# EDGEBROOK NEIGHBORHOOD RESILIENCE PLAN







**MAY 2023** 







### PREAMBLE

The challenges of resilience in Houston are as unique as the city itself. Houston is a metropolis, composed of eighty-eight (88) diverse Super Neighborhoods—each with its own identifiable character and historical significance. Although the effects of climaterelated disasters are widespread in Houston, neighborhoods recover better and rebuild faster when there is a plan in place to help focus efforts and guide decision making.

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# STATEMENT FROM THE MAYOR

The City of Houston has experienced seven federally declared disasters in the last seven years. Flooding from Hurricane Harvey, a historic freeze in 2021 and other recent catastrophic weather events had a devastating impact on our infrastructure, homes and our families. When the floodwaters cleared, what emerged was the strength and perseverance of the people who supported each other even when they had little to give. It is those same people who have guided our efforts to ensure greater resilience for the future. Even as we worked together to return to normalcy, we knew that recovery was a short-term goal. We knew these devastating events would not be the last. We knew we needed to learn from those experiences and have a plan in place to protect vulnerable neighborhoods and make them resilient for the future.

So, in 2022 we launched the Neighborhood Resilience Plan initiative in three pilot neighborhoods. This program provides community-driven strategies and policies to support neighborhood recovery from weather related disasters and vulnerability against multiple hazards - from hurricanes to extreme heat waves, and chronic stresses such as poor air quality, and flooding. The plans not only address risk reduction, but they also include strategies for improving infrastructure, empowering community leaders and bolstering economic development to bring all communities to a greater level of resilience. These three neighborhoods are just a start.

Each plan is tailored to address needs identified by each community, but these initial efforts will establish an adaptable planning framework for the future. In these pages you will find a blueprint to guide neighborhoods across the city about how to overcome existing barriers to resiliency. Join me, our partnering agencies, community leaders and residents to take a closer look at the needs expressed in this plan. Lend your support as we move forward to put this plan into action. We cannot control the weather, but we can rediscover the collective fortitude and the generosity of spirit that we forged in the aftermath of the storm. Let's not wait for another crisis to strengthen our neighborhoods and create a more resilient Houston. We will use this plan to make this community better starting today.

- Mayor Sylvester Turner



### **EXECUTIVE SUMMARY**

Mayor Turner's Resilient Houston plan, published February 2020, is a direct response to the devastation and catastrophic flooding caused when one trillion gallons of rain fell on Houston during Hurricane Harvey. The plan defines 62 actions across 18 goals to enhance Houston's resilience against acute shocks and chronic stresses, and adaptation to a changing climate and energy reality.

The Edgebrook Neighborhood Resilience Plan implements a key target of Resilient Houston, to develop 50 neighborhood plans by 2030, and is the first of its kind in Houston. It serves the purpose of providing a strategic plan to achieve Resilient Houston's goals, actions and targets at the neighborhood scale. It provides a community-based vision of neighborhood resilience, and makes recommendations for people-based and placed-based strategies and actions to improve neighborhood resilience now and into the future. Edgebrook is one of the first three neighborhoods selected by the Mayor for a Neighborhood Resilience Plan, as a pilot project in a program led by the Houston Planning and Development Department.

The shared purpose of *Resilient Houston* and the *Neighborhood Resilience Plans* is to reduce the impacts of shocks and stresses, and to improve preparation for—and the fastest and best recovery from—adverse events. Houstonians are consistently reminded of the urgent need for transformative change and for these changes to be built on long-term holistic, equitable, and inclusive strategies and actions, particularly in historically disadvantaged communities like Edgebrook. The Edgebrook Neighborhood Resilience Plan takes direction from Resilient Houston "Enshrining equity and equitable outcomes in all policies and programs is an essential step toward addressing root causes of inequity, including historical disinvestment and disproportionate negative impacts for communities of color and our most vulnerable residents"

(Resilient Houston, page 130)

by incorporating climate adaptation and risk reduction, infrastructure modernization, housing stability and security, environmental protection,

social empowerment, and economic development into place-based and people-based strategies for the community. The plan provides a vision for doing things in neighborhoods that have not historically been done to create the safety and stability the community needs to face the challenges and uncertainties of today. Specifically, the plan is a tool to direct neighborhoodbased investments into practical and tangible projects to reduce flooding, manage heat, and address physical and social vulnerabilities to climate and other hazards. Additionally, the plan seeks to improve the overall quality of life and support economic opportunities in the community.

The City of South Houston forms the northern boundary; South Shaver sets the eastern and southern boundaries and the western boundary is the Gulf Freeway. Located in City Council District E, the



Figure 2: Super Neighborhood 79.

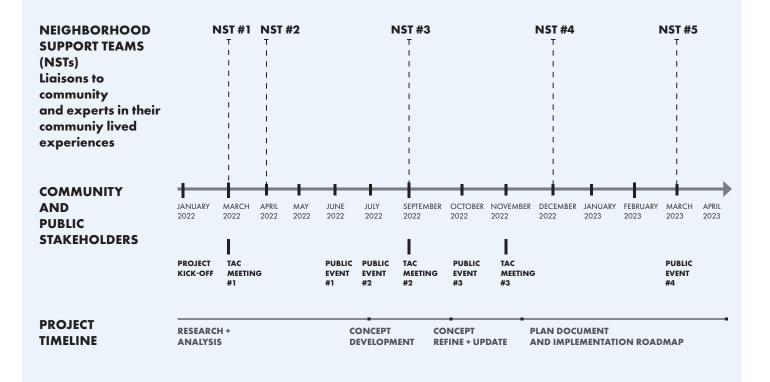


Figure 3: project timeline

Edgebrook neighborhood has been selected to receive one of three of the first City of Houston's Neighborhood Resilience Plans due to the severity of flood damage from Hurricane Harvey, vulnerability to climate related hazards, watershed location, the presence of active and supportive civic organizations and other demographics.

Over the course of 15 months, the planning team has been in active dialogue with the Edgebrook community as part of the formulation of the Edgebrook Neighborhood Resilience Plan. The team took direction from the community through traditional public meetings and surveys, focused oneon-one conversations with community leaders, and working sessions with the Neighborhood Support Team (NST) and proactive residents. The wants and needs heard in these meetings provide the basis of the plan's development and resulting recommendations. The community's goals have been vetted and coordinated with the Planning and Development Department (PD) through several Technical Advisory Committee (TAC) meetings intended to ensure the plan's feasibility, identify lead departments and agencies, and identify or allocate potential funds to implement projects.

# **EXECUTIVE SUMMARY**

Through conversations with the community, several neighborhood priorities have been identified that define the community's vision for their neighborhood:

- continue to activate the community around resilience and increase social cohesion;
- develop a flexible and robust social network that allows for quick responses and distribution of resources in the event of stresses and shocks, and that helps transform the neighborhood for the better;
- improve the appearance and cleanliness of the neighborhood and its natural environment;
- significantly reduce the risk of flood and its compounding effects;
- prepare homes for extreme weather and repair quickly and fully after events;
- improve traffic safety and have cool streets;
- improve neighborhood services and have a **healthy and growing** economy.

The community's vision for resilience in their neighborhood and the foundational goals and targets of the Resilient Houston plan provides the basis for the strategies and actions recommended in this plan.

#### **Guiding Principles and Projects**

They inform the people- and place-based project-based investments across the neighborhood to continue the momentum created during the resilience planning process. The recommended projects are organized into three implementation stages:

 short-term for immediate implementation, like civic leadership or home energy audits;

- near-term or projects that require some coordination and planning but that can be realized within the next few years, like complete sidewalks, and home weatherization; and
- **long-term** projects that take substantial amounts of time to coordinate, fund, and construct, such as the enhancement and expansion of stormwater infrastructure for conveyance.

In the **short-term**, the community will be more aware of risks and opportunities for improving safety at home while celebrating the spirit of Edgebrook through civic leadership activities and other convenings that encourage preparedness and aid recovery. In the near-term, the community will begin improving homes and businesses as well as the shared public spaces such as streets and business opportunity, further reducing risks while bringing community members together and supporting its development. In the longterm, substantial changes in flood risk reduction and improvements in mitigating the urban heat island effect, will significantly alter the physical reality and associated risks of living in Edgebrook.

### **GUIDING PRINCIPLES**

LIVING IN A CONNECTED COMMUNITY SAFE AT HOME SAFE IN THE NEIGHBORHOOD

#### SHORT-TERM

QUICK WINS link community needs, funding opportunities, energy with City or not-for-profit and philanthropy

**EXECUTE NOW**...or really soon.

#### **NEAR-TERM**

PLACED-BASED INTERVENTIONS realize multiple concepts, and have multiple benefits

COLLABORATE across City agencies + place in Capital Improvements Plan

DESIGN + ENGINEER PROJECT with community input

**EXECUTE** in approximately 3-5 years

#### LONG-TERM

PLACED-BASED INTERVENTIONS to catalyze transformation across multiple stakeholder groups

IDENTIFY project leader + supporting actors

VISION DOCUMENT to use to secure State, Federal + private and/or philanthropic funding

DESIGN + ENGINEER project components after (partial) funding is secured, and get input from the community

**EXECUTE** in phases

Keep The Momentum

**Model Resilient Homes** 

Streetscape Improvements

Resilience Hub Facility + Service Network

Edgebrook Drive Corridor Improvements Stormwater Infrastructure for Conveyance



# PLANNING PROCESS

WHAT IS A RESILIENT NEIGHBORHOOD?

WHAT IS A NEIGHBORHOOD RESILIENCE PLAN?

WHAT IS A RESILIENT NEIGHBORHOOD PLANNING PROCESS?

**HOW TO USE THIS PLAN** 

## WHAT IS A RESILIENT NEIGHBORHOOD?

The City of Houston has experienced 18 major weather events including flooding, heat, cold, and drought since 2000, along with a major global pandemic, lives have been lost and billions-trillions of dollars lost in damage. Houston's Climate Impact Assessment The scientific community projects that weather events will continue along this trajectory, or that they will continue to intensify in terms of both frequency and magnitude (Climate Impact Assessment: 9), and specifically for Houston these projections mean more severe droughts, sea level rise, more intense coastal flooding and increased intensity of storms. So lit is imperative that the community works consistently toward reducing the impact of future events.

In terms of climate, the neighborhood is experiencing a general warming trend and changing precipitation patterns. The City's <u>Climate Impact Assessment</u> summarizes Houston's changing climate, finding that the City has already experienced:

#### What is Resilience?

"Resilience is the capacity of a system, be it an individual, a forest, a city or an economy, to deal with change and continue to develop. It is about how humans and nature can use shocks and disturbances like a financial crisis or climate change to spur renewal and innovative thinking."<sup>6</sup>

"Enhanced resilience allows better anticipation of disasters and better planning to reduce disaster losses — rather than waiting for an event to occur and paying for it afterward."<sup>7</sup>

#### **Goals from Resilient Houston**

Gouis nom	Resilient Houston
PREPARED &	THRIVING HOUSTONIANS
GOAL 1	We will support Houstonians to be prepared for an uncertain future.
GOAL 2	We will expand access to wealth-building and employment opportunities.
GOAL 3	We will improve safety and well-being for all Houstonians.
SAFE & EQUI	TABLE NEIGHBORHOODS
GOAL 4	We will ensure that all neighborhoods have equitably resourced plans.
GOAL 5	We will invest in arts and culture to strengthen community resilience.
GOAL 6	We will ensure all neighborhoods are healthy, safe, and climate ready.
GOAL 7	We will build up, not out, to promote smart growth as Houston's population increases.
HEALTHY & C	CONNECTED BAYOUS
GOAL 8	We will live safely with water.
GOAL 9	We will embrace the role of our bayous as Houston's front yard.
ACCESSIBLE &	& ADAPTIVE CITY
GOAL 10	We will demonstrate leadership on climate change through action.
GOAL 11	We will modernize Houston's infrastructure to address the challenges of the future.
GOAL 12	We will advance equity and inclusion for all.
GOAL 13	We will transform city government to operationalize resilience and build trust.
INNOVATIVE	& INTEGRATED REGION
GOAL 14	We will continue to invest in the region's diverse economy
GOAL 15	We will increase regional transportation choice.
GOAL 16	We will manage our land and water resources from prairie to bay
GOAL 17	We will enhance regional emergency preparedness and response.
GOAL 18	We will leverage existing and new investments and partnerships.
5 ( T	

Figure 4: The goals of the Resilient Houston plan.

- Increases in the average temperature of all seasons;
- Lengthening of summer, with summer beginning earlier and ending later;
- Increases in energy demand for cooling buildings for the spring, summer, and fall seasons;
- Increases in the number of hot days per year (defined here as maximum temperature above 100°F) and the number of warm nights per year (defined here as minimum temperature above 80°F);
- Increases in the temperature of the hottest days experienced each year;
- Longer multi-day heatwaves;
- Little change in total annual precipitation but a decrease in summer precipitation and increase in fall precipitation; and
- Greater variability in day-to-day precipitation that includes both slight increases in number of dry days and increasing risk of drought due to soil moisture decreases resulting from higher temperatures, as well

as increases in the precipitation falling during extreme precipitation events such as the wettest three-day period each year. (Climate Impact Assessment, 7).

In addition to weather events, stresses and shocks can include other types of events such as pandemics, economic changes such as rising energy prices, sudden spikes in housing demand, and exposure to environmental toxins. Each event adds to the nature and scope of what a resilience planning effort must consider.

Given the increased likelihood of extreme weather events, and the compounding effects of repeat or multiple events on a community, as well as underlying stresses, it is imperative that tangible action be taken now to reduce the impact of events, and optimize the recovery from them. This plan is a key step in taking action to mitigate the impacts of climate change and other extreme events on the community.

"Temperatures in Texas have risen almost 1.5 degrees Fahrenheit since the beginning of the 20th Century. Historically unprecedented warming is projected during this century, with associated increases in extreme heat events" "Although projected changes in annual precipitation are uncertain, increases in **extreme precipitation events** are projected. Higher temperatures will increase soil moisture loss during dry spells, increasing the intensity of naturally occurring **droughts**" "Future changes in the number of landfalling **hurricanes** in Texas are difficult to project. As the climate warms, hurricane rainfall rates, storm surge height due to sea level rise, and the intensity of the strongest hurricanes are all projects to increase."<sup>4</sup>

### WHAT IS A NEIGHBORHOOD RESILIENCE PLAN?

### NEIGHBORHOOD SELECTION

### PUBLIC ENGAGEMENT

Establishes and conducts a consistent neighborhood selection and engagement process Engage the Neighborhood Support Team (NST) and establishes a public enegagement schedule

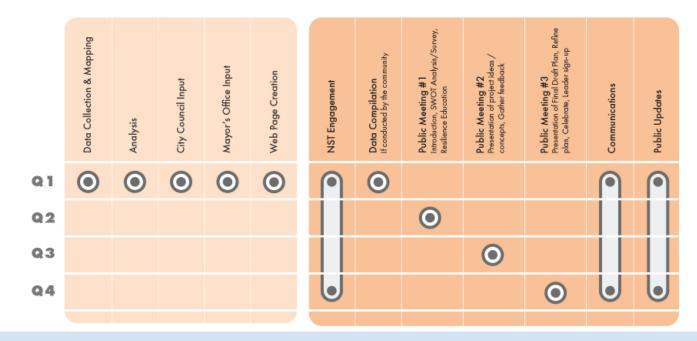


Figure 5: Diagram showing how the replicability framework supports the neighborhood resilience planning process.

A Neighborhood Resilience Plan is a strategic action plan for government, community leaders and innovators looking to address core resilience issues facing their community. It has the flexibility to align both to Resilient Houston's goals and targets while also aligning to the unique physical characteristics and community priorities of the neighborhood. The plan helps to guide the community, its leaders, and its elected representatives toward decisions that reduce and mitigate neighborhood vulnerabilities, and it provides the essential foundation for forming partnerships with local government, philanthropy, community-based organizations, and other institutions and organizations.

The plan contains Community Engagement (see page 40) and Vulnerability Assessment findings (see page 20) that inform and shape the community's vision for resilience. Encapsulating the community's resilience vision, the Guiding Principles describe the high-level actions that lay the foundation for neighborhood resilience. The Guiding Principles of the plan appear broad and widely applicable across the City of Houston but are also localized to create concrete action today. Projects and programs make the Guiding Principles tangible and actionable through specific recommendations for peoplespecific and placed-based initiatives designed to achieve resilience in the Edgebrook neighborhood. To ensure that the community's vision and ambitions laid out in this plan are realized, ambitious performance targets, implementation timelines, and feasible funding strategies are embedded in the projects and expanded on in the plan's appendices.

### TECHICAL ADVISORY COMMITTEE

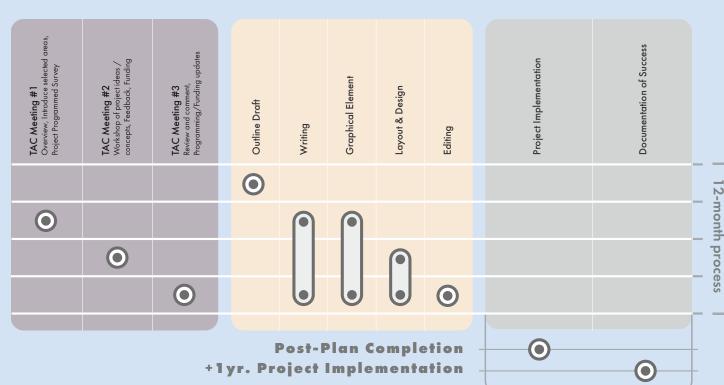
Provides guidance and feedback on recommended actions and plans and advises on feasibility and funding

### PLAN PRODUCTION

Provides packages of implementable projects alongside, recommended funding sources, order of actions, policy implications and program leadership/support-team assumptions

### IMPLEMENTATION REPORTING

Provides monitoring and evaluation guidelines in alignment with Resilient Houston M&E workflows



The plan is designed to:

- Make sure the community is equipped with the best knowledge, skills, and resources available surrounding resilience practices.
- Enable the community to take ownership of their neighborhood by supporting the community to seek grants and private partnerships;
- Support community advocacy in local government decision making processes; and
- Describe a number of strategies

and implementable projects that will create tangible change in the neighborhood.

It provides action items on how to prepare homes and buildings to withstand flooding, heat, and power outages through innovative building technology, harnessing nature to cool and insulate, and implementing other best building practices, while also addressing outstanding repairs from previous disasters. The plan organizes infrastructure and other major public investments across agencies and jurisdictions; it harnesses nature to manage heat and flooding at a neighborhood scale and recommends substantial investments in streets and the bayou through multiple benefit projects that result in healthy and complete streets, improved ecology and environmental health, and greater flood water capacity. It also recommends programs and projects to increase community capacity to withstand, respond to, and recover from shocks and stresses by increasing local knowledge and awareness, strengthening networks for distributing resources and other forms of support, and increasing resources in the neighborhood through economic

### WHAT IS A RESILIENT NEIGHBORHOOD PLANNING PROCESS?

The Edgebrook Neighborhood Resilience Plan expands on the substantial work previously conducted through Resilient Houston, Houston Climate Action Plan, Complete Communities, and other Hurricane Harvey recovery projects.

With thoughtful outreach, in collaboration with local community leaders and organizations, this plan identifies compound risks and vulnerabilities, and it then offers multibenefit strategies to address identified risks and vulnerabilities through placedbased projects. These include climate adaptation and flood risk reduction projects, aw well as infrastructure modernization, housing stability and security, healthy clean environment, social empowerment, economic development, and heat mitigation. It also provides people-based strategies that address historic and prevailing inequities, the plan collectively builds on capacity to advance neighborhood priorities, attract, and guide investment, and encourage equitable growth and redevelopment. This effort seeks to transfer agency to neighborhood

advocates and community members to steward resilience efforts at the local level, while considering initiatives and impacts at the City and regional levels.

#### **Nested Scales**

The neighborhood planning process is organized in terms of 'nested scales', or various planning efforts occurring at different scales but in relation to one another other.<sup>8</sup> In the City of Houston, for instance, the bayous are one of the linking elements between the different scales—the regional, city, neighborhood, and individual—within regional management of the White Oak Bayou watershed, Harris County bayou improvement planning, White Oak Bayou neighborhood specific plans and individual parcel owner water management projects.

### Resilient Houston Shocks and Stresses

Building on the priority shocks and stressors identified in Resilient Houston, the neighborhood resilience action planning effort assesses stressors expected to affect the City of Houston at large as well as vulnerability amplifiers specific to each neighborhood. In Edgebrook such overarching amplifiers include flood, housing, energy, public health, with specific amplifiers including socio-economic factors that lead to reduced housing quality, food and energy, as well as adjacencies to industry leading to public health and environmental health concerns (see Vulnerability Assessment, page 30). Recognizing that citywide stressors and shocks are experienced differently across the neighborhoods, the plan acknowledges the disparities in the ways Houstonians experience climate events and provides a pathway for the Edgebrook neighborhood to highlight the opportunities and challenges that are of highest priority to the community.



Complete Communities Action Plan, 2018



Resilient Houston, 2020



Houston Climate Action Plan, 2020





FLOODS: Collaborative Community Design Initiative No. 5, 2020

Figure 6: The basis of planning for Edgebrook Neighborhood Resilience Plan

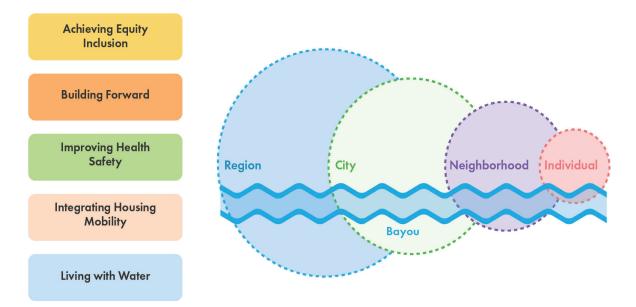


Figure 7: The Nest Scales diagram in the Resilient Houston plan document visualizes how the city is connected the bayous at different geographic scales.

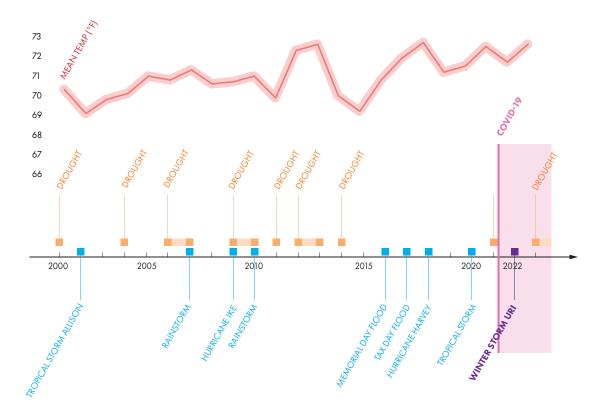


Figure 8: City of Houston's timeline of stresses + shocks between 2000 and today.

# HOW TO USE THIS PLAN

The plan guides and supports decisionmaking around local investments in physical infrastructure, programs, and policies, which means it can be used to promote the interests of different stakeholder groups. The Edgebrook Neighborhood Resilience Plan provides the foundation for forming collaborative partnerships with local government, philanthropy, community-based organizations, and other institutions and organizations. The plan sets a clear vision that the community can organize around and creates a constructive interface through which various stakeholders can collaborate with the local community toward shared goals. It does so by defining projects and programs and is a tool for the community to guide decision-making, identify stakeholder roles and responsibilities, and forge the partnerships, relationships, and networks essential to realizing the ambitious resilience actions and activities in this plan. Community members should refer to the plan document to focus community-based resilience efforts and initiatives, and to understand which stakeholders to reach out to about which topics and when, and as a reference for community need and consensusinformed solutions.

#### Community Members + Organizations

For community-based plan users, the

neighborhood resilience action plan helps to engage various stakeholders productively and systematically, including local government, nonprofits, and other private interest groups. The plan provides a clear statement of what is needed to realize neighborhood resilience in Edgebrook. Having a clear statement of what is still needed in a city-led plan makes it clear to grant administrators and private partners how they can help the neighborhood. The plan also identifies roles and responsibilities that sets the foundation for coordination amongst resilience efforts as well as transparency and accountability at implementation. It also allows groups, organizations, and institutions to work relatively independently by following the plan's strategies and actions yet ensures a shared understanding of the vision and goals, and accountability as to the who, what, when, and how.

#### How to be a Community Advocate

Use this plan to attain procedural justice, or as a tool to advocate for community interests and priorities. Advocacy that is grounded in an agreed-on plan document such as this one, carries weight in conversations with local government and other private partners. The plan can guideg decision making at Super Neighborhoods meetings, city council meetings, and other local government committees. It also serves as a means of constructively holding the community, community partners, and local government accountable

A key aspect of equity in government is procedural justice or: "being fair in processes, being transparent in actions, providing opportunity for voice, and being impartial in decision making"9

for their part in realizing this plan, by identifying project leads, timelines, and metrics for success. The plan is designed to support community-identified priorities and therefore is intended to be used by community-based organizations and community leaders to support their advocacy efforts. Advocacy efforts might include requesting funds allocations from developing partnerships with local donors, state and federal government, developing programs, or increasing service levels from city departments and agencies, or prioritizing physical infrastructure investments made by Harris County Flood Control and other governmental agencies. In these, and other advocacy efforts, the plan serves as the basis for implementing broader change, provides assurances to organizations granting funding to CBOs such as local nonprofits, and other communitydriven initiatives.

#### How to be a Community Partner

Partners outside the community and local government often have aligned interests, as resilience ensures property values remain stable and businesses remain active, improves the environment and ecology, builds equity, and in some cases can serve as an economic stimulus tool. In cases where business interests and resilience plan actions and projects align, there is an existing shared interest that can be leveraged to ensure timely implementation of the neighborhood resilience action plan.

Community partners should refer to the Edgebrook Neighborhood Resilience Plan as a cohesive community-driven vision of resilience for the neighborhood. The Guiding Principles lay out strategies and actions, along with key stakeholders and their responsibilities. Stakeholders, particularly private partners, can review to understand where additional support may be needed to realize the neighborhood's vision. Additionally, partners can review the projects and the implementation steps to find shared interests to pursue. The funding, metrics, and timelines support finding ways to optimize private interests with broader neighborhood resilience principles.



# VULNERABILITY ASSESSMENT

### **VULNERABILITY ASSESSMENT**

Flood vulnerability Housing Stormwater infrastructure Community services Clean neighborhoods Heat vulnerability Public health Chronic social stresses

### **VULNERABILITY FINDINGS**

### **VULNERABILITY ASSESSMENT**

The vulnerability assessment findings provide the basis for plan recommendations, in combination with the community engagement findings. The vulnerability assessment findings are derived from:

- spatial analysis of flooding and extreme heat impacts on community assets and people
- conversations with the community on the impacts of and recovery from Hurricane Harvey; and
- considering the compounding effects exacerbating chronic social stresses.

The community-identified priorities, including flooding, housing, neighborhood cleanliness, and neighborhood capacity, provide the context for analyzing the Edgebrook community's vulnerabilities. The findings largely align with the community's priorities, as discussed in the Community Engagement Findings section, with the exception of heat vulnerability.

Heat vulnerability, and the general impacts of heat, are underestimated. The risks associated with high temperatures and prolonged heat exposure are not as commonly known and the effects not as immediately evident as other risks that are clearly visible and vividly experienced, such flooding or the condition of homes in the neighborhood. However, the City of Houston and HARC partnered with NOAA in 2020 to address heat, publishing resources via the H3AT program hosted by HARC.

Flood vulnerability was estimated using the following assessment factors: Location relative to the FEMA National Flood Hazard Layer (NFHL), which shows both the 1% and the 0.2% annual chance floodplain boundaries;

The year the structure was constructed, which governs the nature of the floodplain regulations in affect at the time the structure was built; and,

Whether the structure is considered a critical facility (e.g. a hospital or a nursing home).

In the following sections, "highly vulnerable" assets are those that are classified as having 'high combined vulnerability and risk' to floodplain inundation based on the assessment factors outlined above.

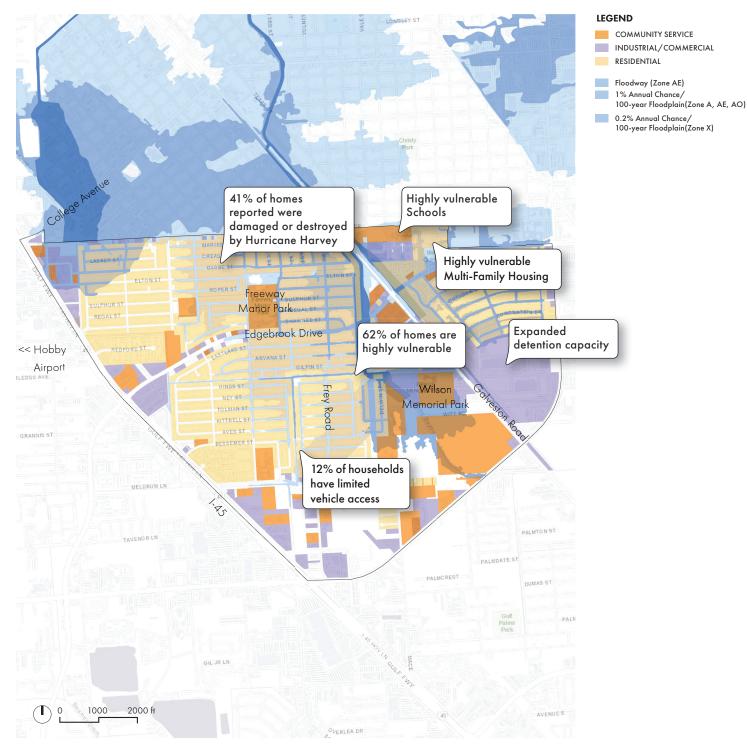


Figure 9: Neighborhood Vulnerabilities

## **VULNERABILITY ASSESSMENT**

#### **Neighborhood Vulnerabilities Summary**

The neighborhood's resilience vulnerability has been assessed by looking at three indicators: overall flood vulnerability of homes and businesses in the neighborhood; individual components of flood vulnerability related to homes in the neighborhood; and social vulnerabilities of residents living in the neighborhood.

The spatial analysis for determining relative levels of vulnerability takes into account location of parcels and structures, property use, and floodplain building requirements in place when the property was built. Despite there being properties at higher risk of flooding than others in the Edgebrook neighborhood, this should be taken in the context that virtually all of Houston is at risk of flooding.

The assessment demonstrates that large portions of Edgebrook are vulnerable to and at risk of flooding. The properties identified as at risk to flood are located in areas that are not in the floodplain, and also in locations that may not have flooded during Hurricane Harvey. Specifically, the assessment finds that approximately sixty-two percent of residential properties, thrity-five percent of city- and county-owned property, forty-six percent of commercial and industrial, and forty-nine percent of community services properties have a high vulnerability to greater than a one percent annual chance of flooding.

The flood risk to residential homes is often of greater concern when considering the overall health and safety of the neighborhood in the event of flood. There are close to 2,422 (or 61.86%) residential properties with high vulnerability to flooding. In addition, of the eighty-three or so residential parcels identified as "vacant", thirty-one are exposed

#### EDGEBROOK PROPERTIES HIGHLY VULNERABLE TO AND AT RISK OF FLOODPLAIN INUNDATION<sup>[2]</sup>

- (35%) Government owned properties and utilities
- **2422** (62%) Residential
- 20 (51%) Community Services <sup>3</sup>
- 72 (42%) Undeveloped Land
- **33** (60%) Industrial
- **30** (37%) Commercial

# **Residential** properties vulnerable to floodplain inundation

50% Multi-family 62% Single-family

Figure 10: Key figures and statistics describing the resilience challenges in the Edgebrook neighborhood.

to flooding (may or may not have a structure on them).

Social vulnerability indicators, based on the 2020 American Community Survey (ACS) five-year Census, identify approximately six percent of residents without access to a vehicle, and living in an area that is low-density with limited or no alternative transportation modes. This factor is visible looking at the neighborhood's development pattern, characterized by single-family residential and surrounded primarily by large-scale manufacturing and industrial property. Additionally, the median household income in the neighborhood is around \$56,582, which is significantly below what the estimates as a living wage for two people with no children in the State of Texas, and just under half of a living wage for a dual income household with three children. The economic stress in this neighborhood may be further indicated by the fact that thirty percent of households in the neighborhood are considered housing burdened, or pay more than thirty percent of their income for housing. As

Social Vulnerability Indicators	Census Tract 3209.1	Census Tract 3209.2 3209.202	Census Tract 3213.01	Census Tract 3213.02	Census Tract 3210.02	Average
No Vehicle Access	8.6%	0.9%	1.8%	-	12%	7.2%
Median Household Income	\$48,291	\$75,022	\$33,203	\$65,398	\$58,038	\$51,250
Housing Cost-Burdened	45.4%	25.3%	47.7%	22.5%	23.1%	20.4%
Individuals without any Health Insur- ance	47.8%	41.1%	39.3%	41%	37.2%	27.7%
Social Vulnerability Index (SVI; 2020) [5]	0.94	0.38	0.83	0.89	0.68	0.71
SVI - Socioeconomic Status	0.96	0.47	0.95	0.83	0.81	0.57
SVI - Household Characteristics	0.76	0.31	0.76	0.98	0.76	0.79
SVI - Racial and Ethnic Minority Status	0.91	0.84	0.82	0.79	0.81	0.84
SVI - Housing and Transportation	0.85	0.21	0.51	0.59	0.29	0.65

Figure 11: Statistics describing the resilience challenges in the Edgebrook neighborhood.

such, these households are more likely to have difficulty affording other necessities like healthy food or air conditioning. With less than ten percent of residents holding a college education, employment options and the types of jobs attainable are also limited. <sup>12</sup>

## **VULNERABILITY FINDINGS**

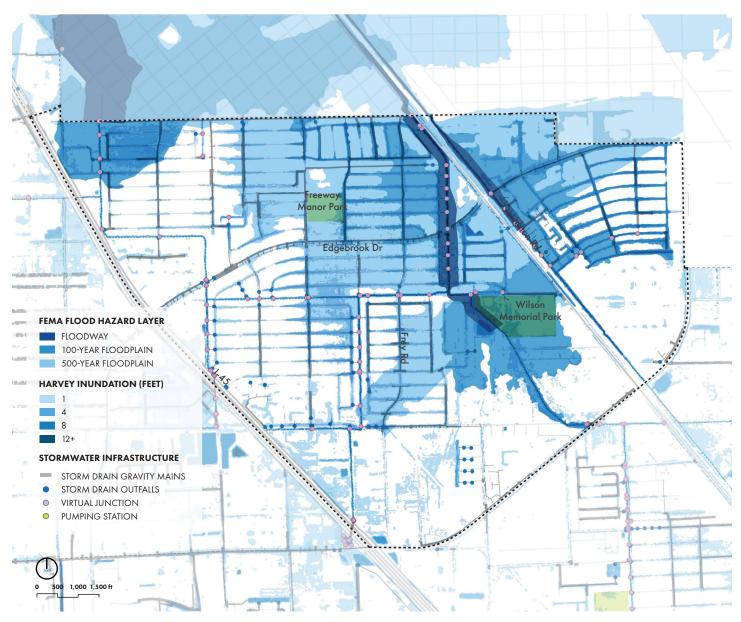


Figure 12: Hurricane Harvey Inundation + Recovery Services

#### **Flood Vulnerability**

Neighborhood flooding can occur from a variety of sources, including bayou flooding, extreme rain events, tropical storms, and hurricanes.

The physical characteristics of the neighborhood in terms of geography and climate include low lying land that is experiencing subsidence, proximity to Sims and Halls Bayous and location that is downstream in the regional watershed. Edgebrook faces high flood risk given that the neighborhood is low lying with major waterways running through the neighborhood carrying regional stormwater to San Jacinto and Galveston Bay, in combination with groundwater withdrawals that cause irreversible subsidence. <sup>13</sup> Significant flood impacts were seen from Hurricane Harvey flooding. Extreme rain events, from weather systems, tropical depressions, and hurricanes can lead to both neighborhood flooding as well as bayou flooding.

The physical characteristics of the neighborhood contribute to vulnerabilities. Houston neighborhoods that developed before the 1990s are more

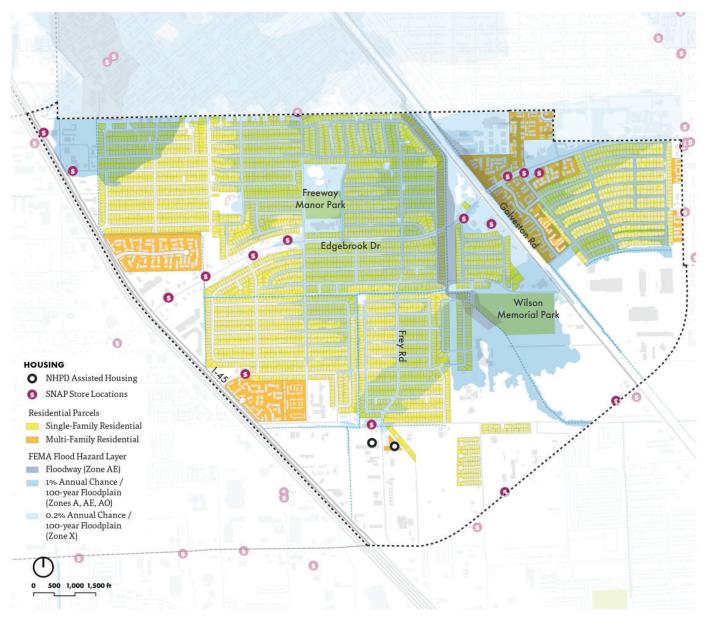


Figure 13: Housing typology and relationship to the floodplain.

susceptible to flooding from rainfall because the National Flood Insurance Act of 1968 did not lead to floodplain mapping in Houston until the late 1980s. After the adoption of flood maps in the 1990s, more stringent drainage design requirements and floodplain permitting requirements were implemented. As a result of decades of development prior to today's

standard restrictions:

- Buildings, roads, and other infrastructure, including the neighborhood drainage system, were built to substantially lower drainage standards than would be required today.
- Homes, schools, and other critical neighborhood services have been built in the floodplain and

the floodway.

Given the development pattern in the neighborhood, buildings within the 100-year and possibly 500-year flood plain are highly susceptible to flood events, and the local drainage system capacity is highly susceptible to rain events that cause neighborhood and street flooding.

# **VULNERABILITY FINDINGS**

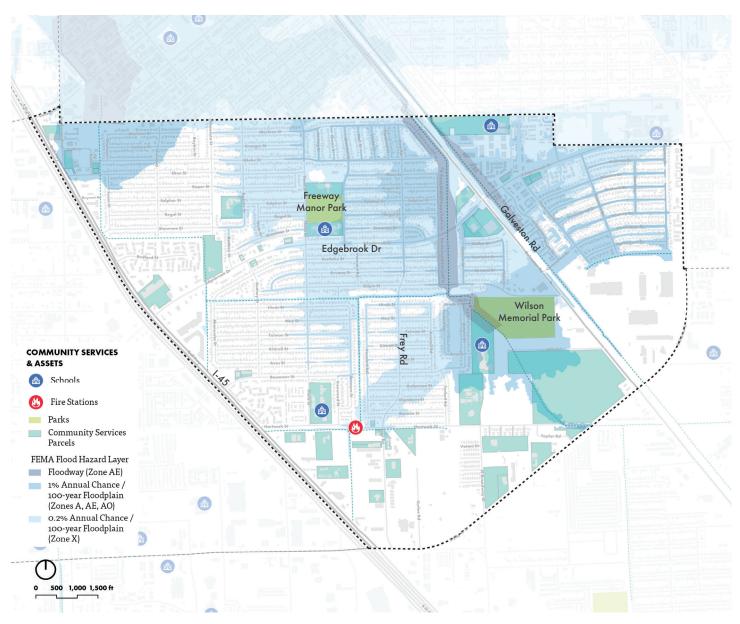


Figure 14: City facilities and relationship to the floodplain.

Changing rules and development patterns have also resulted in a limited tree canapy. The tendency to clear properties of trees, shrubs, and other vegetation as part of a development has reduced the ability of vegetation to slow water flow and increase water absorption. The high percentage of impervious surfaces creates an effect called sheet flow, where water moves quickly across the impervious surface, and further contributes to the amount of stormwater runoff. It also contributes to increased water speed and volume during flooding events. Impervious surfaces such as concrete, asphalt, and building roofs are the major contributors to creating sheet flow, thereby increasing stormwater runoff that depicts the existing development in the neighborhood. The low amount of undeveloped land shown in this figure indicates that stormwater runoff is higher than with undeveloped land.

#### Housing

Approximately sixty-two percent of residential properties in Edgebrook are classified as highly vulnerable to flooding. Highly vulnerable residential properties are predominantly single-family

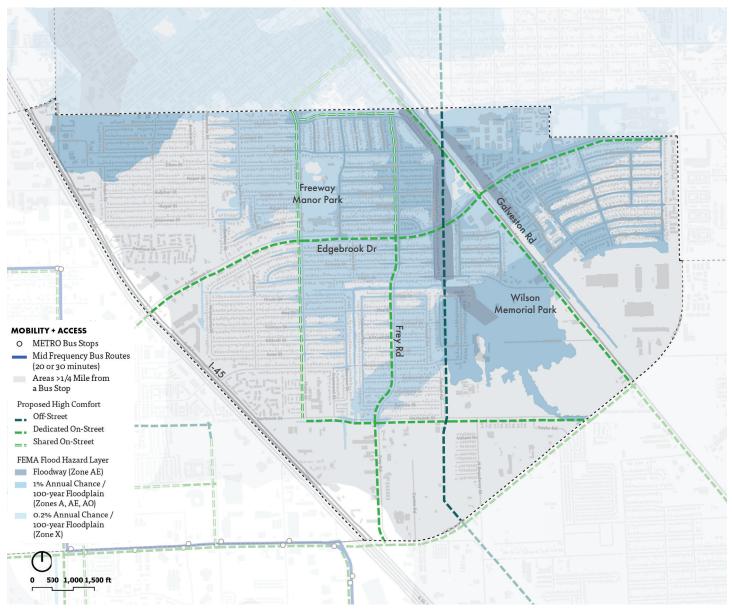


Figure 15: Alternative mobility infrastructure and relationship to the floodplain.

homes but do include five multifamily developments. All five of these multifamily properties are located east of Galveston Road at its intersection with East Edgebrook Drive. Roughly half the households in the census tract covering this area (Census Tract 3213.01) are cost-burdened, i.e., they pay over thirty percent of their income towards housing costs. A driving factor of vulnerability is that the vast majority of homes (over ninety seven percent) in the neighborhood were constructed before federal regulations came into place limiting the construction of homes and other structures in the floodplain. Today federal regulations reguarly require homes built or rebuilt on land in the floodplain are elevated to remove the structures themselves from the floodplain. Housing vulnerability is exacerbated by a housing stock that is deteriorating due to slow recovery from previous disasters.

Housing vulnerability is exacerbated by a housing stock that is deteriorating due to slow recovery from previous disasters. An estimated forty-one percent of homes in Edgebrook sustained damage

# **VULNERABILITY FINDINGS**

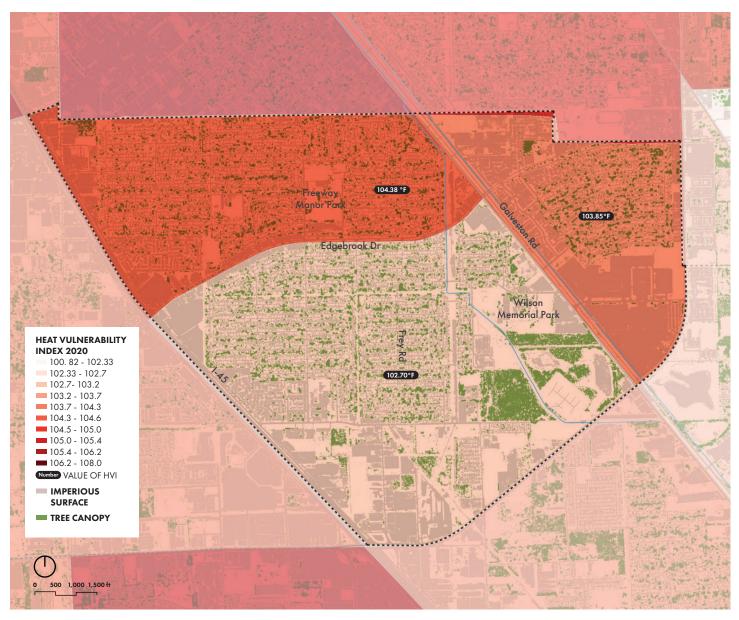


Figure 16: Correlation between percent tree canopy and percent impervious surface as an urban heat island estimation.

during Hurricane Harvey. Many of the structures impacted are outside of the current FEMA floodplain, which does not account for the compound flooding seen during Hurricane Harvey. Community members report many barriers to accessing recovery funds, including insurance requirements and a heavy paperwork burden that can require property titles and heirship rights. Property owners are often under- or uninsured, and do not may not have sufficient personal funds to cover the high costs of home repair. The result is that many homes have not been repaired and the funds dedicated to their repair have remained unclaimed.

#### Stormwater Infrastructure

The streets and local drainage systems were designed and installed prior to the adoption of more stringent drainage design requirements of the late 1990s. Relative to current design standards and the likelihood of extreme rainfall events occurring, the local drainage systems are undersized and street flooding is likely. Orphan drains, or unmaintained storm drains, are prone to clogging and flooding streets due to a lack of regular maintenance. The lack of maintenance and cleanup is

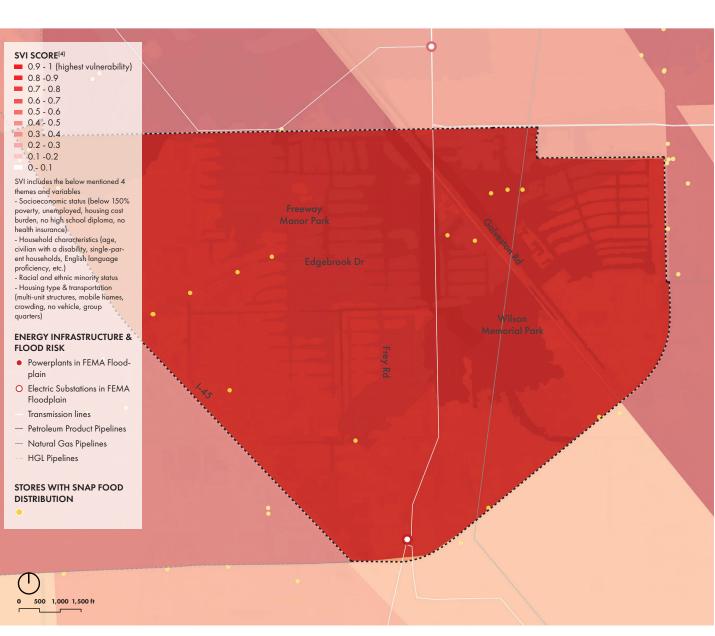


Figure 17: Social vulnerability index as an estimation of socio-economic stress.

not compensated by a program such as the City's Adopt-A-Drain program: very few storm drains have been adopted as part of the program in the neighborhood. Participants volunteer to remove leaves and debris at least four times a year at each location.

#### **Community Services**

Three of the five Houston Independent School District (HISD) properties in Edgebrook are highly vulnerable to floodplain inundation. Schools located on the HISD property include:

- AB Freeman Elementary School (2323 Theta Street);
- Pearl Hall Elementary School (1504 9th Street); and
- Milstead Middle School (338 Gilpin Street).

Three out of twelve churches are highly vulnerable to flooding, located at:

- Freeway Manor Community Church (2300 Rodney Street);
- Berean Christian Church (2210 Bronson Street); and
- Saint Frances Cabrini Catholic Church (10727 Hartsook Street).

Like housing, many of the community

### **VULNERABILITY FINDINGS**

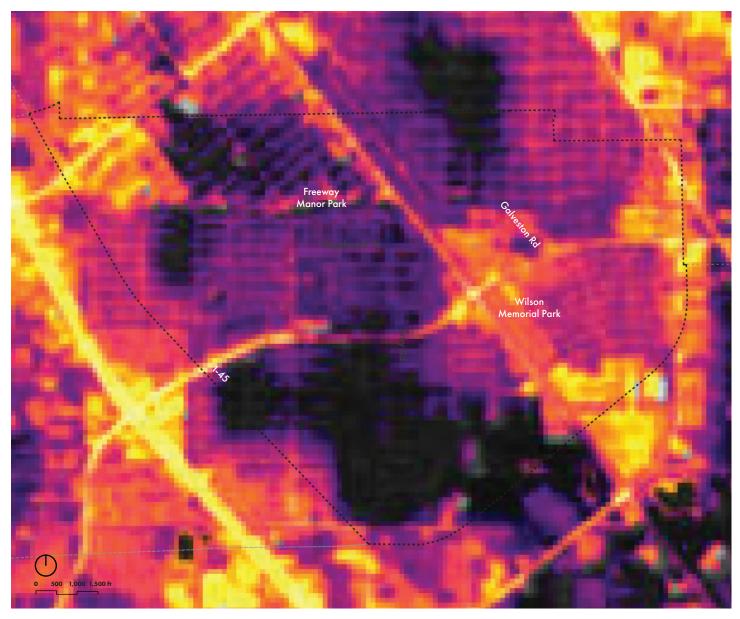


Figure 18: Before Winter Storm Uri power outages as visible from NASA satellites

service facilities have been constructed before elevation requirements were first put in place in 1980. In addition, some community facilities are not weatherized to the extent necessary for the types of extreme heat and cold recently experienced, or do not have backup power supplies that would allow them to operate during a power outage.

With limited public transportation

options, community members are reliant on personal vehicles and ride shares to get to school, jobs, medical services, and other activities. There is not currently a designated network of dry pathways out of the neighborhood, or a robust network of services facilities and basic infrastructure designated to resiliencerelated emergency service provision.

#### **Clean Neighborhoods**

Replacement and refurbishment are also needed due to the age of existing infrastructure. In addition, stormwater infrastructure is largely unprotected from debris entering the system, the bayou is often overgrown increasing susceptibility to blockage, and environmental pollution is experienced due to lingering solid waste in public right-

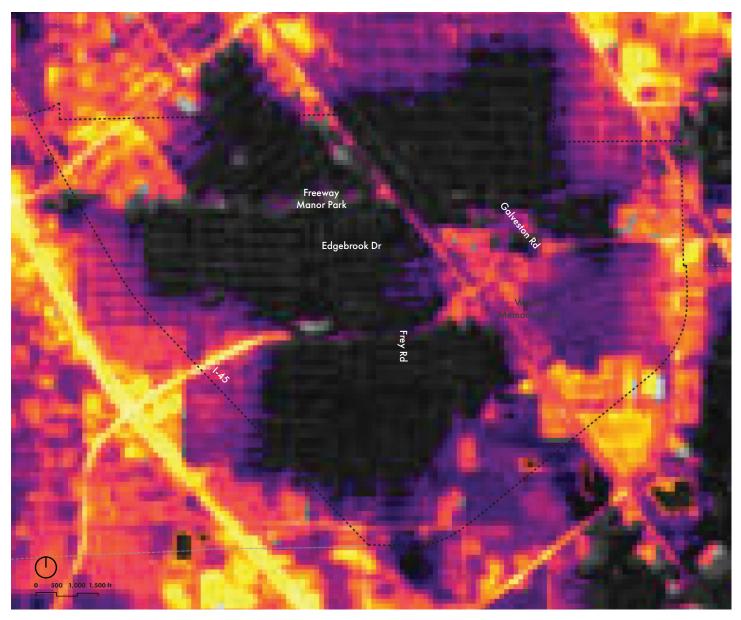


Figure 19: After Winter Storm Uri power outages as visible from NASA satellites.

of-way. Bioswales and waterways, and residential and commercial properties are in proximity to industrial activity, as well as heavy freight train routes and trucking routes.

#### **Heat Vulnerability**

As part of the original Edgebrook neighborhood development, trees and vegetation were cleared to create the broad streets, such as Edgebrook Drive. Despite this development pattern, the neighborhood maintains a relatively high tree equity score of 100 for most areas, and 83 for the southern portion of th neighborhood.<sup>15</sup> The moderate to high tree canopy coverage in the neighborhood is at risk from clearing of undeveloped land for new development, although the neighborhood has a relatively low amount of undeveloped land. When natural land cover is replaced by buildings and other impervious surfaces that absorb and retain more heat, it causes dense urbanized areas to become hotter than surrounding rural areas when left unmitigated. The phenomenon that developed areas tend to be hotter than undeveloped areas is an effect known as Urban Heat Island

# **VULNERABILITY FINDINGS**

(UHI). The effect, "occur[s] when cities replace natural land cover with dense concentrations of pavement, buildings, and other surfaces that absorb and retain heat. This effect increases energy costs (e.g., for air conditioning), air pollution levels, and heat-related illness and mortality." <sup>16</sup>

Though Houston is no stranger to hot weather, urban heat is a growing risk in a warming climate. Acute heat events are the deadliest weather-related risk and unusually hot days also impact public health, education, and quality of life.

The Harris County Extreme Heat Vulnerability Assessment considers many environmental and social factors and shows a high percentage of heat-vulnerable populations in the neighborhood, including those with limited access to air conditioning and living with incomes below the federal poverty line, making rising energy costs more impactful on this neighborhood, and people living with the health risk of heart disease and disabilities, and without health insurance. Community members have reported the need for cooling, particularly along transit routes and at transit stops along Edgebrook Drive, Frey Road, and Galveston Road.

### Public Health

Some residential properties in the neighborhood are adjacent to heavy industrial uses creating an uneasy land use conflict. The industrial activity emits pollutants into the air, as well as water and soil. The extent to which these pollutants affect residents is unknown, however studies conducted in similar areas show higher rates of asthma and other respiratory health issues. Homes that have not recovered from Harvey pose high health risks to the potential of mold infestation, leaking roofs, and limited climate controls for heating and air conditioning. Additionally, energy insecurity poses health risks at home because it potentially increases exposure to heat and cold. For those relying on lifesaving medical devices or LSMDs, energy insecurity is an even greater risk.

### **Chronic Social Stresses**

The community has experienced chronic stresses often related to the historic socio-economic marginalized of many community members. This is manifest in such realities as reduced food and energy security, limited or no vehicle access, or limited access to public transportation. In addition to these factors, the limited amount of core services present in the neighborhood have further exacerbated the dayto-day challenges of living in the neighborhood. While the City is actively working to bring services to the community, large investments such as a community space require substantial planning to fund, design, and construct. Community members have built strong organizations in response to the local need, and the

neighborhood is working hard to establish a vital component of civic infrastructure in the City of Houston: a Super Neighborhood. However, the community needs additional support from the City for existing needs and to reduce vulnerabilities to shocks that may be experienced in the future.

Community members described food insecurity as one of the chronic social stresses. The 2019 USDA Food Access Research Atlas identifies the northeastern Census Tract in Edgebrook as "Low Income and Low-Access" with limited access to healthy food within ten miles.

Three of the six census tracts (seven to twelve percent of households) are without access to a vehicle. Lack of car access and a lack of bus service underscores the need for public transit options.<sup>17</sup> The land development pattern in the area is low density and car-oriented, with few alternative transportation options. There is a limited and disconnected sidewalk network that community members report as having inadequate ADA compliance at curbs and intersections. There is a limited existing bike path network that provides access within the neighborhood.

### **Environmental Justice**

The previous sections described a variety of the resilience challenges in the neighborhood, from flood vulnerability to chronic social stresses. Factors the neighborhood experiences at a higher levels include:

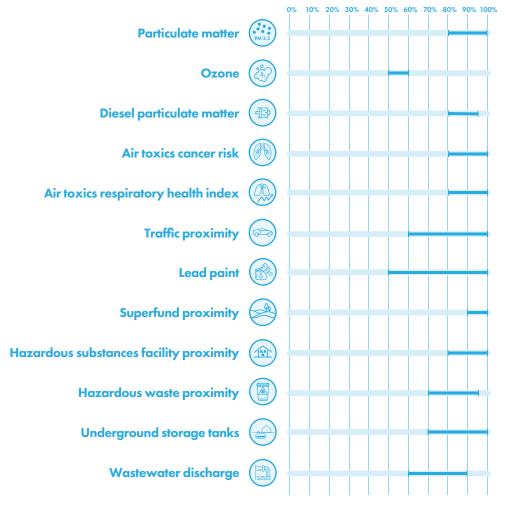


Figure 20: Environmental Justice Indicators for Edgebrook



LINE

# VISION

### **A RESILIENT EDGEBROOK**

### **ENGAGEMENT SUMMARY**

### **GUIDING PRINCIPLES**

### Living in a Connected Community

Resilience planning has activated the Edgebrook community. Next step is to sustain and build on this engagement.

### Safe at Home

Resilience begins with a secure and healthy home—a home prepared to withstand the impacts of extreme weather events, natural disasters, and other hazards.

### Safe in the Neighborhood

Good infrastructure contributes to reduced risk from flooding and other extreme events, and from stresses such as increased heat and traffic violence, while providing benefits to the residents.

## A RESILIENT EDGEBROOK

### The community's resilience vision for the neighborhood:

- continue to activate the community around resilience and increase social cohesion;
- develop a flexible and robust **social network** that allows for quick responses and distribution of resources in the event of stresses and shocks, and that helps transform the neighborhood for the better;
- improve the appearance and cleanliness of the neighborhood and its natural environment;
- significantly reduce the risk of flood and its compounding effects;
- prepare homes for extreme weather and repair quickly and fully after events;
- improve traffic safety and have cool streets;
- improve neighborhood services and have a healthy and growing economy.

The Edgebrook community was built in the 1950s as a quaint suburban neighborhood, approximately 10 miles south of downtown Houston. Since the 50s, the neighborhood has become more dense and experienced economic decline, crime, and demographic changes. Quality of life concerns, and recent climate disasters have inspired individuals to build a resilient community. During severe events, like Harvey, Uri and tornados that recently swept through Edgebrook, the community members generously come together to help each other, even opening their homes (some for several months) to each other when flooding made neighbor's homes uninhabitable. Bible Way Church, which runs one of the largest Food Bank Distribution hubs in the US, distributes food during severe events and continues

to do so twice weekly presently. After Hurricane Harvey and through the COVID-19 pandemic, Bible Way has ramped up their services to respond to community need. The church made their premises available to host civic club meetings, as well as assisted in facilitating Resilience Project community meetings, helping engage the community in the process of growing, becoming stronger and more resilient together.

For the Edgebrook community, working toward resilience means preparation for the types of events projected to occur. Major events like pandemics, neighborhood flooding, prolonged heat waves, and other minor events are projected to occur as the result of our changing climate. Preparation may reduce neighborhood risks and make events less impactful on the community and help to optimize emergency response and recovery.

Preparing for stresses and shocks helps community members improve their safety at home by addressing outstanding building damage from previous flooding, elevating homes out of the floodplain, and reducing energy costs increased by extreme temperatures and other compounding factors. It helps the neighborhood to update and improve stormwater infrastructure to best move flood waterways out of the neighborhood, to improve street infrastructure streets to support walking and biking and provide shade to improve community members' health.

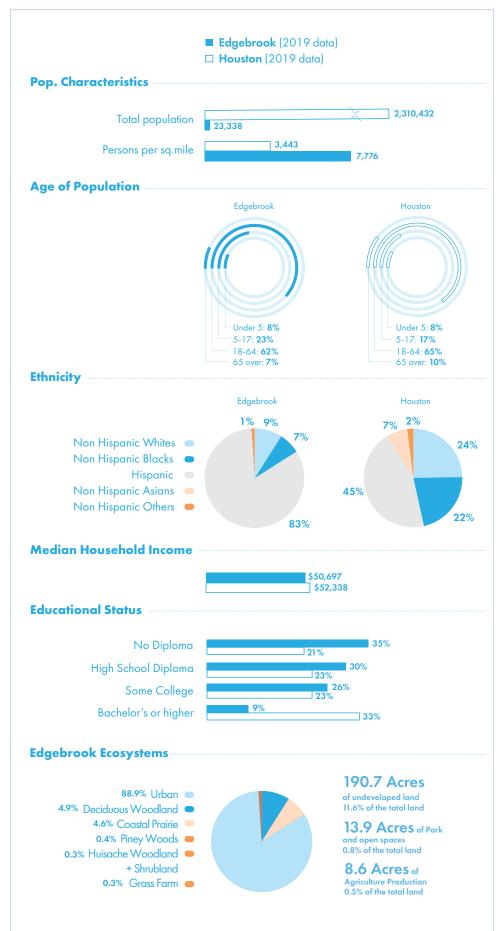


Figure 21: Snapshot of the Edgebrook neighborhood demographics and key physical features of the neighborhood.

## A RESILIENT EDGEBROOK

The Edgebrook Neighborhood Resilience Plan is a key organizing tool in preparing for the community's future. The plan serves as a model and method for future neighborhood planning efforts that can be replicated at the community level, either independent of the City or in partnership with the City.5 The Edgebrook community's priorities have been consistent across several recent planning efforts. Stormwater drainage improvements have been identified, as well as proposals to elevate homes located in the floodplain. These are reflected in part by the City's and Harris County Flood Control's Capital Improvements Plan that has installed, funded, and planned eight stormwater infrastructure and detention expansion projects in the neighborhood since Hurricane Harvey. Efforts that will further strengthen the resilience in the neighborhood include building community leadership and advocacy, and developing local economy along Edgebrook Drive and Frey Road.

The history of Edgebrook has been partially shaped by environmental disasters, economic inequality, and systemic racism. However, the community has shown incredible strength and resilience in the face of these challenges, and its leaders are working to build a more equitable and sustainable future for the neighborhood.

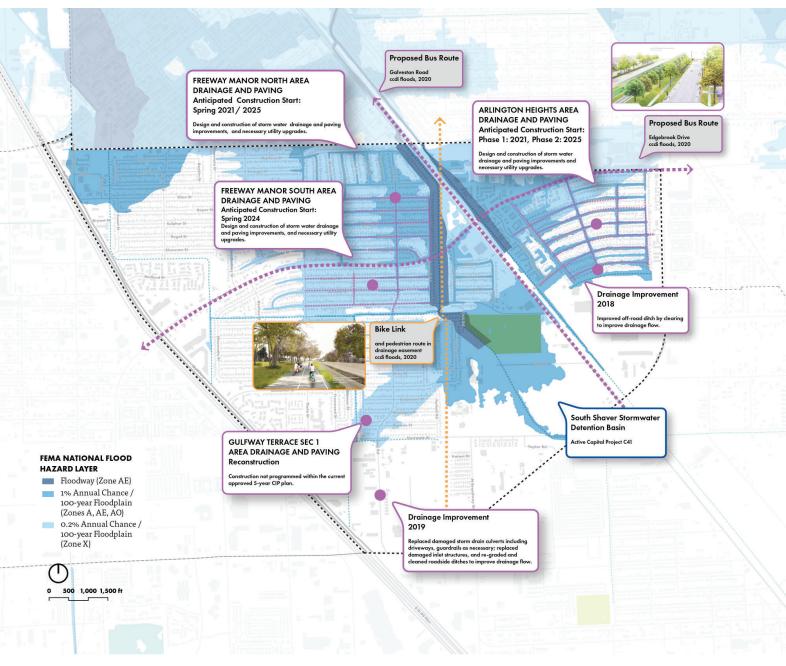


Figure 22: Past and ongoing Edgebrook's capital improvement projects

#### LEGEND

CURRENT CAPITAL IMPROVEMENT PROJECTS		
LEADING AGENCY	PREVIOUS PLANS	
PARKS	PARKS	
BAYOU GREEN WAY	BAYOU GREEN WAY	
PROPOSED CONSERVATION EASEMENTS	PROPOSED CONSERVATION EASEMENTS	
PROPOSED AREAS FOR DEPAVING	PROPOSED AREAS FOR DEPAVING	

### COMMUNITY ENGAGEMENT PROCESS

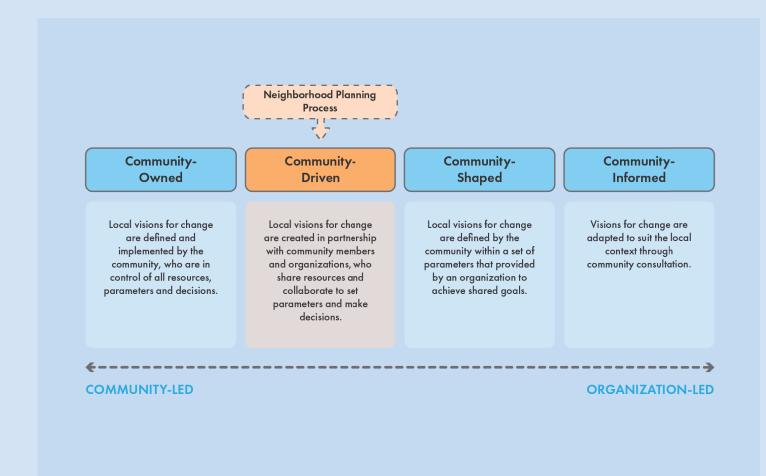


Figure 23: The Attygale community participation spectrum that four types of interacting with the community when creating a City-adopted planning document.

The planning process is founded in the principles of environmental justice, which 'demands the right of community members to participate as equal partners at every level of decision making, including needs assessment, planning, implementation, enforcement, and evaluation'. Engagement strategies and participation opportunities have been designed to be equitable so that all community member and stakeholder voices are intentionally sought, listened to, affirmed, and incorporated in the development of the neighborhood action

#### plan.

Community engagement took place between March 2022 to March 2023. Guided by a Neighborhood Support Team (NST) made up of nine community members based on their willingness to serve, representation of broad community interests, and experience with community-level projects, members served as ambassadors to their community and encouraged community participation in the planning process through their networks. Members participated in four NSTs meetings with the planning team, three public meetings (which included Spanish translation), four interactive planning workshops, two surveys, and countless one-on-one conversations with community members on an ongoing basis. The NST members promote planning participation on their social media networks, through their churches and civic clubs, and with their neighbors.

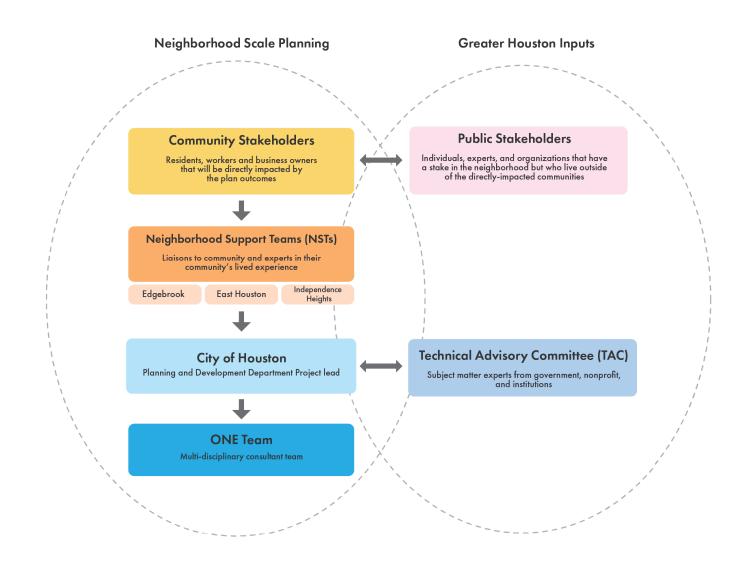


Figure 24: Diagram of the Neighborhood Resilence Planning Process.

The engagement process reached thousands of community members. The planning team reached out to the community through flyer distribution on social media, postings in community centers and businesses, councilmember newsletters, online and in-person surveys on Let's Talk Houston, and four meetings at the local civic club or emerging Super Neighborhood meetings. An estimated three hundred people took at least two online surveys, provided project feedback on physical project boards, or attended a virtual or in-person workshop

or presentation.

A highlight of the community engagement process was a well attended National Night Out, during which over one hundred fifty local residents stopped by the residence of an NST member who hosted neighbors for the social hour in her driveway, serving hot dogs and other refreshments. During this informal event, residents were able to meet their neighbors and first responders, as well as learn about the neighborhood resilience plans, and shared their opinions and concerns about resilience issues and projects. Another achievement of the community engagement process was the formation of the Edgebrook Super Neighborhood, which emerged through collaboration with NST members and their interaction with various city departments.

### COMMUNITY ENGAGEMENT PROCESS

DATE		EVENT	DESCRIPTION AND PURPOSE NO.	OF SIGN-INS	OUTCOMES
2022 MAR.	5-MAR	NST Meeting	Project Kick Off + Feedback on Existing Conditions	9	Input and direction on existing conditions analysis
ž ž	24-MAR	Interactive Workshop	Civic Club Meeting	1	Input and direction on existing conditions analysis
2022 APR.	6-APR NST Meeting Project Kick Off + Feedback on Existing Conditions 6		Input and direction on existing conditions analysis		
T	3-мау	Interactive Workshop	Driving Tour	150	Raise awareness of NRP
2022 MAY	5-MAY	Interactive Workshop	Civic Club Meeting	20-30	Raise awareness of NRP
	26-MAY	Outreach	Raise awareness of public meeting + increase participation in feedback	-	Raise awareness of NRP
	7-JUL	Public Meeting	Food Drive - Raise Awareness of NRP	40	Feedback on Existing Conditions
2022 JUL.	8-JUL	Outreach	Raise awareness of public meeting + increase participation in feedback	-	Raise awareness of NRP
	23-JUL	Public Meeting	Project Kick Off + Feedback on Existing Conditions	25	Feedback on Existing Conditions
8	8-SEP	Interactive Workshop	Present Projects and Collect Feedback on the Projects	25	Feedback on Existing Conditions
2022 SEP.	14-SEP	NST Meeting	Raise awareness of public meeting + increase participation in feedback	4	Feedback and direction on projects and approach for Public Meeting 3
Г	1-ОСТ	Public Meeting	Present Projects and Collect Feedback on the Projects		Raise awareness of and support for NRP
	4-OCT	Outreach	National Night Out - Raise Awareness of NRP	27	Feedback and direction on projects and approach
022 CT.	14-OCT	Outreach	Super Neighborhoods Meeting		Raise awareness of and support for NRP
% Ŏ	18-OCT	Outreach	Super Neighborhoods Meeting		
	19-OCT	Outreach	Raise awareness of final public meeting + increase participation in feedback		Feedback and direction on draft plan
2023 FEB.	1-FEB	NST Meeting	Present Draft Plan and Collect Feedback on the Plan		Feedback and direction on draft plan
2023 MAR.	11-Mar	Public Meeting	Present Draft Plan and Collect Feedback on the Plan		Feedback and direction on draft plan



Figure 26: National Night Out on October 4, 2022.

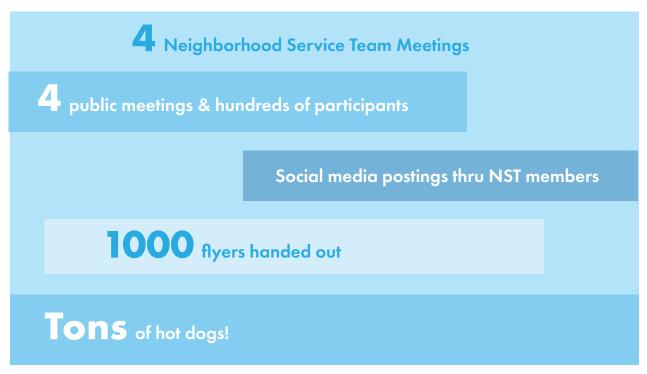


Figure 27: Key community engagement statistics measuring the extent of the community outreach.

## **COMMUNITY ENGAGEMENT**



Figure 28: Getting the first round of hot dogs at Public Meeting 1 on July 7, 2022.





Figure 30: Participants and project boards of the public meeting on March 11, 2023.

Figure 29: Communicating risk mitigation toolkits with with a community member on Public Meeting at Bible Way on March 11, 2023.



Figure 31: Workshopping stormwater infrastructure in the neighborhood at Public Meeting 2 on October 1, 2022.





Figure 33: Workshopping streetscape improvements in the neighborhood at Public Meeting 2 on October 1, 2022.

## **COMMUNITY ENGAGEMENT**



Figure 35: View of single-family home typical of the neighborhood.



Figure 34: View of typical street and sidewalk adjacent to single-family homes.



Figure 36: Multifamily housing in the neighborhood. Figure 37: View of open stormwater channel.





Figure 38: View of elevated pipeline crossing open channel in the Edgebrook Neighborhood.



Figure 39: View of open drainage ditch in close proximity to single family residential homes.

# **COMMUNITY PRIORITIES**

With a community-driven neighborhood resilience action plan the strategies and actions are optimized to best address the community's resilience needs and goals and to support community advocacy and funding efforts most effectively. The community's priorities captured from the engagement process include:

Capacity Building – Community members have used the opportunity of the Neighborhood Resilience Planning process to further activate the community, which before this had limited social ties beyond the churches. Sustaining this momentum is the community's first priority. Furthermore, there is desire for more education and outreach to empower communities to take a stronger and more efficacious leadership role. Specifically, the community desires greater capacity to navigate the recovery process, improve local understanding of individual and household risk, and improve the community's ability to successfully advocate in local government.

#### Flood Risk + Infrastructure

**Improvements** – Community members have many concerns about flood risk. The community desires substantial infrastructure improvements to address this risk.

#### Clean (and Safe) Neighborhood -

Community members expressed concerns about the impacts of illegal dumping and nearby industrial activities. Illegal dumping and industrial activities have compounding effects on public health, and illegal dumping can cause blockages to stormwater conveyance. The community wants to have clean and safe streets and open spaces to encourage walking and family activities. During the Neighborhood Resilience Planning process initial steps where made to improve cleanliness, with active community members acting as sanitation ambassadors, multilingual communication and improved responsiveness by the City.

**Housing Security** – There is a desire to both fully repair housing from previous disasters and reduce future flood risk to homes.

Economic Development – The

community expressed a desire for better and more employment opportunities, as well as more vibrant commercial retail activity and housing developments.

Community priorities inform the neighborhood resilience action plan. At each stage of the planning process, the NST and wider community has had an opportunity to review, comment, and direct the development of the plan.

The continued support of communitybased initiatives and growing the capacity of the community to implement the projects and programs they envision needs support from outside the community. The City, nonprofit, philanthropic and other nongovernmental entities are essential supports to the community. This type of co-ownership of underlying resilience strategies is not just about empowerment, it's about making sure that the neighborhood is successful in achieving resilience beyond this planning process.



Figure 40: up to half of the apartments had car flooded during hurricane Harvey.



Figure 41: flooding street during hurricane Harvey.



Figure 42: illegal dumping by the road .

Figure 43: Public Meeting 2 that took place at Bible Way Church on October 1, 2022. 8

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### **GUIDING PRINCIPLES**

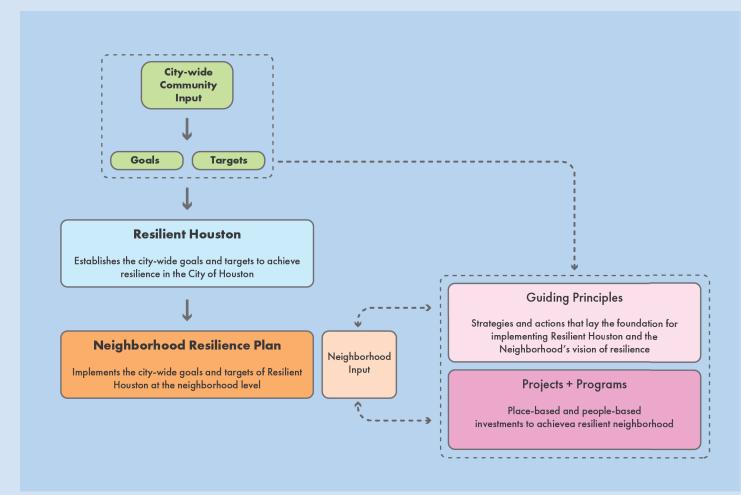


Figure 44: Relationship between Resilient Houston plan + the Neighborhood Resilience planning process.

Guiding principles define the goals and objectives of the Neighborhood Resilience Plan, and help orient and focus individual stakeholders actions toward resilience. They are aligned with the directives of *Resilient Houston*, and articulate the community's unique vision for resilience in their neighborhood. By laying the foundation and creating an enabling environment, the guiding principles help formulate the goals and targets of *Resilient Houston* at the neighborhood scale and describe the high-level actions that support the implementation of the projects. The principles integrate the community's priorities in three clear themes that focus resilience planning on three scales: the individual household, the neighborhood, and critical social infrastructure. The three themes ensure that the implementation of *Resilient Houston* in Edgebrook best fits the needs, goals, and aspirations of the neighborhood.



# LIVING IN A CONNECTED COMMUNITY

Resilience planning has activated the Edgebrook community. Next step is to sustain and build on this engagement.

#### People form the basis of a resilient

neighborhood. When disaster strikes, the ability to call on a neighbor for help can be critical for survival. Neighbors that know each other look out for each other, for instance by helping those less mobile or those with less resources. After a disaster, people who know each other, and who know of each other, can help with cleanup, find an energy source to charge a phone or power a medical device, and assist with the recovery process. These aspects of a community are also known as adaptive capacity, or the ability for a community to respond to and recover from stresses and shocks.

More importantly, though, is the role people play in preparing for a disaster, or, more generally, making their neighborhood stronger because they are better poised to withstand and recover from stresses and shocks. In the neighborhood resilience action planning process, strengthening the neighborhood starts with understanding the neighborhood's vulnerabilities. In conversations within the community, it becomes clearer how these vulnerabilities are related. For instance, how debris and solid waste are related to backed up drainage which reduces personal and household safety, what the challenges and barriers are to avoid debris and solid waste buildup in our drains, how to prioritize potential actions both at home and in the neighborhood.

Sharing elements of community conversations with other stakeholders, like City Staff, elected representatives, and project partners can strengthen the collective capacity to achieve resilience. A community that understands and can communicate its vulnerabilities can more effectively advocate for actions and influence decisions of elected representatives and City officials. The community is also better positioned to secure resources on both the individual- and organizational-levels and from a variety of sources including city, state, or federal programs, grant opportunities, philanthropic giving, and collaborative partnerships.

A community cannot be alone in building resilience. There are several ways to connect: preparedness, advocacy, and the sharing of resources. Preparing means knowing your vulnerabilities, advocacy means effectively using the democratic process to affect the kind of change you would like to see, and the sharing of resources means distributing knowledge, skills, and things like food and water through your social network. A community can also increase their resilience by learning from other communities' resilience successes. The community should be able to connect with the City and other agencies to access the resources available for the homeowners trying to weatherize or rehab their property, to make sure that infrastructure investments are done so that they maximize benefits, achieve multiple benefits, and align with the communities' needs and priorities.

The neighborhood resilience action planning process has five critical elements to build a connected community and increase its capacity for resilience:

- 1. Advance community access to existing resources, such as recovery funds and grants, housing programs for energy assistance or A/C unity, health and food programs, and educational resources for creating household emergency plans.
- 2. Advance community's understanding of personal vulnerabilities and options for vulnerability reduction and to learn how to advocate for the types of changes desired, for instance through public art, resiliency training, health assessments, and home energy audits.
- Advance neighborhood-wide community advocacy efforts by continuing the Complete Communities University trainings, supporting the Super Neighborhood activities, and providing additional training and coaching successfully advocating for investments in both local government and philanthropic settings.
- Advance community-wide collaboration to ensure all neighborhood residents have the skills, knowledge, and resources to best withstand extreme weather events through the demonstration of weatherization and floodproofing of homes and businesses, resiliency training, and public art programs.
- 5. Expand and optimize a network of neighborhood-based skills, information, and resources related to resilience and resilience-building, using the designation of resilience hubs, continued advancement of digital notification systems and centralization of resilience information, initiatives, and programs.

The above can only be achieved through collaboration with government agencies, non-profits, philanthropy, schools and academic institutions. In order to make this possible, it is equally important to think about how the physical spaces in the neighborhood—where people meet each other naturally and where people visit anyway on their daily routines—can become the 'social infrastructure' that strengthens the community and that connects people to one another, to information, and to essential resources.

#### 52 Edgebrook

#### **Neighborhood Resilience Postcards**

Postcards have been created as an ongoing community outreach tool showcasing key resilience tools for the City of Houston, how each tool works to mitigate resilience challenges, as well as possible uses of the tool at a neighborhood scale. The cards are available in Spanish and can be easily shared in print or digital formats."

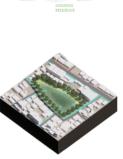




Detention Capacity of Floodplain Risks

may also have a storm drain connecting it to the boader stormwater drainage, network. When not flooded-or the natority of the timethese are inage unused areas dispersed across the city. Alternatively these pends can be plateted as native wellands that support a vibrar array of local birds, insects and other wildlife. Turning detention ponds into nature spots provides ready access to nature experiences fo advantation draycoses, and overall improved will-bing and quality of the for eare oraidants.





"Strong neighborhoods foster community through social infrastructure and invisible social bonds that help neighbors prepare for, survive, and recover from emergencies together rather than on their own." (Resilient Houston, page 72)

Food Hub

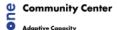
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Food balks are a means at imperving fixed quality, food access, and local eccomery in a suighborhood. A food hab distribute critical resources in the neighborhood, such as food, water, and other nutrients. They also support the development of isocial infrastructure as within near one aneither, frinded and acquaintances cross paths, and people generally gat to know one another. Chamines a food hab fifts the role of a community centre given the ansourd pipople that with them. Types of food hubs include formers markets, indoor food holls or food courts, ordered role over this food tracks and an and that and that the support of the start of the start of the support of the start of the support of the start of the start of the support of the start of the support of the start of the



Figures 45-48: Images of Resilience Postcards created to help raise awareness of resilience topics and potential tools for mitigating vulnerability.





Community centre are a dirven is the rele they play in their community, as in the type of pars year can field them is. You relight field commonity centre to total you can be also be directive commonity centre to total you can be also years. A second seco

Risks





# SAFE AT HOME

Resilience begins with a secure and healthy home—a home prepared to withstand the impacts of extreme weather events, natural disasters, and other hazards.

Home safety is not just about reducing the risk of flood or increasing energy efficiency, it also involves improving personal health and safety at home before an event takes place. Personal health preparation might mean going for regular walks to improve mobility, or making healthy food a priority to stave off the onset of diabetes. Personal safety is about having a plan in place—a 72-hour plan, a go bag-for such events as power outages. For example, personal safety was compromised during Winter Storm Uri as unprepared homeowners looked to creative solutions to try and stay warm. Some inadvertently exposed themselves to toxic levels of carbon monoxide or started unsafe indoor fires that spread to the house itself.

Preparing for recovery is also an important component of home safety. Finding the right insurance and backing up essential documents—birth certificate, property title, car title, identification, social security card can help speed the recovery process. After an event takes place, post-flood impacts can include mold infestation that can have detrimental effects on respiratory health, and negatively impact other existing health issues. Homeowners planning for floods can opt for mold resistance materials such as concrete and brick and create a plan to run fans, dehumidifiers, and air filters post flood.

Whatever the household resilience plan is, when a household is not healthy before an event, the challenges of recovery are significantly amplified. When homes do not fully recover, the financial and health security of the members of the household is reduced and may not recover for generations.

Being safe at home requires actions on many levels. Several of those are land-use

related, such as removing homes from the floodplain and finding alternative and affordable housing for residents. Others concern improvements to the homes themselves. Flood risk can be reduced by elevating a home, putting electrical equipment at a higher location, or using flood proof materials. Increased heat and cold snaps can be mitigated by weatherizing homes (such as adding storm windows, shading devices, and insulation), which also helps to reduce energy bills (and load on the grid, a frequent cause of blackouts). Residential yards also play a role for resilience by helping with drainage, using plantings that can reduce the impacts of heat, or even by utilizing yards for growing food and composting as a heat source as part of a wider neighborhood network of growers and composters.

When thinking about improvements to the housing stock, however, it is important to realize that in Edgebrook, there are homes that have not yet recovered from recent disasters such as Hurricane Harvey. The backlog shows how difficult housing resilience and weatherization is, particularly when families lack the resources or 'know how' to do the repairs. Many homeowners, especially in marginalized communities such as Edgebrook, lack sufficient access to the resources needed to recover their homes, make upgrades, or prepare their homes for potential stresses and shocks. Renters are often dependent on landlords to make investments in their property to improve resilience. Therefore, part of what needs to be done to speed up recovery and build resilience is informational: help owners and tenants get access to information that

points them to funding for repairs, A/C units and other equipment, energy bill assistance, and other forms of assistance.

Recovery, repair, and preparation requires understanding the necessary changes to make, navigating municipal requirements, and implementing those changes. Like most challenges, there are also opportunities. The need for rehabilitation repairs and weatherization upgrades introduces opportunities for engagement of local businesses, workforce development, and 'sweat equity' in lieu of direct cash payments.

Edgebrook needs new housing to replenish the housing stock that is beyond repair or in flood prone areas, to revitalize the community by increasing local businesses and amenities, to keep up with housing demand, and to improve the overall quality of the housing stock. When planning new housing, it is critical to build on properties that are not flood prone and add housing at locations where it can strengthen the existing land use development pattern by, for example, building housing in safe walking distance of reliable public transit. It is equally critical to consider equitable access to housing for low- to moderate income (LMI) community members.





Figures 49-51: Images of Resilience Postcards created to help raise awareness of resilience topics and potential tools for mitigating vulnerability.



# SAFE AT HOME

Resilience begins with a secure and healthy home—a home prepared to withstand the impacts of extreme weather events, natural disasters, and other hazards.

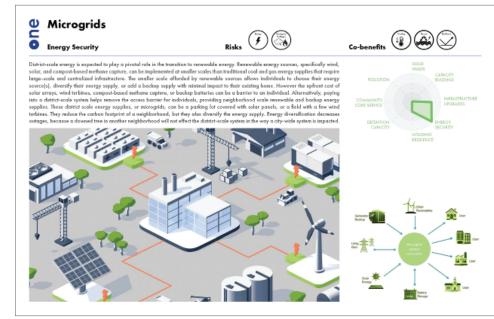
#### **Energy Security**

Winter Storm Uri's blackouts and boil water alerts shows that energy security is a critical component of a resilient home. Blackouts can have serious health impacts because medical devices and support systems fail. The related energy price increases are extremely burdensome to the Edgebrook community. Additionally, when blackouts occur, critical infrastructure can be impacted, leading to such things as boil water notices or going without heat during extreme cold. Without a backup energy supply at home to boil water or run a heater people may have no other choice but to drink unsafe water and brave the cold. Recognizing that our changing climate likely means there will likely be more winter storms like Winter Storm Uri, as well as heat waves that place increasing stress on the centralized power grid, steps should be taken to prepare for outages and alleviate dependency on centralized power sources. The increased pressure on the power grid also results in higher energy bills, which creates additional financial burdens to residents. For example, during a heatwave when community members cannot afford air conditioning, there is a documented increase in emergency room visits<sup>18</sup>

Houston, the energy capital of the world, has set itself the goal to provide its citizens with reliable, increasingly renewable energy. <sup>19</sup> At the neighborhood level, many energy security measures can be made at home and at work. It is important that public utility providers increase resiliency of their infrastructure through diversification, which is largely achieved through breaking the highly centralized power grid into smaller chunks. Meaning, small or localized energy supplies, such as district-scale solar arrays, achieves energy diversification, such as portable batteries and solar panels. One well known strategy, which also helps with decarbonization, are local solar grids that provide neighborhood scale energy supplies. Local energy production can provide extra income to property owners who sell excess energy back to the local energy company.

"The City will work with partners, such as CenterPoint Energy, to grow existing weatherization education efforts and implement weatherization programs, prioritizing low- to moderateincome households and neighborhoods with repeated flooding damage." (Resilient Houston, page 50)





Figures 52-54: Images of Resilience Postcards created to help raise awareness of resilience topics and potential tools for mitigating vulnerability.



# SAFE IN THE NEIGHBORHOOD

Good infrastructure contributes to reduced risk from flooding and other extreme events, and from stresses such as increased heat and traffic violence, while providing benefits to the residents.

The extreme weather events of the last decade, which have become more intense due to the changing climate, have revealed key limitations in and incompatible siting of critical infrastructure, such as power stations, water treatment facilities, and emergency response facilities. Being safe in the neighborhood starts with a shared understanding of current and future vulnerabilities.

Recent events generated robust data about these vulnerabilities, however, limits on the community's ability to access data, especially for the community, makes the understanding of the neighborhood's vulnerabilities difficult. Better data management and communication lies at the heart of a safe neighborhood.

One frequent complaint about the neighborhood concerns trash build up and disposal. Illegal dumping is a major contributor to trash in the neighborhood, and when left to collect, it often finds its way to storm drains and other waterways. When it builds up here, the trash slows water flows and can clog storm drains. A baseline set of actions for any neighborhood should include addressing the waste problem and rallying the community around this topic.

A safe neighborhood is a collective effort. It requires strategic land and development management on the one hand, and robust multi-functional infrastructure on the other. Infrastructure investments need to consider community needs and priorities, be designed for multiple benefits, and combine both 'gray' and nature-based solutions.

During the neighborhood resilience planning process, it was discovered that all too often the community seems largely unaware

of infrastructure being constructed or planned, and how these infrastructure improvements are reducing their risks. Such a lack of awareness has undermined trust in government and makes it difficult to receive input from the residents. Such a lack of awareness undermines trust in government and makes it difficult to receive input from the residents. Working to more effectively communicate City projects and initiatives to community members, by providing such things as low friction easily navigable websites and open source data would reduce the sense that there is opaque decision making, and place the task of being informed into the hands of individual community members.

When infrastructure work is being planned in the neighborhood, multi-benefit solutions should be prioritized. Drainage work to reduce flooding with street and sidewalk upgrades, traffic calming, bus shelters to improve mobility and tree planting to reduce heat impacts (and support traffic calming) can be combined. This minimizes the disturbance for the community, makes the improvements more visible, and likely saves costs.

Green infrastructure, also called naturebased solutions, is cheaper than traditional landscaping methods, increases biodiversity and overall ecological health, and is often more flexible.<sup>21</sup> While such solutions might be difficult to implement in Houston, given the current practices and the nature of its weather events, it is important to continue to make progress with the method because of its long-term benefits. These benefits include workforce development. While significantly cheaper to construct, green infrastructure requires more intensive maintenance, and can thus provide green jobs.

To achieve well-planned, multi-functional, and green solutions, City and County collaboration and innovation is essential. Both entities must continue to work toward alignment with their capital planning, and internally between their various departments each contributing to implementation of projects. To improve success and reduce overall costs, designing projects and creating implementation plans that optimize inter-agency and interdepartmental coordination and integration is necessary. Pilot projects allow for institutional creativity and learning that propels local government to create leading-edge solutions. All while working together with the local community, especially for a long-term transformative project such as that for Hall's Bayou—a project that, when designed well, can provide many benefits for the community, from health to recreation and education, and likely at a fraction of the upfront and ongoing maintenance costs of traditional 'gray' infrastructure

Managing water and heat extremes cannot only be addressed in the public right-of-way. On private property, green infrastructure can help with drainage and reduce the impacts of extreme heat, while creating more biodiversity. Turf grass lawns have little environmental benefit, require a lot of water and are extremely high maintenance. Instead the community can reduce water and maintenance by removing turf grass and replacing with native trees, shrubs, and perennials in their yards and at their businesses. Outreach and education for homeowners on how to make the necessary changes on their property will support the way the community sees GSI and provide ideas for possible applications at their homes and businesses.

Detention racks and stormwater grilles

Solid Waste Management

Dechannelized Bayou

Detention Capacity of Floodplain

naurony occurring protections nooson's bayo ent, removing concrete paving in the bayou's w creation—such as sports fields and running trail and eco-tourism. It's also an opportunity to pr t to buses and trains, as well as walk and bike to

ning trails

re the naturally occurring protection

0

0

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Risks

purpose of the trash rack is to keep floating debris away from the orifices and weirs to prevent clogging. The greater the surface of the trash rack, the greater ability it has to hold debris while allowing water to discharge properly. Trash racks require routine intenance to remove accumulated debris. Intenance to remove accumulated debris.

Co-benefits

Co-benefits

"The City will work collaboratively across local agencies and with private-sector and community partners to support communitydriven planning processes for neighborhoods that have faced flood related disinvestment, allowing them to control their own destiny and improve their neighborhoods without the risk of displacement." (Resilient Houston, page 108)

> Figures 55-57: Images of Resilience Postcards created to help raise awareness of resilience topics and potential tools for mitigating vulnerability.



Risks

ing the bayou is proposed. That means reclaiming bayou lands toring vegetation. Rightsizing is also an opportunity to **create pul** toration **improves biodiversity** and provides opportunities for



# PROJECTS

**OVERVIEW EVALUATION CRITERIA MATRIX 1. KEEP THE MOMENTUM** 2. MODEL ADAPTIVE HOMES **3. RESILIENCE HUB FACILITY +** SERVICE NETWORK 4. EDGEBROOK DRIVE **CORRIDOR IMPROVEMENTS** 5. STREETSCAPE IMPROVEMENTS **6. STORMWATER INFRASTRUCTURE FOR CONVEYANCE** 

## **OVERVIEW**

Projects create visible change in the neighborhood. They are primarily proposed as physical interventions in the neighborhood, such as completing the sidewalk network to support walkable neighborhoods, but they also include people-based interventions, or programmatic activities, such as supporting initiatives to increase public art to improve neighborhood awareness of resilience challenges. Addressing both physical and social aspects of resilience provides for a more holistic and comprehensive approach to improving resilience.

"[A]pply a neighborhood planning approach to adapt to climate change, with place-based interventions to ensure that all Houstonians live in neighborhoods that are healthy, safe, and climate ready."

(Resilient Houston, page 79)

#### **PREPARED & THRIVING HOUSTONIANS**

PREPARED & THRIVING HOUSTONIANS				
GOAL 1	We will support Houstonians to be prepared for an uncertain future.	TARGET 1	Provide at least 500,000 Houstonians with preparedness training by 2025.	
GOAL 2	We will expand access to wealth-building and employment opportunities.	TARGET 2	Offer 20,000 Hire Houston Youth Summer Jobs in 2020.	
GOAL 3	We will improve safety and well- being for all Houstonians.	TARGET 3	Ensure zero traffic-related fatalities and serious injuries on Houston streets by 2030.	
SAFE	& EQUITABLE NEIGHBOR	RHOOD	S	
GOAL 4	We will ensure that all neighborhoods have equitably resourced plans.	TARGET 4	Develop 50 neighborhood plans by 2030.	
GOAL 5	We will invest in arts and culture to strengthen community resilience.	TARGET 5	Invest \$5 million in local artists to create resilience awareness projects across the city by 2025.	
GOAL 6	We will ensure all neighborhoods are healthy, safe, and climate ready.	TARGET 6	Plant 4.6 million new native trees by 2030.	
GOAL 7	We will build up, not out, to promote smart growth as Houston's population increases.	TARGET 7	Build at least 375,000 new homes across every income level by 2050 to welcome new residents to the city of Houston.	
HEAL	THY & CONNECTED BAYO	SUS		
GOAL 8	We will live safely with water.	TARGET 8	Remove all habitable structures from the floodway by 2030.	
GOAL 9	We will embrace the role of our bayous as Houston's front yard.	TARGET 9	Construct at least 500 miles of trails and bike lanes by 2025.	
ACCE	SSIBLE & ADAPTIVE CITY			
GOAL 10	We will demonstrate leadership on climate change through action.	TARGET 10	Achieve carbon neutrality by 2050 in accordance with the Paris Agreement.	
GOAL 11	We will modernize Houston's infrastructure to address the challenges of the future.	TARGET 11	Complete 100 new green stormwater infrastructure projects by 2025.	
GOAL 12	We will advance equity and inclusion for all.	TARGET 12	Eliminate geographic disparities in life expectancy by 2050.	
GOAL 13	We will transform city government to operationalize resilience and build trust.	TARGET 13	Appoint Department Resilience Officers in every City of Houston Department in 2020.	
INNOVATIVE & INTEGRATED REGION				
GOAL 14	We will continue to invest in the region's diverse economy	TARGET 14	Attract or incubate 50 Energy 2.0 companies in Greater Houston by 2025.	
GOAL 15	We will increase regional	TARGET	Provide 100% of Houstonians access	
	transportation choice.	15	to high-frequency public transportation choices within a half-mile by 2050.	
GOAL 16	transportation choice. We will manage our land and water resources from prairie to bay	15 TARGET 16		
	We will manage our land and water	TARGET	choices within a half-mile by 2050. Conserve 24% of undeveloped regional	

Figure 58: Goals and targets of the Resilience Houston plan.

#### **NEIGHBORHOOD RESILIENCE PLAN PROJECTS**

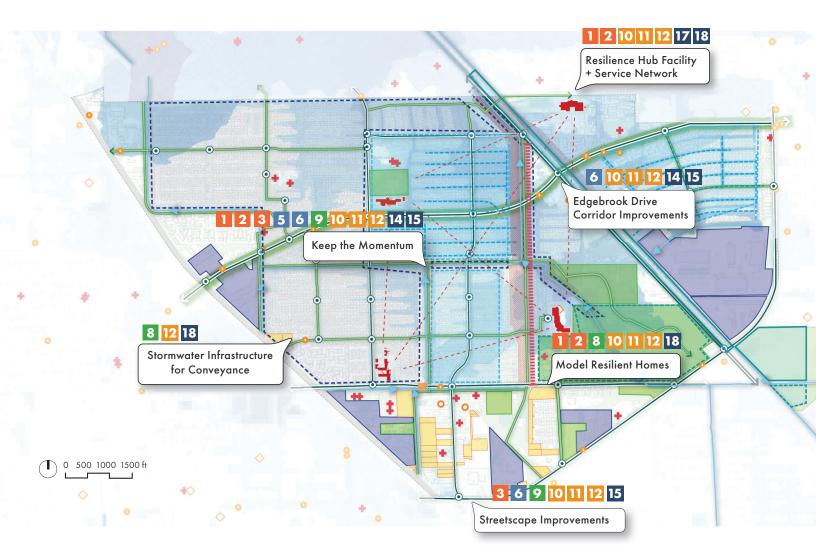


Figure 59: Edgebrook Neighborhood map showing relationship between the Resilient Houston plan targets and the recommended neighborhood resilience plan projects.

#### LEGEND

#### KEEP THE MOMENTUM + RESILIENCE HUB FACILITY AND SERVICE NETWORK

- RESILIENCE HUBS CANDIDATES
- RESILIENCE SPOTS CANDIDATES

#### MODEL ADAPTIVE HOMES

- PROPOSED RELOCATION OF STRUCTURES FROM FLOODPLAIN / EASEMENT AREA
- POTENTIAL IN-FILL DEVELOPMENT AREAS

#### STREETSCAPE IMPROVEMENTS

- PROPOSED MULTI-MODAL TRANSIT PRIMARY
- PROPOSED MULTI-MODAL TRANSIT SECONDARY
   PROPOSED GREENWAY

#### EDGEBROOK DRIVE CORRIDOR IMPROVEMENTS

CORRIDOR IMPROVEMENTS

### STORMWATER INFRASTRUCTURE FOR CONVEYANCE + KEEP THE MOMENTUM

- PROPOSED CONSERVATION EASEMENTS
- PROPOSED AREAS FOR DEPAVING
- PROPOSED DRAINAGE IMPROVEMENT
- PLANNED CITY STORM SEWER IMPROVEMENTS

### **OVERVIEW**

Multiple projects have been identified by taking input from the community and building upon existing planning efforts, such as the *Climate Impact Assessment* and *Climate Action Plan*. These projects are categorized based on the city's current capabilities, including department budgets and staffing, as well as the city's capital improvement planning. Future perspectives and resilience challenges of the neighborhood are also considered to ensure the long-term relevance of the neighborhood plan.

This view to the future is largely one where public private partnerships are formed around executing the aspirational goals of the plan that may require staffing, funds, and expertise not currently available. Aspirational projects are those that are known to significantly reduce the risk on the community's resilience, such as costly riparian expansion and rehabilitation, or innovative albeit proven urban design practices that reduce stormwater runoff and improve human health, but that we do not have all the implementation steps in place to guarantee implementation today. These projects are feasible but will require that the city and community continue working toward developing implementation pathways particularly for funding and ongoing maintenance.

Implementation of this plan's projects will occur on varying schedules and timelines

relative to the project complexity and how the project is funded and staffed. Each city-committed project should start now (some have started already). Aspirational projects will start later and require that the city and the community will work toward developing partnerships that can realize them. For each of the projects, necessary and recommended steps to realize resilience are defined, city leads and critical non-governmental partners are identified, anticipated project timeline are laid out, funding pathways proposed, and metrics for success described.

Work on the implementation of citycommitted projects should begin at plan adoption or earlier, and those aspirational projects needing nongovernmental partners should begin working on forging relationships and agreements.

**Keep the Momentum** is about generating the adaptive capacity required to withstand and overcome stresses and shocks. It continues the work done in the neighborhood resilience action planning process by creating events and activities to bring the community together, keeping the conversation going around resilience, and helping build local adaptive capacity. For Edgebrook, this means continuing to make steps toward community governance, developing local leaders, and creating initiatives that raise awareness about resilience topics and keeps the neighborhood engaged. Capacity and relationships are built in preparation of a resilience conference which, at the end of the year, celebrates partnerships and project progress. Economic development makes sure people have access to the resources and information they need within the neighborhood.

**Model Resilient Home**s addresses the lack of community-based knowledge about, and resources for, housing resilience by creating pilot projects to rehabilitate and weatherize homes, and remove them from the floodplain. The "Model Adaptive Homes" project serves as an example of what is possible to implement on the typical home in Edgebrook, and provides practical tools and guides for homeowners and renters to pursue their own adaptive home improvements.

**Resilience Hub Facility + Service Network** builds on the city's Resilience Hubs project to extend the facilities and service network that support unique preparation, response and recovery from stresses and shocks in the specific neighborhood they serve. Community-based facilities, such as churches, schools and libraries, heighten the level of service and resources in a community. The associated programs that take place at such facilities strengthen community relationships and form distribution networks that work to make sure community members are informed in advance of an event, and as prepared as possible for the effects of stresses and shocks;

### Edgebrook Drive Corridor

**Enhancements** looks primarily to increase the neighborhood tree canopy, particularly along Edgebrook Drive, but also in other areas such as Frey Road. The vision for Edgebrook Drive is to become the neighborhood boulevard by planting street trees in the public right-of-way, and on the adjacent parking lots. Associated with parking lot improvements is updated site plan requirements that would support a mixed-use development pattern as part of a neighborhood economic development strategy. Increasing the urban tree canopy improves traffic safety, provides a cool corridor for safe multi-modal transportation, and reduces stormwater runoff.

#### Streetscape Improvements

through improved delivery and communication of projects that

address aging infrastructure through the implementation of leading-edge stormwater infrastructure practices, mobility improvements, and reduced exposure to heat in a coordinated manner.

#### Stormwater Infrastructure for Conveyance is critical flood

infrastructure that can also be an amenity to the neighborhood. Building on plans for the stormwater conveyance and detention capacity, the project proposes an integrated and community-driven approach to expanding and enhancing stormwater infrastructure to help further reduce neighborhood flood risk.

These projects are first and foremost championed by the Edgebrook NST and the broader community. They are also supported by the City of Houston Planning and Development Department, additional city departments and elected representatives, and other nongovernmental partners.

# **EVALUATION CRITERIA MATRIX**

### EVALUATION CRITERIA

Does the project have neighborhood support? Does it respond to the neigborhood's needs?

2. Which vulnerabilities does the project respond to?

**3** What is the efficacy of the project in terms of resilience?

**4** Are there clear implementation parhways?

**5** Does the project have the ability to strengthen other processes?

• Does the project align with the Resilient Houston Plan and EJ criterion?

3	Contraction of the second seco	COO CONTRACTOR OF CONTRACTOR O	A MANUS WE WILL BE WE WE WILL BE WE WILL BE WE WILL BE WE WE WILL BE WE WE WI
	Yes	Yes	Yes
	Equity	Equity, housing, flooding, energy poverty, public health, heat	Equity, recovery
	Increases adaptive capacity	High, when scaled succesfully	Increases adaptive capacity
	Requires new partnerships	Yes	Yes, through MORS
	Yes, will strenghten adaptive capacity	Linked to economic development and flood contro	Yes
	Yes, in RH	Yes, in RH	Yes, in RH
	Yes, supports EJ	Yes, supports EJ	

STAR	Contraction of the contraction o	oot with the solution of the s	MAR CLAR CLAR
	Yes	Yes	Yes
	Heat, traffic safety, flooding	Heat, flooding, pollution	Heat, flooding, pollution
	High, when scaled successfully	High	High
	Yes	Yes	Yes, long term
	Yes	Yes, economic development	Yes, will fundamentally strenghten overall resilience
	Yes, in RH	Yes, in RH	Yes, in RH
	Yes, supports EJ	Yes, supports EJ	Yes, supports EJ

### **KEEP THE MOMENTUM**







# **KEEP THE MOMENTUM**

Building resilience is a continuous process in which this neighborhood resilience plan is an important step. During this planning process, the community's trust and involvement local government has increased, and clear steps forward toward neighborhood improvement have been identified. Initial actions have already started, in East Houston as well as in other neighborhoods. Success can be learned from. In Edgebrook, the realization of the mini-mural art as utility box coverseven during the planning processwas a good reason to celebrate the energy and spirit in the community. In Edgebrook, neighborhood ambassadors

### "Cultural expression is a marker of the social cohesion so vital for resilient communities."

(Resilient Houston, page 77)

initiated a drive to improve sanitation by connecting community members, providing information about pickup and good waste management practices in multiple language, and working with the City to improve 311 response time.

In the next year, neighborhood-led planning processes should continue,

### CONTINUING TO BUILD COMMUNITY-BASED OR-GANIZATION

Continue building neigborhood-wide leadership and advocacy, with a focus on reactivating Super Neighborhood 79

Benefits

Guiding Principles

Resilience

Houston

**Targets** 

Equity, Public Health, Flood Risk

Timeline Short-term

Connected Community



### CONTINUE TO IMPROVE NEIGHBORHOOD CLEANLINESS

Advance neighborhood-wide collaboration around eliminating littering, illegal dumping, landscape maintenance, including tree trimming and median maintenance, to ensure the cleanest neighborhood possible

Benefits	Equity, Public Health, Flood Risk	Ben
Timeline	Short-term	Time
Guiding Principles	Connected Community	Guio Prin
Resilience Houston Targets	GOAL 2 GOAL 3 GOAL 6 GOAL 9	Resi Hou Targ

GOAL 10 GOAL 11 GOAL 12 GOAL 15

### **EXPAND PUBLIC ART**

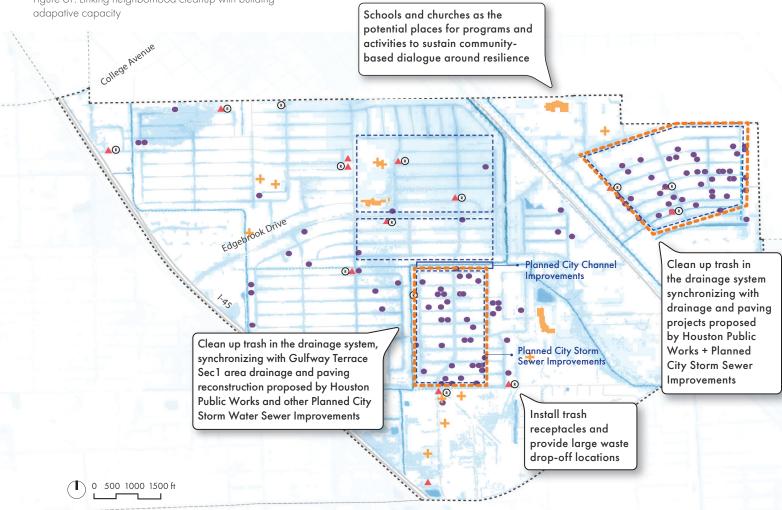
Engage public agencies and local artists to install public art to raise risk awareness around climate change and other stresses and shocks, such as mini murals, murals, sculptures, crosswalk art or other types of art.

	, ,		
th,	Benefits	Equity, Adaptive Capacity, Public Health	
	Timeline	Short-term	
	Guiding Principles	Connected Community	
	Resilience Houston Targets	GOAL 2 GOAL 5	

### EXPAND AND ENHANCE NEIGHBORHOOD RESILIENCE ACTIVITIES

Establish programs and activities to build adapative capacity by sustaining community-based dialogue around resilience.

	Benefits	Equity, Public Health, Flood Risk
Þ	Timeline	Short-term
	Guiding Principles	Connected Community
.9	Resilience Houston Targets	GOAL 1 GOAL 2 GOAL 14



## Figure 61: Linking neighborhood cleanup with building

#### LEGEND

#### IMPROVE SOLID WASTE MANAGEMENT

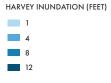
- TRASH CLEAN UP FOCUS AREAS

#### SOLID WASTE 311 CASES IN 2021

- HEAVY TRASH VIOLATION
- TRASH DUMPING OR ILLEGAL DUMPSITE

#### CAPACITY BUILDING

- **RESILIENCE HUBS CANDIDATES**
- **RESILIENCE HUBS CANDIDATES** (CHURCHES)



# **KEEP THE MOMENTUM**

such that additional improvements to the neighborhood can be realized in the short-term, the community conversations refined, and efforts broadened to collaborate with new partners. To 'keep the momentum', four actions are proposed:

### Continue to Build Community-Based Organization

The Edgebrook community has shown explempliary leadership in taking up resources available to them and using those resources to build up a stronger and more active neighborhood governance. Since this planning process has begun community leaders have completed the Complete Communities University and initiated the creation of a Super Neighborhood for their neighborhood. Continued support of community leaders, local governance, and civic engagement should be supported and encouraged.

### **Expand Public Art**

Art can uplift, inspire and raise awareness. In the case of resilience, art is an enjoyable way to draw the community into aspirational ways of confronting and combating the challenges of resilience. This highly visible change can create momentum and energize residents and business owners to participate in related neighborhood activities such as preparedness parties and training and educational seminars on advocacy. Supporting public art projects is important not just to develop neighborhood beautification but to keep building community resilience awareness and the community's momentum for neighborhood-level agency, advocacy and change.

"The City will work with partners to collaboratively develop and implement an education and advocacy campaign to build Houstonians' awareness about the risks that are exacerbated by climate change and the impact they have on their health, the economy, and the built environment." (Resilient Houston, page 50)

#### Continue to improve neighborhood cleanliness

Part of improving the streetscape involves its maintenance, and the community has been vocal about the need for improvements in cleanliness. Trash and debris from illiegal dumping can slow storm water drainage, increase the opportunity of diseases acarried by mosquitos, and increase contamination of soil from possible discarded items. This project aims to eliminate littering and illegal dumping, and provide regular tree trimming through neighborhood-led initiatives and collaborations with city services.

### Expand and Enhance Neighborhood Resilience Activities

Various activities allow communities to prepare for, withstand and emerge stronger from shocks like extreme weather events. That is enabled by creating a connected community, in a robust network of community organizations, public spaces and facilities. To enhance social resilience, the establishment of programs and activities that sustain communitybased dialogue and build capacity around resilience is recommended. A community resilience conference is a good way to demonstrate progress, celebrate partnerships, and bring new partners into the conversation.

The process of preparing for such a conference will ensure the work on resilience continues, and ensure knowledge, programs, and initiatives advance measurably toward resilience goals and targets. Activities can include workshops, the development of a certificate in resilience, home energy audits, a resilience tradeshow, etc. Events of this kind keep the conversation going, raise awareness of the risks and resources to mitigate the risks.

## **KEEP THE MOMENTUM** ACTIONS

#### CONTINUE TO BUILD COMMUNITY-BASED ORGANIZATIONS

STEPS	LEADS	PARTNERS	FUNDING	METRICS
<ol> <li>Staff to continue disseminating information on City-led programs such as Complete Communities University and the Super Neighborhoods process</li> <li>Community to continue investing in</li> </ol>	DON	<b>PD</b> Community Members	n/a	# of CCU graduates
community leadership and adovacy efforts				

### **CONTINUE TO IMPROVE NEIGHBORHOOD CLEANLINESS**

STEPS	LEADS	PARTNERS	FUNDING	METRICS
<ol> <li>Conduct a semi-annual community- led neighborhood-wide assessment to determine cleanup needs</li> <li>Coordinate with City staff to capitalize on existing City programs (e.g. Adopt-a-Drain, Adopt-an- Esplanade, Adopt-a-Block, Adopt-a- Container)</li> <li>Organize neighborhood cleanups and beautification events</li> <li>Create an outreach campaign that includes how to report illegal dumping to 311, and distributes 'Trash Facts' within the community on disposal options</li> </ol>	HPW SWM HPARD	Keep Hous- ton Beautiful	SWMD - SWMD, Illegal Dumping Penalty Fees, Philanthropy	Lower frequency of 311 complaints

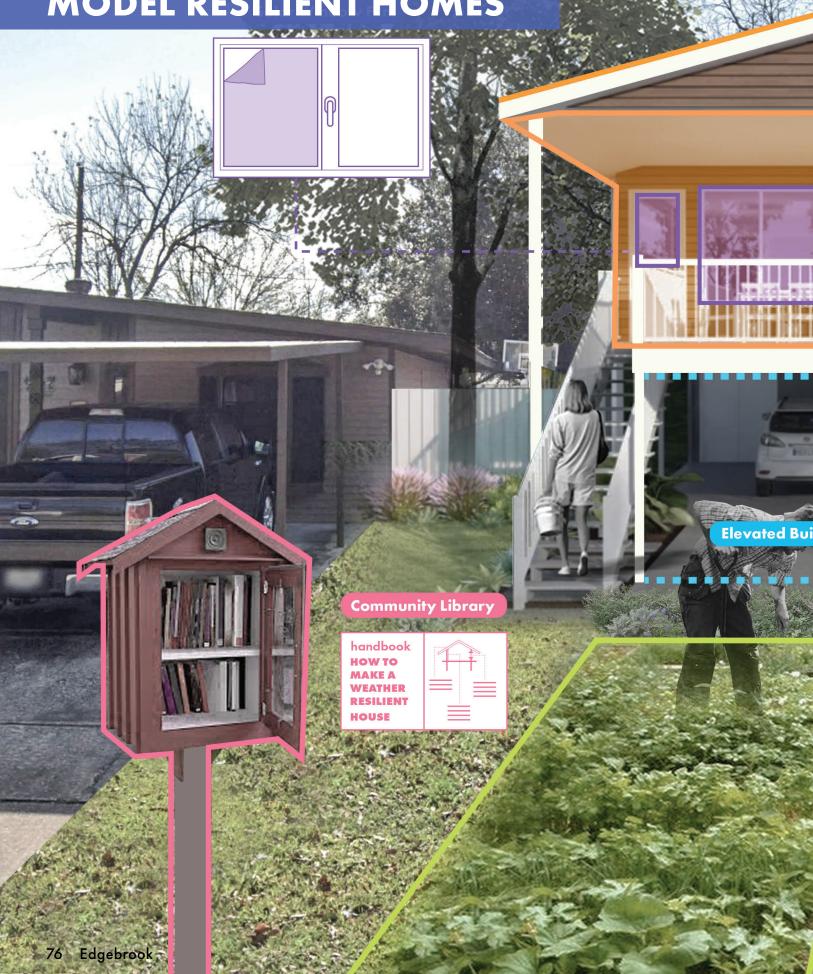
#### **EXPAND PUBLIC ART**

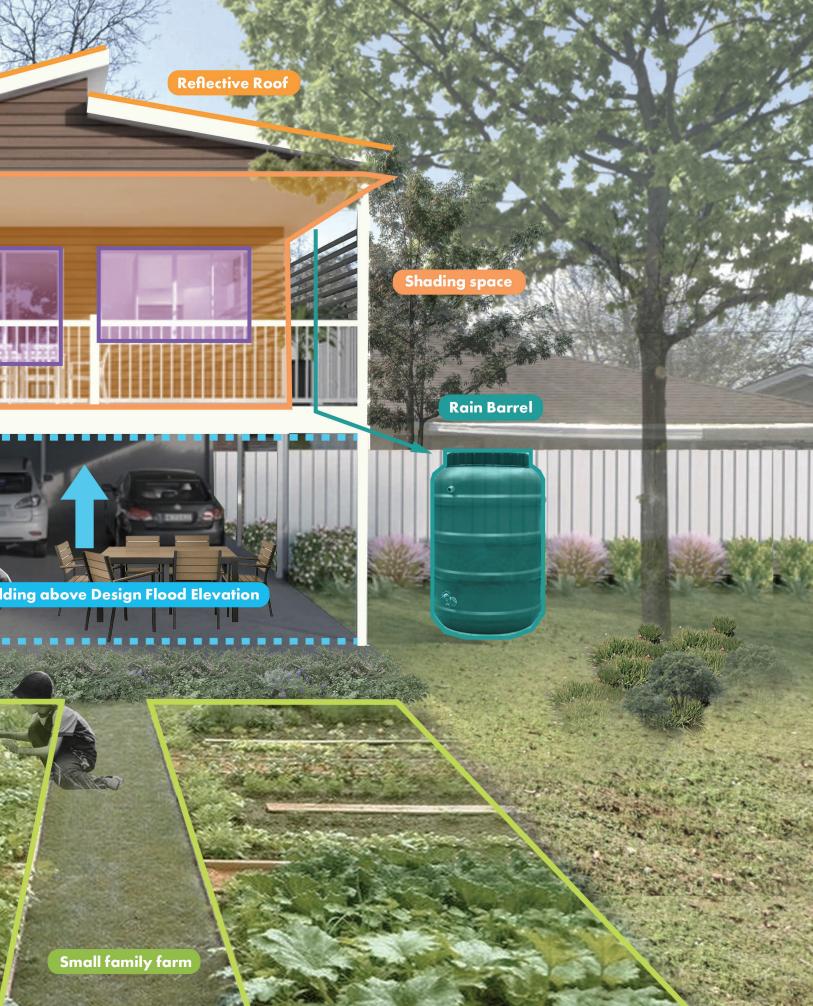
STEPS	LEADS	PARTNERS	FUNDING	METRICS
<ol> <li>Work with City, County, and regional departments along with various programs to install public art on city property</li> <li>Seek funding to support projects</li> <li>Work with public and/or private property owners by identifying desired locations and art projects, following City process requirements, raising required funding, installing and celebrating the final installation</li> </ol>	MOCA HCFCD	<b>Up Art Studio</b> Solel Interna- tional	TBD	# of art pieces installed in neighborhood

### **EXPAND + ENHANCE NEIGHBORHOOD RESILIENCE ACTIVITIES**

STEPS	LEADS	PARTNERS	FUNDING	METRICS
1 Work with various partners to establish yearound programs and activities, and sepcifically a regular		<b>OEM</b> MORS	OEM, OED	# of individuals + businesses reached
<ul> <li>Resilience Fair/Conference</li> <li>2 Work with community on providing information to them, whether online, in</li> </ul>		PW (Green Re- source Center)		
seminars and classes, or other formats <b>3</b> Periodically review and update		НРН		
programs and activities		HCDD		
		HPL		

# **MODEL RESILIENT HOMES**





# **MODEL RESILIENT HOMES**

Housing resilience is a key factor in any neighborhood, and in Edgebrook it is an essential factor. A backlog of housing repairs lingers in the recovery from Hurricane Harvey, which has left some community members displaced or living in unsafe housing. Some homes are located deep in the floodplain leaving those tasked with the protection of residents' health and safety no choice but to recommend that the properties be bought-out and vacated to ensure the health and safety of neighborhood residents. Other homes that are at lower risk but nevertheless still located in the floodplain will need to be elevated and have critical equipment relocated to meet recommended health and safety standards.

Not all homes will flood, but all homes may face the stresses and shocks surrounding heat, cold, wind and rain. That means all homes-including rental homes-should be weatherized to make it easier to cool and heat, save energy, and reduce the burden of energy bills. Many of the actions to do this reside with individual homeowners and landlords, such as installing solar, home backup batteries, heating and cooling pumps, adding insulation, replacing low efficiency windows, doors, and plumbing fixtures, and conducting home energy audits.<sup>26</sup> Many homeowners and landlords are not aware of what they should do, how they should do it, and how to access resources needed to make the needed

changes. Homeowners, landlords, and renters too would benefit from learning what is possible and to set higher aspirations for home resiliency, and may embark on a variety of DIY projects. DIY education for homeowners, landlords and renters will rais awareness, improve local skills and increase resiliency of residential structures.

### REHAB & WEATHERIZE HOMES STILL AFFECTED

Establish programs and activities to define pathways to funding, services, and other resources and create courses and materials that disseminate best practices and pathways to floodplain removal, weatherization, and rehabilitation to both implement and showcase and demonstrate optimized pathways for homeowners and business owners to safe guard their individual assets

#### Benefits

**Timeline** 

Equity, Adaptive Capacity, Public Health, Flood Risk

Short-term

Guiding Principles

Resilience Houston Targets



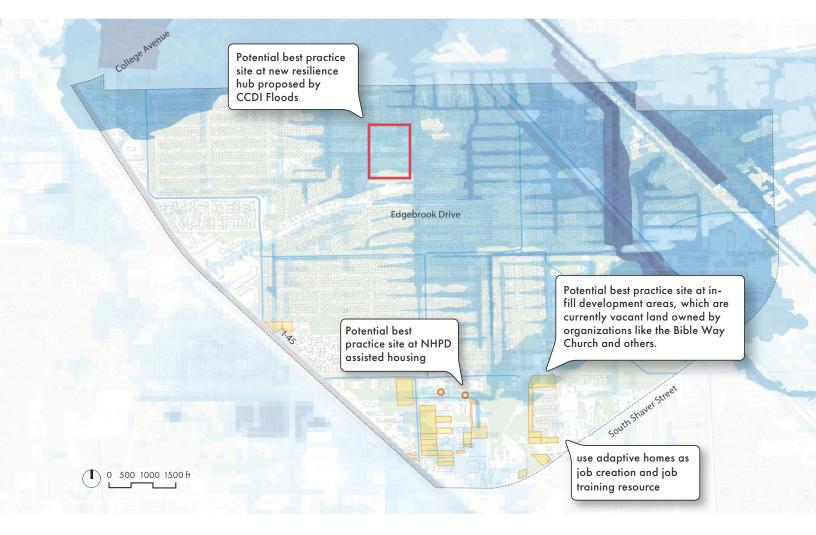
GOAL 11 GOAL 12 GOAL 18

### ESTABLISH BUILDING PREPARATION AND RECOVERY BEST PRACTICES

Create floodplain removal, weatherization, and rehabilitation best practices for Edgebrook to showcase and demonstrate best practices to community members for the weatherization of homes and businesses, to emphasize energy efficiency and energy security of building improvements.

Benefits	Equity, Adaptive Capacity, Public Health, Flood Risk
Timeline	Near-term
Guiding Principles	Safe at Home
Resilience Houston Targets	GOAL 1 GOAL 2 GOAL 8 GOAL 10

Figure 63: Safer housing locations for new homes outside of the floodplain.



#### LEGEND

#### HOUSING RESILIENCE

- POTENTIAL IN-FILL DEVELOPMENT AREAS
- O NHPD ASSITED HOUSING
- FEMA FLOOD HAZARD LAYER
- FLOOWAY (ZONE AE)
- 1% ANNUAL CHANCE/ 100 YEAR FLOODPLAIN( ZONE A, AE, AO)
- 0.2% ANNUAL CHANCE/ 500 YEAR FLOODPLAIN( ZONE X)

# **MODEL RESILIENT HOMES**

Research shows that homeowners in marginalized communities have far greater difficulty in improving housing resilience and accessing resources than in wealthier communities. To achieve equitable outcomes in building housing resilience, the "Model Adaptive Homes" project proposes the rehabilitation, weatherization, and elevation of demonstration homes in the Edgebrook neighborhood. The project will serve three roles:

- identify and define clear pathways to contribute to a fuller recovery from Hurricane Harvey and protect and improve existing homes in the neighborhood;
- provide how-to manuals and provide instructional workshops on such topics as technical approaches to window replacements, how to work with contractors, or how to do it yourself, and how to make resources available to make up the gap in household resources; and
- develop and expand opportunities for local contractors and workforce development.

Establish service network and disseminate educational materials Rehabilitation and weatherization should include outstanding home repairs for Hurricane Harvey and other damage from storms, as well as a program to make sure that the most vulnerable residents have adequate air conditioning and heating, backup energy supplies, and other features to improve their health and safety at home. The proposal is to provide a series of updates that both rehabilitate, weatherize, and remove the home from the floodplain for existing residents that will continue living in their homes. The eligibility criteria and selection process for the "Model Adaptive Homes" project will be informed by the community.

The roll-out of the "Model Adaptive Homes" program is an opportunity to support workforce development by offering neighborhood residents training to weatherize and rehabilitate homes, and potentially the work of creating educational programs to support promotion of, or to implement, home rehabilitation and weatherization.

A successful project and associated programs, which will be developed together with the Houston Housing and Community Development Department, local utilities and contractors, will spur investment into the neighborhood's housing resilience by providing clear pathways for community members to improve their



Figure 64: Elevated home.

housing resilience.

Establish building preparation and recovery best practices The homes that are updated as part of the "Model Adaptive Homes" project will become part of a community education program, including designated home tours and hands-on demonstrations during the rehabilitation process. Following completion, the homes will serve as examples for others to follow. These will be part of a broader rebuilding program including trainings at local community events and will include education materials explaining how to apply a series of techniques to other structures. Providing an example of rehabilitation, weatherization, floodplain removal in the neighborhood ensures that techniques used are applicable to the local building stock, and that residents have ready access to

professionally vetted examples of how to approach work on their own homes. By including improvements in the yard, such as green infrastructure, rainwater harvesting and urban farming, wider benefits can be demonstrated.



Figure 65: Home solar.

"The City will work with partners, such as CenterPoint Energy, to grow existing weatherization education efforts and implement weatherization programs, prioritizing low- to moderateincome households and neighborhoods with repeated flooding damage." (Resilient Houston, page 50)

## **MODEL RESILIENT HOMES** ACTIONS

### **REHAB AND WEATHERIZE HOMES STILL AFFECTED**

STEPS	LEADS	PARTNERS	FUNDING	METRICS		
<ol> <li>Find funding source(s)</li> <li>Work with Houston Land Bank and</li> </ol>	HCD	HARC HPL	TBD (in part through existing funding of	# of individuals + businesses		
other property owners to find sites <b>3</b> Establish selection criteria + find		po	partner organziations such as HARC)	reached; # of assets prepared and/or recovered		
willing property owners <b>4</b> Design and plan weatherization of home or business		HHD Faith-based organizations Area Schools Area Fire Station Council Member B Office				
<b>5</b> Weatherize home or business			Area Schools Area Fire Station Council Member	·		
6 Conduct associated educational activities, whether online, in seminars and classes, or other formats						
<b>7</b> Periodically review and update practices, programs and activities						

## ESTABLISH BUILDING PREPARATION AND RECOVERY BEST PRACTICES

STEPS	LEADS	PARTNERS	FUNDING	METRICS
<b>1</b> Work with various partners to establish yearound programs and activities	MORS	<b>OEM</b> HPL Habitat for Hu-	TBD	# of assets prepared and/or recovered
<b>2</b> Work with community on providing information to them, whether online, in seminars and classes, or other formats		manity MSC HHD		
<b>3</b> Periodically review and update programs and activities		Faith-based orga- nizations		
		Area Schools		
		Area Fire		
		Station		
		Council Member B Office		

# RESILIENCE HUB FACILITY + SERVICE NETWORK

Increased Tree Canopy/ Ground Shading





**Green Roof** 

A MARTINE AND

Coo

**Cooling Pavement** 

🖛 Rain Garden

Mars in suspension

84 Edgebrook



## **RESILIENCE HUB FACILITY + SERVICE NETWORK**

A goal of Resilient Houston is to provide a city-wide network of Resilience Hubs, or public spaces dedicated to preventing, preparing for, and recovering from extreme weather event, or other hazardous events. A Resilience Hub works to reduce sensitivities and exposures to extreme heat and cold, flooding and drought, blackouts, and food security, and other vulnerabilities. Currently, a Resilient Hub Master Plan is being developed by the Mayor's Office of Resilience and Sustainability. Embedded in this effort is the identification of Resilience Spots, or secondary facilities, and Spokes, or safe routes to information and resources. Secondary Spots may provide one or two protections, such as a standalone cooling center or recharging location, as opposed to the Hub that is intended as a kind of one-stop-shop. Spots are also not emergency operations centers, instead they provide only pre- and post-disaster services. The relationships between each of these facilities creates the network serving the neighborhood, in which, like a mesh network, the different parts strengthen each other.

"Create safe places of refuge in communities that also build neighborhood resilience between disruptions and disasters."

(Resilient Houston, page 81)

### **Establish Facility Network**

Currently, there is a lack of city-owned facilities that can be readily designated as a resilience hub. There are no healthcare facilities, community centers, and libraries in the neighborhood and the city is currently studying its building and property assets in an effort to coordinate a hub, spot or spokes. See the city's Master Resilience Hub Plan for deatails.

As the city continues to conduct that assessment as part of the Mayor's Office of Resilience and Sustainability

### ESTABLISH NEIGHBORHOOD RESILIENCE HUB FACILITY NETWORK

Establish a resilience hub network to support community resilience preparedness and to plan for and assist with recovery following events. Such hubs would centraily house services and programming for preparedness, emergency response, and recovery in the neighborhood

Benefits	Equity, Adaptive Capacity,Public health, Flood Risk				
Timeline	Near-term				
Guiding Principles	Safe in the Neighborhood				
Resilience Houston	GOAL 1 GOAL 2 GOAL 10				
Targets					

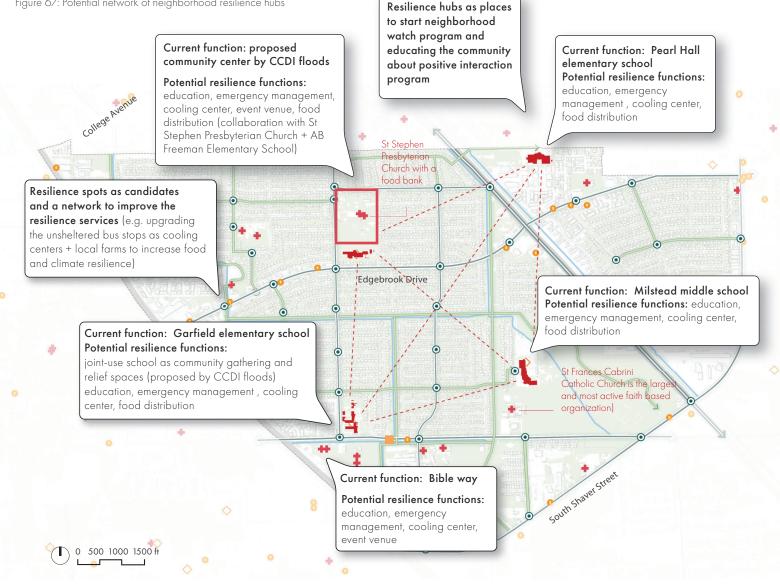
GOAL 12 GOAL 17 GOAL 18

#### ESTABLISH NEIGHBORHOOD RESILIENCE PROGRAMS AND SERVICES NETWORK

Establish a resilience hub programs and services network to help build community's adaptive capacity, specifically to improve resilience preparedness and to plan for and assist with recovery following events. Such a services network would provide support services and programming for preparedness, emergency response, and recovery.

Benefits	Equity, Adaptive Capacity,Public health, Flood Risk		
Timeline	Short-term		
Guiding Principles	Safe in the Neighborhood		
Resilience Houston Targets	GOAL 1 GOAL 2 GOAL 10 GOAL 11		

Figure 67: Potential network of neighborhood resilience hubs



#### LEGEND

#### CAPACITY BUILDING

- RESILIENCE HUBS CANDIDATES **RESILIENCE HUBS CANDIDATES** (CHURCHES)
- RESILIENCE SPOTS CANDIDATES

#### FOOD SECURITY

- COMMUNITY GARDENS
- POTENTIAL FOOD ۲ DISTRIBUTION CENTERS

#### **EXISTING COMMUNITY ASSETS**

- SCHOOLS
- ٥ COMMUNITY CENTERS
- STORES WITH SNAP FOOD DISTRIBUTION 6
- STORES •
- $\bigoplus$ HOSPITALS
- FIRE STATIONS

## RESILIENCE HUB FACILITY + SERVICE NETWORK ACTIONS

master plan, there remains a need for physical space in the neighborhood. An initial candidate for a Resilience Hub might be Bible Way Church, already an important hub for neighborhood support activities. Other facilities that can be designated as secondary resilience facilities, also referred to as 'resilience spots', include faith-based centers, civic clubs, and local businesses. These privately-owned facilities can fulfill the need now for dedicated space in the neighborhood. Once a City-owned facility is designated, the interim privately-owned facilities may opt to continue serving a function in the resilience facility network.

Given the current lack of public community spaces, Edgebrook is in great need of the community facilities that heighten the level of service in an area for no other reason than physical proximity to those served. The resilience hub as a facility will provide essential services such as City and volunteer emergency response teams, emergency management, rescue boats, medical care, food and water, and other essential resources services necessary before and after events. Outside of emergency response and recovery periods, the facilities will be used to aid preparedness.

#### **Establish Services Network**

The Resilience Hub is not just a physical space, it provides neighborhood-specific educational and training programming, resource distribution before and after events, and other services such as heating and cooling centers, charging centers. During normal conditions these community facilities can also provide critical community services in the neighborhood to complement and enhance the core resilience services, such as computing, continuing education and job training, and event

"Neighborhood Resilience Hubs are physical spaces, hosted within trusted spaces in neighborhoods, that facilitate social, climate, and economic resilience along with disaster preparedness." (Resilient Houston, page 81)

or meeting spaces for community organizations, or as a venue for a regular farmer's market. Expanded services can also be brought into the neighborhood to meet today's service needs in line with the goals of building adaptive capacity, generally improving overall neighborhood resilience through education and resource distribution, economic development by providing business development resources for local entrepreneurs, classes on starting or operating successful businesses, and civic engagement and community agency by providing leadership training for community members.

#### **ESTABLISH NEIGHBORHOOD RESILIENCE HUB FACILITY NETWORK**

STEPS	LEADS	PARTNERS	FUNDING	METRICS
1 Follow guidelines established by MORS for both public- and private- ly-owned facilities to create new facili- ties and designate existing facilities	MORS	MORS OEM MORS, US-EPA	MORS, US-EPA	Percentage of neighborhood within a defined service boundary (e.g. 1000 feet)
		HPL		
		Parks		
		MSC		
		HHD		
		Faith-based organizations		
		Area Schools		
		Area Fire Station		
		Council Member B Office		

### ESTABLISH NEIGHBORHOOD RESILIENCE PROGRAMS AND SERVICES NETWORK

STEPS	LEADS	PARTNERS	FUNDING	METRICS
<ol> <li>Follow guidelines established by MORS for essential services</li> <li>Work with neighborhood leaders to create neighborhood specific programs and services</li> </ol>	HPL	Council Member B	MORS, US-EPA	Quantifiable risk reduction (e.g. fewer heat strokes, fewer cases of diabetes, fewer homes without AC, etc)

# EDGEBROOK DRIVE CORRIDOR IMPROVEMENTS

Shaded Store Front

E AND THE

Expanded Tree Canopy

Sidewalk Upgrades

00

# EDGEBROOK DRIVE CORRIDOR **IMPROVEMENTS**

Edgebrook Drive is a primary commercial and transportation corridor that is centrally located running east-west through the neighborhood. Fronting onto the corridor is a neighborhood school to the east, multi-family housing, and a mixture of restaurants and other neighborhood serving retail around the Galveston Road and Gulf Freeway intersections. The road is the primary connection to Hobby Airport on the westside of the Gulf Freeway (I-45). Although a key artery in the neighborhood, it suffers from aging street infrastructure, a vehicle-centric design unsafe for other modal types, lowdensity commercial building pattern, and limited neighborhood services.

#### **EXPAND TREE CANOPY**

Plant trees to increase beautification, reduce heat stress and improve energy security through microclimate regulation, reduce air pollution, increase water infiltration, and reduce and run-off, particularly along Frey Road, Hartsook and Giplin Streets connecting to Wilson Memorial Park.

**Benefits** Equity, Flood Risk Reduction, Public Health, Microclimate Regulation, Ecological Health Near-term

**Timeline** 

Guiding **Principles** 



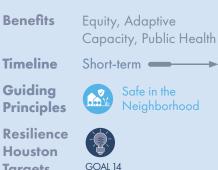
Resilience Houston **Targets** 





## SUPPORT NEWCOMMERCIAL **ACTIVITY, EXISTING LOCAL BUSINESSES AND INCUBATE NEW LOCAL BUSINESS**

Review and update applicable City platting and permitting requirements to incentivize and encourage 15-minute neighborhoods comprised of mixeduse infill development to enhance local services and job opportunities in the neighborhood, particularly along the Edgebrook Drive commercial corridor; Primarily along Edgebrook Drive and Frey Road, and multimodal connections to Wilson Memorial Park via Hartsook and Giplin Streets.



**Targets** 

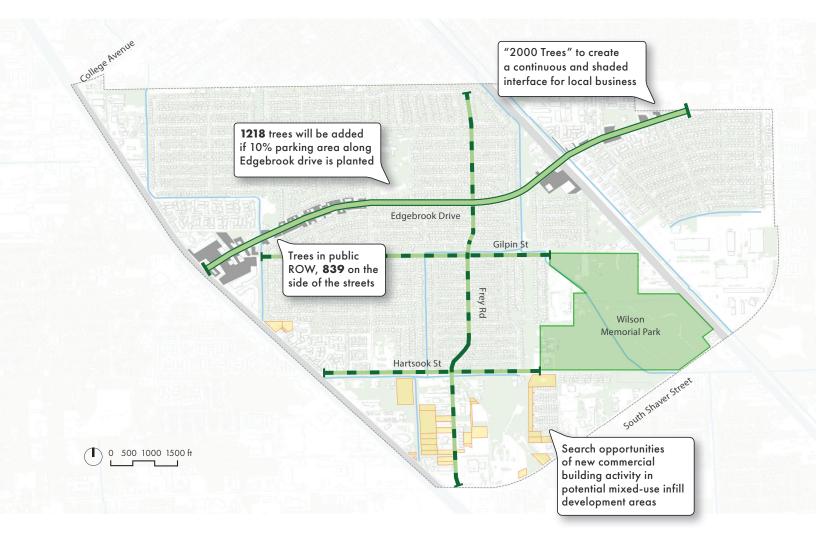
### SUPPORT EXISTING LOCAL **BUSINESSES AND INCUBATE NEW LOCAL BUSINESS**

Establish programs and activities that support existing local businesses (such a food truck park or fund matching digital card program), new local businesses, and incubate innovative new local business in order to improve job opportunities and services in the neighborhood

Benefits	Equity, Adaptive Capacity, Public Health		
Timeline	Short-term		
Guiding Principles	Safe in the Neighborhood		
Resilience Houston Targets	GOAL 14		

"By focusing on planting trees and vegetation in areas with minimal green space and improving shade in areas without it, Houston can also address environmental injustice and improve neighborhood equity." (Resilient Houston, page 80)

Figure 69: Potential network of neighborhood resilience hubs



#### LEGEND

POTENTIAL IN-FILL DEVELOPMENT AREAS
PARKING LOT ADJACENT TO

PROPOSED STREETS

MAIN TREE CORRIDOR

SECONDARY TREE CORRIDOR

## EDGEBROOK DRIVE CORRIDOR IMPROVEMENTS ACTIONS

The current conditions of Edgerbook Drive can be summarized as follows:

- frequently experiences nuisance flooding due to heavy rain, has minimal provisions for multimodal mobility including disconnected sidewalks, and is minimally furnished in terms of street lighting, furniture, trash receptacles, vegetation and other urban design features.
- The corridor is a heat sink with high rates of asphalt roads and surface parking, concrete for sidewalks and other landscape features, dark building rooftops, and low density of trees and shrubs. Such impermeable surfaces result in higher rates of heat absorption and heat retention. This is compounded by low tree canopy density immediately adjacent to the road which would limit heat absorption as well as consume heat energy through evapotranspiration.
- The corridor has a number of national corporate businesses, such as the Office Depot and AutoZone, that could be diversified to include more local businesses.

However, with improvements, Edgebrook Drive has great potential to become a key service and amenities corridor for the community.

#### Expanding tree canopy

Expanding the tree canopy in the neighborhood measurably contributes to

mitigating the urban heat island effect by providing shade and increasing vegetative cooling. Trees do not absorb and retain heat at the rates of concrete and asphalt, trees are generally effective shaders, and they also consume (heat) energy in order to carry out their primary activity: evapotranspiration. Other benefits of expanding the tree canopy include reduction of air pollution, improved water infiltration and water quality, reduction of stormwater runoff, beautification and improve health and well-being.

Planting trees along Edgebrook Drive, and potentially Frey Road, is a **multi-benefit solution** that allows community members to more safely use sidewalks to access local retail and transportation services, particularly when temperatures are high.

## New commercial building activity

Edgebrook was primarily developed to a low-density building pattern characterized by mid-sized commercial stripe malls with anchor tenants (ranging from approximately 20,000-100,000 square feet of tenant space) wrapped by ample street-facing surface parking. To diversify the business activity and support local businesses a market

study is recommended. Generally it is thought that a shift in the way buildings are divided into tenants spaces and their relationship to the road and sidewalk would benefit from implementing site planning and urban design strategies that improve walkability and support the creation of 15-minute neighborhoods.<sup>36</sup> Smaller tenant spaces accessible to the neighborhood by foot or bike would support correspondingly smaller businesses to operate. Similarly, consideration for upper story office uses would allow for new commercial office uses not currently a strong presence in the neighborhood.

#### **EXPAND TREE CANOPY**

STEPS	LEADS	PARTNERS	FUNDING	METRICS
<ol> <li>Conduct feasibility study to determine optimal planting plan for increasing tree canopy in tandem with optimal street design</li> <li>Conduct community preference</li> </ol>	PD	HPW Trees for Houston Houston	TBD	Percent increase in neighborhood tree canopy; linear feet of shading provided along pedestrian corridors; # of bus stops and shelters
survey on the expansion of the tree canopy and street design options <b>3</b> Coordinate community-led tree		Wilderness METRO		
planting <b>4</b> Work with private partner to implement street design improvements		Private Developer/ Corporation		shaded;

#### SUPPORT NEW COMMERCIAL ACTIVITY, EXISTING LOCAL BUSINESSES AND INCUBATE NEW LOCAL BUSINESS

STEPS	LEADS	PARTNERS	FUNDING	METRICS
1 Conduct neighborhood-wide market assessment to determine which type of commercial activity can be best sustained and at which locations, and use this to identify market goals	PD	<b>OBO</b> Economic Development HPC	TBD	# of commercial building permits pulled; # of commercial (non- residential) plats
<b>2</b> Assess locations current platting and permitting requirements for whether		Property Owner		
commercial use and building pattern is permitted <b>3</b> Revise platting and permitting		Community Members		
requirements to align with market goals		HHD		

## EDGEBROOK DRIVE CORRIDOR IMPROVEMENTS ACTIONS

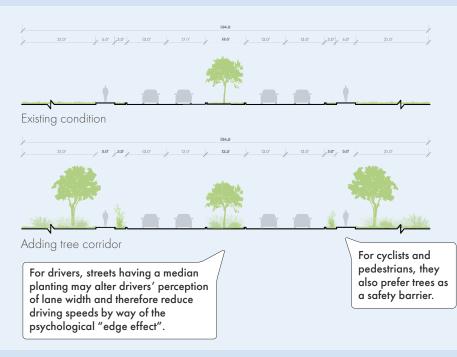


Figure 70: Street sections at three points along Edgebrook Drive depicting existing and proposeed conditions.

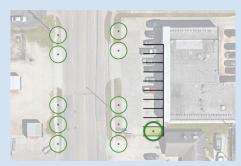


Figure 71: Parking lot site plan with 10% landscape requirement.

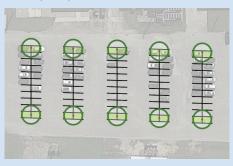


Figure 72: Parking lot site plan with 10% landscape requirement.

#### SUPPORT EXISTING LOCAL BUSINESSES AND INCUBATE NEW LOCAL BUSINESS

STEPS	LEADS	PARTNERS	FUNDING	METRICS
<ol> <li>Conduct neighborhood-wide survey of existing local businesses</li> <li>Identify gaps in service, employment gaps, and other service or location opportunities for business development in the neighborhood</li> </ol>	OBO	MOED PD HCD Private donors	TBD	# of local profitting businesses; local tax revenue
<b>3</b> Work with a private partner to establish a grant program to support existing local business and an incubator program that provides work space, funding, and mentoring of aspiring local businesses		Mobile Application Vendor		

# **STREETSCAPE IMPROVEMENTS**



14 m

MUST TURN LEFT

TIM



Protected Turn Lane

Bioswales in the Median as Green Infrastructure

Tree Canopy for Shaded Path to Schools

N. S. Barris

**Cooling Bus Stop** with Education Boards



Sidewalk Upgrades CAN CONTRACTOR

Protected Pedestrian and **Bicycle Path to School** 

**Additional Bus Routes** 

Street Light with SOS **Button and Monitoring** 

**Bio-Retention Planter** 

Neighborhood Resilience Plon 9

AN AN AN

# **STREETSCAPE IMPROVEMENTS**

The neighborhood's street network was built to provide vehicle access to the residences and businesses in the area. There is a need to complete the sidewalk network intended for both pedestrian and bicyclist mobility. Most of the existing sidewalks were built prior to the passing of Americans with Disabilities Act (ADA) so many curbs and other features do not meet today's ADA standards. The City has maintained the street infrastructure and made updates to its original design and layout where possible, but a comprehensive update to key portions of the streetscape has traditionally been the responsibility of the property owners. Investment in bicycle facilities, planting trees, and other streetscape improvements that move away from the vehicle-centric design, can beautify the community, provide alternative transportation and reduce exposure to the heat island effect.

### **Complete Sidewalk Network**

A general effort to improve the sidewalk conditions and sidewalk network is needed to allow for safe multi-modal transportation options. A complete sidewalk network connects neighborhood residents to neighborhood services, to public transportation, to recreational opportunities such as the bayous, and to one another. The effort should include completing gaps between sidewalks, providing improvements and replacements, installing ADA compliant curbs along key pedestrian routes to transit and retail services, and repairing inlets to improve drainage.

100

Edgebrook

### COMPLETE SIDEWALK NETWORK

Complete sidewalk network and provide panel improvements, install ADA compliant curbs, repair inlets and potholes along multi-modal routes, specifically along Minnesota St. N. of Hinds; Rodney St. between Gilpoin andf Hinds; Theta St between Gilpin and Hinds

Benefits

Equity, Public health, Flood Risk

Safe in the

Short-term 💳

Timeline Guiding Principles Resilience

Houston

**Targets** 

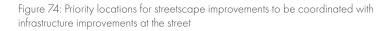
COAL 6 COAL 10 COAL 11

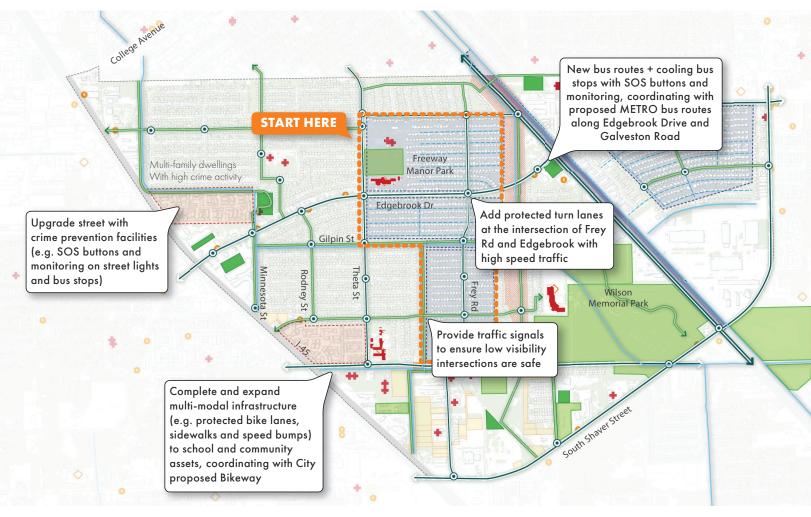
"Property owners and developers have a significant role in embracing greener practices for stormwater infrastructure if provided with alternatives on how best to use and incorporate them." (Resilient Houston, page 50)

### PROVIDE MULTI-MODAL SUSTAINABLE MOBILITY INFRASTRUCTURE

Provide protected bus loading zones, protected pedestrian crossings, modal connections, and last mile connections, and conduct a multimodal transportation study to identify additional opportunities to enhance sustainable and healthy mobility options, to further support the development of a 15-minute neighborhood

Benefits	Equity, Road safety
Timeline	Near-term
Guiding Principles	Safe in the Neighborhood
Resilience Houston Targets	GOALS GOAL 6 GOAL9
	GOAL 10 GOAL 11 GOAL 12
	GOAL 15





#### LEGEND

#### CAPACITY BUILDING

- RESILIENCE HUBS CANDIDATES
   RESILIENCE HUBS CANDIDATES (CHURCHES)
- RESILIENCE SPOTS CANDIDATES

#### COMMUNITY ASSETS

- SCHOOLS
- O COMMUNITY CENTERS
- STORES WITH SNAP FOOD DISTRIBUTION
- STORES
- HOSPITALS
- FIRE STATIONS
- WATERWAYS

#### BASIC INFRASTRUCTURE UPGRADES

- PROPOSED MULTI-MODAL TRANSIT PRIMARY
- PROPOSED MULTI-MODAL TRANSIT SECONDARY
- PROPOSED GREENWAY
- POTENTIAL COOLING BUS STATIONS
- PROPOSED COMMUNITY GARDENS
- PROPOSED CONSERVATION EASEMENTS

## STREETSCAPE IMPROVEMENTS ACTIONS

### Provide Enhanced Sustainable + Healthy Mobility by Complete and Expanding Multi-Modal Infrastructure

Community members have voiced a need for improved safety for pedestrians and bicyclists. Many safety features can be incorporated into overall street design standards, such as lighting, raised and lit crosswalks, traffic visibility triangles, audible beaconing, and other features. Further study of the current conditions is necessary to identify which street improvements are needed to improve traffic safety for motorists, bicyclists and pedestrians.

## Establish leading edge urban design standards

Part of improving the streetscape can be achieved by harnessing incremental development activity, so that new develop and redeveloped properties contribute their fair share to the overall improvement of the neighborhood. To do so, establishing leading edge urban design and site planning requirements as part of the platting and permitting process will improve the streetscape platby-plat and permit-by-permit.

## "Shift the focus to people-centric neighborhoods and away from car-centric ones."

(Resilient Houston, page 121)

"Accessible sidewalks and pathways will make traveling Houston's built environment safe, comfortable, and enjoyable for all Houstonians." (Resilient Houston, page 63)

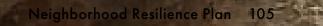
#### **COMPLETE SIDEWALK NETWORK**

STEPS	LEADS	PARTNERS	FUNDING	METRICS
1 Conduct neighborhood-wide	HPW	PD	TBD	Higher walkscore
assessment of existing sidewalks,		HPW		
intersections, and other features to identify network gaps and areas for		Super Neighborhood		
improvement		Residents		
<b>2</b> Conduct community preference				
survey on the expansion and				
improvement of sidewalk network				
<b>3</b> Coordinate private partner-led				
improvements				

#### PROVIDE MULTI-MODAL SUSTAINABLE MOBILITY INFRASTRUCTURE

STEPS	LEADS	PARTNERS	FUNDING	METRICS
Conduct neighborhood-wide	HPW	CBOs		# of improvement
assessment of existing mobility		HPCD		projects constructed and
network, intersections, and other		METRO		or programmed,
eatures to identify network gaps and areas for improvement				funding secured
<b>2</b> Conduct community preference		HPRD		
urvey on the expansion and		Zipcar		
mprovement of mobility network and		Houston B-Cycle		
nulti-modal connections	Lime			
<b>3</b> Coordinate private partner-led		Linte		
mprovements				

# STORMWATER INFRASTRUCTURE FOR CONVEYANCE



## STORMWATER INFRASTRUCTURE FOR CONVEYANCE

The substantial investment required to update and improve the existing stormwater infrastructure in the neighborhood is necessary to reduce flood risk. Flood risk is reduced by increasing the stormwater systems' detention capacity, slowing the rate of water flow so that downstream floodwaters are reduced, and increasing the rate of water absorption to also slow

"The City will strengthen its relationships with [Harris County Flood Control District] and other cities and counties to identify and implement stormwater management solutions that maximize flood reduction benefits to entire watersheds."

(Resilient Houston, page 98)

the rate of water flow as well as provide more areas for the water to go. While the existing stormwater infrastructure already plays a significant role in mitigating the effects of neighborhood flooding, this work would increase the role they play in providing a safe place for stormwater to go.

Key in the realization of any largescale stormwater project in the City of Houston is the coordination and collaboration with the Harris County Flood Control District (HCFCD). HCFCD currently has planned efforts to expand detention capacity, and has funded and executed a number of projects in the neighborhood since Hurrican Harvey (as shown in the map to the right). The City has also planned and funded stormwater drainage improvement through significant portions of the single-family residential areas of the City. Beyond the currently planned projects, this plan recommends seeking to furth expand the stormwater infrastructu conveyance through enhancement and enlargements, such as a pipe connecting to Barry Bayou. This e would also seek to reduce block and improve water quality due to debris build up.

#### Continue to Enhance Stormwater Drainage Performance

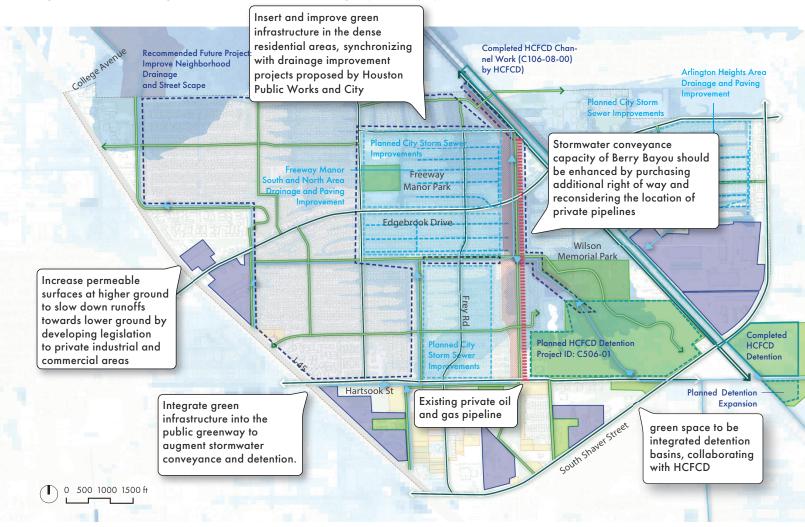
The neighborhood's stormwater infrastructure would benefit from reconstruction. The costs for updating the system are not just prohibitively expensive, the construction itself would take years and have a negative impact on the livability for current residents. Nevertheless, it remains a shared goal to update

#### ENHANCE STORMWATER DRAINAGE PERFORMANCE

Continue stromwater drainage studies and projects to address aging infrastructure and enhance stormwater drainage performance to reduce flood risk. Expand conveyance capacity of Berry Bayou. Explore such options as purchasing additional right of way, reconsidering the location of private pipelines, and expanding the largescale application of green stormwater infrastructure.

her ture nts eline effort	Benefits	Equity, Flood risk reduction, Public health, Microclimate regulation, Ecological health	
ages	Timeline	Long-term	
)	Guiding Principles	Safe in the Neighborhood	
ater	Resilience Houston Targets	GOAL 8 GOAL 12 GOAL 18	

Figure 76: Location of existing and recommended stormwater drainage improvement projects.



#### LEGEND

#### BASIC INFRASTRUCTURE UPGRADES

- PROPOSED MULTI-MODAL TRANSIT PRIMARY
- PROPOSED MULTI-MODAL TRANSIT SECONDARY
- PROPOSED GREENWAYS
- PROPOSED AREAS FOR DEPAVING
- PROPOSED CONSERVATION EASEMENTS
- WATERWAYS (FLOW DIRECTIONS INCLUDED)
- RECOMMENDED FUTURE PROJECT: IMPROVEMENT NEIGHBORHOOD DRAINAGE AND STREET SCAPE
- PLANNED CITY STORM SEWER IMPROVEMENTS

#### HOUSING RESILIENCE

- PROPOSED BUYOUT / EASEMENT AREA
- RETROFITS FOR RESILIENT STRUCTURES
- POTENTIAL IN-FILL DEVELOPMENT AREAS









#### FEMA FLOOD HAZARD LAYER

- FLOOWAY (ZONE AE)
- 1% ANNUAL CHANCE/ 100 YEAR FLOODPLAIN( ZONE A, AE, AO)
- 0.2% ANNUAL CHANCE/ 500 YEAR FLOODPLAIN( ZONE X)

### STORMWATER INFRASTRUCTURE FOR CONVEYANCE ACTIONS

what can be updated, when it can be updated, so that the system reaches higher performance standards and as a result reduces the flood risk in the neighborhood. "A combination approach integrating low-impact development and traditional stormwater best management practices is required for a resilient and effective stormwater system." (Resilient Houston, page 97)

### ENHANCE STORMWATER DRAINAGE PERFORMANCE

STEPS	LEADS	PARTNERS	FUNDING	METRICS
<ol> <li>Study possibility for expansion and enhancement of traditional grey stormwater infrastructure</li> <li>Research the channel improvement of the conveyance running parallel to Frey Road by purchasing additional right of way</li> <li>Investigate the possibility for relocation of the existing private oil and gas pipeline currently in the way for creating the necessary additional conveyance</li> </ol>	HPW	PD SWD HCFCD	FEMA Hazard Mitigation Grants, HUD CDBG- DR, HUD CDBGMIT, USACE, HCFCD partnership funding, General Revenue, Stormwater Utility Fees, Flood Control Bond,	# of improvements, miles of improvements, amount of funding spent and or obligated



# NEXT STEPS & IMPLEMENTATION

### **NEXT STEPS & IMPLEMENTATION**

With any plan, the planning work continues past plan adoption. Ongoing work is carried out—by both the community and the city—to implement the city-committed projects, and work toward realizing the aspirational projects proposed in this document.

### Funding + Adoption

Once a plan is adopted, the work really begins to allocate existing funds, and secure additional funds to execute the projects and programs included in the plan. Departmental budgets, the capital improvements plan, and other sources internal to the city have been tentatively identified for "city committed" projects. Additional funding is necessary to implement "aspirational" projects. The Funding Matrix, a living document attached as an addendum to this document, outlines a number of external funding sources as well as a number of funding mechanisms, like development impact fees, TIRZ and management districts. And while city staff are a critical part in securing funding, this plan has been written to support the community and its leaders in seeking out funding for projects and programs in their neighborhoods as well.

### **Monitoring + Evaluation**

The metrics established are designed to assess each of the plan's projects

efficacy in achieving the Edgebrook neighborhood's vision for resilience, or what is also known as monitoring and evaluation.

The purpose of metrics is to tell us whether the projects and programs to improve neighborhood resiliency are working as intended. If the metrics show that progress is slower than desired or that the project is not as impactful as intended, there is an opportunity to change course and make the necessary adjustments to calibrate the projects and programs so that they will better and more quickly realize Edgebrook's vision for neighborhood resilience.

Generally there are two types of metrics, those that track progress torward a goal or objective, and those that measure outcomes and performance of a strategy or action. For Edgebrook, the plan's success is tracked according to the following metrics:

- # of assets prepared and/or recovered;
- Percentage of neighborhood within a defined service boundary (e.g. 1000 feet);
- Quantifiable risk reduction (e.g. fewer heat strokes, fewer cases of diabetes, fewer homes without AC, etc);

- Percent increase in neighborhood tree canopy; linear feet of shading provided along pedestrian corridors; # of bus stops and shelters shaded;
- # of commercial building permits pulled; # of commercial (nonresidential) plats;
- # of local profitting businesses; local tax revenue;
- Higher walkscore;
- # of improvement projects constructed and or programmed, funding secured; and
- # of improvements, miles of improvements, amount of funding spent and or obligated.

### **METRIC 1**



of individuals + businesses reached

### **METRIC 3**

of structures weatherized and/or
removed from floodplain;
of individuals reached through
educational outreach;
of neighborhood residents trained and
employed

**METRIC 5** 

#### employe

### **METRIC 4**

# of residents within 1000 feet of resilience hub

of resilience hubs secured from stressors and shocks (e.g. floodproofed)

**#** of resilience hubs providing programming and other services

### **METRIC 6**

**#** of **improvement projects** constructed and or programmed,



### **METRIC 7**



### # of solid wasterelated complaints

#### **METRIC 8**

with educational materials:

# of DIY

percent increase in neighborhood tree canopy;

80%

**linear feet** of shading provided;

# of bus stops and shelters shaded; economic improvements

### **METRIC 9**

**#** of improvements, miles of improvements,

**\$** spent and/or obligated.

Figure 77: Key metrics for measuring the sucess of plan implementation.

### **NEXT STEPS & IMPLEMENTATION**

### **Living Document**

The plan is designed as a living document, or a document that is periodically updated to maintain its relevancy to the neighborhood and community, and to keep up with best practices in resilisence over the document's lifespan. Part of ensuring the continued resonance and relevance of the document is keeping the document up to date through periodic minor modifications for small and substantively inconsequential changes, or minor and major amendments for small to large content changes or additions.

There are two types of document updates. The first is a staff-initiated update, where city staff identify a need to update the plan document. The second is a community-initiated update, where a community leader or leaders propose a change to the plan. The process for carrying forward a proposed plan update is the same for both staff-initiated and community-initiated proposals. In both cases, proposals are presented to the Super Neighborhood and must receive majority recommendation to carry forward a proposed to city council for adoption. Community-initiated proposals must receive support from the Planning and Development Department and any other impacted city department or division

for their proposed change prior to seeking a Super Neighborhood recommendation.

**Minor Modification** minimally affects the plan's vision and the associated projects, and is conducted to improve the plan's accuracy, efficacy, and fundability.

**Major Modification** is somewhat impactful to the overarching plan vision and projects, and is conducted to adjust the scope and type of work proposed so as to improve the plan's accuracy, efficacy, and fundability.

**Minor Amendment** is a minimal adjustment to the plan, such as a data update, that impacts but does not substantially alter the underlying assumptions of the community engagement findings, vulnerability assessment, resilience vision, or recommended projects, but is necessary to carry out for plan accuracy, efficacy, and fundability.

**Major Amendment** substantially adjusts the plan, such as a data update, that alters the underlying assumptions of the community engagement findings, vulnerability assessment, resilience vision, or recommended projects, and is necessary to carry out for plan accuracy, efficacy, and fundability.

### **Supplemental Attachment**

minimally affects the plan's vision and the associated projects, and is conducted to add substantially new data, findings, or projects. A supplement expands the plan's scope and will typically be accompanied by a minor or major amendment. The attachment is intended to improve the plan's accuracy, efficacy, and fundability.

Keeping the document regularly updated will support neighborhood resilience for years, even decades, to come.



# APPENDICES

WATERSHED BEST PRACTICES FUNDING MATRIX ACTIONS RESILIENCE DEFINITIONS AND CONCEPTS ABBREVIATIONS ENDNOTES + ILLUSTRATIONS ACKNOWLEDGMENTS

### **APPENDIX A** WATERSHED BEST PRACTICES

Neighborhood Resilience Plans are a crucial step forward in realizing the vision established in the citywide resilience plan, Resilient Houston. The Neighborhood Resilience Plans are a key component of achieving Goal 4 of Resilient Houston: We will ensure that all neighborhoods have equitably resourced plans. In recent years, many cities and regions have introduced new watershed management practices for regional and urban watersheds.

### Key lessons for Houston

We have identified 5 key lessons for Houston. Please refer to the report for a full description and actions.

### 1. Make every investment stormwater proof:

Each day, Houstonians and the City invest in the physical transformation of the built environment. Houstonians upgrade gardens, yards, roofs, and driveways and build houses. The City maintains streets, constructs new infrastructure, and refurbishes parks. Every small- or large-scale investment decision by community members and the City alike can consider how each action incorporates mitigation strategies for reducing future risks associated with climate change. Over time, these daily practices help build resilience at the city level.

### 2. Creating room for the bayous and surface stormwater in the neighborhoods:

Harris County Flood Control District and the Army Corps of Engineers are constructing more detention areas, such as Buffalo Bayou Park and the Reservoirs, to create room for stormwater. Additionally, the City of Houston and Harris County Flood Control District can collaborate to create even more space for stormwater detention by establishing an integrated, flexible program focused on the dual goals of ensuring water safety and improving spatial quality.

### 3. Clear communication for community outreach:

Setting up a social network approach to connect all residents and stakeholders who are involved in the physical transformation of neighborhoods can help facilitate stormwater-proof investments. Producing clear communication materials that are easy to understand helps community members become more aware of what is going on, connect ideas to their own apartments, houses, streets, parks, and neighborhoods, and inform them of what they can do to build resilience (from implementing measures to purchasing flood insurance).

### 4. Online data and shared information between agencies:

As water flows across juridical boundaries, providing real-time data on a shared, online platform helps with collaboration between agencies, so that Houston can maintain daily operations as long as possible and avoid upstream actions that may cause downstream flooding. It can also help to warn people of impending hazards such as flooding due to extreme rainfall or storm surge. The City of Houston could invest in an online platform for stormwater flooding in the neighborhoods to link with the existing online platform from Harris County Flood

#### Control.

### 5. Modeling stormwater street runoff:

Accelerating the building of a stormwater model showing street runoff during various storm events is a prerequisite for calculating type of best watershed management measures (BMPs), for creating cloudburst management plans, for creating an online shared data platform, and for assigning an economic value per gallon rainwater detention to remove runoff from stormwater sewers. Figure 78: Precedents from Watershed Best Practices Report.



Portland Green infrastructure



New Orleans Ready for Rain program



Charleston Rainproof



Amsterdam Rainproof (the Netherlands)



Room for the river (the Netherlands)



Rotterdam Approach (the Netherlands)

### **APPENDIX A** WATERSHED BEST PRACTICES

NAME	INITIATOR	WATER MANA	CONCERN GED	S	COMMUNITY ENGAGEMENT
Portland Green Infrastructure	City of Portland	<b>€666 5</b>			Government, Schools, NGOs Volunteering program + Tours
New Orleans Ready for Rain	City's office for homeland security and emergency preparedness				Community non-profit organizations program + tours
Charleston Rainproof	City of Charleston	444 F			Local nurseries and gardeners Workshops on installations
The City of Hoboken Green infra- structure	City of Hoboken				Outreach meetings + online survey
Room for the River (The Netherlands)	The Dutch State	3			Measures chosen with local and regional stakeholders
					'block-set' tool + tours
Smart water management (The Netherlands)	Deltaprogram fresh water (com- bined program of national, regional and local public sector)	<u>م</u>	ulalilikilde See		in-house exchange of partner collaboration between responsible organizations
Amsterdam Rainproof (The Nether- lands)	Public Water Cycle company of Amsterdam, Waternet	444 5	3		Facilitating / connecting all public and private stakeholders involved Working with middleman to reach wider audience
Rotterdam Approach (The Nether- lands)	City of Rotterdam	<u>م</u>	3		Design process with surrounding community
Copenhagen Cloudburst Manage- ment Plan (Denmark)	City of Copenhagen				Identifying projects through interdis- ciplinary approach – focusing first on public departments followed by private sector
City of 1000 tanks Chennai (India)	Water as leverage for resilient cities Asia by various international organizations (including world bank and NL)	<u>م</u>			Workshops with experts, vulnerable communities (women/children), government officials

SCALE	FUNDING MECHANISM	IMPLEMENTATION STRATEGIES	KEY LESSONS
City	Various, including EPA + leverage fund- ing from Portland Affordable transpor- tation fund + local improvement districts	Through mainstreaming in green projects and showcasing projects	Expand existing programs to encompass various green programs
City Neighborhood Parcel	City's capital invest- ment + local and federal funds	Capital projects and community members	Clear outreach and information on mea- sures and what to do during and following an event
City Neighborhood	Small scale measures on private land are privately funded	Creating awareness and capacity build- ing skills	Empowering communities through commu- nity engagement and collaborating with local businesses
 City	Various including trust funds, leverage funds, federal grants, and municipal bonds	Identification of suitable projects in sewersheds	Use of data for identifying projects in sewersheds
Country Region	Funding by national government + often leveraged by regional public partners	National responsibility for overall program + local responsibility per river branche	Combined goal of water safety + spatial quality
			Flexibility of program approach with tools
Country Region	Deltafund and labor by collaborators	Daily collaboration with short lines of communication to avoid crises	Shared online information platform with real time data, Creating collaborative lines of reasoning prior to crisis
City Neighborhood Parcel	Sewage tax with leverage in hours by all stakeholders involved	Mainstreaming rainproof by capacity building in all policies, strategies and actions of public and private stakeholders	Taking climate change into account in every investment made Integrated social network approach
 City Neighborhood Parcel	Capital investment of city, water author- ity and funds of Europe + Public works pays others per per m3 water detained	Vulnerability models calculate extent and cost of water that must be detained and making it part of yearly capital budget per neighborhood	An economic number per gallon water detained helps Adding water detention to large scale public/private infrastructure
City Neighborhood	Public funding supported by an analysis what 'to do nothing' would cost + a socio-economic cost benefit analysis for green over grey	Creating a cloudburst plan per catchment area of the city to mainstream cloudburst in each public street and space design	Creating integrated below and above ground GIS model + cloudburst plans + calculating in economic quantities
Region City Neighborhood	Engaging early with potential (interna- tional) financers to ensure long-term bankability. Funding incremental	Incremental implementations for flexibility with attention to culture and awareness programs, and upscaling with flagship projects	Making local communities main stakeholder and innovative practices of funding

## APPENDIX B

### FUNDING MATRIX

This overview of potential funding sources for the projects identified in the Neighborhood Resilience Planning can serve to explore next steps. This overview is non-exhaustive. Funding sources and application periods change frequently.

NRP Project	Туре	Source	Name	Description	URL
Expansion And Remediation Of Little White Oak Bayou + 1-45 Integration; Expansion + Remediation Of Halls + Greens Bayous	Federal - Grant	FEMA	Flood Mitigation Assistance (FMA)	Flood Mitigation Assistance is a competitive grant program that provides funding to states, local communities, federally recognized tribes and territories. Funds can be used for projects that reduce or eliminate the risk of repetitive flood damage to buildings insured by the National Flood Insurance Program.	https://www. fema.gov/grants/ mitigation/floods
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal - Grant	EPA	EJ4Climate Grants - Environmental Justice	The EJ4Climate grant program welcomes projects that, for example, address extreme weather impacts, support the transition to clean energy and/or transportation systems, conduct conservation or restoration works, or employ traditional ecological knowledge to address climate change impacts. Eligible applicants range from nonprofit and nongovernmental organizations (NGOs), civil society groups, environmental groups and community-based associations to faith-based organizations, tribal nations, and Indigenous Peoples and communities.	https://www. epa.gov/ newsreleases/ epa-commis- sion-environmen- tal-coop- eration-an- nounce-2-mil- lion-ej4cli- mate-grant-pro- gram
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal - Formula Grants	HUD	Home Investment Partnerships Program	The HOME Investment Partnerships Program (HOME) provides formula grants to states and localities that communities use - often in partnership with local nonprofit groups - to fund a wide range of activities including building, buying, and/or rehabilitating affordable housing for rent or homeownership or providing direct rental assistance to low-income people. HOME is the largest federal block grant to state and local governments designed exclusively to create affordable housing for low-income households. HOME funds are awarded annually as formula grants to participating jurisdictions (PJs). The program's flexibility allows states and local governments to use HOME funds for grants, direct loans, loan guarantees or other forms of credit enhancements, or rental assistance or security deposits.	https://www. hud.gov/pro- gram_offices/ comm_planning/ home
All Projects	Federal - Program	HUD	Community Development Block Grant Program (CDBG)	The Community Development Block Grant (CDBG) Program supports community development activities to build stronger and more resilient communities. To support community development, activities are identified through an ongoing process. Activities may address needs such as infrastructure, economic development projects, public facilities installation, community centers, housing rehabilitation, public services, clearance/acquisition, microenterprise assistance, code enforcement, homeowner assistance, etc.	https://www. hudexchange. info/programs/ cdbg/
Model Resilient Homes	Federal	HUD	Housing Trust Fund (HTF)	The Housing Trust Fund (HTF) provides grants to states to produce and preserve affordable housing for extremely low- and very low-income households.	https://www.hu- dexchange.info/ programs/htf/
All projects	Federal	FEMA	Hazard Mitigation Grant Program (HMGP)	FEMA's Hazard Mitigation Grant Program provides funding to state, local, tribal and territorial governments so they can develop hazard mitigation plans and rebuild in a way that reduces, or mitigates, future disaster losses in their communities. When requested by an authorized representative, this grant funding is available after a presidentially declared disaster.	https://www. fema.gov/grants/ mitigation/haz- ard-mitigation
Expansion And Remediation Of Little White Oak Bayou + 1-45 Integration; Expansion + Remediation Of Halls + Greens Bayous; Drainage	Federal	FEMA	Flood Mitigation Assistance (FMA)	Flood Mitigation Assistance is a competitive grant program that provides funding to states, local communities, federally recognized tribes and territories. Funds can be used for projects that reduce or eliminate the risk of repetitive flood damage to buildings insured by the National Flood Insurance Program.	https://www. fema.gov/grants/ mitigation/floods

NRP Project	Туре	Source	Name	Description	URL
All projects	Federal	FEMA	Building Resilient Infrastructure and Communities (BRIC)	Building Resilient Infrastructure and Communities (BRIC) will support states, local communities, tribes and territories as they undertake hazard mitigation projects, reducing the risks they face from disasters and natural hazards.	https://www. fema.gov/ grants/mitiga- tion/building-re- silient-infrastruc- ture-communities
Model Resilient Homes; Resilience Hub Facility + Service Network; Vulnerability Assessment	Federal	HHS - CDC	Climate and Health Program - Building Resilience Against Climate Effects (BRACE)	The Building Resilience Against Climate Effects (BRACE) framework is a five-step process that allows health officials to develop strategies and programs to help communities prepare for the health effects of climate change. Part of this effort involves incorporating complex atmospheric data and both short and long range climate projections into public health planning and response activities. Combining atmospheric data and projections with epidemiologic analysis allows health officials to more effectively anticipate, prepare for, and respond to a range of climate sensitive health impacts.	https://www.cdc. gov/climateand- health/BRACE. htm#:-itext=CDC's%20 Building%20Resil- ience%20Agains%20 Climate%20OEffects%20 [BRACE]%20 Framework-Print&ex- t=The%20Building%20 Resilience%20 Against%20Cli- mate.health%20 effects%20of%20 climate%20change.
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal	DOE - State Energy Program (SEP)	Weatherization Assistance Program	The U.S. Department of Energy (DOE) Weatherization Assistance Program (WAP) reduces energy costs for low-income households by increasing the energy efficiency of their homes, while ensuring their health and safety. The program supports 8,500 jobs and provides weatherization services to approximately 35,000 homes every year using DOE funds.	https://www.en- ergy.gov/scep/ wap/weath- erization-assis- tance-program
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal	DOE - State Energy Program (SEP)	Community Energy Program	Community Energy Programs (CEP) provides federal support and resources to local and tribal governments, public schools, nonprofit organizations, workforce development groups, and other community-serving entities.	https://www.en- ergy.gov/scep/ community-ener- gy-programs
Future NRP; Vulnerability Assessment	Federal	NOAA	Effects of Sea Level Rise	ESLR is a multidisciplinary research program that emphasizes the use of integrated models and tools of dynamic physical and biological processes capable of evaluating vulnerability and resilience of our coasts under multiple sea level rise (SLR), inundation, and management scenarios to inform coastal restoration, land management, and planning activities.	https://www. grants.gov/ web/grants/ search-grants.ht- ml?keywords=re- silience
Future NRP; Vulnerability Assessment	Federal	NOAA	Earth System Science and Modeling Research for Coastal Inundation	Climate variability and change present society with significant economic, health, safety, and security challenges. As part of the National Oceanic and Atmospheric Administration (NOAA) climate portfolio within the Office of Oceanic and Atmospheric Research (OAR), Climate Program Office (CPO), the Earth System Science and Modeling (ESSM) Division programs address climate challenges by managing competitive research programs that support high- priority science initiatives. CPO/ESSM Programs advance our understanding of the Earth's climate system and foster the application and use of this knowledge to improve the resilience of our Nation and its partners. The National Ocean Service (NOS) provides data, tools, and services that support coastal economies and their contribution to the national economy, especially in the area of preparedness and risk reduction. The Climate Program Office is working across OAR and NOS, and in collaboration with the National Weather Service, to develop and support research on the topic of coastal inundation.w	https://www. grants.gov/ web/grants/ search-grants.ht- ml?keywords=re- silience

### **APPENDIX B** FUNDING MATRIX

NRP Project	Туре	Source	Name	Description	URL
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal	DOL	Youth Build	Under the YouthBuild Funding Opportunity Announcement, DOL will award grants through a competitive process to organizations providing pre-apprenticeship services that support education, occupational skills training, and employment services to opportunity youth, ages 16 to 24, while performing meaningful work and service to their communities. The YouthBuild program model prepares participants for quality jobs in a variety of careers, including infrastructure, and contains wrap-around services such as mentoring, trauma-informed care, personal counseling, and employment – all key strategies for addressing community violence. YouthBuild applicants must include construction skills training and may include occupational skills training in other in-demand industries. This expansion into additional indemand industries is the Construction Plus component, a priority in this grant competition.	https://www. grants.gov/ web/grants/ search-grants. html?key- words=resilience
Expansion And Remediation Of Little White Oak Bayou + 1-45 Integration; Expansion + Remediation Of Halls + Greens Bayous	Federal	NPS - LWCF	Outdoor Recreation - Aquisition and Development	The LWCF State and Local Assistance Program was created by Congress in 1964 to assist in preserving, developing and assuring accessibility to present and future generations of U.S. citizens and visitors "such quality and quantity of outdoor recreation resources as may be available and are necessary and desirable for individual active participation in such recreation and to strengthen the health and vitality of the citizens of the United States[.]" This is accomplished in part by authorizing and providing grants to states, and through states to local units of government and federally-recognized Indian tribes, for projects that will provide outdoor recreation opportunities to the public through the acquisition of lands and waters for parks and other outdoor recreation areas, as well as through the development of new, or the renovation of existing, outdoor recreation facilities. The LWCF State and Local Assistance program is operated by the National Park Service (NPS) in partnership with designated lead agencies in each of the 50 states as well as American Samoa, the District of Columbia, Guam, Northern Marianas Islands, Puerto Rico, and the Virgin Islands. Congress allocates money from the LWCF for this program, which is then allocated to the states based on a legislative formula. To be eligible for LWCF grants, states must maintain an approved Statewide Comprehensive Outdoor recreation resources and set priorities for the use of LWCF funds. In 2014, in coordination with Congress and the Secretary of the Interior, NPS created the Outdoor Recreation Legacy Partnership (ORLP) Program, a competitive grant program administered under the authority of the LWCF Act. NPS designed the ORLP with input from Congressional Committee staff, the States, and other interested parties. As designed, the goal of the ORLP Program is to provide new or significantly improve recreation opportunities for economically-disadvantaged communities in larger urbanized areas (as designated by the Census Bureau) that are under-served in terms of	https://www. grants.gov/ web/grants/ search-grants. html?key- words=resilience
Model Resilient Homes	State of Texas	Texas Depart- ment of Housing and Commu- nity Affairs (TDHCA)	Low-Income Housing Tax Credit (LIHTC)	The Low-Income Housing Tax Credit (LIHTC) program is the most important resource for creating affordable housing in the United States today. Created by the Tax Reform Act of 1986, the LIHTC program gives State and local LIHTC-allocating agencies the equivalent of approximately \$8 billion in annual budget authority to issue tax credits for the acquisition, rehabilitation, or new construction of rental housing targeted to lower-income households.	https://www. huduser.gov/ portal/data- sets/lihtc.html
	State of Texas	Texas Water De- velopment Board (TWDB)	Texas Flood Infrastructure Fund (FIF)	Passed by the Legislature and approved by Texas voters through a constitutional amendment, the FIF program provides financial assistance in the form of loans and grants for flood control, flood mitigation, and drainage projects. The Flood Intended Use Plan (Flood IUP) details the structure of each funding cycle.	https://www. twdb.texas. gov/financial/ programs/fif/ index.asp

NRP Project	Туре	Source	Name	Description	URL
Model Resilient Homes; Resilience Hub Facility + Service Network	Federal	DOL	Youth Build	Under the YouthBuild Funding Opportunity Announcement, DOL will award grants through a competitive process to organizations providing pre- apprenticeship services that support education, occupational skills training, and employment services to opportunity youth, ages 16 to 24, while performing meaningful work and service to their communities. The YouthBuild program model prepares participants for quality jobs in a variety of careers, including infrastructure, and contains wrap-around services such as mentoring, trauma- informed care, personal counseling, and employment – all key strategies for addressing community violence. YouthBuild applicants must include construction skills training and may include occupational skills training in other in-demand industries. This expansion into additional indemand industries is the Construction Plus component, a priority in this grant competition.	https://www. grants.gov/ web/grants/ search-grants. html?key- words=resilience
Expansion And Remediation Of Little White Oak Bayou + 1-45 Integration; Expansion + Remediation Of Halls + Greens Bayous	Federal	NPS - LWCF	Outdoor Recreation - Aquisition and Development	The LWCF State and Local Assistance Program was created by Congress in 1964 to assist in preserving, developing and assuring accessibility to present and future generations of U.S. citizens and visitors "such quality and quantity of outdoor recreation resources as may be available and are necessary and desirable for individual active participation in such recreation and to strengthen the health and vitality of the citizens of the United States[.]" This is accomplished in part by authorizing and providing grants to states, and through states to local units of government and federally-recognized Indian tribes, for projects that will provide outdoor recreation opportunities to the public through the acquisition of lands and waters for parks and other outdoor recreation areas, as well as through the development of new, or the renovation of existing, outdoor recreation facilities. The LWCF State and Local Assistance program is operated by the National Park Service (NPS) in partnership with designated lead agencies in each of the 50 states as well as American Samoa, the District of Columbia, Guam, Northern Marianas Islands, Puerto Rico, and the Virgin Islands. Congress allocates money from the LWCF for this program, which is then allocated to the states based on a legislative formula. To be eligible for LWCF grants, states must maintain an approved Statewide Comprehensive Outdoor Recreation Plan (SCORP), which must be updated at least once every five years. Among other things, SCORPs are used to assess the supply and demand for outdoor recreation Legacy Partnership (ORLP) Program, a competitive grant program administered under the authority of the LWCF Act. NPS designed the ORLP with input from Congressional Committee staff, the States, and other interested parties. As designed, the goal of the ORLP Program is to provide new or significantly improve recreation opportunities for economically-disadvantaged communities in larger urbanized areas (as designated by the Census Bureau) that are under-served in terms of parks	https://www. grants.gov/ web/grants/ search-grants.ht- ml?keywords=re- silience
Model Resilient Homes	State of Texas	Texas De- partment of Housing and Community Affairs (TDHCA)	Low-Income Housing Tax Credit (LIHTC)	The Low-Income Housing Tax Credit (LIHTC) program is the most important resource for creating affordable housing in the United States today. Created by the Tax Reform Act of 1986, the LIHTC program gives State and local LIHTC- allocating agencies the equivalent of approximately \$8 billion in annual budget authority to issue tax credits for the acquisition, rehabilitation, or new construction of rental housing targeted to lower-income households.	https://www. huduser.gov/ portal/datasets/ lihtc.html
	State of Texas	Texas Water Development Board (TWDB)	Texas Flood Infrastructure Fund (FIF)	Passed by the Legislature and approved by Texas voters through a constitutional amendment, the FIF program provides financial assistance in the form of loans and grants for flood control, flood mitigation, and drainage projects. The Flood Intended Use Plan (Flood IUP) details the structure of each funding cycle.	https://www. twdb.texas. gov/financial/ programs/fif/ index.asp

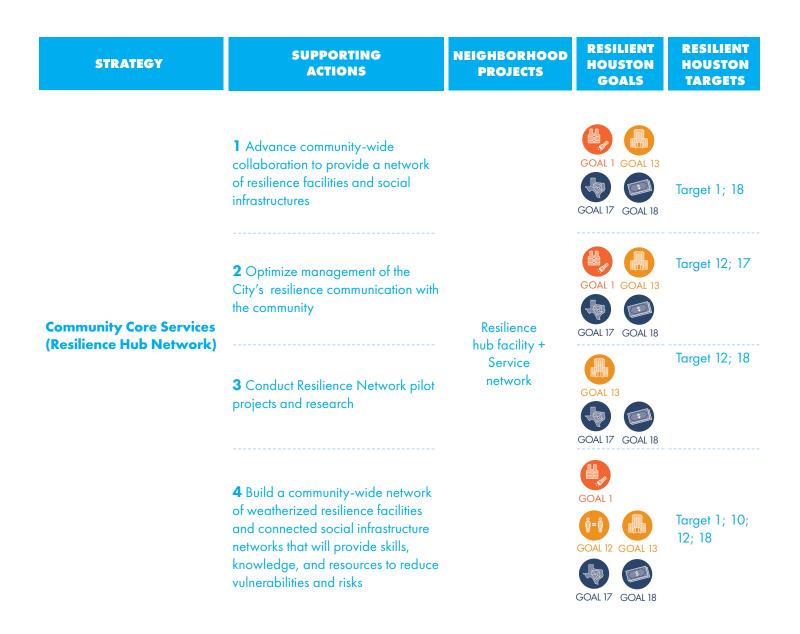
### **APPENDIX B** FUNDING MATRIX

NRP Project	Туре	Source	Name	Description	URL
Expansion And Remediation Of Little White Oak Bayou + 1-45 Integration; Expansion + Remediation Of Halls + Greens Bayous; Green Stormwater Infrastructure	Harris County - Bond	Harris County Flood Control	Flood Bond	Drainage infrastructure	https://www. hcfcd.org/Activi ty/2018-Bond-Pro- gram/Complet ed-Bond-ID-Sum- maries
Expansion And Remediation Of Little White Oak Bayou + 1-45 Integration; Expansion + Remediation Of Halls + Greens Bayous; Green Stormwater Infrastructure	Harris County	Flood Control	Tree Planting Program	The Flood Control District's mission is to devise the Stormwater Management Plans, implement the plans and maintain the infrastructure, all with appropriate regard for community and natural values. Trees play an integral role in fulfilling the elements of the Flood Control District's mission.	https://www. hcfcd.org/Activity/ Maintenance-Pro- grams/Tree-Plant- ing-Program
Expansion And Remediation Of Little White Oak Bayou + 1-45 Integration; Expansion + Remediation Of Halls + Greens Bayous; Green Stormwater Infrastructure; Stormwater Infrastructure For Conveyance; Streetscape Improvements	City of Houston - Special Fund Tax	City of Houston	Prop 1: Dedicated Drainage and Street Renewal Fund	To provide for the enhancement, improvement and ongoing renewal of Houston's drainage and streets, a dedicated, pay-as-you-go fund	https://www.re- buildhouston.org/ proposition-1-char- ter-amendment
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Rebate	DOE + state energy offices	Home Energy Performance Based Whole House Rebates (HOMES)	Rebates for retrofits that make residential property more energy efficient	https://uscade. house.gov/view. xhtml?req=(title: 42%20section :18795%20ed ition:prelim)%20 OR%20(granul eid:USC-prelim -title42-section 18795)&f=tree sort#=0& edition=prelim
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Rebate	DOE + state energy offices	High-Efficiency Electric Home Rebate Program (HEEHR)	Rebates for installation of new, efficient electric appliances for new residential construction and retrofits. Qualified electric appliances include heat pump HVAC systems, heat pump water heaters, electric cooking appliances, heat pump clothes dryers, and enabling measures - upgraded circuit panels, insulation, and wiring	https://www. energy.gov/scep/ home-energy-re- bate-programs
Public		HUD	Green and Resilient Retrofit Program (GRRP)	Projects at HUD-subsidized multifamily properties related to 1) energy and water benchmarking, 2) improving energy or water efficiency, indoor air quality or sustainability, 3) implementing the use of low-emission technologies, materials, or processes, including: zero emission electricity generation, energy storage, or building electrification, and 4) addressing climate resilience.	https://www. hud.gov/sites/ dfiles/CFO/docu- ments/25 FY22CJ-Green andResilientRetr ofit.pdf
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Tax Credit	IRS	Energy Efficient Home Credit	Extends and expands existing credit for building to ENERGY STAR and Zero Energy Ready Homes standards	https://www.irs. gov/forms-pubs/ about-form-8908
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Tax Credit	IRS	Renewable Energy Investment Tax Credit	Extends tax credit for solar systems on residential properties, with increased credits available for affordable housing and low-income communities.	https://www.irs. gov/forms-pubs/ about-form-3468

NRP Project	Туре	Source	Name	Description	URL
Model Resilient Homes; Resilience Hub Facility + Service Network	Public - Block Grant	EPA	Environmental and Climate Justice Block Grants	Targets investments for nonprofits working in disadvantaged communities to address environmental and climate justice challenges, including mitigating health risks from extreme heat and neighborhood resilience and adaptation.	https://www. epa.gov/envir onmentaljustice /environmental- justice-grants- funding-and- technical-assista nce
Resilience Hub Facility + Service Network	Public	EPA	Greenhouse Gas Reduction Fund	Provide capital, leverage capital, and provide other forms of financial assistance to nonprofits, states, and other entities for the rapid deployment of low- and zero-emission products, technologies, and services, such as rooftop and community solar power. Most of the funds are intended to allow low- income/disadvantaged communities to deploy or benefit from zero-emission technologies and to provide financial and technical assistance in low-income and disadvantaged communities.	https://www. epa.gov/ greenhouse- gas-reduction- fund
I-45 Expansion + Little White Oak Bayou Integration	Federal - Grant	US DOT + State Trans- portation Agencies	Neighborhood Access and Equity Grants		https://www. congress.gov/ bill/117th- congress/ house- bill/5267
Expansion And Remediation Of Little White Oak Bayou + 1-45 Integration; Expansion + Remediation Of Halls + Greens Bayous; Green Stormwater Infrastructure	Federal - Grant	USFS	Urban and Community Forestry Program	Funds urban tree cover to address extreme heat and climate change impacts.	https://www. fs.usda.gov/ managing- land/urban- forests
Model Resilient Homes; Resilience Hub Facility + Service Network (network)	Public	FEMA	Building Resilient Infrastructure and Communities	BRIC seeks to categorically shift the federal focus from reactive disaster spending toward research-supported, proactive investment in community resilience as identified in planning, so when the hurricane, flood, or wildfire comes, communities are better prepared	https:// www.fema. gov/grants/ mitigation/ building- resilient- infrastructure- communities
All projects	Federal - Block Grant	HUD	Community Development Block Grant (CDBG)	The Community Development Block Grant (CDBG) Program supports community development activities to build stronger and more resilient communities. To support community development, activities are identified through an ongoing process. Activities may address needs such as infrastructure, economic development projects, public facilities installation, community centers, housing rehabilitation, public services, clearance/acquisition, microenterprise assistance, code enforcement, homeowner assistance, etc.	https://www. hudexchange. info/programs/ cdbg/
Model Resilient Homes; Resilience Hub Facility + Service Network	State of Texas	TDHCA (state)	Weatherization Assistance Program	WAP is designed to help low income customers control their energy costs through installation of weatherization materials and education. The program goal is to reduce the energy cost burden of low income households through energy efficiency. The WAP is administered through subrecipients, which collectively cover all 254 counties of the state.	https:// www.tdhca. state.tx.us/ community- affairs/wap/
Expansion And Remediation Of Little White Oak Bayou + I-45 Integration; Expansion + Remediation Of Halls + Greens Bayous; Green Stormwater Infrastructure; Resilience Hub Facility + Service Network (network)	City of Houston - TIRZ	City of Houston	TIRZ 22 Leeland Woods	includes projects such as roadway construction/reconstruction, stormwater conveyance and mgmt systems, water, wastewater improvements, affordable housing, municipal facilities, sidewalks, lighting, trails, park and green space improvements, and lanscaping enhancements	https://www. houstontx. gov/ecodev/ tirz/22.html

### **APPENDIX C** LIVING IN A CONNECTED COMMUNITY

The history of self-reliance and the strong sense of community became evident in Independence Heights' response to recent disasters: this neighborhood is among the most socially resilient



STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
	1 Advance community access to existing resources		GOAL 13 GOAL 17	Target 1; 12; 17
	<b>2</b> Advance community's understanding of personal vulnerabilities and options for vulnerability reduction and to learn how to advocate for the types of changes desired	Adaptive Resilient Home	GOAL 13 GOAL 17 GOAL 1 GOAL 12 GOAL 17	Target 1; 12; 17
Capacity Building	<b>3</b> Advance neighborhood-wide community advocacy efforts		GOAL 13 GOAL 18	Target 1; 12; 17
	<b>4</b> Advance community-wide collaboration to ensure all neighborhood residents have the skills, knowledge, and resources to	Keep the	GOAL 5 GOAL 12 GOAL 13 GOAL 17	Target 1; 12; 17
	best withstand to extreme weather events.	Momentum	GOAL 1 GOAL 12	
	<b>5</b> Expand and optimize network of neighborhood-based skills, information, and resources related to resilience and resilience-building		GOAL 13 GOAL 17	Target 1; 12; 17

# APPENDIX C

### SAFE AT HOME

Resilience begins with a secure and healthy home—a home prepared to withstand the impacts of extreme weather events, natural disasters, and other hazards

STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
	<b>1</b> Conduct weatherization pilot projects and research		GOAL6	
			GOAL 10 GOAL 12 GOAL 14 GOAL 18	Target 8; 10; 12
	<b>2</b> Achieve total housing recovery from prior disasters		GOAL 6 GOAL 12	Target 8; 12
Housing Security	<b>3</b> Support vulnerable populations and underserved communities through both the preservation and rehabilitation of existing housing and new housing development that serves their needs.	Model Resilient Homes	GOAL 6 GOAL 12	Target 7; 8; 10; 12
	<b>4</b> Expand housing production and availability for low-, moderate-, and middle-income households in safe areas (IH + EH)		GOAL 12	Target 7; 8; 10; 12
	<b>5</b> Help communties and asset owners understand what individual actions they can take to be safe at home, including how to access resources		GOAL6 GOAL8	Target 8; 12
	<b>6</b> Relate the combined effects of inadequate housing and extreme weather to public health impacts		GOAL 12	
	<b>7</b> Link investment in housing resilience to local workforce development		GOAL 6 GOAL 12	Target 10; 12
Food Security (EB)	1 Increase food security by giving excess food to communities in need		GOAL 6 GOAL 12	Target 10; 12; 14
	<b>2</b> Conduct food waste diversion pilot projects and research		GOAL 6 GOAL 12	Target 10; 12; 14 ; 18

STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIEN HOUSTON TARGETS
	1 Conduct energy capture pilot projects and research		GOAL 14 GOAL 14	Target 10; 11; 14; 18
	<b>2</b> Accelerate the adoption of clean electric power by expanding use of home power supplies, electric appliances, and electric mobility options		GOAL 14	Target 10; 11; 12; 14; 17; 18
	<b>3</b> Expand the renewable energy and decarbonization energy supply and its workforce with targeted support for renewable energy industry operations in the neighborhood and disadvantaged workers in the neighborhood	Model Resilient	GOAL 2GOAL 6GOAL 6GOAL 12GOAL 14GOAL 18	Target 1; 2; 10; 14; 18
Energy Security	<b>4</b> Explore the feasibility of a reliable and flexible neighborhood-scale grid	Homes	GOAL 10 GOAL 14	Target 1; 10 14; 18
	<b>5</b> Invest in local renewable energy sources and energy resilience projectsincluding how to access resources		GOAL 2 GOAL 2 GOAL 10 GOAL 12 GOAL 14 GOAL 18	Target 1; 2; 10; 14; 18
	<b>6</b> Support vulnerable populations and underserved communities by providing affordable and reliable essential energy		GOAL 6 GOAL 12	Target 10; 12; 14; 18

### **APPENDIX C** SAFE IN THE NEIGHBORHOOD

Decisions about what, where and how to build should be made with local community members. Good infrastructure contributes to reduced risk from flooding and other extreme events, and from stresses such as increased heat and traffic violence, while providing benefits to the residents

STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
	1 Create clear and transparent communication to the community and between different governmental departments to show all the work that is been planned and done in the public realm and create possibilities for holistic street design that combines planned work with planned work	Streetscape Improvements	GOAL 12 GOAL 13 GOAL 18	Target 1; 12
Invest in clear communication	<b>2</b> Create conditions through education and pilot projects for implementing green stormwater infrastructure for holding stormwater, heatstress reduction and biodiversity benefits on private property	Green Stormwater Infrastructure	GOAL 1 GOAL 3 GOAL 6 GOAL 6 GOAL 10 GOAL 6 GOAL 8 GOAL 10 COAL 6 GOAL 8 GOAL 10	Target 6; 10; 11; 12
and collaboration for safe and clean neighborhoods	<b>3</b> Align capital projects. Coordinate floodrisk improvement projects for additional detention and conveyance with other benefits to the community such as recreational facilities and mobility projects for connected sidewalk and multiuse path network that will provide last mile connections.	Stormwater Infrastructure For Conveyance, Streetscape Improvement	COAL 11 COAL 12 COAL 13 COAL 11 COAL 12 COAL 13 COAL 11 COAL 3 COAL 6 COAL 11 COAL 3 COAL 6 COAL 11 COAL 12 COAL 13 COAL 11 COAL 12 COAL 13 COAL 15 COAL 16 COAL 18 COAL 15 COAL 16 COAL 18	Target 3; 9; 10; 12; 15
	<b>4</b> Advance community-wide collaboration for a clean neighborhood to continually maximize and optimize solid waste management solutions that reduce litter build-up, illegal dumping, and overgrown vegetation to provide the cleanest streets and waterways possible	Streetscape Improvements	GOAL 3 GOAL 10 GOAL 11 GOAL 12 GOAL 10 GOAL 12 GOAL 13 GOAL 16 GOAL 18	Target 2; 12
Work towards multiple benefits in healthy streets and connected Bayous	1 Coordinate basic infrastructure improvement and other planning projects for most efficient and effective outcomes, reduce nuisance flooding, upgrade existing street conditions for health and safety, improve sustainable mobility networks, and incorporate multibenificial green in standard streetscapes	Streetscape Improvements	COAL 1 COAL 3 COAL 6 COAL 7 COAL 6 COAL 7 COAL 16 COAL 7 COAL 16 COAL 10 COAL 11 COAL 12 COAL 15 COAL 18	Target 6; 9; 10; 11; 12; 15

STRATEGY	SUPPORTING ACTIONS	NEIGHBORHOOD PROJECTS	RESILIENT HOUSTON GOALS	RESILIENT HOUSTON TARGETS
Work towards multiple benefits in	<b>2</b> Maximize greening for cooling, stormwater reduction and integration of local biodiversity throughout the public realm	Model Resilient Homes	GOAL 19 GOAL 10 GOAL 3 GOAL 6 GOAL 10 GOAL 11 GOAL 12 GOAL 10 GOAL 11 GOAL 12 GOAL 18	Target 6; 9; 10; 11; 12; 15; 18
healthy streets and connected Bayous	<b>3</b> Link the capital and operational investments in floodrisk reduction by additional detention and conveyance systems to restoration and enhancement of the bayous, parks and public land, to biodiversity improvement, to connected mobility and to additional recreational facilities	Edgebrook Drive Corridor Improvements, Stormwater Infrastructure For Conveyance	COAL 1 COAL 3 COAL 6 COAL 7 COAL 6 COAL 7 COAL 6 COAL 7 COAL 8 COAL 9 COAL 10 COAL 10 COAL 12 COAL 13 COAL 13 COAL 12 COAL 13 COAL 15 COAL 16 COAL 18 COAL 15 COAL 16 COAL 18	Target 6; 9; 10; 11; 12; 15; 18
	1 Conduct art-based community outreach pilot projects and research for clean and safe streets and connected communities	Keep the Momentum	GOAL 1 GOAL 2 GOAL 5 GOAL 1 GOAL 2 GOAL 5 GOAL 10 GOAL 12 GOAL 13 GOAL 14 GOAL 18	Target 1, 5; 12
Innovate for a resilient future	<b>2</b> Research the conditions required to set up the right example of implementing green stormwater infrastructure in public right of way and innovate with small projects in the public realm	Streetscape Improvements	GOAL 1 GOAL 3 GOAL 6 GOAL 8 GOAL 10 GOAL 11 GOAL 8 GOAL 10 GOAL 11 GOAL 12 GOAL 13 GOAL 18 GOAL 12 GOAL 13 GOAL 18	Target 6; 10; 11; 12
	<b>3</b> Advance city-wide and intergovernmental collaboration to continually provide the most timely, clear and transparent data and shared information feasible for projects, for supporting resiliency in the community prior and during a heatwave or floodevent and for maintenance purposes	Streetscape Improvements, Expansion + Stormwater Infrastructure For Conveyance	COAL 1 COAL 2 COAL 10 COAL 1 COAL 2 COAL 10 COAL 11 COAL 2 COAL 10 COAL 12 COAL 12 COAL 13 COAL 14 COAL 17 COAL 18	Target 17

### **APPENDIX D** RESILIENCE DEFINITIONS AND CONCEPTS

**Climate Adaptation** refers to changes in social, economic, and ecological systems in response to climatic risks and their effects.

**Climate resilience** is the ability to anticipate, absorb, accommodate and recover from adverse climate impacts.

#### **Related Terms**

A **Climate Hazard** is a physical process or event that can harm human health, livelihoods, or natural resources. Examples are flooding, extreme heat, or hurricanes.

Flooding (also "Inundation")

**Flash Flood** is a sudden local flood, typically due to a heavy rainfall or other cause.

**Nuisance Flooding** refers to low levels of inundation (typically due to high tides) that do not pose significant threats to public safety or cause major property damage, but can disrupt routine day-to-day activities, put added strain on infrastructure systems such as roadways and sewers, and cause minor property damage.

**Subsidence** is the sinking of the ground because of underground material movement—is most often caused by the removal of water, oil, natural gas, or mineral resources out of the ground by pumping, fracking, or mining activities.

**Extreme heat** is defined as summertime temperatures that are much hotter and/or humid than average.

Adaptive Capacity is the, "ability of a human or natural systems to adjust to climate change (including climate variability and extremes) by moderating potential damages, taking advantage of opportunities, or coping with the consequences."<sup>23</sup>

**Remove from the floodplain** means many things. It can mean:

- Relocating residents, demolishing buildings, and maintaining new open space;
- Elevation of the structures on the property above the floodplain elevation;
- Changing topography, providing flood barriers, and other physical barriers that remove a property from the floodplain;
- Expansion and enhancement of stormwater infrastructure that removes property from the floodplain

#### Severe Weather

**Extreme Events** are occurrences of unexpected or unusually severe weather or climate conditions that can cause devastating impacts on communities and agricultural and natural ecosystem.

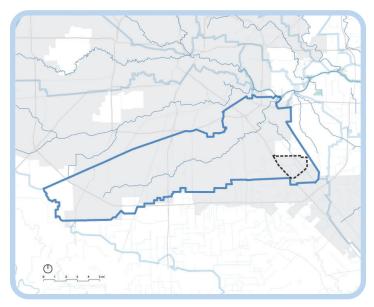


Figure 79: Map of the Sims Bayou watershed

A housing recovery from Hurricane Harvey involves two strategies: rehabilitation and weatherization of homes.

• **Rehabilitation** means repairing the home from damage that occurred as the result of an event. This can mean repairing or replacing the roof, removing and replacing flood damaged materials such as plasterboard and floors, and removing and replacing damaged systems such as appliances including heaters and AC units. Often rehabbing flood damaged homes requires extensive mold remediation, even in areas of the home that were not touched by floodwaters.

• Weatherization means improving the home's construction and systems to improve energy efficiency by updating windows, doors, wall and attic insulation; removing the home and its critical systems from the floodplain through home elevation, flood barriers, and other strategies; adding climate adaptation solutions such as backup power supplies, green infrastructure for cooling, and others. Frequently, weatherizing home improvements are carried out at the same time as post-disaster home rehabilitation.

An **Acute Extreme Weather Event** is an extreme weather event that takes place in a relatively short period of time, such as a tropical storm or cloudburst flooding event.

**Chronic Extreme Weather Event** is an extreme weather event that takes place in a relatively long period of time, such as a heat wave or drought.

### Watershed Planning & Flooding

Watersheds (also called drainage basin, drainage areas, or catchments) are areas of land where all surface runoff that is created within that area drains to one common point. As water that is draining towards the ocean and is always conveying towards the lowest point in elevation, water will start in a large number of small streams at the top of watersheds ("tributaries"), and streams will continually combine and become rivers as the streams pick up more water along the way.

Watersheds are defined on the borders by "ridges" or hills where if a raindrop falls on the point, both elevations on either side are lower than the high point and water could drain to either side. Areas in the lower part of watersheds will have larger volumes of water in higher concentrations of volume as water accumulates as it moves toward the ocean. As watersheds are defined by the drainage area that reach one specific point, watersheds can be defined on several scales, depending on which common outlet point is picked for analysis.

**Waterway** is a river, canal, or other route for travel by water.

**Riparian zones, or areas,** are lands that occur along the edges of rivers, streams, lakes, and other water bodies.

**Floodway** is the channel of a river or other water course and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a

### **APPENDIX D** RESILIENCE DEFINITIONS AND CONCEPTS

designated height. The floodway is the channel of a river or stream and those portions of the floodplain adjoining the channel required to carry the regional flood discharge. The floodway is the most dangerous part of the floodplain -- it is associated with moving water.

**Base Flood Elevation or BFE** is the elevation determined by FEMA to which flood water is expected to rise during the base flood.

**Design Flood Elevation or DFE** the elevation of the highest flood that a retrofitting method is designed to protect against. Homes are elevated to the DFE for example.

**Storm sewers:** typically a connected network of subsurface concrete pipes

#### Green Infrastructure & Nature-based Processes

**Ecosystem Services** are the goods and services provided by ecosystems to humans. Ecosystem Services make human life possible by, for example, providing nutritious food and clean water, regulating disease and climate, supporting the pollination of crops and soil formation, and providing recreational, cultural and spiritual benefits.

**Gray Stormwater Infrastructure** is a network of atgrade and below-grade drainage channels that make up a stormwater drainage system. It is referred to as "grey" infrastructure because the system is typically made out of concrete.

**Green Infrastructure** is the harnessing of ecological systems to improve urban ecology.

**Green Stormwater Infrastructure** refers to a variety of practices that restore or mimic natural hydrological processes. While "gray" stormwater infrastructure is designed to convey stormwater away from the built environment, green infrastructure uses soils, vegetation, landscape forms, and other media to manage rainwater where it falls through capture, storage, and evapotranspiration. By integrating natural processes into **1% or 0.2% chance of flood**: 1% or 0.2% chance of flood; The Federal **Emergency Management Association** (FEMA) maintains nation-wide floodplain maps that identify properties located in what they consider to be the floodplain. The floodplain is mapped in terms of a 100 year or 1% chance of flood every year, and a 500 year or a .2% chance of flood every year. Properties located in the 100-year and the 500-year floodplain, as identified by FEMA, are those referred to when we say, "a home is located in the **floodplain."** The FEMA designation carries regulatory and insurance implications, as well implications for recovery funds.

**100-year floodplain** means there is at least a 1% chance each year that the property will flood

**500 year floodplain** means there is at least a 2% chance each year that the property will flood

**Floodplain** is any land area susceptible to being inundated by floodwaters from any source. This can include coastal areas impacted by storm surge, land along a river or bayou that is flooded when that waterway rises out of its banks, or low-lying land that fills with water when it rains. Flooding occurs in a wide range of landscapes due to rainfall or storm surge. The floodplain is land that has been or may be covered by floodwater during the regional flood. The floodplain includes the floodway and flood fringe areas. These areas are labeled on the Flood Insurance Rate Maps as A, AE, A1-30, AO or AH zones. the built environment, green infrastructure provides a wide variety of community benefits, including reducing stormwater flooding impacts, improving water and air quality, reducing urban heat island effects, creating habitat for pollinators and other wildlife, and providing aesthetic and recreation.

**Evapotranspiration** is the sum of all processes by which water moves from the land surface to the atmosphere via evaporation and transpiration, through in this way, trees can effectively cool the surrounding air.

**Phytoremediation** is a plant-based approach, which involves the use of plants to extract and remove elemental pollutants or lower their bioavailability in soil.

#### Heat & Energy

**Urban Heat Island Effect** an urban or metropolitan area that is significantly warmer than its surrounding rural areas due to the lack of shade, prevalence of heat absorbing materials, and other human actitivies such as manufacturing.

**Service Network i**s a structure that brings together several entities to deliver a particular service. In the context of this report, service network builds on the

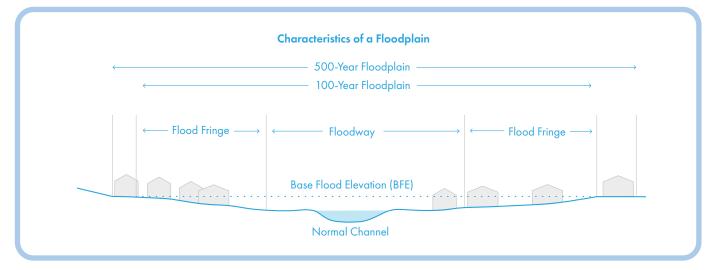


Figure 80: Diagram of the floodplain

### **APPENDIX D** RESILIENCE DEFINITIONS AND CONCEPTS

City's Resilience Hubs project to extend the facilities and service network that support unique preparation, response and recovery from stresses and shocks in the specific neighborhood they serve.

**Brownout i**s a drop in voltage in an electrical power supply system. Unintentional brownouts can be caused by excessive electricity demand, severe weather events, or a malfunction or error affecting electrical grid control or monitoring systems. Intentional brownouts are used for load reduction in an emergency, or to prevent a total grid power outage due to high demand.

Weatherization means improving a building's energy performance primarily by reducing heat loss or heat gain due to leakage at the building envelope. It can also include other performance improvements that reduce energy demand such as upgrading appliances and systems, reducing unwanted heat gain by installing a cool roof or planting trees along the southern building exposure, and many more. **Drainage system:** comprised of ditches, and traditional underground storm sewers. if the rainfall intensity exceeds the capacity of the local drainage system, street and neighborhood flooding can occur.

### Social Justice

**Social vulnerability** is the susceptibility of social groups to the adverse impacts of natural hazards, including disproportionate death, injury, loss, or disruption of livelihood.

**Environmental justice** is the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to the development, implementation and enforcement of environmental laws, regulations and policies.

**Energy insecurity** is a lack of access to (affordable and reliable) energy. In the context of this report, it is defined as the inability to meet basic household energy needs, especially caused by extreme event (e.g. Winter Storm Uri).

**Procedural justice** refers to the idea of fair processes, and how people's perception of fairness is strongly impacted by the quality of their experiences and not only the end result of these experiences.

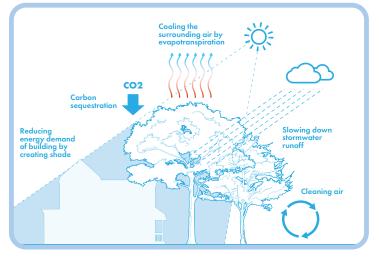


Figure 81: How a tree cools

Flood vulnerable means properties are identified as being 'highly vulnerable' to flood through a neighborhood vulnerability assessment carried out as part of the neighborhood planning process. Vulnerability is assessed by considering multiple factors, such as parcel and building location relative to the the geographic boundaries of the FEMA floodplain, type of property use and elevation requirements in place when the property was built. This is an important consideration when assessing risk in Edgebrook, whose flooding has historically been far more extensive than the FEMA floodplains indicate.

#### **Community Planning**

**Complete Communities** is to build one complete city from recovery to resilience by championing the voices of residents that have been ignored for far too long and offering every Houston resident the foundational resources needed to thrive. We work across private, public, and nonprofit sectors to collectively overcome economic, environmental, and equity challenges to transform Houston's legacy into one everyone can be proud of.

**The Fifteen Minute Neighborhood** is created by prioritizing pedestrian and cyclist mobility over vehicle mobility, and allowing for a mixture of uses such that residents can reach essential services, jobs, and other key destination within fifteen minutes of walking or biking from their home or workplace.

**Living with Water:** The City of Houston and partners hosted two Living with Water workshops in November 2018 and May 2019 as part of Houston's resilience program. Living with Water Houston brought together local, national, and Dutch experts representing multiple disciplines to solve site-specific water and resilience challenges alongside local governments, state and federal agencies, and community stakeholders.

#### Houston Municipal Context

**Resilient Houston,** the City's resilience strategy, was released on February 12, 2020. Resilient Houston provides a framework for collective action for every Houstonian; our diverse neighborhoods and watersheds; City departments; and local, regional, and partners. The strategy links existing efforts with new ones that will collectively work to protect Houston against future disasters—from hurricanes to extreme heat waves—and chronic stresses such as aging infrastructure, poor air quality, and flooding.

### **APPENDIX D** RESILIENCE DEFINITIONS AND CONCEPTS

**Houston Climate Action Plan** provides evidencedbased measures to reduce greenhouse gas emissions and preventative measures to address the negative outcomes of climate change. The plan will demonstrate how the City will adapt and improve its resilience to climate hazards that impact the city today as well as risks that may increase in the coming years.

**General Fund** refers to revenues accruing to the state from taxes, fees, interest earnings, and other sources which can be used for the general operation of state government, including the Capital Improvements Program.

**Capital Improvements Program** is a list of the budgets allocated to capital projects, and the associated funding approved by the City Council. The City of Houston has a five (5) year plan updated annually, addressing the infrastructure needs.

### FOCUS AREAS & GOALS



Figure 82: Focus areas and goals of Houston Climate Action plan

### Interventions (misc.)

**Bioretention planters** are stormwater infiltration cells constructed with walled vertical sides, a flat bottom area, and a large surface capacity to capture, treat, and manage stormwater runoff from the street.

**Dry or wet bioswales** are vegetated open channels that are designed and constructed to treat stormwater runoff within dry or wet cells formed by check dams or other structures. A dry swale is designed to prevent standing water, with or without an underdrain, while a wet swale is designed to hold water.

**Detention system** is an area that stores water temporarily and eventually drains into the sewer system, such as green roofs, green-blue roofs, park space, bioswales, berms, sunken basketball courts, and sunken playgrounds.

**Conveyance system** means that portion of a drain system that consists of a series of pipes that transport water from one area to another without providing detention.

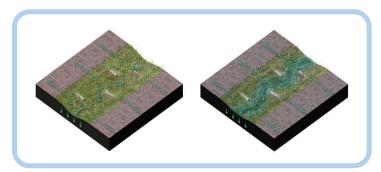


Figure 83: Dry or wet bioswales

- Poor education quality or access
- Poverty/inequity Lack of health care access
- Lack of equal economic
- opportunity for all
- Linguistic isolation
- Environmental justice

#### Housing + Mobility

- Poor transportation network quality
- Lack of affordable housing
- Land use and urban sprawl
- Homelessness
- Lack of pedestrian
- safety and accessibility
- Displacement

Infrastructure + Economy

- Cyber attack
- Infrastructure failure • Aging infrastructure
  - Overreliance on one industry
- Lack of economic diversity
  - Slow recovery from Harvey
  - Population growth
- Energy transition
  - Oil & gas downturn

٠

Flooding

Water +

- Hurricanes
- Coastal storms
- Drought •
- Extreme heat •
- Wildland fire
- Hail & Lightning
- Climate change
- Subsidence
- Figure 84: Priority Shocks and Stresses for Houston
- - Sea level rise/
- storm surge

Climate

Exreme cold Terrorism • Health emergency Poor air auality ٠

Safety

High winds/

tornados

incidents

•

- Crime and violence Environmental
- degradation •

Hazardous materials

Mental/behavioral health

Rain gardens are a depressed area in the landscape that collects rain water from a roof, driveway or street and allows it to soak into the ground.

**Reflective Roofs** are roofs that reflect the suns energy back instead of absorbing the heat. The heat absorbed is passed to the building, which translates as higher cooling costs.

Multiple Benefit Strategies + Actions refers to physical interventions, such as a street remodel, that implement a variety of different resilience solutions in a single intervention. For example, a street remodel can upgrade the stormwater drainage system, add a bike lane and traffic calming features, install ADA complaint curbs and ramps, install street trees and bioretention planters, street lighting and furniture, wayfinding and other features, all as part of a single project.

Sticky Event is a community engagement event that is designed to carry information of interest after the event takes place. For example, an event initializing awareness about a planning effort, public engagement opportunity, or resilience risk and resources.

> Neighborhood Resilience Plan 141

### APPENDIX E ACRONYMS

AC or A/C	Air Conditioning	LIHTC	Lour Income Housing Tay Credit
ACS	American Community Survey	LMI	Low-Income Housing Tax Credit Low- or Moderate-Income
ADA	American Disabilities Act	MOCC	
ARA		MULL	Mayor's Office of Complete
CASPER	Administration & Regulatory Affairs	MOLD	
CASPER	Community Assessment for Public Health	MOED	Mayor's Office of Economic
<b>CDO</b>	Emergency Response		
CBO	Community-Based Organization	MOCA	Mayors Office of Cultural Affairs
CCP	Community Participation Plan	MORS	Mayor's Office of Resilience and
CDC	Community Development Corporation		Sustainability
CDHO	Community Housing Development	NGO	Nonprofit Government
	Organization		Organization
CE	Community Engagement	NOFA	Notice of Funding Availability
CEAP	Comprehensive Energy Assistance	NRP	Neighborhood Resilience Plan
	Program	NST	Neighborhood Support Team
CIP	Capital Improvements Program	OBO	Office Of Business Opportunity
CRO	Chief Resilience Officer	OEM	Office of Emergency Management
DON	Department of Neighborhoods	PD	Planning and Development
ECHO	Elder Cottage House Opportunity	PROW	Public Right-of-Way
GI	Green Infrastructure	QAP	Qualified Allocation Plan
GSI	Green Stormwater Infrastructure	ROW	Right-of-Way
НАР	Homeowners Assistance Program	SBA	Small Business Administration
HCD	Housing and Community Development	SWAT	Stormwater Action Team
HFD	Houston Fire Department	SWD	Solid Waste Management
HHD	Houston Health Department	TAC	Technical Advisory Committee
HPARD	Houston Parks and Recreation	TIRZ	Tax Increment Reinvestment Zone
HPL	Houston Public Library	VAD	Vacant, Abandoned, and
HPW	Houston Public Works		Deteriorated
HVAC	Heating, Ventilation, and Air		
-	Conditioning		
HVI	Heat Vulnerability Index		
ICC	Increased Cost of Compliance		
IDM	Infrastructure Design Manual		
LEED	Leadership in Energy and Environmental		
	b .		

Design

### **DEPARTMENT & OFFICE ACRONYMS**

311	Help and Information
CC	Civic Club
CCU	Complete Communities University
CDBG	Community Development Block Grant
CDBG-DR	Community Development Block Grant Disaster Recovery
CDBG-MIT	Community Development Block Grant Mitigation
CFRTF	Harris County Community Flood Resilience Task Force
СОН	City of Houston
DC PSC	District of Columbia Public Service Commission
DC SEU	District of Columbia Sustainable Energy Utility
DOEE	Department of Energy and Environment
DON	Department of Neighborhoods
EPA	Environmental Protection Agency
FEMA	Federal Emergency Management Agency
GCPD	Gulf Coast Protection District
GLO	Texas General Land Office
HARC	Houston Advanced Research Center
HCDD	Housing and Community Development Department
HCFCD	Harris County Flood Control District
НСНА	, Harris County Housing Authority
HEF	Houston Equity Fund
ННА	Houston Housing Authority
HHS	Health and Human Services
HPCD	Houston Planning and Community Development
HPRD	Houston Parks and Recreation Department
HUD	Housing and Urban Development
ISD or Houston ISD	Independent School District
LTH	Let's Talk Houston
METRO	Metropolitan Transit Authority of Harris County
ΜΟϹΑ	Mayor's Office of Cultural Affairs
MOR	Mayor's Office of Resilience
MORS	Mayor's Office of Resilience and Sustainability
NHPD	National Housing Preservation Database
OEM	Office of Emergency Management
PD	Planning Department
PW or HPW	Public Works
SN	Super Neighborhood
SWMD	Solid Waste Management Department
TDHCA	Texas Department of Housing and Community Affairs
TX-PACE	Texas Property Assessed Clean Energy
TxDOT	Texas Department of Transportation
US HUD	United States Housing and Urban Development

### **APPENDIX F** ENDNOTES

### EXECUTIVE SUMMARY

**1** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p. 130

### THE PROCESS

**2** Climate Impact Assessment for the City of Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www. houstontx.gov/mayor/Climate-Impact-Assessment-2020-August.pdf, p. 9

**3** Ibid: p. 7

**4** Texas State Climate Summary. (2022). NOAA State Climate Summaries. Retrieved March 10, 2023, from https:// statesummaries.ncics.org/chapter/tx/

**5** It is recommended that the community work in partnership with the City where funding and staffing permits. Doing so establishes buy-in with a wider group of stakeholders and creates greater credibility when the City stands behind the plan.

**6** What is resilience? (2019, February 2). Stockholm Resilience Centre. Retrieved March 10, 2023, from https://www.stockholmresilience.org/research/research-news/2015-02-19-what-is-resilience.html

7 National Academies of Sciences, Engineering, and Medicine www.nationalacademies.org/topics/resilience/

**8** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p. 5 & 41

**9** Organizational Change through Decision Making and Policy: A New Procedural Justice Course for Managers and Supervisors. (2015, April). COPS Office. Retrieved March 10, 2023, from https://cops.usdoj.gov/html/dispatch/04-2015/a\_ new\_procedural\_justice\_course.asp

### THE NEIGHBORHOOD

**10** The Principles of Environmental Justice. (1991). Energy Justice Network. Retrieved March 10, 2023, from https://www.ejnet. org/ej/

11 Quotation from an anonymous Edgebrook resident at a Neighborhood Resilience Planning public engagement event.12 AccelAdapt, 2023.

**13** Houston Galveston Area Council Basin Highlights Report. (2017). Houston Galveston Area Council. Retrieved March 10, 2023, from https://datalab.h-gac.com/BHR2017/index.html

14 Community members voiced concern about the stormwater impacts of new development, so it's important to highlight that new development is being built to substantially higher requirements than original development, so should not have the same neighborhood wide effects that previous development activity has had. The Robin's Landing is designed to meet the City's low impact development requirements and Harris County Flood Control's Atlas 14 standards, which means the development is designed not to exacerbate stormwater flooding through design features such as on-site detention ponds and stormwater system upgrades.

**15** Tree Equity Score: https://treeequityscore.org/map/#11.06/29.7811/-95.286

16 Environmental Protection Agency: https://www.epa.gov/green-infrastructure/reduce-urban-heat-island-effect

17 CDC Social Vulnerability Index (SVI 2020) dataset based on the American Community Survey (ACS)

### THE PLAN

**#** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p.72

18 Crimmins, A., et al., Executive Summary, in The Impacts of Climate Change on Human Health in the United States: A

Scientific Assessment. 2016, U.S. Global Change Research Program: Washington, DC. p. 1–24.

**19** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p. 141

**20** Ibid: p. 50

**21** Green infrastructure varies greatly in type, and with it the associated maintenance requirements. Generally, GSI has lower maintenance costs because GSI uses natural systems that are fundamentally self-regulating or self-sustaining. The City of Portland, for example, reports a biannual maintenance requirement for the City's urban bioretention planters in the public right-of-way. Additionally, since GSI tends not to use turf grass, the associated mowing, weeding, aeration, watering, and fertilization requirements of maintaining turf grass are eliminated.

**21** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p. 108

**22** Ibid: p. 79

**23** https://www.epa.gov/climate-adaptation/climate-adaptation-and-epas-role#:~:text=Adaptive%20capacity%20is%20 the%20ability,or%20coping%20with%20the%20consequences.

**24** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p.50

**25** Ibid: p. 77

26 https://www.energy.gov/energysaver/do-it-yourself-home-energy-assessments

**27** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p.50

**28** Ibid: p. 81

**29** Houston Public Library has partnered with Habitat for Humanity to bring a new library to the Robin's Landing. The proposed location is outside of the floodplain and more centrally within the neighborhood, and will be in a newly constructed building. The re-establishment of a neighborhood library brings back a critical public space and facility into the neighborhood, and may service some passive resilience functions such as a cooling or heating center, charging center, internet cafe, job center, and others, but cannot serve as a resilience hub. The Robin's Landing is designed to meet the City's low impact development requirements and Harris County Flood Control's Atlas 14 standards, which means the development is designed not to exacerbate stormwater flooding through design features such as on-site detention ponds and stormwater system upgrades.

**30** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p.81

**31** *Ibid:* p. 121

**32** Ibid: p. 50

**33** Ibid: p. 63

**34** Ibid: p. 97

**35** City of Houston's Tree Planting Guidebook: https://www.houstontx.gov/parks/pdfs/2015/TreePlantingGuideBooklet\_Eng.pdf **36** The 15-minute neighborhood is created by prioritizing pedestrian and cyclist mobility over vehicle mobility, and allowing for a mixture of uses such that residents can reach essential services, jobs, and other key destination within fifteen minutes of walking or biking from their home or workplace.

**37** Resilient Houston. (2022). City of Houston. Retrieved March 10, 2023, from https://www.houstontx.gov/mayor/Resilient-Houston-20200518-single-page.pdf, p.80

**38** Ibid: 96

**38** Ibid: 104

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### ACKNOWLEDGMENTS

#### SYLVESTER TURNER, Mayor

Chris B. Brown, Controller

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#### **Outside Organizations**

CenterPoint Energy Harris County Flood Control District (HCFCD) Houston Independent School District (HISD) Houston Metropolitan Transit Authority (METRO)

#### Special Thanks To The Following Organizations For Their Participation And Guidance

Habitat for Humanity Hawes Hill and Associates Houston Advanced Research Center (HARC) Houston Land Bank Resilience is a process.

In the Edgebrook Neighborhood Resilience Plan you will find short-term projects that will start to create change soon, but also longer-term projects that will still take work.

Use this document to learn about your vulnerabilities, read about the projects, be inspired to develop new initiatives, and build the partnerships necessary to continue creating change in the community.



5 5 5 engineering Enterprise SFERNLEAF