement due to funding availability. The City has a separated sewer system, in which stormwater does not mix with wastewater, which means separate funding is allocated to each system making it more difficult to set aside funds for GSI as a stormwater drainage solution. With the scope of the stormwater improvements needed in the neighborhood to address fluvial flooding events GSI is rarely a cost effective or otherwise a total solution to mitigate fluvial flooding. Given the way that the water system is structured in Houston, and the scope of flood risk in the neighborhood, the City has no established way to fund, build, operate and maintain it without significant outside investment in both the upfront installation costs and the ongoing maintenance costs.

**“The City will continue to encourage the use of innovative on-site water capture and retention strategies that will provide relief to the overburdened stormwater system and reduce downstream watershed impacts and costly conveyance requirements”**

*(Resilient Houston, page 97)*

## PILOT SMALL-SCALE GSI PROJECTS

Demonstrate small-scale (GSI) outside on private property focusing on teaching the community how raingardens, bioswales, and other GSI features can be constructed and maintained on their property

**Benefits** Equity, flood risk reduction, public health, microclimate regulation, ecological health

**Timeline** Near-term (3-5 years)  

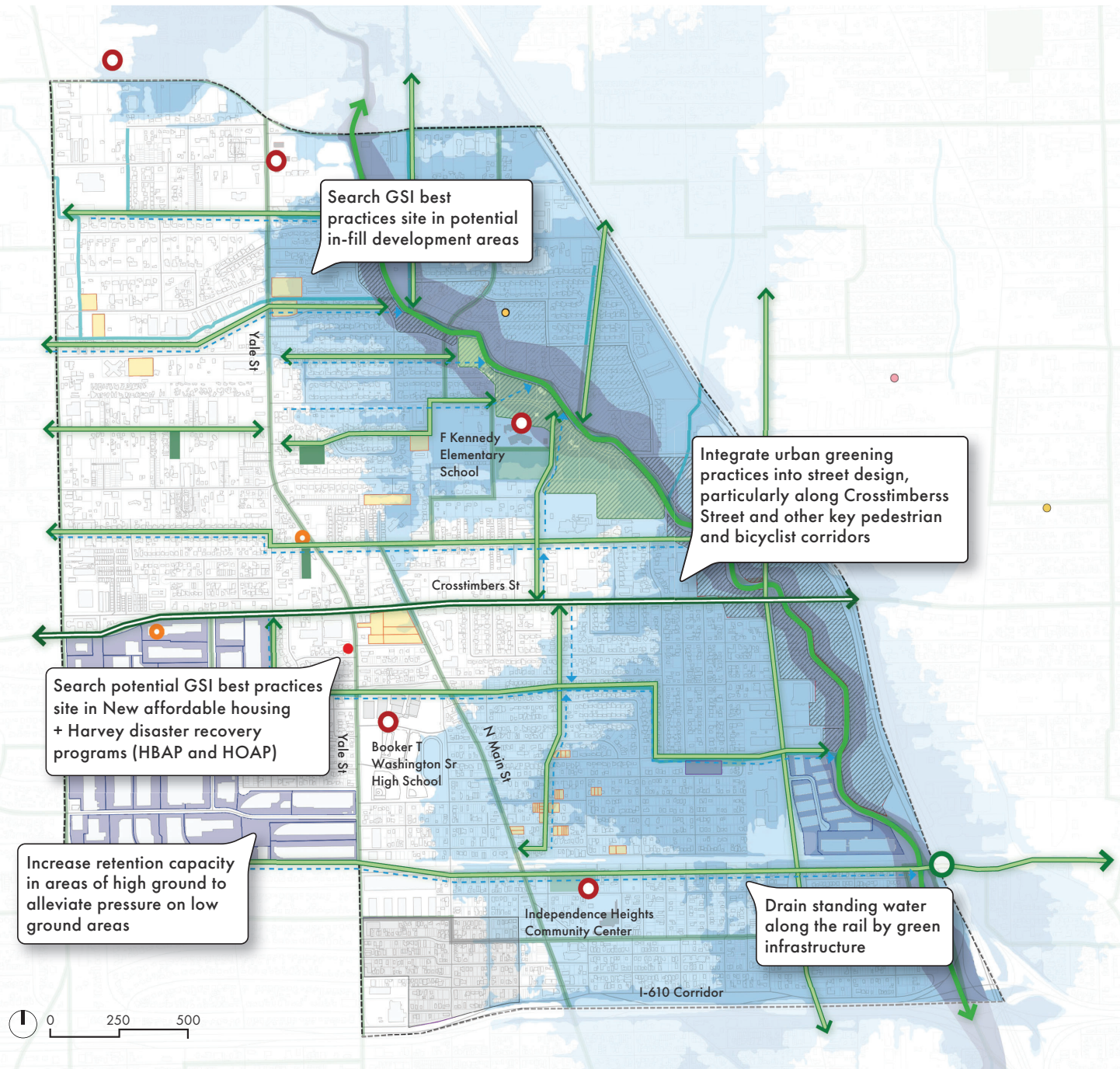

**Category**  Safe in the Neighborhood

**Resilience Houston Targets**

 GOAL 6	 GOAL 10
 GOAL 11	 GOAL 12



Figure 80: Location of Potential GSI on Residential Properties



#### LEGEND

##### HOUSING RESILIENCE

- POTENTIAL IN-FILL DEVELOPMENT AREAS
- NHPD ASSISTED HOUSING
- AFFORDABLE HOUSING

##### HARVEY DISASTER RECOVERY (DR-17)

- HOMEBUYER ASSISTANCE PROGRAM (HBAP) COMPLETED PROJECTS (MARCH 2022)
- HOMEOWNER ASSISTANCE PROGRAM (HOAP) COMPLETED PROJECTS (MARCH 2022)

##### BASIC INFRASTRUCTURE UPGRADES

- PROPOSED MULTI-MODAL TRANSIT - PRIMARY
- PROPOSED GREENWAY
- GREENWAY ALONG BAYOU

##### CAPACITY BUILDING

- RESILIENCE HUBS CANDIDATES

##### FLOOD RISKS REDUCTION

- PROPOSED AREAS FOR DEPAVING
- PROPOSED CONSERVATION EASEMENTS

# GREEN STORMWATER INFRASTRUCTURE ACTIONS

## Establish and maintain GSI Best Practices

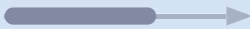



Regardless of the challenges of implementing GSI in Houston, Resilient Houston states GSI as both a goal and target for city-wide resilience, and it is the task of the neighborhood resilience planning process to realize the vision of Resilient Houston. At the neighborhood level in Independence Heights, it is proposed to implement development best practices for designing and implementing GSI in Houston in order to foster implementation of green stormwater infrastructure (GSI) in the neighborhood. Once best practices have been established, creating demonstration installations in the neighborhood of bioretention planters, rain gardens, and other features. The new Robin's Landing development may be an opportunity to do so.

## Pilot small-scale GSI projects

Part of increasing the community's knowledge and awareness of GSI as an affordable and effective tool to improve both their property and their neighborhood is to pilot demonstration projects across the neighborhood. Demonstration projects help remind people of GSI when they go to make changes to their property, it shows how GSI works to not just give it credibility as a solution to many resilience challenges but also generates buy-in to the method as a whole, and shows a few ways of installing GSI features at home. The

### ESTABLISH AND MAINTAIN GSI BEST PRACTICES

Create GSI best practices for Independence Heights to showcase and demonstrate best practices for the use of GSI on private property to increase awareness of how GSI as a resilience tool and provide education on how to install GSI for DIY-ers

<b>Benefits</b>	Equity, flood risk reduction, public health, microclimate regulation, ecological health
<b>Timeline</b>	Near-term (3-5 years) 
<b>Category</b>	 Safe in the Neighborhood
<b>Resilience Houston Targets</b>	 GOAL 6  GOAL 10  GOAL 11  GOAL 12

### CREATE AND DISSEMINATE EDUCATIONAL GSI MATERIALS

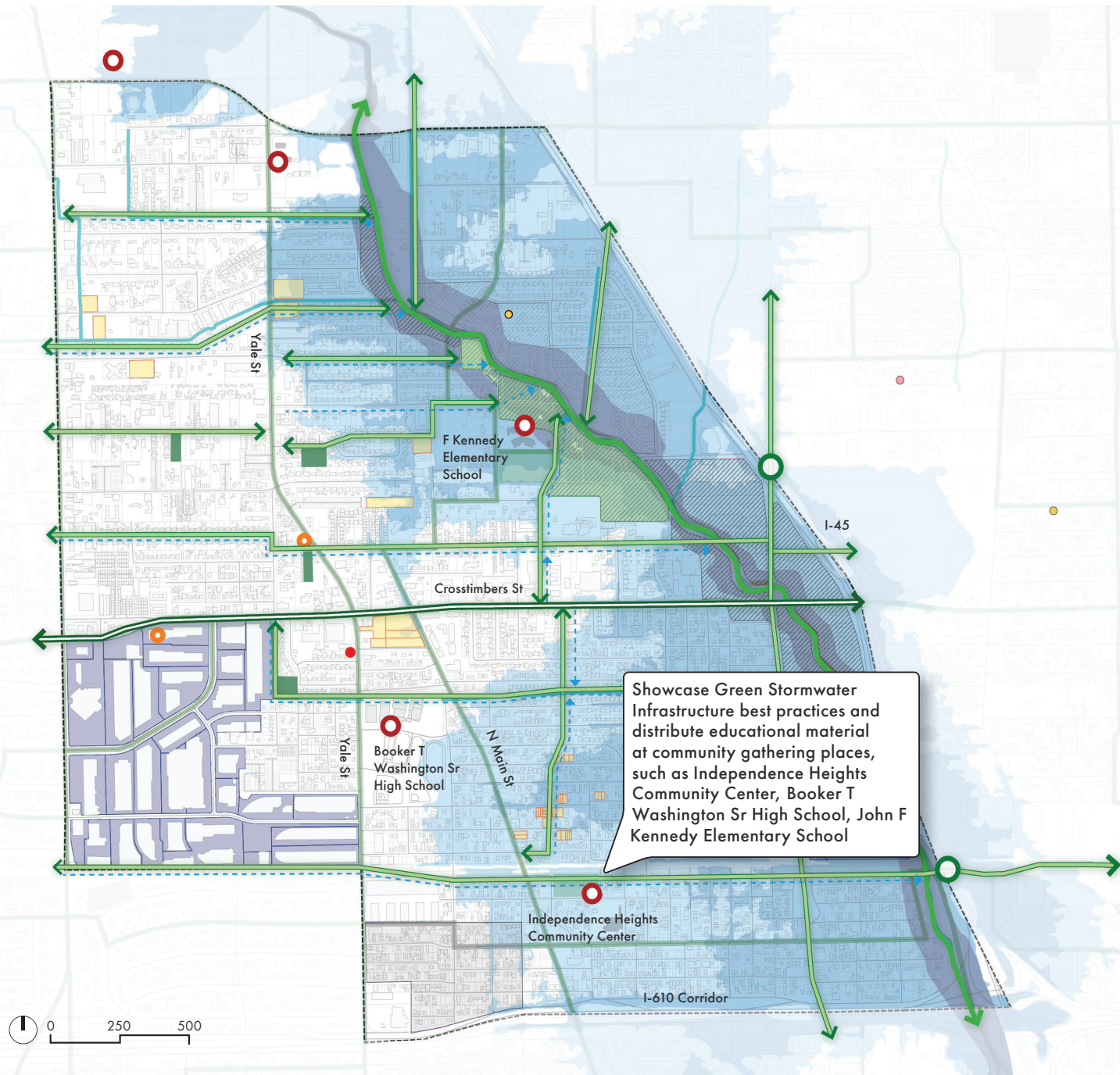
Create GSI educational material to showcase and demonstrate best practices for the use of GSI in Houston on for homeowners and business owners to increase awareness of how GSI as a resilience tool and provide education on how to install GSI for DIY-ers

<b>Benefits</b>	Equity, flood risk reduction, public health, microclimate regulation, ecological health
<b>Timeline</b>	Near-term (3-5 years) 
<b>Category</b>	 Safe in the Neighborhood
<b>Resilience Houston Targets</b>	 GOAL 1  GOAL 6  GOAL 10  GOAL 11  GOAL 12

**“By focusing on planting trees and vegetation in areas with minimal green space and improving shade in areas without it, Houston can also address environmental injustice and improve neighborhood equity”** (*Resilient Houston*, page 80)



Figure 81: Location of Potential GSI on Residential Properties



#### LEGEND

##### HOUSING RESILIENCE

- POTENTIAL IN-FILL DEVELOPMENT AREAS
- NHPD ASSISTED HOUSING
- AFFORDABLE HOUSING

##### HARVEY DISASTER RECOVERY (DR-17)

- HOMEBUYER ASSISTANCE PROGRAM (HBAP) COMPLETED PROJECTS (MARCH 2022)
- HOMEOWNER ASSISTANCE PROGRAM (HOAP) COMPLETED PROJECTS (MARCH 2022)

##### BASIC INFRASTRUCTURE UPGRADES

- PROPOSED MULTI-MODAL TRANSIT - PRIMARY
- PROPOSED GREENWAY
- GREENWAY ALONG BAYOU

##### CAPACITY BUILDING

- RESILIENCE HUBS CANDIDATES

##### FLOOD RISKS REDUCTION

- PROPOSED AREAS FOR DEPAVING
- PROPOSED CONSERVATION EASEMENTS

# GREEN STORMWATER INFRASTRUCTURE

locations for these pilot projects can be either at residential properties or at community properties, such as a church or the neighborhood’s community center, but they should have fun and engaging signage to compel passersby to stop and learn about what they are experiencing. Create and Disseminate Educational Material on GSI Best Practices:

Once best practices have been established, sharing the practices information with the community to increase awareness and develop local knowledge on how and why to install GSI is recommended. Creating programs around demonstration gardens, providing signage for self-guided tours, and other hands-on materials for the community to self-educate about what GSI is and how it best works in their neighborhood is recommended.

**“Property owners and developers have a significant role in embracing greener practices for stormwater infrastructure if provided with alternatives on how best to use and incorporate them”**  
*(Resilient Houston, page 50)*

## PILOT SMALL-SCALE GSI PROJECTS

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<b>1</b> Work with private partner to implement small-scale GSI best practices for Houston	HPW		PD, Private Developer/ Corporation	Depends on land ownership Private land - Private charitable organizations, US-DOT, TxDOT, US-FS; Public land - Stormwater Enterprise Fund, TIRZ General Revenue, COH Council District Funds, COH CIP.	Higher rate of permeable paving and tree canopy
<b>2</b> Create educational programs, materials, and other activities to disseminate best practices through the community					
<b>3</b> Identify CBO to host educational events and activities					



## ESTABLISH AND MAINTAIN GSI BEST PRACTICES

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<b>1</b> Find demonstration site, such as Booker T Washington High School <b>2</b> Work with private partner to design and implement demonstration, and support ongoing biannual maintenance requirement <b>3</b> Identify CBO to host educational events and activities	<b>HPW</b>	Independence Heights Super Neighborhood 13	PD, Private Developer/ Corporation	TBD	Higher rate of permeable paving and tree canopy

## CREATE AND DISSEMINATE EDUCATIONAL GSI MATERIALS

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<b>1</b> Work with private partner to develop GSI best practices for Houston <b>2</b> Create educational programs, materials, and other activities to disseminate best practices through the community <b>3</b> Identify CBO to host educational events and activities	<b>HPW</b>	Independence Heights Super Neighborhood 13	PD, Private Developer/ Corporation	TBD	# of individuals + businesses reached; # of GSI projects installed



# EXPAND CAPACITY OF LITTLE WHITE OAK BAYOU + I-45 INTEGRATION

Greenway as multimodal connection through the neighborhood

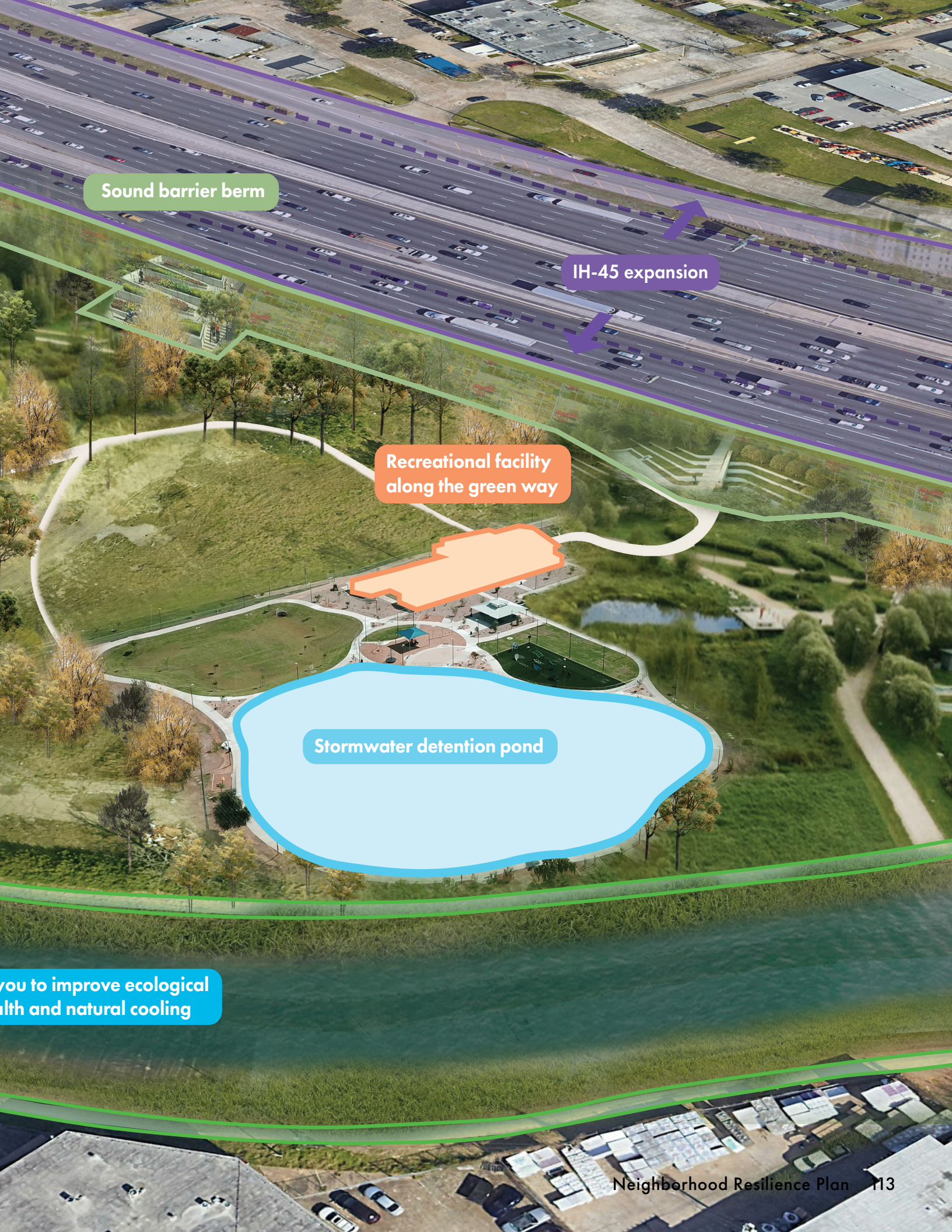
Elevated and reconfigured old building as park facility

Floodable landscape to increase flood capacity

Landscape berm

Affordable Replacement Housing





Sound barrier berm

IH-45 expansion

Recreational facility  
along the green way

Stormwater detention pond

you to improve ecological  
health and natural cooling



# EXPAND CAPACITY OF LITTLE WHITE OAK BAYOU + I-45 INTEGRATION

A potential great asset of the Independence Heights neighborhood is the bayou. Little White Oak Bayou cuts through the neighborhood running north-south along the eastern boundary of the neighborhood. The bayou was channelized, and is crosses under intersections with roads and the rail line. The bayou has been impacted by development encroachment and channelization, which diminishes the ecosystem services the bayou can provide to the neighborhood and arguably reduces its ability to provide flood protections. Repeat flooding is causing displacement, with the area around the bayou suffering from vacancy, neglect, homeless encampments, and garbage. Given its controlled state, it is in prime condition for cleanup and restoration to fully harness it as a natural flood management tool, expand their role as ecological greenways that provide the full gambit of ecosystem services, and create a car-free pedestrian and bicyclist transportation artery complimented by a host of other public amenities, and replacement housing in safe areas in the neighborhood.

The I-45 expansion, while overall is an undesirable project for its impacts on the neighborhood, also presents opportunities to improve some conditions within the neighborhood. Continued coordination with TxDOT staff can use the I-45 changes to resolve the conflict

## EXPAND FLOODWATER CAPACITY AND GREENWAY NETWORK ALONG BAYOUS

According to *Living with Water* report findings harness Little White Oak Bayou as a flood management tool, greenway, and multiuse path to reduce flood risk, improve ecological health and natural cooling, and provide multimodal connection through the neighborhood; and coordinate I-45 expansion to support and implement the bayou expansion and improvements, and to mitigate negative impacts on the neighborhood and harness the development to achieve positive impacts including the protection of the Conservation District and identified cultural assets.

**Benefits** Equity, flood risk reduction, public health, microclimate regulation, ecological health

**Timeline** Long-term (6+ years)  


**Category**  Safe in the Neighborhood

### Resilience Houston Targets



## ADVOCATE FOR AMENITIES ACCOMPANYING BAYOU IMPROVEMENTS

According to *Living with Water* report findings expand neighborhood stormwater detention basins at the existing Riggs and Yale basins and coordinate I-45 expansion to complement and enhance the expansion and protect the Conservation District and identified cultural assets.

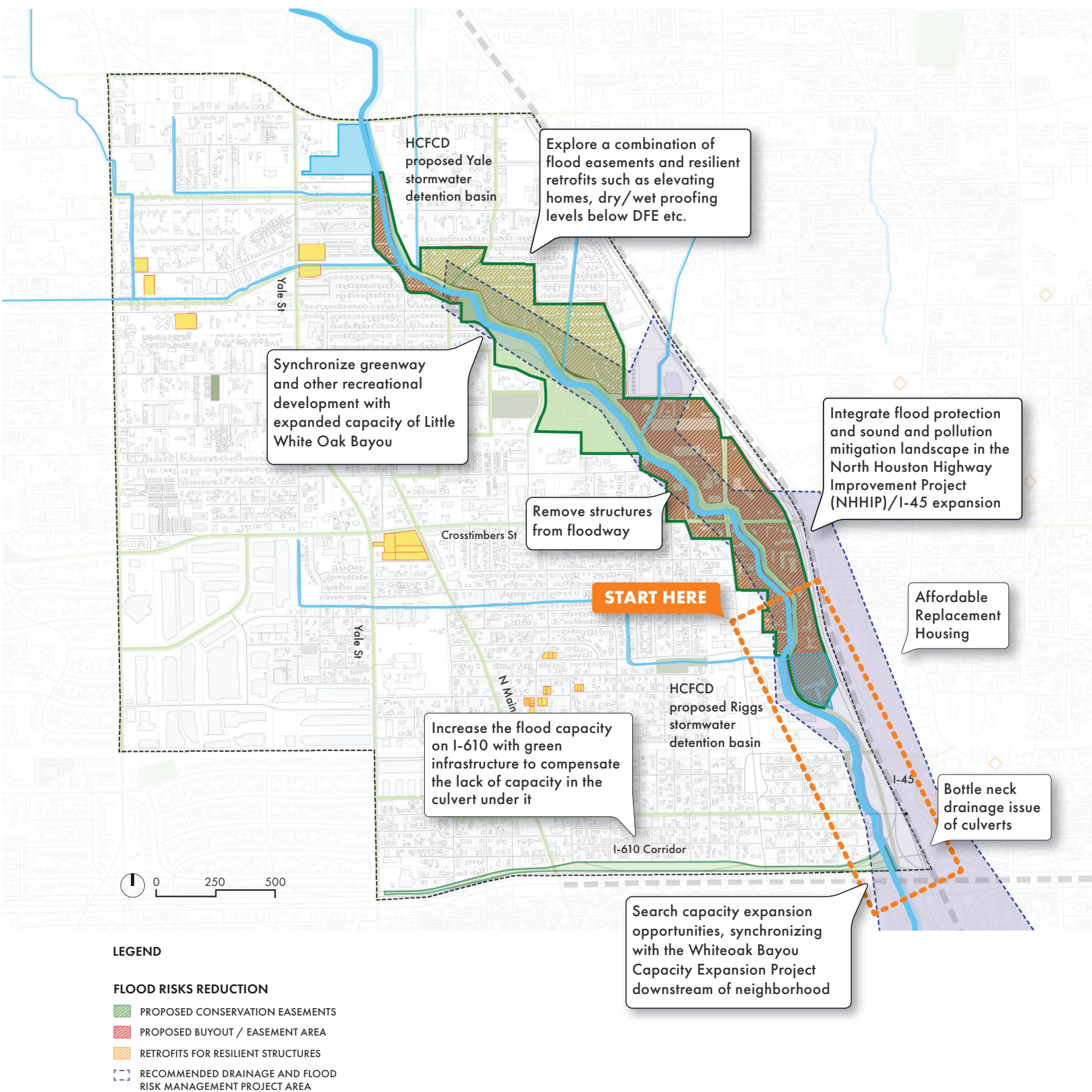
**Benefits** Equity, flood risk reduction, public health, microclimate regulation, ecological health

**Timeline** Long-term (6+ years)  


**Category**  Safe in the Neighborhood



Figure 83: Location of Drainage Improvements



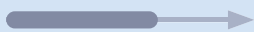
# EXPAND CAPACITY OF LITTLE WHITE OAK BAYOU + I-45 INTEGRATION

## CONTINUE WORKING WITH TXDOT ON NEIGHBORHOOD RELATIONSHIP TO I-45

Continue to balance the I-45 road improvements with neighborhood resilience goals, while also seeking opportunities to harness the I-45 improvements for positive changes in the neighborhood including the protection of the Conservation District and identified cultural assets as described in the *Living with Water* report findings. Specifically explore methods to reduce sound pollution along IH-45 and portions of I-610, such as sound barrier berm, wall, and/or trees and shrubs

**Benefits** Equity, flood risk reduction, public health, microclimate regulation, ecological health

**Timeline** Long-term (6+ years)



**Category**  Safe in the Neighborhood

between an abandoned on-ramp and drainage ditch located at Airline Road and I-45, reduce sound pollution, improve the overpasses at Airline Road and Crosstimbers Street to create a safer neighborhood connection to the light rail and other services located on the eastern side of I-45, and improve cleanliness, stormwater drainage and capacity through basic stormwater drainage improvements.

The project will serve four main functions:

### Flood Management

The expansion and rehabilitation of the bayou harnesses naturally occurring systems to reduce flood risk. Flood risk is reduced by increasing the bayous' detention capacity, slowing the rate of water flow so that downstream floodwaters are reduced, and increasing the rate of water absorption to also slow the rate of water flow as well as provide more areas for the water to go. While the bayous already play a role in mitigating the effects of neighborhood flooding, this work would increase the role they play in providing a safe place for stormwater to go.

Key in the realization of any bayou project in the City of Houston is the coordination and collaboration with the Harris County Flood Control District (HCFCD). HCFCD recently completed a feasibility study on the Little White Oak Bayou subwatershed that includes a planning document to guide future decisions in the bayou. The recommendations in this plan are considerate of two ongoing efforts for the subwatershed separate from the feasibility analysis, the Rigs Stormwater Detention Basin and the Yale Stormwater Detention Basin, which were approaching construction at the time of this feasibility study. HCFCD also currently has planned efforts to improve water flow along the bayous in Independence Heights, funded by a 2018 bond initiative (F-09 Little White Oak Bayou Channel

Conveyance Improvements). The project is to design and construct a new stormwater detention basin in the Little White Oak watershed to capture stormwater near the southbound entrance of I-45 between Riggs Road and Stokes Street. Beyond the currently planned HCFCD projects, this plan recommends seeking to further expand the detention capacity of the bayou through channel modifications that would slow the water flow, as well as widen and deepen the current bayou by working with private partners. This effort would also seek to restore the bayou through remediation of the soil and water quality due to debris build up and contamination from the commercial operations backing onto the bayou.

The community has demonstrated incredible advocacy and leadership by working with local, State and Federal agencies to coordinate the expansion and redesign of I-45 in the neighborhood. Community leaders reached a memorandum of agreement between the City and TxDOT detailing how the decision-making process, namely the public participation component, will inform the design of and integration into of the I-45 changes in the neighborhood. This is an incredible opportunity to utilize the State's investment in I-45 to improve the neighborhood too.



### **Housing security**

Repeat flooding has resulted in vacant properties in the floodplain and in the floodway. This, in turn, has made the area adjacent to Little White Oak Bayou look neglected, and exacerbated issues with garbage and homelessness. Efforts should be made to clean up the area, remediate abandoned properties east of Airline Drive, and develop a voluntary buy-out program that includes alternative housing within the community.

### **Greenway**

The improvement of the bayou as a flood management tool is also an opportunity to conserve a significant amount of green space in the city, create a greenway park, and extend the growing network of greenways along Houston's bayous across the city. Designating and enhancing a greenway along the bayou will significantly improve the ecological health, provide a cooling effect in the area, and offer pollution mitigation through air filtration and phytoremediation, and floating wetlands. Many of the lands adjacent to the bayou have been polluted through industrial activity. Environmental remediation of the soil in the bayous is an integrated part of the project that will reduce the environmental impacts of soil pollution. It is critical to develop such a greenway in a way that fits the neighborhood.

The greenway component of this project would conserve and increase the green spaces in the neighborhood. This is important for biodiversity. The increased

area devoted to vegetation has secondary benefits of cooling and cleaning. The plants cool by providing shade and consuming energy (heat) in the evapotranspiration process thereby reducing temperatures in the area. Additionally, trees and shrubs are effective at removing certain particulate pollutants from the air, including particulates from roadway pollution. It should be explored how the bayous can be designed to optimize the ecosystem benefits at specific locations. For example, where the bayous abut industrial, manufacturing and commercial sites, additional berms and other landscape buffering can be provided to reduce the impact on nearby residential properties. Community gardens can be integrated.

Additionally, establishing a greenway in an area as urbanized as Independence Heights is an opportunity to offer unique amenities as well as connect to the broader greenways network growing across the city. Although development encroachment along the bayou has created some difficulties in the neighborhood, the proximity of existing development along the western edge of the bayou presents opportunities for creative adaptive reuse that would serve the neighborhood, create a pedestrian gateway from the greenway network into the neighborhood, and provide high quality neighborhood-

**“Improved natural features and functions of our bayous—restoring the native flora and fauna and making room for water—can make them do even more for us. A nature-based approach can not only further reduce flood risk but also improve air and water quality, mitigate urban heat, restore habitats, and provide opportunities for recreation”**

*(Resilient Houston, page 96)*

# EXPAND CAPACITY OF LITTLE WHITE OAK BAYOU + I-45 INTEGRATION

serving community space. Specifically, commercial buildings fronting onto the bayou can create retail frontages facing the bayou for coffee shops, cafes, restaurants and local stores. Now vacant lots can become community gardens, as is already happening on Stokes St., and develop into a 'Garden District' in proximity to the farmer's market on Airline Drive. The greenway is an opportunity to provide a high-quality pedestrian connection to Woodland Park and White Oak Bayou Greenway to the south of the neighborhood. As the greenways network continues to grow across the city, the access to other locations from within Independence Heights will also grow.

## Multimodal Connection

The project can benefit from integration with an alternative transportation strategy that would provide multimodal trail connections along the waterway intended for area residents and workers. A system of safe and well-lit walkways along the bayous could connect to arterial roads, such as Crosstimbers, Airline Drive, and Yale Street, the nearby bus stops and light rail stop, and other neighborhood functions that could serve as a significant car-free pedestrian and cyclist corridor. The pathway is not just a modal option, it provides recreational opportunities for walking, running, bicycling, etc. This corridor is ripe for other amenities, such as educational signage about the bayou as a flood tool

or the native plants and animals likely to be seen along the pathway.

An integrated project for a bayou park is an additional opportunity to provide recreational opportunities, including sports fields for basketball, baseball, and other sports, located and designed such that the safety in the area is increased. The park would support public health by providing safe family-friendly and free recreational activities, it could become an important neighborhood asset as a community gathering space, and could further reduce flood risk if designed to detain additional stormwater.

The bayou project as a whole should be planned in an integrated way to optimize and maximize the benefits and include Independence Heights's community input. While it will be realized in incremental steps over a long period of time, the planning process should start soon so that it builds on current efforts. As with any long-term plan, updates will need to be made at a later stage to incorporate new insights and developments. Having a strong plan in place soon will ascertain that Little White Oak Bayou will be a driver and an anchor of the neighborhood's future development.

**"All of the elements of a resilient city come together along our bayous: flood risk reduction and climate adaptation measures meet healthy ecosystems and healthy communities; safe and high-quality trails provide new ways to get around the city and drive economic development; arts and cultural practices lift up the Bayou City identity; and neighborhood connections to and along our bayous provide equitable access to these amenities"**

*(Resilient Houston, page 104)*





# EXPAND CAPACITY OF LITTLE WHITE OAK BAYOU + I-45 INTEGRATION

## ACTIONS

### REDUCE SOUND POLLUTION

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<ol style="list-style-type: none"> <li>1 Support ongoing HCFCF projects</li> <li>2 Work with private partners to conduct assessment of the bayou for soundproofing purposes</li> </ol>	<b>HPW, TxDOT</b>		Independence Heights Super Neighborhood 13	TBD	80 dba or less achieved at majority of residential properties

### EXPAND FLOODWATER CAPACITY AND GREENWAY NETWORK ALONG BAYOUS

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<ol style="list-style-type: none"> <li>1 Improve Little White Oak Bayou channel conveyance and resolve conflicts with roads and bridges</li> <li>2 Support ongoing HCFCF projects;</li> <li>3 Work with community to submit Citizen's Request Service to HCFCF for the planting of trees along the Bayou</li> <li>4 Work with private partners to conduct assessment of the bayou for expanded detention capacity for floodwater runoff, design and implement bayou detention expansion and redesign so that Little White Oak Bayou becomes part of Houston's growing network of bayou greenways</li> </ol>	<b>HPW + HCFCF</b>		Private Developer/ Corporation, UD-DOT, TxDOT	FEMA Hazard Mitigation Grants, HUD CDBG-DR, HUD CDBGMIT, USACE, HCFCF partnership funding, General Revenue, Stormwater Utility Fees	FEMA flood mapping update removes areas of the neighborhood from floodplain; Purple air quality measures improvements; Water quality improves; HVI is reduced



## ADVOCATE FOR AMENITIES ACCOMPANYING BAYOU IMPROVEMENTS

STEPS	LEAD		PARTNERS	FUNDING	METRICS
	CITY	NEIGHBORHOOD			
<p><b>1</b> Support ongoing HCFCD projects</p> <p><b>2</b> Work with community to submit Citizen's Request Service to HCFCD for the planting of trees along the Bayou</p> <p><b>3</b> Work with private partners to conduct assessment of the bayou for expanded detention capacity for floodwater runoff, opportunities for the integration of recreational uses, such as a playground or basketball court, and opportunities for additional vegetation such as native trees and shrubs</p> <p><b>4</b> Design and implement bayou detention expansion and redesign</p>	<b>HCFCD, HPW</b>		Independence Heights Super Neighborhood 13	2018 BOND	FEMA flood mapping update removes areas of the neighborhood from floodplain; Purple air quality measures improvements; Water quality improves; HVI is reduced





# NEXT STEPS & IMPLEMENTATION



# NEXT STEPS & IMPLEMENTATION

With any plan, the planning work continues past plan adoption. Ongoing work is carried out—by both the community and the City—to implement the city-committed projects, and work toward realizing the aspirational projects proposed in this document.

## Funding + Adoption

Once a plan is adopted, the work really begins to allocate existing funds, and secure additional funds to execute the projects and programs included in the plan. Departmental budgets, the capital improvements plan, and other sources internal to the city have been tentatively identified for “city committed” projects. Additional funding is necessary to implement “aspirational” projects. The Funding Matrix, a living document attached as an addendum to this document, outlines a number of external funding sources as well as a number of funding mechanisms, like development impact fees, TIRZ and management districts. And while City Staff are a critical part in securing funding, this plan has been written to support the community and its leaders in seeking out funding for projects and programs in their neighborhoods as well.

## Monitoring + Evaluation

The metrics established are designed to assess each of the plan’s

projects efficacy in achieving the Independence Heights neighborhood’s vision for resilience, or what is also known as monitoring and evaluation.

The purpose of metrics is to tell us whether the projects and programs to improve neighborhood resiliency are working as intended. If the metrics show that progress is slower than desired or that the project is not as impactful as intended, there is an opportunity to change course and make the necessary adjustments to calibrate the projects and programs so that they will better and more quickly realize Independence Heights’s vision for neighborhood resilience.

Generally there are two types of metrics, those that track progress toward a goal or objective, and those that measure outcomes and performance of a strategy or action. For Independence Heights, the plan’s success is tracked according to the following metrics:

- # of art pieces installed in neighborhood
- # of individuals + businesses reached
- # of structures weatherized and/or removed from floodplain; #

of individuals reached through educational outreach; # of neighborhood residents trained and employed

- # of residents within 1000 feet of resilience hub; # of resilience hubs secured from stressors and shocks (e.g. floodproofed); # of resilience hubs providing programming and other services
- percent increase in neighborhood tree canopy; linear feet of shading provided; # of bus stops and shelters shaded; economic improvements
- # of improvement projects constructed and or programmed, \$ spent on improvements
- # of receptacles, # of solid waste-related complaints
- # of people reached with educational materials; # of DIY rain gardens constructed
- # of improvements, miles of improvements, \$ spent and/or obligated.



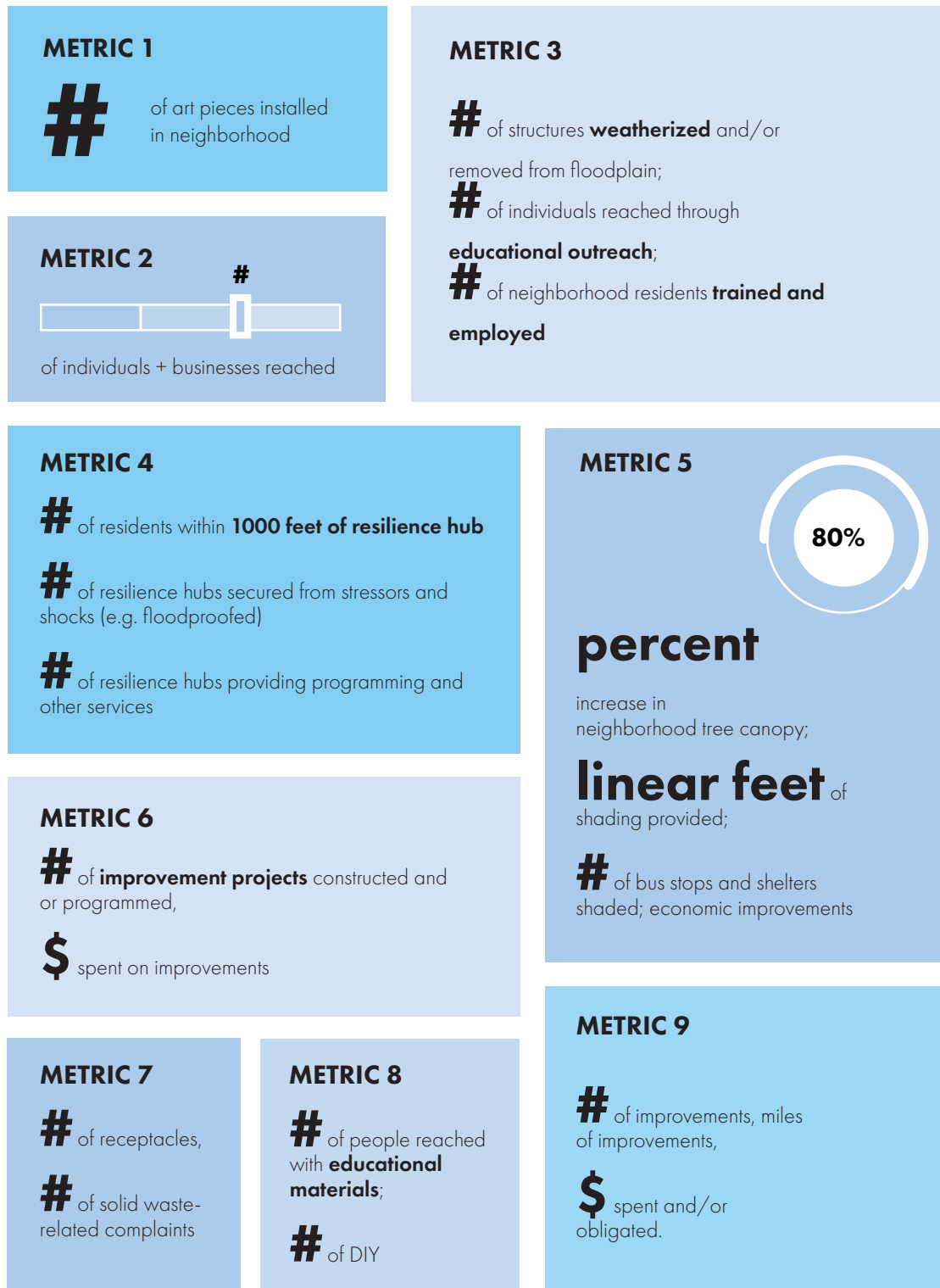


Figure 84: Key metrics for measuring the success of plan implementation.

# NEXT STEPS & IMPLEMENTATION

## Living Document

The plan is designed as a living document, or a document that is periodically updated to maintain its relevancy to the neighborhood and community, and to keep up with best practices in resilience over the document's lifespan. Part of ensuring the continued resonance and relevance of the document is keeping the document up to date through periodic minor modifications for small and substantively inconsequential changes, or minor and major amendments for small to large content changes or additions.

There are two types of document updates. The first is a staff-initiated update, where city staff identify a need to update the plan document. The second is a community-initiated update, where a community leader or leaders propose a change to the plan. The process for carrying forward a proposed plan update is the same for both staff-initiated and community-initiated proposals. In both cases, proposals are presented to the Super Neighborhood and must receive majority recommendation to carry forward a proposal to City Council for adoption. Community-initiated proposals must receive support from the Planning and Development Department and any other impacted city department or division

for their proposed change prior to seeking a Super Neighborhood recommendation.

**Minor Modification** minimally affects the plan's vision and the associated projects, and is conducted to improve the plan's accuracy, efficacy, and fundability.

**Major Modification** is somewhat impactful to the overarching plan vision and projects, and is conducted to adjust the scope and type of work proposed so as to improve the plan's accuracy, efficacy, and fundability.

**Minor Amendment** is a minimal adjustment to the plan, such as a data update, that impacts but does not substantially alter the underlying assumptions of the community engagement findings, vulnerability assessment, resilience vision, or recommended projects, but is necessary to carry out for plan accuracy, efficacy, and fundability.

**Major Amendment** substantially adjusts the plan, such as a data update, that alters the underlying assumptions of the community engagement findings, vulnerability assessment, resilience vision, or recommended projects, and is

necessary to carry out for plan accuracy, efficacy, and fundability.

## Supplemental Attachment

minimally affects the plan's vision and the associated projects, and is conducted to add substantially new data, findings, or projects. A supplement expands the plan's scope and will typically be accompanied by a minor or major amendment. The attachment is intended to improve the plan's accuracy, efficacy, and fundability.

Keeping the document regularly updated will support neighborhood resilience for years, even decades, to come.









# **APPENDICES**

**WATERSHED BEST PRACTICES**

**FUNDING MATRIX**

**ACTIONS**

**RESILIENCE DEFINITIONS AND CONCEPTS**

**ABBREVIATIONS**

**ENDNOTES + ILLUSTRATIONS**

**ACKNOWLEDGMENTS**

# APPENDIX A

## WATERSHED BEST PRACTICES

Neighborhood Resilience Plans are a crucial step forward in realizing the vision established in the citywide resilience plan, Resilient Houston. The Neighborhood Resilience Plans are a key component of achieving Goal 4 of Resilient Houston: We will ensure that all neighborhoods have equitably resourced plans. In recent years, many cities and regions have introduced new watershed management practices for regional and urban watersheds.

### Key lessons for Houston

We have identified 5 key lessons for Houston. Please refer to the report for a full description and actions.

#### 1. Make every investment stormwater proof:

Each day, Houstonians and the City invest in the physical transformation of the built environment. Houstonians upgrade gardens, yards, roofs, and driveways and build houses. The City maintains streets, constructs new infrastructure, and refurbishes parks. Every small- or large-scale investment decision by community members and the City alike can consider how each action incorporates mitigation strategies for reducing future risks associated with climate change. Over time, these daily practices help build resilience at the city level.

#### 2. Creating room for the bayous and surface stormwater in the neighborhoods:

Harris County Flood Control District and the Army Corps of Engineers are constructing more detention areas, such as Buffalo Bayou Park and the Reservoirs, to create room for stormwater. Additionally, the City of Hous-

ton and Harris County Flood Control District can collaborate to create even more space for stormwater detention by establishing an integrated, flexible program focused on the dual goals of ensuring water safety and improving spatial quality.

#### 3. Clear communication for community outreach:

Setting up a social network approach to connect all residents and stakeholders who are involved in the physical transformation of neighborhoods can help facilitate stormwater-proof investments. Producing clear communication materials that are easy to understand helps community members become more aware of what is going on, connect ideas to their own apartments, houses, streets, parks, and neighborhoods, and inform them of what they can do to build resilience (from implementing measures to purchasing flood insurance).

#### 4. Online data and shared information between agencies:

As water flows across juridical boundaries, providing real-time data on a shared, online platform helps with collaboration between agencies, so that Houston can maintain daily operations as long as possible and avoid upstream actions that may cause downstream flooding. It can also help to warn people of impending hazards such as flooding due to extreme rainfall or storm surge. The City of Houston could invest in an online platform for stormwater flooding in the neighborhoods to link with the existing online platform from Harris County Flood

Control.

#### 5. Modeling stormwater street runoff:

Accelerating the building of a stormwater model showing street runoff during various storm events is a prerequisite for calculating type of best watershed management measures (BMPs), for creating cloudburst management plans, for creating an online shared data platform, and for assigning an economic value per gallon rainwater detention to remove runoff from stormwater sewers.



Figure 85: Precedents from Watershed Best Practices Report.



Portland Green infrastructure



New Orleans Ready for Rain program



Charleston Rainproof



Room for the river (the Netherlands)

























Amsterdam Rainproof (the Netherlands)



Rotterdam Approach (the Netherlands)

# APPENDIX A

## WATERSHED BEST PRACTICES

NAME	INITIATOR	WATER CONCERNS MANAGED			COMMUNITY ENGAGEMENT
Portland Green Infrastructure	City of Portland				Government, Schools, NGOs Volunteering program + Tours
New Orleans Ready for Rain	City's office for homeland security and emergency preparedness				Community non-profit organizations program + tours
Charleston Rainproof	City of Charleston				Local nurseries and gardeners Workshops on installations
The City of Hoboken Green infrastructure	City of Hoboken				Outreach meetings + online survey
Room for the River (The Netherlands)	The Dutch State				Measures chosen with local and regional stakeholders  'block-set' tool + tours
Smart water management (The Netherlands)	Deltaprogram fresh water (combined program of national, regional and local public sector)				in-house exchange of partner collaboration between responsible organizations
Amsterdam Rainproof (The Netherlands)	Public Water Cycle company of Amsterdam, Waternet				Facilitating / connecting all public and private stakeholders involved Working with middleman to reach wider audience
Rotterdam Approach (The Netherlands)	City of Rotterdam				Design process with surrounding community
Copenhagen Cloudburst Management Plan (Denmark)	City of Copenhagen				Identifying projects through interdisciplinary approach – focusing first on public departments followed by private sector
City of 1000 tanks Chennai (India)	Water as leverage for resilient cities Asia by various international organizations (including world bank and NL)				Workshops with experts, vulnerable communities (women/children), government officials



SCALE	FUNDING MECHANISM	IMPLEMENTATION STRATEGIES	KEY LESSONS
City	Various, including EPA + leverage funding from Portland Affordable transportation fund + local improvement districts	Through mainstreaming in green projects and showcasing projects	Expand existing programs to encompass various green programs
City Neighborhood Parcel	City's capital investment + local and federal funds	Capital projects and community members	Clear outreach and information on measures and what to do during and following an event
City Neighborhood	Small scale measures on private land are privately funded	Creating awareness and capacity building skills	Empowering communities through community engagement and collaborating with local businesses
City	Various including trust funds, leverage funds, federal grants, and municipal bonds	Identification of suitable projects in sewersheds	Use of data for identifying projects in sewersheds
Country Region	Funding by national government + often leveraged by regional public partners	National responsibility for overall program + local responsibility per river branche	Combined goal of water safety + spatial quality  Flexibility of program approach with tools
Country Region	Deltafund and labor by collaborators	Daily collaboration with short lines of communication to avoid crises	Shared online information platform with real time data, Creating collaborative lines of reasoning prior to crisis
City Neighborhood Parcel	Sewage tax with leverage in hours by all stakeholders involved	Mainstreaming rainproof by capacity building in all policies, strategies and actions of public and private stakeholders	Taking climate change into account in every investment made Integrated social network approach
City Neighborhood Parcel	Capital investment of city, water authority and funds of Europe + Public works pays others per per m3 water detained	Vulnerability models calculate extent and cost of water that must be detained and making it part of yearly capital budget per neighborhood	An economic number per gallon water detained helps Adding water detention to large scale public/private infrastructure
City Neighborhood	Public funding supported by an analysis what 'to do nothing' would cost + a socio-economic cost benefit analysis for green over grey	Creating a cloudburst plan per catchment area of the city to mainstream cloudburst in each public street and space design	Creating integrated below and above ground GIS model + cloudburst plans + calculating in economic quantities
Region City Neighborhood	Engaging early with potential (international) financiers to ensure long-term bankability. Funding incremental	Incremental implementations for flexibility with attention to culture and awareness programs, and upscaling with flagship projects	Making local communities main stakeholder and innovative practices of funding

# APPENDIX B

## FUNDING MATRIX

This overview of potential funding sources for the projects identified in the Neighborhood Resilience Planning can serve to explore next steps. This overview is non-exhaustive. Funding sources and application periods change frequently.

NRP Project	Type	Source	Name	Description	URL
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous	Federal - Grant	FEMA	Flood Mitigation Assistance (FMA)	Flood Mitigation Assistance is a competitive grant program that provides funding to states, local communities, federally recognized tribes and territories. Funds can be used for projects that reduce or eliminate the risk of repetitive flood damage to buildings insured by the National Flood Insurance Program.	<a href="https://www.fema.gov/grants/mitigation/floods">https://www.fema.gov/grants/mitigation/floods</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal - Grant	EPA	EJ4Climate Grants - Environmental Justice	The EJ4Climate grant program welcomes projects that, for example, address extreme weather impacts, support the transition to clean energy and/or transportation systems, conduct conservation or restoration works, or employ traditional ecological knowledge to address climate change impacts. Eligible applicants range from nonprofit and nongovernmental organizations (NGOs), civil society groups, environmental groups and community-based associations to faith-based organizations, tribal nations, and Indigenous Peoples and communities.	<a href="https://www.epa.gov/newsreleases/epa-commission-environmental-cooperation-announce-2-million-ej4climate-grant-program">https://www.epa.gov/newsreleases/epa-commission-environmental-cooperation-announce-2-million-ej4climate-grant-program</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal - Formula Grants	HUD	Home Investment Partnerships Program	The HOME Investment Partnerships Program (HOME) provides formula grants to states and localities that communities use - often in partnership with local nonprofit groups - to fund a wide range of activities including building, buying, and/or rehabilitating affordable housing for rent or homeownership or providing direct rental assistance to low-income people. HOME is the largest federal block grant to state and local governments designed exclusively to create affordable housing for low-income households. HOME funds are awarded annually as formula grants to participating jurisdictions (PJs). The program's flexibility allows states and local governments to use HOME funds for grants, direct loans, loan guarantees or other forms of credit enhancements, or rental assistance or security deposits.	<a href="https://www.hud.gov/pro-gram_offices/comm_planning/home">https://www.hud.gov/pro-gram_offices/comm_planning/home</a>
All Projects	Federal - Program	HUD	Community Development Block Grant Program (CDBG)	The Community Development Block Grant (CDBG) Program supports community development activities to build stronger and more resilient communities. To support community development, activities are identified through an ongoing process. Activities may address needs such as infrastructure, economic development projects, public facilities installation, community centers, housing rehabilitation, public services, clearance/acquisition, microenterprise assistance, code enforcement, homeowner assistance, etc.	<a href="https://www.hudexchange.info/programs/cdbg/">https://www.hudexchange.info/programs/cdbg/</a>
Model Resilient Homes	Federal	HUD	Housing Trust Fund (HTF)	The Housing Trust Fund (HTF) provides grants to states to produce and preserve affordable housing for extremely low- and very low-income households.	<a href="https://www.hudexchange.info/programs/htf/">https://www.hudexchange.info/programs/htf/</a>
All projects	Federal	FEMA	Hazard Mitigation Grant Program (HMGP)	FEMA's Hazard Mitigation Grant Program provides funding to state, local, tribal and territorial governments so they can develop hazard mitigation plans and rebuild in a way that reduces, or mitigates, future disaster losses in their communities. When requested by an authorized representative, this grant funding is available after a presidentially declared disaster.	<a href="https://www.fema.gov/grants/mitigation/hazard-mitigation">https://www.fema.gov/grants/mitigation/hazard-mitigation</a>
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous; Drainage	Federal	FEMA	Flood Mitigation Assistance (FMA)	Flood Mitigation Assistance is a competitive grant program that provides funding to states, local communities, federally recognized tribes and territories. Funds can be used for projects that reduce or eliminate the risk of repetitive flood damage to buildings insured by the National Flood Insurance Program.	<a href="https://www.fema.gov/grants/mitigation/floods">https://www.fema.gov/grants/mitigation/floods</a>



NRP Project	Type	Source	Name	Description	URL
All projects	Federal	FEMA	Building Resilient Infrastructure and Communities (BRIC)	Building Resilient Infrastructure and Communities (BRIC) will support states, local communities, tribes and territories as they undertake hazard mitigation projects, reducing the risks they face from disasters and natural hazards.	<a href="https://www.fema.gov/grants/mitigation/building-resilient-infrastructure-communities">https://www.fema.gov/grants/mitigation/building-resilient-infrastructure-communities</a>
Model Resilient Homes; Resilience Hub Facility + Service Network; Vulnerability Assessment	Federal	HHS - CDC	Climate and Health Program - Building Resilience Against Climate Effects (BRACE)	The Building Resilience Against Climate Effects (BRACE) framework is a five-step process that allows health officials to develop strategies and programs to help communities prepare for the health effects of climate change. Part of this effort involves incorporating complex atmospheric data and both short and long range climate projections into public health planning and response activities. Combining atmospheric data and projections with epidemiologic analysis allows health officials to more effectively anticipate, prepare for, and respond to a range of climate sensitive health impacts.	<a href="https://www.cdc.gov/climateandhealth/BRACE.htm#:~:text=CDC's%20Building%20Resilience%20Against%20Climate%20Effects%20(BRACE)%20Framework-Print&amp;text=The%20Building%20Resilience%20Against%20Climate.health%20effects%20of%20climate%20change.">https://www.cdc.gov/climateandhealth/BRACE.htm#:~:text=CDC's%20Building%20Resilience%20Against%20Climate%20Effects%20(BRACE)%20Framework-Print&amp;text=The%20Building%20Resilience%20Against%20Climate.health%20effects%20of%20climate%20change.</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal	DOE - State Energy Program (SEP)	Weatherization Assistance Program	The U.S. Department of Energy (DOE) Weatherization Assistance Program (WAP) reduces energy costs for low-income households by increasing the energy efficiency of their homes, while ensuring their health and safety. The program supports 8,500 jobs and provides weatherization services to approximately 35,000 homes every year using DOE funds.	<a href="https://www.energy.gov/scep/wap/weatherization-assistance-program">https://www.energy.gov/scep/wap/weatherization-assistance-program</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal	DOE - State Energy Program (SEP)	Community Energy Program	Community Energy Programs (CEP) provides federal support and resources to local and tribal governments, public schools, nonprofit organizations, workforce development groups, and other community-serving entities.	<a href="https://www.energy.gov/scep/community-energy-programs">https://www.energy.gov/scep/community-energy-programs</a>
Future NRP; Vulnerability Assessment	Federal	NOAA	Effects of Sea Level Rise	ESLR is a multidisciplinary research program that emphasizes the use of integrated models and tools of dynamic physical and biological processes capable of evaluating vulnerability and resilience of our coasts under multiple sea level rise (SLR), inundation, and management scenarios to inform coastal restoration, land management, and planning activities.	<a href="https://www.grants.gov/web/grants/search-grants.html?keywords=resilience">https://www.grants.gov/web/grants/search-grants.html?keywords=resilience</a>
Future NRP; Vulnerability Assessment	Federal	NOAA	Earth System Science and Modeling Research for Coastal Inundation	Climate variability and change present society with significant economic, health, safety, and security challenges. As part of the National Oceanic and Atmospheric Administration (NOAA) climate portfolio within the Office of Oceanic and Atmospheric Research (OAR), Climate Program Office (CPO), the Earth System Science and Modeling (ESSM) Division programs address climate challenges by managing competitive research programs that support high-priority science initiatives. CPO/ESSM Programs advance our understanding of the Earth's climate system and foster the application and use of this knowledge to improve the resilience of our Nation and its partners. The National Ocean Service (NOS) provides data, tools, and services that support coastal economies and their contribution to the national economy, especially in the area of preparedness and risk reduction. The Climate Program Office is working across OAR and NOS, and in collaboration with the National Weather Service, to develop and support research on the topic of coastal inundation.w	<a href="https://www.grants.gov/web/grants/search-grants.html?keywords=resilience">https://www.grants.gov/web/grants/search-grants.html?keywords=resilience</a>

# APPENDIX B

## FUNDING MATRIX

NRP Project	Type	Source	Name	Description	URL
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal	DOL	Youth Build	Under the YouthBuild Funding Opportunity Announcement, DOL will award grants through a competitive process to organizations providing pre-apprenticeship services that support education, occupational skills training, and employment services to opportunity youth, ages 16 to 24, while performing meaningful work and service to their communities. The YouthBuild program model prepares participants for quality jobs in a variety of careers, including infrastructure, and contains wrap-around services such as mentoring, trauma-informed care, personal counseling, and employment – all key strategies for addressing community violence. YouthBuild applicants must include construction skills training and may include occupational skills training in other in-demand industries. This expansion into additional in-demand industries is the Construction Plus component, a priority in this grant competition.	<a href="https://www.grants.gov/web/grants/search-grants.html?key-words=resilience">https://www.grants.gov/web/grants/search-grants.html?key-words=resilience</a>
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous	Federal	NPS - LWCF	Outdoor Recreation - Acquisition and Development	The LWCF State and Local Assistance Program was created by Congress in 1964 to assist in preserving, developing and assuring accessibility to present and future generations of U.S. citizens and visitors “such quality and quantity of outdoor recreation resources as may be available and are necessary and desirable for individual active participation in such recreation and to strengthen the health and vitality of the citizens of the United States[.]” This is accomplished in part by authorizing and providing grants to states, and through states to local units of government and federally-recognized Indian tribes, for projects that will provide outdoor recreation opportunities to the public through the acquisition of lands and waters for parks and other outdoor recreation areas, as well as through the development of new, or the renovation of existing, outdoor recreation facilities. The LWCF State and Local Assistance program is operated by the National Park Service (NPS) in partnership with designated lead agencies in each of the 50 states as well as American Samoa, the District of Columbia, Guam, Northern Marianas Islands, Puerto Rico, and the Virgin Islands. Congress allocates money from the LWCF for this program, which is then allocated to the states based on a legislative formula. To be eligible for LWCF grants, states must maintain an approved Statewide Comprehensive Outdoor Recreation Plan (SCORP), which must be updated at least once every five years. Among other things, SCORPs are used to assess the supply and demand for outdoor recreation resources and set priorities for the use of LWCF funds. In 2014, in coordination with Congress and the Secretary of the Interior, NPS created the Outdoor Recreation Legacy Partnership (ORLP) Program, a competitive grant program administered under the authority of the LWCF Act. NPS designed the ORLP with input from Congressional Committee staff, the States, and other interested parties. As designed, the goal of the ORLP Program is to provide new or significantly improve recreation opportunities for economically-disadvantaged communities in larger urbanized areas (as designated by the Census Bureau) that are under-served in terms of parks and other outdoor recreation resources. With Congressional support, the NPS has funded and issued grants pursuant to the ORLP each year. ORLP grants are selected through an NPS-lead national competition following a solicitation and nomination by the States, and such grants do not count against State apportionments.	<a href="https://www.grants.gov/web/grants/search-grants.html?key-words=resilience">https://www.grants.gov/web/grants/search-grants.html?key-words=resilience</a>
Model Resilient Homes	State of Texas	Texas Department of Housing and Community Affairs (TDHCA)	Low-Income Housing Tax Credit (LIHTC)	The Low-Income Housing Tax Credit (LIHTC) program is the most important resource for creating affordable housing in the United States today. Created by the Tax Reform Act of 1986, the LIHTC program gives State and local LIHTC-allocating agencies the equivalent of approximately \$8 billion in annual budget authority to issue tax credits for the acquisition, rehabilitation, or new construction of rental housing targeted to lower-income households.	<a href="https://www.huduser.gov/portal/datasets/lihtc.html">https://www.huduser.gov/portal/datasets/lihtc.html</a>
	State of Texas	Texas Water Development Board (TWDB)	Texas Flood Infrastructure Fund (FIF)	Passed by the Legislature and approved by Texas voters through a constitutional amendment, the FIF program provides financial assistance in the form of loans and grants for flood control, flood mitigation, and drainage projects. The Flood Intended Use Plan (Flood IUP) details the structure of each funding cycle.	<a href="https://www.twdb.texas.gov/financial/programs/fif/index.asp">https://www.twdb.texas.gov/financial/programs/fif/index.asp</a>



NRP Project	Type	Source	Name	Description	URL
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal	DOL	Youth Build	Under the YouthBuild Funding Opportunity Announcement, DOL will award grants through a competitive process to organizations providing pre-apprenticeship services that support education, occupational skills training, and employment services to opportunity youth, ages 16 to 24, while performing meaningful work and service to their communities. The YouthBuild program model prepares participants for quality jobs in a variety of careers, including infrastructure, and contains wrap-around services such as mentoring, trauma-informed care, personal counseling, and employment – all key strategies for addressing community violence. YouthBuild applicants must include construction skills training and may include occupational skills training in other in-demand industries. This expansion into additional in-demand industries is the Construction Plus component, a priority in this grant competition.	<a href="https://www.grants.gov/web/grants/search-grants.html?keywords=resilience">https://www.grants.gov/web/grants/search-grants.html?keywords=resilience</a>
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous	Federal	NPS - LWCF	Outdoor Recreation - Acquisition and Development	The LWCF State and Local Assistance Program was created by Congress in 1964 to assist in preserving, developing and assuring accessibility to present and future generations of U.S. citizens and visitors "such quality and quantity of outdoor recreation resources as may be available and are necessary and desirable for individual active participation in such recreation and to strengthen the health and vitality of the citizens of the United States[.]" This is accomplished in part by authorizing and providing grants to states, and through states to local units of government and federally-recognized Indian tribes, for projects that will provide outdoor recreation opportunities to the public through the acquisition of lands and waters for parks and other outdoor recreation areas, as well as through the development of new, or the renovation of existing, outdoor recreation facilities. The LWCF State and Local Assistance program is operated by the National Park Service (NPS) in partnership with designated lead agencies in each of the 50 states as well as American Samoa, the District of Columbia, Guam, Northern Marianas Islands, Puerto Rico, and the Virgin Islands. Congress allocates money from the LWCF for this program, which is then allocated to the states based on a legislative formula. To be eligible for LWCF grants, states must maintain an approved Statewide Comprehensive Outdoor Recreation Plan (SCORP), which must be updated at least once every five years. Among other things, SCORPs are used to assess the supply and demand for outdoor recreation resources and set priorities for the use of LWCF funds. In 2014, in coordination with Congress and the Secretary of the Interior, NPS created the Outdoor Recreation Legacy Partnership (ORLP) Program, a competitive grant program administered under the authority of the LWCF Act. NPS designed the ORLP with input from Congressional Committee staff, the States, and other interested parties. As designed, the goal of the ORLP Program is to provide new or significantly improve recreation opportunities for economically-disadvantaged communities in larger urbanized areas (as designated by the Census Bureau) that are under-served in terms of parks and other outdoor recreation resources. With Congressional support, the NPS has funded and issued grants pursuant to the ORLP each year. ORLP grants are selected through an NPS-lead national competition following a solicitation and nomination by the States, and such grants do not count against State apportionments.	<a href="https://www.grants.gov/web/grants/search-grants.html?keywords=resilience">https://www.grants.gov/web/grants/search-grants.html?keywords=resilience</a>
Model Resilient Homes	State of Texas	Texas Department of Housing and Community Affairs (TDHCA)	Low-Income Housing Tax Credit (LIHTC)	The Low-Income Housing Tax Credit (LIHTC) program is the most important resource for creating affordable housing in the United States today. Created by the Tax Reform Act of 1986, the LIHTC program gives State and local LIHTC-allocating agencies the equivalent of approximately \$8 billion in annual budget authority to issue tax credits for the acquisition, rehabilitation, or new construction of rental housing targeted to lower-income households.	<a href="https://www.huduser.gov/portal/datasets/lihtc.html">https://www.huduser.gov/portal/datasets/lihtc.html</a>
	State of Texas	Texas Water Development Board (TWDB)	Texas Flood Infrastructure Fund (FIF)	Passed by the Legislature and approved by Texas voters through a constitutional amendment, the FIF program provides financial assistance in the form of loans and grants for flood control, flood mitigation, and drainage projects. The Flood Intended Use Plan (Flood IUP) details the structure of each funding cycle.	<a href="https://www.twdb.texas.gov/financial/programs/fif/index.asp">https://www.twdb.texas.gov/financial/programs/fif/index.asp</a>

# APPENDIX B

## FUNDING MATRIX

NRP Project	Type	Source	Name	Description	URL
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous; Green Stormwater Infrastructure	Harris County - Bond	Harris County Flood Control	Flood Bond	Drainage infrastructure	<a href="https://www.hcfcd.org/Activity/2018-Bond-Program/Completed-Bond-ID-Summaries">https://www.hcfcd.org/Activity/2018-Bond-Program/Completed-Bond-ID-Summaries</a>
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous; Green Stormwater Infrastructure	Harris County	Flood Control	Tree Planting Program	The Flood Control District's mission is to devise the Stormwater Management Plans, implement the plans and maintain the infrastructure, all with appropriate regard for community and natural values. Trees play an integral role in fulfilling the elements of the Flood Control District's mission.	<a href="https://www.hcfcd.org/Activity/Maintenance-Programs/Tree-Planting-Program">https://www.hcfcd.org/Activity/Maintenance-Programs/Tree-Planting-Program</a>
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous; Green Stormwater Infrastructure; Stormwater Infrastructure For Conveyance; Streetscape Improvements	City of Houston - Special Fund Tax	City of Houston	Prop 1: Dedicated Drainage and Street Renewal Fund	To provide for the enhancement, improvement and ongoing renewal of Houston's drainage and streets, a dedicated, pay-as-you-go fund	<a href="https://www.re-buildhouston.org/proposition-1-charter-amendment">https://www.re-buildhouston.org/proposition-1-charter-amendment</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Rebate	DOE + state energy offices	Home Energy Performance Based Whole House Rebates (HOMES)	Rebates for retrofits that make residential property more energy efficient	<a href="https://usc.house.gov/view.xhtml?req=(title:42%20section:18795%20edition:prelim)%20OR%20(granuleid:USC-prelim-title42-section:18795)&amp;(freesort&amp;num=0&amp;edition=prelim">https://usc.house.gov/view.xhtml?req=(title:42%20section:18795%20edition:prelim)%20OR%20(granuleid:USC-prelim-title42-section:18795)&amp;(freesort&amp;num=0&amp;edition=prelim</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Rebate	DOE + state energy offices	High-Efficiency Electric Home Rebate Program (HEEHR)	Rebates for installation of new, efficient electric appliances for new residential construction and retrofits. Qualified electric appliances include heat pump HVAC systems, heat pump water heaters, electric cooking appliances, heat pump clothes dryers, and enabling measures - upgraded circuit panels, insulation, and wiring	<a href="https://www.energy.gov/scep/home-energy-rebate-programs">https://www.energy.gov/scep/home-energy-rebate-programs</a>
Public		HUD	Green and Resilient Retrofit Program (GRRP)	Projects at HUD-subsidized multifamily properties related to 1) energy and water benchmarking, 2) improving energy or water efficiency, indoor air quality or sustainability, 3) implementing the use of low-emission technologies, materials, or processes, including: zero emission electricity generation, energy storage, or building electrification, and 4) addressing climate resilience.	<a href="https://www.hud.gov/sites/dfiles/CFD/documents/25_FY22CJ-GreenandResilientRetrofit.pdf">https://www.hud.gov/sites/dfiles/CFD/documents/25_FY22CJ-GreenandResilientRetrofit.pdf</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Tax Credit	IRS	Energy Efficient Home Credit	Extends and expands existing credit for building to ENERGY STAR and Zero Energy Ready Homes standards	<a href="https://www.irs.gov/forms-pubs/about-form-8908">https://www.irs.gov/forms-pubs/about-form-8908</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Tax Credit	IRS	Renewable Energy Investment Tax Credit	Extends tax credit for solar systems on residential properties, with increased credits available for affordable housing and low-income communities.	<a href="https://www.irs.gov/forms-pubs/about-form-3468">https://www.irs.gov/forms-pubs/about-form-3468</a>



















NRP Project	Type	Source	Name	Description	URL
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Block Grant	EPA	Environmental and Climate Justice Block Grants	Targets investments for nonprofits working in disadvantaged communities to address environmental and climate justice challenges, including mitigating health risks from extreme heat and neighborhood resilience and adaptation.	<a href="https://www.epa.gov/environmentaljustice/environmental-justice-grants-funding-and-technical-assistance">https://www.epa.gov/environmentaljustice/environmental-justice-grants-funding-and-technical-assistance</a>
Resilience Hub Facility + Service Network	Public	EPA	Greenhouse Gas Reduction Fund	Provide capital, leverage capital, and provide other forms of financial assistance to nonprofits, states, and other entities for the rapid deployment of low- and zero-emission products, technologies, and services, such as rooftop and community solar power. Most of the funds are intended to allow low-income/disadvantaged communities to deploy or benefit from zero-emission technologies and to provide financial and technical assistance in low-income and disadvantaged communities.	<a href="https://www.epa.gov/greenhouse-gas-reduction-fund">https://www.epa.gov/greenhouse-gas-reduction-fund</a>
I-45 Expansion + Little White Oak Bayou Integration	Federal - Grant	US DOT + State Transportation Agencies	Neighborhood Access and Equity Grants		<a href="https://www.congress.gov/bill/117th-congress/house-bill/5267">https://www.congress.gov/bill/117th-congress/house-bill/5267</a>
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous; Green Stormwater Infrastructure	Federal - Grant	USFS	Urban and Community Forestry Program	Funds urban tree cover to address extreme heat and climate change impacts.	<a href="https://www.fs.usda.gov/managing-land/urban-forests">https://www.fs.usda.gov/managing-land/urban-forests</a>
Model Resilient Homes; Resilience Hub Facility + Service Network (network)	Public	FEMA	Building Resilient Infrastructure and Communities	BRIC seeks to categorically shift the federal focus from reactive disaster spending toward research-supported, proactive investment in community resilience as identified in planning, so when the hurricane, flood, or wildfire comes, communities are better prepared	<a href="https://www.fema.gov/grants/mitigation/building-resilient-infrastructure-communities">https://www.fema.gov/grants/mitigation/building-resilient-infrastructure-communities</a>
All projects	Federal - Block Grant	HUD	Community Development Block Grant (CDBG)	The Community Development Block Grant (CDBG) Program supports community development activities to build stronger and more resilient communities. To support community development, activities are identified through an ongoing process. Activities may address needs such as infrastructure, economic development projects, public facilities installation, community centers, housing rehabilitation, public services, clearance/acquisition, microenterprise assistance, code enforcement, homeowner assistance, etc.	<a href="https://www.hudexchange.info/programs/cdbg/">https://www.hudexchange.info/programs/cdbg/</a>
Model Resilient Homes; Resilience Hub Facility + Service Network	State of Texas	TDHCA (state)	Weatherization Assistance Program	WAP is designed to help low income customers control their energy costs through installation of weatherization materials and education. The program goal is to reduce the energy cost burden of low income households through energy efficiency. The WAP is administered through subrecipients, which collectively cover all 254 counties of the state.	<a href="https://www.tdhca.state.tx.us/community-affairs/wap/">https://www.tdhca.state.tx.us/community-affairs/wap/</a>
Expand Capacity Of Little White Oak Bayou + I-45 Integration; Expand Capacity Of Halls + Greens Bayous; Green Stormwater Infrastructure; Resilience Hub Facility + Service Network (network)	City of Houston - TIRZ	City of Houston	TIRZ 22 Leeland Woods	includes projects such as roadway construction/reconstruction, stormwater conveyance and mgmt systems, water, wastewater improvements, affordable housing, municipal facilities, sidewalks, lighting, trails, park and green space improvements, and landscaping enhancements	<a href="https://www.houstontx.gov/ecodev/tirz/22.html">https://www.houstontx.gov/ecodev/tirz/22.html</a>



















# APPENDIX C

## LIVING IN A CONNECTED COMMUNITY

Guiding principles define the goals and objectives of the neighborhood resilience plan that orient and focus individual stakeholders actions toward resilience. They are aligned with the directives of Resilient Houston, and articulate the community's unique vision for resilience in their neighborhood. By laying the foundation and creating an enabling environment, the guiding principles help formulate the goals and targets of Resilient Houston at the neighborhood scale and describe the high-level actions that support the implementation of the projects. The principles integrate the community's priorities in three clear themes that focus resilience planning on three scales: the individual household, the neighborhood, and critical social infrastructure. The three themes ensure that the implementation of Resilient Houston in the neighborhood best fits the needs, goals, and aspirations of the community.

STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
Community Core Services (Resilience Hub Network)	1 Advance community-wide collaboration to provide a network of resilience facilities and social infrastructures		  GOAL 1 GOAL 13   GOAL 17 GOAL 18	Target 1; 18
	2 Optimize management of the City's resilience communication with the community		  GOAL 1 GOAL 13   GOAL 17 GOAL 18	Target 12; 17
	3 Conduct Resilience Network pilot projects and research	Resilience Hub Facility + Service Network	 GOAL 13   GOAL 17 GOAL 18	Target 12; 18
	4 Build a community-wide network of weatherized resilience facilities and connected social infrastructure networks that will provide skills, knowledge, and resources to reduce vulnerabilities and risks		 GOAL 1   GOAL 12 GOAL 13   GOAL 17 GOAL 18	Target 1; 10; 12; 18





















STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
Capacity Building	1 Advance community access to existing resources	Model Resilient Homes	 GOAL 1  GOAL 12	Target 1; 12; 17
	2 Advance community's understanding of personal vulnerabilities and options for vulnerability reduction and to learn how to advocate for the types of changes desired		 GOAL 13  GOAL 17	
	3 Advance neighborhood-wide community advocacy efforts		 GOAL 1  GOAL 12  GOAL 17	
	4 Advance community-wide collaboration to ensure all neighborhood residents have the skills, knowledge, and resources to best withstand to extreme weather events.	Cultural Assets	 GOAL 13  GOAL 18	Target 1; 12; 17
	5 Expand and optimize network of neighborhood-based skills, information, and resources related to resilience and resilience-building		 GOAL 5  GOAL 12  GOAL 13  GOAL 17	
			 GOAL 1  GOAL 12  GOAL 13  GOAL 17  GOAL 18	Target 1; 12; 17
























# APPENDIX C

## SAFE AT HOME

Guiding principles define the goals and objectives of the neighborhood resilience plan that orient and focus individual stakeholders actions toward resilience. They are aligned with the directives of Resilient Houston, and articulate the community's unique vision for resilience in their neighborhood. By laying the foundation and creating an enabling environment, the guiding principles help formulate the goals and targets of Resilient Houston at the neighborhood scale and describe the high-level actions that support the implementation of the projects. The principles integrate the community's priorities in three clear themes that focus resilience planning on three scales: the individual household, the neighborhood, and critical social infrastructure. The three themes ensure that the implementation of Resilient Houston in the neighborhood best fits the needs, goals, and aspirations of the community.

STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
Housing Security	1 Conduct weatherization pilot projects and research	Model Resilient Homes	 GOAL 6  GOAL 10  GOAL 12  GOAL 14  GOAL 18	Target 8; 10; 12
	2 Achieve total housing recovery from prior disasters		 GOAL 6  GOAL 12	Target 8; 12
	3 Support vulnerable populations and underserved communities through both the preservation and rehabilitation of existing housing and new housing development that serves their needs.		 GOAL 6  GOAL 7  GOAL 12	Target 7; 8; 10; 12
	4 Expand housing production and availability for low-, moderate-, and middle-income households in safe areas (IH + EH)		 GOAL 6  GOAL 7  GOAL 12	Target 7; 8; 10; 12
	5 Help communities and asset owners understand what individual actions they can take to be safe at home, including how to access resources		 GOAL 6  GOAL 8  GOAL 12	Target 8; 12
	6 Relate the combined effects of inadequate housing and extreme weather to public health impacts		 GOAL 6  GOAL 12	Target 10; 12
	7 Link investment in housing resilience to local workforce development			



STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
Energy Security	1 Conduct energy capture pilot projects and research		 GOAL 6  GOAL 10  GOAL 14  GOAL 18	Target 10; 11; 14; 18
	2 Accelerate the adoption of clean electric power by expanding use of home power supplies, electric appliances, and electric mobility options		 GOAL 6  GOAL 10  GOAL 14	Target 10; 11; 12; 14; 17; 18
	3 Expand the renewable energy and decarbonization energy supply and its workforce with targeted support for renewable energy industry operations in the neighborhood and disadvantaged workers in the neighborhood		 GOAL 2  GOAL 6  GOAL 12  GOAL 14  GOAL 18	Target 1; 2; 10; 14; 18
	4 Explore the feasibility of a reliable and flexible neighborhood-scale grid	Model Resilient Homes	 GOAL 10  GOAL 14  GOAL 18	Target 1; 10; 14; 18
	5 Invest in local renewable energy sources and energy resilience projects including how to access resources		 GOAL 2  GOAL 6  GOAL 10  GOAL 12  GOAL 14  GOAL 18	Target 1; 2; 10; 14; 18
	6 Support vulnerable populations and underserved communities by providing affordable and reliable essential energy		 GOAL 6  GOAL 12	Target 10; 12; 14; 18

# APPENDIX C

## SAFE IN THE NEIGHBORHOOD

Guiding principles define the goals and objectives of the neighborhood resilience plan that orient and focus individual stakeholders actions toward resilience. They are aligned with the directives of Resilient Houston, and articulate the community's unique vision for resilience in their neighborhood. By laying the foundation and creating an enabling environment, the guiding principles help formulate the goals and targets of Resilient Houston at the neighborhood scale and describe the high-level actions that support the implementation of the projects. The principles integrate the community's priorities in three clear themes that focus resilience planning on three scales: the individual household, the neighborhood, and critical social infrastructure. The three themes ensure that the implementation of Resilient Houston in the neighborhood best fits the needs, goals, and aspirations of the community.

STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
Invest in clear communication and collaboration for safe and clean neighborhoods	1 Create clear and transparent communication to the community and between different governmental departments to show all the work that is been planned and done in the public realm and create possibilities for holistic street design that combines planned work with planned work	Streetscape Improvements	 GOAL 12 GOAL 13 GOAL 18	Target 1; 12
	2 Create conditions through education and pilot projects for implementing green stormwater infrastructure for holding stormwater, heatstress reduction and biodiversity benefits on private property	Green Stormwater Infrastructure	 GOAL 1 GOAL 3  GOAL 6 GOAL 8 GOAL 10  GOAL 11 GOAL 12 GOAL 13	Target 6; 10; 11; 12
	3 Align capital projects. Coordinate floodrisk improvement projects for additional detention and conveyance with other benefits to the community such as recreational facilities and mobility projects for connected sidewalk and multiuse path network that will provide last mile connections.	Expand Capacity of Little White Oak Bayou + I-45 Integration, Streetscape improvements	 GOAL 1 GOAL 3 GOAL 6  GOAL 8 GOAL 9 GOAL 10  GOAL 11 GOAL 12 GOAL 13  GOAL 15 GOAL 16 GOAL 18	Target 3; 9; 10; 12; 15
	4 Advance community-wide collaboration for a clean neighborhood to continually maximize and optimize solid waste management solutions that reduce litter build-up, illegal dumping, and overgrown vegetation to provide the cleanest streets and waterways possible	Cultural Assets	 GOAL 3 GOAL 10 GOAL 11  GOAL 12 GOAL 13  GOAL 16 GOAL 18	Target 2; 12
Work towards multiple benefits in healthy streets and connected Bayous	1 Coordinate basic infrastructure improvement and other planning projects for most efficient and effective outcomes, reduce nuisance flooding, upgrade existing street conditions for health and safety, improve sustainable mobility networks, and incorporate multibeneficial green in standard streetscapes	Streetscape Improvements	 GOAL 1 GOAL 3  GOAL 6 GOAL 7 GOAL 10  GOAL 11 GOAL 12 GOAL 13  GOAL 15 GOAL 18	Target 6; 9; 10; 11; 12; 15



STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
Work towards multiple benefits in healthy streets and connected Bayous	2 Maximize greening for cooling, stormwater reduction and integration of local biodiversity throughout the public realm	Model Resilient Homes	GOAL 1            GOAL 3            GOAL 6 GOAL 10            GOAL 11            GOAL 12 GOAL 18	Target 6; 9; 10; 11; 12; 15; 18
	3 Link the capital and operational investments in floodrisk reduction by additional detention and conveyance systems to restoration and enhancement of the bayous, parks and public land, to biodiversity improvement, to connected mobility and to additional recreational facilities	Crosstimbers, Yale and N. Main Corridor Enhancements, Expand Capacity of Little White Oak Bayou + I-45 Integration	GOAL 1            GOAL 3 GOAL 6            GOAL 7 GOAL 8            GOAL 9            GOAL 10 GOAL 11            GOAL 12            GOAL 13 GOAL 15            GOAL 16            GOAL 18	Target 6; 9; 10; 11; 12; 15; 18
Innovate for a resilience future	1 Conduct art-based community outreach pilot projects and research for clean and safe streets and connected communities	Cultural Assets	GOAL 1            GOAL 2            GOAL 5 GOAL 10            GOAL 12            GOAL 13 GOAL 14            GOAL 18	Target 1, 5; 12
	2 Research the conditions required to set up the right example of implementing green stormwater infrastructure in public right of way and innovate with small projects in the public realm	Streetscape Improvements	GOAL 1            GOAL 3            GOAL 6 GOAL 8            GOAL 10            GOAL 11 GOAL 12            GOAL 13            GOAL 18	Target 6; 10; 11; 12
	3 Advance city-wide and intergovernmental collaboration to continually provide the most timely, clear and transparent data and shared information feasible for projects, for supporting resiliency in the community prior and during a heatwave or floodevent and for maintenance purposes	Streetscape Improvements, Expand Capacity of Little White Oak Bayou + I-45 Integration	GOAL 1            GOAL 2            GOAL 10 GOAL 11            GOAL 12            GOAL 13 GOAL 14            GOAL 17            GOAL 18	Target 17

# APPENDIX D

## RESILIENCE DEFINITIONS AND CONCEPTS

**Climate Adaptation** refers to changes in social, economic, and ecological systems in response to climatic risks and their effects.

**Climate resilience** is the ability to anticipate, absorb, accommodate and recover from adverse climate impacts.

### Related Terms

A **Climate Hazard** is a physical process or event that can harm human health, livelihoods, or natural resources. Examples are flooding, extreme heat, or hurricanes.

### Flooding (also “Inundation”)

**Flash Flood** is a sudden local flood, typically due to a heavy rainfall or other cause.

**Nuisance Flooding** refers to low levels of inundation (typically due to high tides) that do not pose significant threats to public safety or cause major property damage, but can disrupt routine day-to-day activities, put added strain on infrastructure systems such as roadways and sewers, and cause minor property damage.

**Subsidence** is the sinking of the ground because of underground material movement—is most often caused by the removal of water, oil, natural gas, or mineral resources out of the ground by pumping, fracking, or mining activities.

**Extreme heat** is defined as summertime temperatures that are much hotter and/or humid than average.

### Severe Weather

**Extreme Events** are occurrences of unexpected or unusually severe weather or climate conditions that can cause devastating impacts on communities and agricultural and natural ecosystem.

**Adaptive Capacity** is the, “ability of a human or natural systems to adjust to climate change (including climate variability and extremes) by moderating potential damages, taking advantage of opportunities, or coping with the consequences.”<sup>23</sup>

**Remove from the floodplain** means many things. It can mean:

- Relocating residents, demolishing buildings, and maintaining new open space;
- Elevation of the structures on the property above the floodplain elevation;
- Changing topography, providing flood barriers, and other physical barriers that remove a property from the floodplain;
- Expansion and enhancement of stormwater infrastructure that removes property from the floodplain



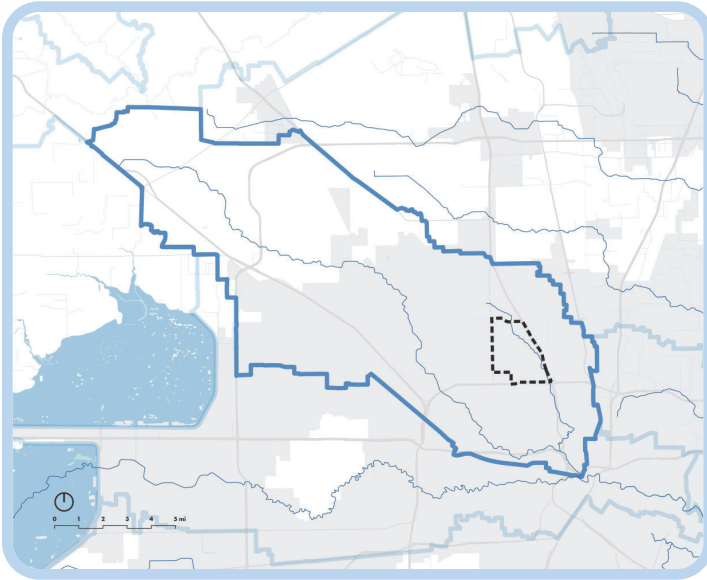


Figure 86: Map of the White Oak Bayou Watershed

A housing recovery from Hurricane Harvey involves two strategies: rehabilitation and weatherization of homes.

- **Rehabilitation** means repairing the home from damage that occurred as the result of an event. This can mean repairing or replacing the roof, removing and replacing flood damaged materials such as plasterboard and floors, and removing and replacing damaged systems such as appliances including heaters and AC units. Often rehabbing flood damaged homes requires extensive mold remediation, even in areas of the home that were not touched by floodwaters.

- **Weatherization** means improving the home's construction and systems to improve energy efficiency by updating windows, doors, wall and attic insulation; removing the home and its critical systems from the floodplain through home elevation, flood barriers, and other strategies; adding climate adaptation solutions such as backup power supplies, green infrastructure for cooling, and others. Frequently, weatherizing home improvements are carried out at the same time as post-disaster home rehabilitation.

An **Acute Extreme Weather Event** is an extreme weather event that takes place in a relatively short period of time, such as a tropical storm or cloudburst flooding event.

**Chronic Extreme Weather Event** is an extreme weather event that takes place in a relatively long period of time, such as a heat wave or drought.

### **Watershed Planning & Flooding**

**Watersheds** (also called drainage basin, drainage areas, or catchments) are areas of land where all surface runoff that is created within that area drains to one common point. As water that is draining towards the ocean and is always conveying towards the lowest point in elevation, water will start in a large number of small streams at the top of watersheds ("tributaries"), and streams will continually combine and become rivers as the streams pick up more water along the way.

**Watersheds** are defined on the borders by "ridges" or hills where if a raindrop falls on the point, both elevations on either side are lower than the high point and water could drain to either side. Areas in the lower part of watersheds will have larger volumes of water in higher concentrations of volume as water accumulates as it moves toward the ocean. As watersheds are defined by the drainage area that reach one specific point, watersheds can be defined on several scales, depending on which common outlet point is picked for analysis.

**Waterway** is a river, canal, or other route for travel by water.

**Riparian zones, or areas,** are lands that occur along the edges of rivers, streams, lakes, and other water bodies.

**Floodway** is the channel of a river or other water course and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a

# APPENDIX D

## RESILIENCE DEFINITIONS AND CONCEPTS

designated height. The floodway is the channel of a river or stream and those portions of the floodplain adjoining the channel required to carry the regional flood discharge. The floodway is the most dangerous part of the floodplain -- it is associated with moving water.

**Base Flood Elevation or BFE** is the elevation determined by FEMA to which flood water is expected to rise during the base flood.

**Design Flood Elevation or DFE** the elevation of the highest flood that a retrofitting method is designed to protect against. Homes are elevated to the DFE for example.

**Storm sewers:** typically a connected network of subsurface concrete pipes

### Green Infrastructure & Nature-based Processes

**Ecosystem Services** are the goods and services provided by ecosystems to humans. Ecosystem Services make human life possible by, for example, providing nutritious food and clean water, regulating disease and climate, supporting the pollination of crops and soil formation, and providing recreational, cultural and spiritual benefits.

**Gray Stormwater Infrastructure** is a network of at-grade and below-grade drainage channels that make up a stormwater drainage system. It is referred to as "grey" infrastructure because the system is typically made out of concrete.

**Green Infrastructure** is the harnessing of ecological systems to improve urban ecology.

**Green Stormwater Infrastructure** refers to a variety of practices that restore or mimic natural hydrological processes. While "gray" stormwater infrastructure is designed to convey stormwater away from the built environment, green infrastructure uses soils, vegetation, landscape forms, and other media to manage rainwater where it falls through capture, storage, and evapotranspiration. By integrating natural processes into

**1% or 0.2% chance of flood:** 1% or 0.2% chance of flood; The Federal Emergency Management Association (FEMA) maintains nation-wide floodplain maps that identify properties located in what they consider to be the floodplain. The floodplain is mapped in terms of a 100 year or 1% chance of flood every year, and a 500 year or a .2% chance of flood every year. Properties located in the 100-year and the 500-year floodplain, as identified by FEMA, are those referred to when we say, "**a home is located in the floodplain.**" The FEMA designation carries regulatory and insurance implications, as well implications for recovery funds.

**100-year floodplain** means there is at least a 1% chance each year that the property will flood

**500 year floodplain** means there is at least a 2% chance each year that the property will flood

**Floodplain** is any land area susceptible to being inundated by floodwaters from any source. This can include coastal areas impacted by storm surge, land along a river or bayou that is flooded when that waterway rises out of its banks, or low-lying land that fills with water when it rains. Flooding occurs in a wide range of landscapes due to rainfall or storm surge. The floodplain is land that has been or may be covered by floodwater during the regional flood. The floodplain includes the floodway and flood fringe areas. These areas are labeled on the Flood Insurance Rate Maps as A, AE, A1-30, AO or AH zones.

the built environment, green infrastructure provides a wide variety of community benefits, including reducing stormwater flooding impacts, improving water and air quality, reducing urban heat island effects, creating habitat for pollinators and other wildlife, and providing aesthetic and recreation.

**Evapotranspiration** is the sum of all processes by which water moves from the land surface to the atmosphere via evaporation and transpiration, through in this way, trees can effectively cool the surrounding air.

**Phytoremediation** is a plant-based approach, which involves the use of plants to extract and remove elemental pollutants or lower their bioavailability in soil.

## Heat & Energy

**Urban Heat Island Effect** an urban or metropolitan area that is significantly warmer than its surrounding rural areas due to the lack of shade, prevalence of heat absorbing materials, and other human activities such as manufacturing.

**Service Network** is a structure that brings together several entities to deliver a particular service. In the context of this report, service network builds on the

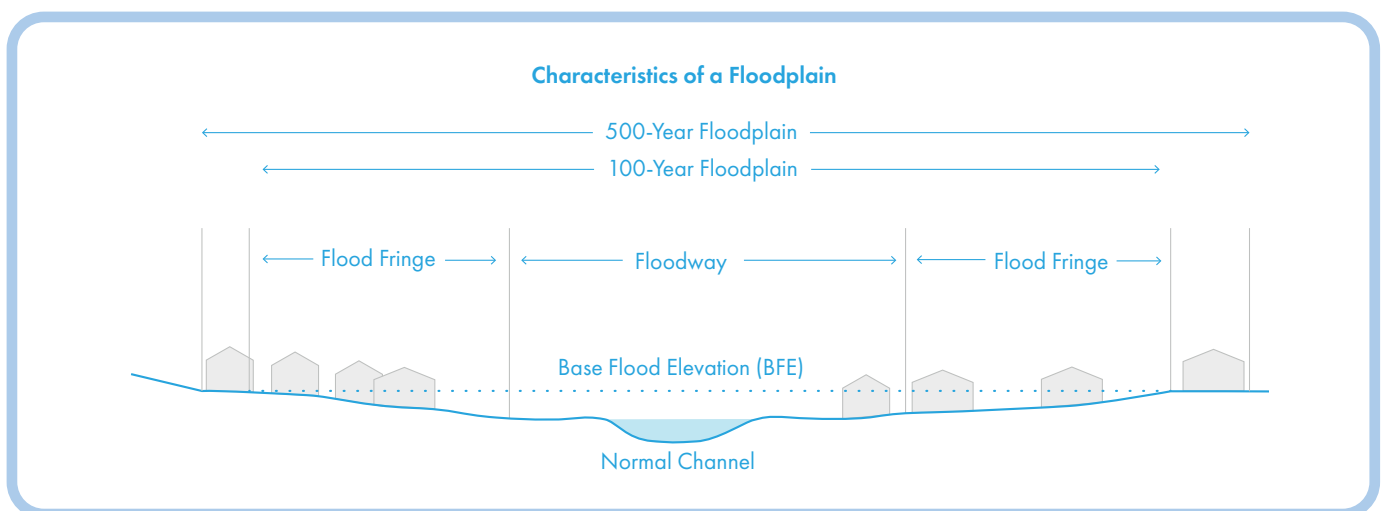


Figure 87: Diagram of the floodplain



# APPENDIX D

## RESILIENCE DEFINITIONS AND CONCEPTS

City's Resilience Hubs project to extend the facilities and service network that support unique preparation, response and recovery from stresses and shocks in the specific neighborhood they serve.

**Brownout** is a drop in voltage in an electrical power supply system. Unintentional brownouts can be caused by excessive electricity demand, severe weather events, or a malfunction or error affecting electrical grid control or monitoring systems. Intentional brownouts are used for load reduction in an emergency, or to prevent a total grid power outage due to high demand.

**Weatherization** means improving a building's energy performance primarily by reducing heat loss or heat gain due to leakage at the building envelope. It can also include other performance improvements that reduce energy demand such as upgrading appliances and systems, reducing unwanted heat gain by installing a cool roof or planting trees along the southern building exposure, and many more.

### Social Justice

**Social vulnerability** is the susceptibility of social groups to the adverse impacts of natural hazards, including disproportionate death, injury, loss, or disruption of livelihood.

**Environmental justice** is the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to the development, implementation and enforcement of environmental laws, regulations and policies.

**Energy insecurity** is a lack of access to (affordable and reliable) energy. In the context of this report, it is defined as the inability to meet basic household energy needs, especially caused by extreme event (e.g. Winter Storm Uri).

**Procedural justice** refers to the idea of fair processes, and how people's perception of fairness is strongly impacted by the quality of their experiences and not only the end result of these experiences.

**Drainage system:** comprised of ditches, and traditional underground storm sewers. if the rainfall intensity exceeds the capacity of the local drainage system, street and neighborhood flooding can occur.

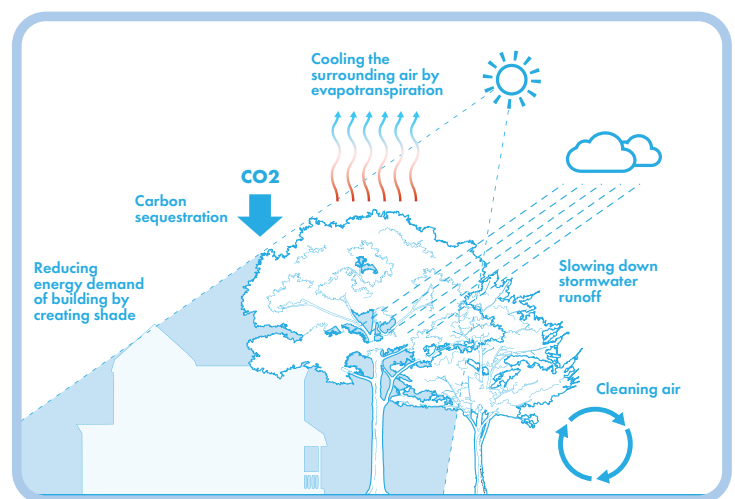


Figure 88: How a tree cools

**Flood vulnerable** means properties are identified as being ‘highly vulnerable’ to flood through a neighborhood vulnerability assessment carried out as part of the neighborhood planning process. Vulnerability is assessed by considering multiple factors, such as parcel and building location relative to the geographic boundaries of the FEMA floodplain, type of property use and elevation requirements in place when the property was built. This is an important consideration when assessing risk in Independence Heights, whose flooding has historically been far more extensive than the FEMA floodplains indicate.

### **Community Planning**

**Complete Communities** is to build one complete city from recovery to resilience by championing the voices of residents that have been ignored for far too long and offering every Houston resident the foundational resources needed to thrive. We work across private, public, and nonprofit sectors to collectively overcome economic, environmental, and equity challenges to transform Houston’s legacy into one everyone can be proud of.

**The Fifteen Minute Neighborhood** is created by prioritizing pedestrian and cyclist mobility over vehicle mobility, and allowing for a mixture of uses such that residents can reach essential services, jobs, and other key destination within fifteen minutes of walking or biking from their home or workplace.

**Living with Water:** The City of Houston and partners hosted two Living with Water workshops in November 2018 and May 2019 as part of Houston’s resilience program. Living with Water Houston brought together local, national, and Dutch experts representing multiple disciplines to solve site-specific water and resilience challenges alongside local governments, state and federal agencies, and community stakeholders.

### **Houston Municipal Context**

**Resilient Houston**, the City’s resilience strategy, was released on February 12, 2020. Resilient Houston provides a framework for collective action for every Houstonian; our diverse neighborhoods and watersheds; City departments; and local, regional, and partners. The strategy links existing efforts with new ones that will collectively work to protect Houston against future disasters—from hurricanes to extreme heat waves—and chronic stresses such as aging infrastructure, poor air quality, and flooding.

# APPENDIX D

## RESILIENCE DEFINITIONS AND CONCEPTS

**Houston Climate Action Plan** provides evidenced-based measures to reduce greenhouse gas emissions and preventative measures to address the negative outcomes of climate change. The plan will demonstrate how the City will adapt and improve its resilience to climate hazards that impact the city today as well as risks that may increase in the coming years.

**General Fund** refers to revenues accruing to the state from taxes, fees, interest earnings, and other sources which can be used for the general operation of state government, including the Capital Improvements Program.

**Capital Improvements Program** is a list of the budgets allocated to capital projects, and the associated funding approved by the City Council. The City of Houston has a five (5) year plan updated annually, addressing the infrastructure needs.

### Interventions (misc.)

**Bioretention planters** are stormwater infiltration cells constructed with walled vertical sides, a flat bottom area, and a large surface capacity to capture, treat, and manage stormwater runoff from the street.

**Dry or wet bioswales** are vegetated open channels that are designed and constructed to treat stormwater runoff within dry or wet cells formed by check dams or other structures. A dry swale is designed to prevent standing water, with or without an underdrain, while a wet swale is designed to hold water.

**Detention system** is an area that stores water temporarily and eventually drains into the sewer system, such as green roofs, green-blue roofs, park space, bioswales, berms, sunken basketball courts, and sunken playgrounds.

**Conveyance system** means that portion of a drain system that consists of a series of pipes that transport water from one area to another without providing detention.



Figure 89: Focus areas and goals of Houston Climate Action plan

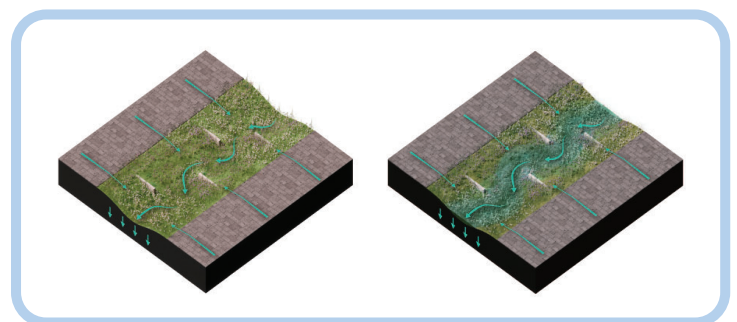


Figure 90: Dry or wet bioswales





Figure 91: Priority Shocks and Stresses for Houston

**Rain gardens** are a depressed area in the landscape that collects rain water from a roof, driveway or street and allows it to soak into the ground.

**Reflective Roofs** are roofs that reflect the sun's energy back instead of absorbing the heat. The heat absorbed is passed to the building, which translates as higher cooling costs.

**Multiple Benefit Strategies + Actions** refers to physical interventions, such as a street remodel, that implement a variety of different resilience solutions in a single intervention. For example, a street remodel can upgrade the stormwater drainage system, add a bike lane and traffic calming features, install ADA compliant curbs and ramps, install street trees and bioretention planters, street lighting and furniture, wayfinding and other features, all as part of a single project.

**Sticky Event** is a community engagement event that is designed to carry information of interest after the event takes place. For example, an event initializing awareness about a planning effort, public engagement opportunity, or resilience risk and resources.

# APPENDIX E

## ACRONYMS

<b>AC or A/C</b>	Air Conditioning	<b>LIHTC</b>	Low-Income Housing Tax Credit
<b>ACS</b>	American Community Survey	<b>LMI</b>	Low- or Moderate-Income
<b>ADA</b>	American Disabilities Act	<b>MOCC</b>	Mayor's Office of Complete Communities
<b>ARA</b>	Administration & Regulatory Affairs	<b>MOED</b>	Mayor's Office of Economic Development
<b>CASPER</b>	Community Assessment for Public Health Emergency Response	<b>MOCA</b>	Mayors Office of Cultural Affairs
<b>CBO</b>	Community-Based Organization	<b>MORS</b>	Mayor's Office of Resilience and Sustainability
<b>CCP</b>	Community Participation Plan	<b>NGO</b>	Nonprofit Government Organization
<b>CDC</b>	Community Development Corporation	<b>NOFA</b>	Notice of Funding Availability
<b>CDHO</b>	Community Housing Development Organization	<b>NRP</b>	Neighborhood Resilience Plan
<b>CE</b>	Community Engagement	<b>NST</b>	Neighborhood Support Team
<b>CEAP</b>	<i>Comprehensive Energy Assistance Program</i>	<b>OBO</b>	Office Of Business Opportunity
<b>CIP</b>	Capital Improvements Program	<b>OEM</b>	Office of Emergency Management
<b>CRO</b>	Chief Resilience Officer	<b>PD</b>	Planning and Development
<b>DON</b>	Department of Neighborhoods	<b>PROW</b>	Public Right-of-Way
<b>ECHO</b>	Elder Cottage House Opportunity	<b>QAP</b>	Qualified Allocation Plan
<b>GI</b>	Green Infrastructure	<b>ROW</b>	Right-of-Way
<b>GSJ</b>	Green Stormwater Infrastructure	<b>SBA</b>	Small Business Administration
<b>HAP</b>	Homeowners Assistance Program	<b>SWAT</b>	Stormwater Action Team
<b>HCD</b>	Housing and Community Development	<b>SWD</b>	Solid Waste Management
<b>HFD</b>	Houston Fire Department	<b>TAC</b>	Technical Advisory Committee
<b>HHD</b>	Houston Health Department	<b>TIRZ</b>	Tax Increment Reinvestment Zone
<b>HPARD</b>	Houston Parks and Recreation	<b>VAD</b>	Vacant, Abandoned, and Deteriorated
<b>HPL</b>	Houston Public Library		
<b>HPW</b>	Houston Public Works		
<b>HVAC</b>	Heating, Ventilation, and Air Conditioning		
<b>HVI</b>	Heat Vulnerability Index		
<b>ICC</b>	Increased Cost of Compliance		
<b>IDM</b>	Infrastructure Design Manual		
<b>LEED</b>	Leadership in Energy and Environmental Design		

# DEPARTMENT AND OFFICE ACRONYMS

<b>311</b>	Help and Information
<b>CC</b>	Civic Club
<b>CCU</b>	Complete Communities University
<b>CDBG</b>	Community Development Block Grant
<b>CDBG-DR</b>	Community Development Block Grant Disaster Recovery
<b>CDBG-MIT</b>	Community Development Block Grant Mitigation
<b>CFRTF</b>	Harris County Community Flood Resilience Task Force
<b>COH</b>	City of Houston
<b>DC PSC</b>	District of Columbia Public Service Commission
<b>DC SEU</b>	District of Columbia Sustainable Energy Utility
<b>DOEE</b>	Department of Energy and Environment
<b>DON</b>	Department of Neighborhoods
<b>EPA</b>	Environmental Protection Agency
<b>FEMA</b>	Federal Emergency Management Agency
<b>GCPD</b>	Gulf Coast Protection District
<b>GLO</b>	Texas General Land Office
<b>HARC</b>	Houston Advanced Research Center
<b>HCDD</b>	Housing and Community Development Department
<b>HCFCDD</b>	Harris County Flood Control District
<b>HCHA</b>	Harris County Housing Authority
<b>HEF</b>	Houston Equity Fund
<b>HHA</b>	Houston Housing Authority
<b>HHS</b>	Health and Human Services
<b>HPCD</b>	Houston Planning and Community Development
<b>HPRD</b>	Houston Parks and Recreation Department
<b>HUD</b>	Housing and Urban Development
<b>ISD or Houston ISD</b>	Independent School District
<b>LTH</b>	Let's Talk Houston
<b>METRO</b>	Metropolitan Transit Authority of Harris County
<b>MOCA</b>	Mayor's Office of Cultural Affairs
<b>MOR</b>	Mayor's Office of Resilience
<b>MORS</b>	Mayor's Office of Resilience and Sustainability
<b>NHPD</b>	National Housing Preservation Database
<b>OEM</b>	Office of Emergency Management
<b>PD</b>	Planning Department
<b>PW or HPW</b>	Public Works
<b>SN</b>	Super Neighborhood
<b>SWMD</b>	Solid Waste Management Department
<b>TDHCA</b>	Texas Department of Housing and Community Affairs
<b>TX-PACE</b>	Texas Property Assessed Clean Energy
<b>TxDOT</b>	Texas Department of Transportation
<b>US HUD</b>	United States Housing and Urban Development



# APPENDIX F

## ENDNOTES

### EXECUTIVE SUMMARY

1 *Resilient Houston*: 130

### THE PROCESS

2 *Climate Impact Assessment*: 9

3 *Ibid*: 7

4 NOAA National Centers for Environmental Information State Climate Summaries 2022 Texas: <https://statesummaries.ncics.org/chapter/tx/> (Accessed: 26 Feb 2023).

5 It is recommended that the community work in partnership with the City where funding and staffing permits. Doing so establishes buy-in with a wider group of stakeholders and creates greater credibility when the City stands behind the plan.

6 Stockholm Resilience Centre [www.stockholmresilience.org/research/research-news/2015-02-19-what-is-resilience.html](http://www.stockholmresilience.org/research/research-news/2015-02-19-what-is-resilience.html)

7 National Academies of Sciences, Engineering, and Medicine [www.nationalacademies.org/topics/resilience/](http://www.nationalacademies.org/topics/resilience/)

8 *Resilient Houston* (targets and goals table).

9 [https://cops.usdoj.gov/html/dispatch/04-2015/a\\_new\\_procedural\\_justice\\_course.asp](https://cops.usdoj.gov/html/dispatch/04-2015/a_new_procedural_justice_course.asp)

### THE NEIGHBORHOOD

10 <https://www.ejnet.org/ej/principles.pdf>

11 Quotation from anonymous resident at a Neighborhood Resilience Planning public engagement event.

12 AccelAdapt, 2023.

13 Houston Galveston Area Council Basin Highlights Report: <https://datalab.h-gac.com/BHR2017/index.html>

14 Community members voiced concern about the stormwater impacts of new development, so it's important to highlight that new development is being built to substantially higher requirements than original development, so should not have the same neighborhood wide effects that previous development activity has had. The Robin's Landing is designed to meet the City's low impact development requirements and Harris County Flood Control's Atlas 14 standards, which means the development is designed not to exacerbate stormwater flooding through design features such as on-site detention ponds and stormwater system upgrades.

15 Tree Equity Score: <https://treeequityscore.org/map/#11.06/29.7811/-95.286>

16 Environmental Protection Agency: <https://www.epa.gov/green-infrastructure/reduce-urban-heat-island-effect>

17 CDC Social Vulnerability Index (SVI 2020) dataset based on the American Community Survey (ACS)

### THE PLAN

# *Resilient Houston*: 72

18 Crimmins, A., et al., Executive Summary, in *The Impacts of Climate Change on Human Health in the United States: A Scientific Assessment*. 2016, U.S. Global Change Research Program: Washington, DC. p. 1–24.

19 *Resilient Houston*: 141

20 *Ibid*: 50

21 Green infrastructure varies greatly in type, and with it the associated maintenance requirements. Generally, GSI has lower maintenance costs because GSI uses natural systems that are fundamentally self-regulating or self-sustaining.

The City of Portland, for example, reports a biannual maintenance requirement for the City's urban bioretention planters in the public right-of-way. Additionally, since GSI tends not to use turf grass, the associated mowing, weeding, aeration, watering, and fertilization requirements of maintaining turf grass are eliminated.

**21** *Resilient Houston:* 108

**22** *Ibid:* 79

**23** <https://www.epa.gov/climate-adaptation/climate-adaptation-and-epas-role#:~:text=Adaptive%20capacity%20is%20the%20ability,or%20coping%20with%20the%20consequences.>)

**24** *Resilient Houston:* 50

**25** *Ibid:* 77

**26** <https://www.energy.gov/energysaver/do-it-yourself-home-energy-assessments>

**27** *Resilient Houston:* 50

**28** *Ibid:* 81

**29** Houston Public Library has partnered with Habitat for Humanity to bring a new library to the Robin's Landing. The proposed location is outside of the floodplain and more centrally within the neighborhood, and will be in a newly constructed building. The re-establishment of a neighborhood library brings back a critical public space and facility into the neighborhood, and may service some passive resilience functions such as a cooling or heating center, charging center, internet cafe, job center, and others, but cannot serve as a resilience hub. The Robin's Landing is designed to meet the City's low impact development requirements and Harris County Flood Control's Atlas 14 standards, which means the development is designed not to exacerbate stormwater flooding through design features such as on-site detention ponds and stormwater system upgrades.

**30** *Resilient Houston:* 81

**31** *Ibid:* 121

**32** *Ibid:* 50

**33** *Ibid:* 63

**34** *Ibid:* 97

**35** City of Houston's Tree Planting Guidebook: [https://www.houstontx.gov/parks/pdfs/2015/TreePlantingGuideBooklet\\_Eng.pdf](https://www.houstontx.gov/parks/pdfs/2015/TreePlantingGuideBooklet_Eng.pdf)

**36** The 15-minute neighborhood is created by prioritizing pedestrian and cyclist mobility over vehicle mobility, and allowing for a mixture of uses such that residents can reach essential services, jobs, and other key destination within fifteen minutes of walking or biking from their home or workplace.

**37** *Resilient Houston:* 80

**38** *Ibid:* 96

**38** *Ibid:* 104

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# ACKNOWLEDGMENTS

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**Resilience is a process.**

**In the Independence Heights  
Neighborhood Resilience Plan  
you will find short-term projects  
that will start to create change  
soon, but also longer-term  
projects that will still take work.**

**Use this document to learn  
about your vulnerabilities, read  
about the projects, be inspired  
to develop new initiatives,  
and build the partnerships  
necessary to continue creating  
change in the community.**



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